

3.4.3 Other Stressors Conservation Measures

3.4.3.1 Introduction

This section describes BDCP conservation measures that address stressors to covered fish species that are not directly related to water operations and physical habitat restoration, collectively titled “Other Stressors.” Other stressors conservation measures address toxic contaminants, other water quality issues (e.g., dissolved oxygen), non-native species, hatcheries, harvest, and non-project diversions.

As discussed more fully in the introduction (section 3.1) and the conservation strategy (section 3.2), the inclusion of these measures into the BDCP reflects a fundamental strategy to embrace a broadly-scoped approach to the restoration of the Bay-Delta and to address a range of other factors or “stressors” that are impairing the long-term productivity of the Bay Delta. While the actual jurisdiction and control of the BDCP participants serves to limit the ability of the BDCP to reach many activities that arguably adversely affect the Delta or result in the take of listed species directly or indirectly, the parties remain committed to pursuing a more comprehensive approach to restoring the Delta where practicable, as reflected in many of the measures proposed in this section. Many of these conservation measures address activities that are not currently within the direct control of the BDCP Implementing Entity directly and will therefore be proposed to be implemented through agreements with third parties. These proposed agreements are intended to establish reliable mechanisms to promote their execution and success by those third parties.

In instances where a third party is proposed to implement the conservation measure funded by the BDCP, the BDCP Implementing Entity would enter into Memoranda of Agreement (MOA) or similar binding instruments with the third party. These MOAs would generally describe respective roles and obligations for funding and implementing conservation measures as identified through the process described above. Specific elements of the MOA would include:

- a description of specific activities that would be funded by BDCP;
- a description of BDCP funded equipment purchases and capitol improvements;
- preparation of annual research work plans for BDCP funded activities;
- provisions for documenting work performed; and
- provisions for modifying or terminating MOAs.

The third party, in coordination with the BDCP Implementing Entity and the Fishery Agencies, will develop annual work plans that describe activities or capitol improvements that would be funded by BDCP. The third party would be responsible for implementing the scope of work and submitting reports as specified in the MOA that demonstrate that work plans have been successfully implemented. The third party would be responsible for demonstrating the effectiveness of the funded activities to meet objectives as specified in the MOA.

The BDCP Implementing Entity in coordination with the Fishery Agencies would review progress or other relevant reports prepared by the third party to assess program effectiveness and to identify adjustments to funding levels, management practices, or other related aspects of the program that would improve the biological effectiveness of the program. Such changes would be effected through the BDCP adaptive management process and would be included in the subsequent annual work plans.

If program assessments indicate that a particular conservation measure is not effective in achieving its stated objectives of providing benefits to listed species or their habitats, the BDCP Implementing Entity, in coordination with Fishery Agencies, may terminate the conservation measure. A conservation measure

1 would also be terminated if participation of a third party is required for its implementation and that party
2 declines to enter into an agreement with the BDCP Implementing Entity. If terminated, remaining
3 funding would be deobligated from the conservation measure and reallocated to augment funding for
4 other more effective conservation measures identified in coordination with the Fishery Agencies through
5 the BDCP adaptive management process (see Section 3.7, *Adaptive Management*).

6 For conservation measures with MOAs that would be different from this approach, a brief description of
7 those differences is provided in the description of those conservation measures.

8 **OSCM3: Reduce the Load of Methylmercury Entering Delta Waterways.** [*Note to reviewers: SAIC*
9 *is in discussion with CVRWQCB and DWR regarding the logistics and feasibility of this measure. More*
10 *detail will be added as it becomes available*] The BDCP Implementing Entity will provide \$_____ over
11 the term of the BDCP to DWR and the Central Valley Regional Water Quality Control Board
12 (CVRWQCB) to reduce the load of methylmercury entering the Delta and in-Delta sources in
13 conformance with CVRWQCB's Draft Total Maximum Daily Load (TMDL)¹. Funding provided under
14 this conservation measure could support staff salaries and/or fund specific actions to reduce these sources
15 (e.g., Cache Creek Settling Basin efficiency improvements). Example actions that would be supported
16 include:

- 17 1. work with DWR and CVRWQCB to expand the areal extent of the Cache Creek settling basin
18 and raise the existing weir to improve mercury and sediment trapping efficiency (estimated
19 construction cost of \$17.6 million), and annually extract 500,000 cubic yards of accumulated
20 sediment to extend the working life of the Cache Creek settling basin (estimated annual cost of
21 \$3-6 million). The Cache Creek drainage basin is a small portion (~4%) of the area drained by
22 the Sacramento River, but can contribute up to 50% of the total annual mercury load of the
23 Sacramento River (Foe and Croyle 1999 in Domagalski et al. 2004);
- 24 2. remediate inorganic mercury sources upstream of the Delta, particularly mercury and gold mines;
- 25 3. work with CVRWQCB to identify and implement most promising management practices for
26 other sources of methylmercury.

27 In addition, the BDCP Implementing Entity will minimize to the extent practicable any increase in
28 mercury methylation associated with habitat restoration conservation measures through the design and
29 implementation of restoration projects (see Section 3.4.2).

30 The BDCP Implementing Entity will enter into a Memorandum of Agreement (MOA) or similar binding
31 instrument with DWR, CVRWQCB and/or other third parties as described under Section 3.4.3.1.

32 | **Problem statement:** ~~It has been demonstrated that~~ higher concentrations of methylmercury in
33 waterways lead to higher concentrations of this neurotoxin in wildlife species (references). There
34 have not been direct studies on mercury's effects of BDCP covered species' survival and

¹ The Central Valley Regional Water Quality Control Board has released a Draft Sacramento-San Joaquin Delta TMDL for Methylmercury (CVRWQCB 2008). The Draft TMDL calls for a 50% reduction of methylmercury entering the Delta, sources of which include tributaries from upstream watersheds and within-Delta sources, municipal and industrial wastewater, agricultural drainage, and urban runoff. The largest sources of methylmercury to the Delta are flux from wetland and open water sediments within the Delta and Yolo Bypass (~35% of total load) and upstream tributaries (~58% of total load). The Draft TMDL recommends total mercury load reductions from the Feather River, Cache Creek, Putah Creek, and American River watersheds.

1 fecundity in the Delta, although results of studies conducted on related species (e.g., Atlantic
2 salmon) suggest that mercury is an environmental stressor that should be addressed by the BDCP.

3 Studies on similar species have shown numerous negative effects on fish and terrestrial wildlife
4 reproductive success, fledgling success, and predator avoidance (references). Methylmercury, the
5 bioavailable form of mercury, bioaccumulates within an individual and biomagnifies up the food
6 chain, causing an increase in the manifested effects. Bioaccumulation of mercury in invertebrates
7 (particularly benthic crustaceans) and fish has been observed (references).

8 There is limited evidence of physical effects of mercury in covered fish species, although
9 physiological damage may still occur. Pacific lamprey ammocoetes can absorb mercury at high
10 rates (Bettaso and Goodman 2008), although effects on the species is unknown. Berntssen et al.
11 (2003) found that Atlantic salmon (*Salmo salar*) exposed to several levels of methylmercury
12 showed no signs of mortality or growth reduction, but had numerous internal effects including a
13 decrease in anti-oxidant enzyme activity, pathological damage (vacuolation and necrosis),
14 significantly reduced neural enzyme activity, and reduced overall post-feeding activity behavior.

15 **Hypotheses:** Reducing the load of methylmercury entering Delta waterways is hypothesized to
16 provide benefits to a number of fish species, the Delta ecosystem, and human health.
17 Specifically, this conservation measure is hypothesized to:

- 18 • Reduce fish exposure to mercury in Delta waterways. Fish are exposed to mercury primarily
19 through consumption, and secondarily through direct exposure to high concentrations in the
20 water column, although the latter is substantially lower than the former (Alpers et al. 2008);
- 21 • Reduce deleterious side effects of dietary mercury on fish in the Delta waterways. Effects of
22 dietary mercury on fish include, but are not limited to, endocrine and reproductive problems
23 (Friedman et al. 2002, Hammerschmidt et al. 2002), liver necrosis (de Oliveira Ribeiro et al.
24 2002), brain lesions (Berntssen et al. 2003), and altered behavior that can increase risk of
25 predation (Webber and Haines 2003);
- 26 • Potentially augment reproductive potential of white sturgeon, a covered species. There is
27 little evidence that covered species in the Delta are directly affected by mercury, although
28 there is evidence that reproductive potential in white sturgeon are limited by exposure to
29 methylmercury in the lower Columbia River (Webb et al. 2006a);
- 30 • Reduce exposure of BDCP terrestrial covered species to mercury. Deleterious effects on bird
31 species from methylmercury consumption include reproductive impairment and juvenile
32 survival (Ackerman et al. 2008, Heinz 1979, Wolfe et al. 1998). Effects on mammals from
33 methylmercury consumption include anorexia, ataxia, and death (Wren et al. 1987, O'Connor
34 and Nielsen 1981); and
- 35 • Reduce human exposure to mercury. Another major concern of mercury involves human
36 health. Effects on humans from methylmercury consumption include loss of coordination,
37 slurred speech, and mental disturbances (Bakir et al. 1973, Marsh 1987). Methylmercury
38 toxicity in developing human fetuses can result in cerebral palsy and/or mental retardation
39 (Harada 1978, Marsh et al. 1980 and 1987, Matsumoto et al. 1964, Snyder 1971). Mercury
40 effects have been demonstrated in other species that reside in the Delta, such as fathead
41 minnows and black basses. The Office of Environmental Health Hazard Assessment has
42 published health advisories urging limited human consumption of black basses for multiple
43 waterways in the Delta (see <http://www.oehha.ca.gov/>).

1 **Adaptive management considerations:** The BDCP Implementing Entity will coordinate with
2 the CVRWQCB to adjust mercury reduction strategies and funding levels through the BDCP
3 adaptive management decision making process as appropriate based on results of effectiveness
4 monitoring and review of CVRWQCB monitoring and other relevant reports. The BDCP
5 Implementing Entity would use results of effectiveness monitoring to determine whether reducing
6 mercury loads results in measurable benefits to covered fish species and to identify adjustments to
7 funding levels, control methods, or other related aspects of the program that would improve the
8 biological effectiveness of the program. Such changes would be effected through the BDCP
9 adaptive management process and would be included in the subsequent annual work plans.

10 If results of monitoring indicate that reducing mercury loads does not substantially benefit
11 covered fish species, the BDCP Implementing Entity in coordination with Fishery Agencies may
12 terminate this conservation measure. If terminated, remaining funding would be deobligated
13 from this conservation measure and reallocated to augment funding for other more effective
14 conservation measures identified in coordination with the Fishery Agencies through the BDCP
15 adaptive management process. If results of monitoring indicate that BDCP habitat restoration
16 activities increase loads of mercury and/or methylmercury in the Delta, this conservation measure
17 will not be terminated and may be amended to include additional activities to mitigate any
18 increase in loads of mercury and/or methylmercury attributable to restoration of BDCP habitats.

19 **OSCM4: Reduce the Load of Pesticides and Herbicides Entering Delta Waterways from In-Delta**
20 **Sources that are Believed to be Toxic to Covered Fish Species and the Food Organisms Upon**
21 **Which They Depend Upon.** *[Note to reviewers: This measure will be updated with additional*
22 *detail and funding specifics as more information is provided through ongoing communications with the*
23 *CVRWQCB.]* The BDCP Implementing Entity will reduce the load of pesticides and herbicides entering
24 Delta waterways from in-Delta sources by implementing two related actions: (1) support efforts by the
25 Central Valley Regional Water Quality Control Board (CVRWQCB) under its Irrigated Lands Regulatory
26 Program to reduce inputs of toxics from agricultural return flows into the Delta and tributaries, and (2)
27 fund conservation easements, cost-sharing programs, and provide incentives to groups of farmers, large
28 individual farmers, reclamation districts, and irrigation/drainage districts to develop voluntary agricultural
29 chemical management plans to reduce the amounts of pesticides and herbicides reaching Delta
30 waterways.

31 **Action 1:** The BDCP Implementing Entity will support efforts by the Central Valley Regional Water
32 Quality Control Board (CVRWQCB) under its Irrigated Lands Regulatory Program to reduce inputs of
33 toxics from agricultural return flows into the Delta and tributaries to levels at which they are not toxic to
34 covered fish species by 20__ at a funding level of \$__ over the term of the BDCP. The Irrigated Lands
35 Regulatory Program ~~provides regulates~~ dischargers of irrigation water and storm water from irrigated
36 lands ~~under a waiver of waste discharge requirements with the ability to obtain a waiver to discharge~~, but
37 under current regulations waivers must be conditional, enforceable, and include monitoring to ensure
38 compliance with these conditions. Dischargers must either join an established coalition group or obtain
39 regulatory coverage~~proceed~~ as an individual discharger. Coalition groups collect fees to monitor and
40 report water quality in discharges and to implement management plans when water quality problems are
41 identified. This conservation measure would support and coordinate existing efforts of the Irrigated
42 Lands Regulatory Program in the form of technical assistance, monetary and/or staff support, and
43 encouragement of voluntary actions.

44 **Action 2:** The BDCP Implementing Entity will develop a pesticide-reduction program plans in
45 coordination with area farmers and coalitions and the Central Valley Regional Water Quality Control
46 Board (CVRWQCB). Elements of the program plans may include:- the funding of conservation easements

1 ~~and~~, cost-sharing programs; ~~and~~; ~~the~~ ~~and~~ ~~provision of~~ ~~the~~ incentives to groups of farmers, large individual
2 farmers, reclamation districts, and irrigation/drainage districts to develop voluntary agricultural chemical
3 management actions. ~~The BDCP Implementing Entity will provide at a~~ funding level of \$ over the
4 term of the BDCP to reduce the amounts of pesticides and herbicides reaching Delta waterways. It is
5 anticipated that this funding level would reduce inputs of toxics in discharged water from acres of
6 farmland. Funded actions could include:

- 7 • Changing pesticides and herbicides used to less toxic compounds to aquatic species and
8 provide education on proper use^[e1];
- 9 • Reducing amounts of pesticides and herbicides used through more direct application methods
10 such as ground-based target-sensing spray systems, or implementation of integrated pest
11 management techniques;
- 12 • Reducing concentrations of pesticides and herbicides in return flows to Delta waterways
13 through specific management practices such as development of ~~vegetation~~ vegetated buffer
14 ~~zones~~ strips between agricultural fields and waterways;
- 15 • ~~Minimizing environmental and human health risks by employing integrated pest management~~
16 ~~techniques~~;
- 17 • Reducing return flows from agricultural fields to the Delta by using water-efficient
18 technologies (e.g., drip irrigation) (K. Fisher pers. comm.);and
- 19 • Reducing wind drift of pesticides and herbicides into Delta waterways: through the use of
20 ground-based direct application methods described above and establishment of perennial
21 cover crops between orchard and vineyard rows for dust reduction.

22 To accomplish Action 1, the BDCP Implementing Entity will enter into a Memorandum of Agreement
23 (MOA) or similar binding instrument with the CVRWQCB as described in Section 3.4.3.1. The BDCP
24 Implementing Entity will be responsible for monitoring the effectiveness of agricultural contaminant
25 reduction activities in achieving covered fish species benefits. This monitoring will be required because
26 of the uncertainties surrounding the population level benefits of reducing loads of agricultural pesticides
27 and herbicides on covered fish species. If the Irrigated Lands Regulatory Program were to be revised in
28 the future by CVRWQCB in such a way that the BDCP Implementing Entity finds that BDCP goals
29 cannot be met, the BDCP would withdraw financial support.

30 To accomplish Action 2, the BDCP Implementing Entity will enter into binding agreements (e.g.,
31 conservation easements, contracts) with participating farmers, irrigation districts, and coalitions that
32 specify specific actions that will need to be implemented by participants to receive BDCP funding. The
33 BDCP Implementing Entity will coordinate with the Fishery Agencies, the CVRWQCB, and the
34 Department of Pesticide Regulation to identify specific pesticides and herbicides to be targeted for
35 reduction and a menu of the types of measures that could be implemented that would cost-effectively
36 reduce loads of targeted compounds. Elements of participant agreements will include:

- 37 • a description of specific BDCP funded activities to be implemented by participants;
- 38 • provisions for documenting compliance with the agreements;
- 39 • access to conduct BDCP effectiveness monitoring; and
- 40 • provisions for modifying or terminating participant agreements.

41 The BDCP Implementing Entity, in coordination with the Fishery Agencies and the CVRWQCB, will
42 develop a pesticide and herbicide reduction monitoring program to assess the effectiveness of funded

1 activities for reducing pesticide and herbicide loads in Delta waterways and providing benefits for
2 covered fish species.

3 **Problem statement:** Agricultural runoff has been identified as a source of pesticides and other
4 chemical stressors of covered fish species that adversely effect aquatic biota (Werner et al. 2008,
5 Werner and Oram 2008). Pesticides have known lethal and sublethal effects on fish species and
6 direct impacts on invertebrates (Van Wijngaarden et al. 2005), which could serve as prey species
7 for covered fish species. For example, Sacramento splittail larvae exhibited reduced survival and
8 growth after exposure to orchard runoff samples (Teh et al. 2003). Additionally, Some
9 combinations of organophosphate pesticides are lethal to Pacific salmon at concentrations
10 observed to be sublethal in single-chemical trials (Laetz et al. 2009). Pyrethroid pesticides are
11 particularly toxic to the aquatic environment (Werner and Oram 2008), and ~~the use of~~
12 pyrethroid pesticides in the Sacramento-San Joaquin Valley has increased steadily since the early
13 1990's (Resources Agency, 2007) use of organophosphates was phased out by the US EPA. In
14 addition, metals such as copper are used as pesticides in the Delta. Pesticides have known lethal
15 and sublethal effects on fish species and direct impacts on invertebrates (Van Wijngaarden et al.
16 2005), which could serve as prey species for covered fish species.

17 **Hypotheses:** Reducing the load of pesticides and herbicides entering Delta waterways is
18 hypothesized to provide benefits to covered fish species through the following mechanisms:

- 19 1. Reducing direct mortality of splittail, delta and longfin smelt, green and white sturgeon,
20 steelhead, and Chinook salmon (all races) from pesticides. A 2008 NMFS biological
21 opinion concerning pesticides indicated that re-registration of pesticides containing
22 chlorpyrifos, diazinon, and malathion is likely to jeopardize the continued existence of
23 winter-run and spring-run Chinook salmon and Central Valley steelhead (NMFS 2008).
24 Saiki et al. (1992) found that undiluted agricultural drainwater from the San Joaquin
25 River watershed was acutely toxic to juvenile Chinook salmon.
- 26 2. Reducing sublethal effects (behavior, tissue/organ damage, reproduction, growth, and
27 immune) of pesticides on splittail, delta and longfin smelt, green and white sturgeon,
28 steelhead, and Chinook salmon (all races). Zelikoff et al. (1998) found that exposure to
29 the pyrethroid permethrin reduced disease resistance in fish. The susceptibility of
30 juvenile Chinook salmon and rainbow trout to infectious hematopoietic necrosis virus
31 was dramatically increased when exposed to sublethal concentrations of copper (Hetrick
32 et al. 1979) and esfenvalerate (Clifford et al. 2005). Dinoseb, diazinon, and esfenvalerate
33 cause significant metabolic disruption in early life stages of Chinook salmon (Viant et al.
34 2006). Hecht et al (2007) observed that dissolved copper causes a loss of sensory
35 function in Chinook salmon, steelhead, and other salmonids that is thought to cause
36 disruption in migration and predator detection.
- 37 3. Increasing food abundance and quality for splittail, delta and longfin smelt, green and
38 white sturgeon, steelhead, and Chinook salmon (all races) by reducing food web
39 disruption. Although pesticides and herbicides are effective at eliminating weeds and
40 pests on agricultural crops, they are also highly toxic to plants and animals in the aquatic
41 environment, particularly to crustaceans, which are closely related to insects (Weston et
42 al. 2005). Amweg et al. (2005) found pyrethroid concentrations at toxic levels to
43 *Hyallela azteca* in many agriculture-dominated waterbodies in the Central Valley. All
44 these covered fish species consume crustaceans (e.g., copepods, amphipods, mysid

1 shrimp) for at least part of their lives. In addition, copper has been shown to reduce algal
2 growth (Stoiber et al. 2007), which could, in turn, limit zooplankton growth.

3 **Adaptive management considerations:** For Action 1, the Implementing Entity will coordinate
4 with the CVRWQCB to adjust Irrigated Lands Regulatory Program contaminant reduction
5 strategies and funding levels through the BDCP adaptive management process as appropriate
6 based on results of effectiveness monitoring and review of CVRWQCB monitoring and other
7 relevant reports. The BDCP Implementing Entity would use results of effectiveness monitoring
8 to determine if reducing pesticide and herbicide loads results in measurable benefits to covered
9 fish species and to identify adjustments to funding levels, control methods, or other related
10 aspects of the program that would improve the biological effectiveness of the program. Such
11 changes, once approved through the adaptive management decision making process, will be
12 effected through subsequent annual work plans. If results of monitoring indicate that reducing
13 pesticide and herbicide loads does not substantially and cost-effectively benefit covered fish
14 species, the BDCP Implementing Entity, in coordination with Fishery Agencies, may terminate
15 this conservation measure. If terminated, remaining funding would be deobligated from this
16 conservation measure and reallocated to augment funding for other more effective conservation
17 measures identified in coordination with the Fishery Agencies through the BDCP adaptive
18 management process.

19 For Action 2, the Implementing Entity will monitor the effectiveness of participating
20 farmers/farmer groups in reducing loads of targeted pesticides and herbicides. Based on
21 monitoring results and ongoing reviews of relevant research related to the effects of pesticides
22 and herbicides on covered fish species and food production and abundance, the Implementing
23 Entity may adjust activities for which cost sharing is provided to participating farmers through the
24 BDCP adaptive management process. For example, if results of future research indicates that
25 specific pesticides and herbicides do not measurably adversely affect covered fish species,
26 funding for programs to reduce loads of those pesticides and herbicides would be discontinued
27 and redirected through the BDCP adaptive management process to increase funding for reduction
28 of pesticides and herbicides that are shown to be harmful to covered fish species.

29 The BDCP Implementing Entity in coordination with the Fishery Agencies may discontinue
30 effectiveness monitoring for both of the actions in future years if monitoring results indicate a
31 strong correlation between reduction in pesticide and herbicide loads entering the Delta and
32 responses of covered fish species.

33 **OSCM5: Reduce the Loads of Toxic Contaminants in Stormwater and Urban Runoff by Working**
34 **with Existing Efforts in the Delta.** The BDCP Implementing Entity will provide funding to the
35 Sacramento Stormwater Quality Partnership, San Joaquin County, the City of Stockton, and/or other
36 counties and cities whose stormwater contributes to Delta waterways (hereafter “stormwater agencies”)
37 under National Pollutant Discharge Elimination System (NPDES) MS4 stormwater permits to implement
38 actions from and in addition to their respective stormwater management plans. Actions in addition to
39 those in existing plans/programs will be implemented if they are expected to benefit covered species.

40 Actions that could be funded under this measure include:

- 41 • construction of retention/irrigation holding ponds for the capture and irrigation use of stormwater;
- 42 • design and establishment of vegetated buffer strips to slow runoff velocities and capture
- 43 sediments and other pollutants;

- 1 • design and construction of bioretention systems (grass buffer strips, sand bed, ponding area,
2 mulch layer, planting soil, and plants) to slow runoff velocities and for removal of pollutants from
3 stormwater; ~~and~~
- 4 • establishment of stormwater media filters to remove particulates and pollutants, such as that
5 located at the American Legion Park Pump Station in Stockton;-
- 6 • provisioning of funds for moisture monitors to be installed during construction of sprinkler
7 systems at commercial sites that will eliminate watering when unnecessary; and
- 8 • providing support for use of on-site infiltration systems in lieu of new storm drain connections for
9 new construction, such as pervious pavement in place of asphalt and concrete in parking lots and
10 along roadways, and downspout disconnections to redirect roof water to beds of vegetation or
11 cisterns on existing developed properties, including residential.

12 The BDCP Implementing Entity will enter into Memoranda of Agreement (MOAs) or similar binding
13 instruments with local agencies responsible for stormwater runoff as described in Section 3.4.3.1.

14 Individual cities will be responsible for conducting the monitoring necessary to assess the effectiveness of
15 BDCP supported elements of their stormwater management plans. The BDCP Implementing Entity, in
16 coordination with the Fishery Agencies, will be responsible for determining the effectiveness of
17 stormwater pollution load reduction activities in achieving covered fish species benefits.

18 **Problem statement:** Stormwater runoff has been identified as the leading source of water
19 pollution in the United States (Lee et al. 2007) and is thought to be a large contributor to toxic
20 loads present in the Delta (Weston et al. 2005, Amweg et al. 2006, Werner et al. 2008). As
21 stormwater runoff returns to the Delta, it accumulates sediment, oil and grease, pesticides, and
22 many other toxic chemicals. Unlike sewage, stormwater is not treated by stormwater agencies
23 before entering the Delta. Regulation of and reductions in runoff are ongoing (EPA 1993).

24 All major urban centers in the Delta, including Sacramento, Stockton, and Tracy, and multiple
25 smaller cities are under National Pollutant Discharge Elimination System (NPDES) MS4 permits
26 to develop and implement a Storm Water Management Plan/Program with the goal of reducing
27 the discharge of pollutants to the maximum extent practicable under Section 402(p) of the Clean
28 Water Act. These permits require development and implementation of a Storm Water
29 Management Plan/Program to meet this goal.

30 Stormwater is treated largely as a waste product, but it can instead be used as an on-site resource
31 of water.

32 **Hypotheses:** Reducing the amount of pollution in stormwater runoff entering Delta waterways is
33 hypothesized to provide benefits to fish species through the following mechanisms.

- 34 1. Reducing direct mortality of splittail, delta and longfin smelt, green and white sturgeon,
35 steelhead, and Chinook salmon (all races) from contaminants. Weston et al. (2009) found
36 that residential runoff is a larger source of pyrethroid pesticides than agricultural runoff.
37 Pyrethroids are known to affect aquatic organisms in the Delta, including covered fish
38 species and their food (Weston et al. 2005, Werner et al. 2008) (see OSCM4 for more
39 information).
- 40 2. Reducing sublethal effects (behavior, tissue/organ damage, reproduction, growth, and
41 immune) of contaminants on splittail, delta and longfin smelt, green and white sturgeon,
42 steelhead, and Chinook salmon (all races). Pyrethroids and other chemicals from urban
43 and stormwater run-off can reduce the health of covered fish species. Suspended

1 sediment in high concentration can impair respiration and reduce the growth rate of fish
2 (e.g., Sutherland and Meyer 2007).

- 3 3. Increasing food abundance for splittail, delta and longfin smelt, green and white sturgeon,
4 steelhead, and Chinook salmon (all races). Pesticides and herbicides can be highly toxic
5 to invertebrates and phytoplankton, which form the base of the food web or are important
6 prey species for covered fish species (Amweg et al. 2005, Weston et al. 2005, Stoiber et
7 al. 2007). Further, suspended sediment is the primary attenuator of sunlight in the water
8 column and thus can reduce photosynthesis in phytoplankton and submerged aquatic
9 vegetation and affect fish behavior and health in the Delta (Schoelhammer et al. 2007).

10 **Adaptive management considerations:** The Implementing Entity will provide ongoing review
11 of monitoring, progress, and other relevant reports from the stormwater agencies related to the
12 effectiveness the Program for reducing contaminant loads in stormwater runoff. The
13 Implementing Entity will coordinate with the stormwater agencies to adjust stormwater pollution
14 reduction strategies and funding levels through the BDCP adaptive management process as
15 appropriate based on review of results of effectiveness monitoring and stormwater agency
16 monitoring and other relevant reports.

17 The BDCP Implementing Entity would use results of effectiveness monitoring to determine if
18 reducing stormwater pollution loads results in measurable benefits to covered fish species and to
19 identify adjustments to funding levels, control methods, or other related aspects of the program
20 that would improve the biological effectiveness of the program. Such changes would be effected
21 through the BDCP adaptive management process and would be included in the subsequent annual
22 work plans.

23 If results of monitoring indicate that reducing stormwater pollution loads does not substantially
24 and cost-effectively benefit covered fish species, the BDCP Implementing Entity in coordination
25 with Fishery Agencies may terminate this conservation measure. If terminated, remaining
26 funding would be deobligated from this conservation measure and reallocated to augment funding
27 for other more effective conservation measures identified in coordination with the Fishery
28 Agencies through the BDCP adaptive management process.

29 The BDCP Implementing Entity in coordination with the Fishery Agencies may discontinue
30 effectiveness monitoring for this measure in future years if monitoring results indicate a strong
31 correlation between reduction in stormwater pollution loads entering the Delta and responses of
32 covered fish species.

33 **OSCM7: Maintain Dissolved Oxygen Levels Above Levels that Impair Covered Fish Species in the**
34 **Stockton Deep Water Ship Channel during Periods when Covered Fish Species are Present.** [*Note*
35 *to reviewers: SAIC is currently in discussion with DWR regarding the results of their ongoing oxygen*
36 *diffuser demonstration project. Due to the recent bond spending freeze, results of this demonstration*
37 *study are not anticipated to be available in the near future. This conservation measure will be updated as*
38 *new information becomes available]. The BDCP Implementing Entity will operate and maintain an
39 oxygen diffuser(s) in the Stockton Deep Water Ship Channel to increase dissolved oxygen concentrations
40 between Turner Cut and Stockton to meet Total Maximum Daily Load (TMDL) objectives established by
41 the CVRWQCB (2005) (above 6.0 mg/L from September 1 through November 30 and above 5.0 mg/L at
42 all times). Operations and maintenance (O&M) for the diffuser would cost \$_____ per year. The existing
43 diffuser ~~would~~ will be modified as necessary and additional diffusers and associated infrastructure would
44 be added to optimize oxygen delivery to the river, contingent upon results of an ongoing demonstration
45 project conducted by DWR.*

1 | The BDCP Implementing Entity ~~would~~will be responsible for developing annual work plans in
2 | coordination with Fishery Agencies that specify the extent of dissolved oxygen improvements to be
3 | implemented and ~~would~~will be responsible for monitoring the effectiveness of dissolve oxygen
4 | enhancement measures in improving dissolved oxygen levels.

5 | **Problem statement:** The Stockton Deep Water Ship Channel has been identified as an impaired
6 | waterway by the State Water Resources Control Board because of low dissolved oxygen
7 | concentrations during late summer and early fall (CVRWQCB 2005). The combination of low
8 | flows, high loads of oxygen-demanding substances (algae from upstream, effluent from the City
9 | of Stockton Regional Wastewater Control Facility, and other unknown sources), and channel
10 | geometry contribute to low oxygen levels in the Stockton Deep Water Ship Channel
11 | (CVRWQCB 2005). The Stockton Deep Water Ship Channel often exceeds water quality
12 | objectives established by the Regional Board for dissolved oxygen (CVRWQCB 2007b). The 12
13 | mile low dissolved oxygen area of the ship channel creates a barrier for upstream migration of
14 | adult fall-run Chinook salmon and Central Valley steelhead on the mainstem of the San Joaquin
15 | River (Hallock et al. 1970). Further, low dissolved oxygen levels can cause physiological stress
16 | on and mortality of fish, including Chinook salmon and steelhead (Jassby and Van Nieuwenhuysen
17 | 2005), and other aquatic organisms (CVRWQCB 2007b). Once spring-run Chinook salmon are
18 | re-established in the San Joaquin River under the San Joaquin River Litigation Settlement,
19 | dissolved oxygen sags in the Deep Water Ship Channel will likely have similar effects on this run
20 | if sags were to occur during their adult migration period (expected to be approximately March-
21 | September).

22 | One potential solution to dissolved oxygen sags in the Stockton Deep Water Ship Channel, a
23 | dissolved oxygen aeration system, has been installed and is currently undergoing field testing by
24 | DWR. Limited analysis of 2008 results suggests that the diffuser was successful in delivering
25 | oxygen to the river. This oxygen aeration project has been funded with Proposition 13 money,
26 | which can only be used for demonstration purposes. Long-term funding for operations and
27 | maintenance has not yet been secured and there are currently no mandates by the CVRWQCB
28 | that require contributors to the cause to fund the project. Under this conservation measure, the
29 | BDCP would fund the long term O&M costs associated with the project.

30 | **Hypotheses:** Increasing dissolved oxygen concentrations in the Stockton Deep Water Ship
31 | Channel in accordance with TMDL objectives is hypothesized to result in:

- 32 | • Reduced delay and inhibition of upstream and downstream migration of fall-run Chinook
33 | salmon, steelhead, white sturgeon, splittail, and, once they are re-established in the San
34 | Joaquin River, spring-run Chinook salmon; and
- 35 | • Reduced physical stress and mortality of fall-run Chinook salmon, steelhead, white sturgeon,
36 | green sturgeon, splittail, and, once they are re-established in the San Joaquin River, spring-
37 | run Chinook salmon.

38 | **Adaptive management considerations:** Results from monitoring of dissolved oxygen levels at
39 | various distances from the diffuser(s) would be used to assess the effectiveness of ~~to identify the~~
40 | ~~need to improve the effectiveness of~~ the oxygen diffuser facilities and operations for achieving
41 | the TMDL. ~~through BDCP adaptive management decision making process.~~

42 | The BDCP Implementing Entity would adjust oxygen diffusion strategies and funding levels
43 | through the BDCP adaptive management process as appropriate, based on review of effectiveness
44 | monitoring results.

1 The BDCP Implementing Entity would use effectiveness monitoring results to determine whether
2 non-native species rapid detection and response results in measurable benefits to covered fish
3 species and to identify adjustments to funding levels, monitoring and response methods, or other
4 related aspects of the program that would improve the biological effectiveness of the program.
5 Such changes would be effected through the BDCP adaptive management process and would be
6 included in the subsequent annual work plans.

7 If results of review indicate that non-native species rapid detection and response does not
8 substantially and cost-effectively benefit covered fish species, the BDCP Implementing Entity in
9 coordination with Fishery Agencies may terminate this conservation measure. If terminated,
10 remaining funding would be deobligated from this conservation measure and reallocated to
11 augment funding for other more effective conservation measures identified in coordination with
12 the Fishery Agencies through the BDCP adaptive management process.

13 **OSCM10: Reduce the Risk for Future Introductions of Non-Native Aquatic Organisms from**
14 **Recreational Watercraft.** The BDCP Implementing Entity will provide up to \$\$ _____ over the term
15 of the BDCP to support implementation of the following actions:

- 16 1. Provide funding of up to \$ _____ over the term of the BDCP to the California Department of
17 Food and Agriculture (CDFA) and DFG to ~~build and~~ operate 4 additional recreational
18 watercraft and trailer inspection stations on roads at California borders that currently do not
19 have inspection stations to increase detection of aquatic invasive species. These stations
20 would be located, in order of priority, at: 1) Highway 95 Southbound, just north of Needles;
21 2) Hwy 95 Northbound; 3) Agnes Wilson's Bridge between Vidal and Blythe; 4) Highway
22 88, which is considered a good route to avoid current inspection stations (R. Cline pers.
23 comm.) (Figure 3.X). CDFA and DFG currently have inspection locations on inspect
24 trailed boats at 16 major roadways into California from Oregon, Nevada, and Arizona at
25 which watercraft are inspected (CDFA 2009). Because these proposed locations receive far
26 fewer boats (6-30 boats per 10 hour period, and even fewer at Highway 88) than existing
27 stations, permanent stations would not likely be cost-effective or necessary (R. Cline pers.
28 comm.). Instead, semi-permanent inspection stations will be established and operated on
29 busy boat traffic days. Monitoring data indicate that most boat traffic on these roads occurs
30 from Saturday morning through Monday at noon, except holiday weekends during which the
31 additional day also has boat traffic (R. Cline, pers. comm.). The start-up cost of each station
32 will be approximately \$70,000 for a cleaning system, signage, trailers, laptops, water tanks,
33 and other related equipment. Daily staffing costs for 24 hour operations will be
34 approximately \$1,000 plus monthly operations of \$3,400 (R. Cline, pers. comm.). Each
35 ~~additional~~ inspection station will be staffed by CDFA and/or DFG inspectors trained in the
36 inspection of watercraft and trailers for aquatic organisms. Inspection stations will provide
37 wash stations with sufficient abilities to kill aquatic invasive species on watercraft, trailers,
38 and other equipment (see #2 below). ~~Funding of \$ _____ over the term of the BDCP will be~~
39 ~~provided to create inspection checkpoints;~~
- 40 2. Provide wash stations with sufficient cleaning abilities to kill aquatic invasives on watercraft,
41 trailers, and other equipment leaving water bodies within California that are infested with
42 zebra or quagga mussels (Figure 3.X) at a funding level of \$ _____ over the term of the BDCP.
43 To ensure that aquatic invasive species are killed, the wash station will provide high-pressure,
44 hot water at a temperature of 140° F (60° C) to apply to the boat's hull, trailer, equipment,
45 bilge, and any other exposed surfaces (DFG 2008). There are currently 19 water bodies
46 infested with quagga mussels throughout Southern California and one water body infested

1 with zebra mussels, San Justo Reservoir in San Benito County (Figure 3.X). Eight of these
 2 reservoirs are open to the public – El Capitan, Miramar, Murray, Lower Otay, San Vicente,
 3 Jennings, Ramona, and Skinner. Each of these has one boat ramp except Lake Ramona,
 4 which has two. The cost of each portable wash stations is approximately \$40,000-\$60,000.
 5 The total cost of conducting inspections at all eight water bodies is approximately
 6 \$600,000/year (D. Norton, pers. comm.) There is one water body infested with zebra mussels,
 7 San Justo Reservoir in San Benito County, that is not currently open to recreational
 8 watercraft. Lakes Mead, Havasu, and Mohave in the Colorado River have too many access
 9 points, along with the Colorado River itself, to be able to conduct a comprehensive inspection
 10 program.

11 Wash stations will be strategically placed at boat ramps of each water body open
 12 to recreational boating and owners will be encouraged to clean their watercraft
 13 and trailers upon leaving the water body. If other water body. If other water
 14 bodies in California become infested with zebra or quagga mussels during the
 15 term of the BDCP, the BDCP Implementing Entity will provide funding for
 16 additional wash stations at up to \$_____ annually over the term of the BDCP; and

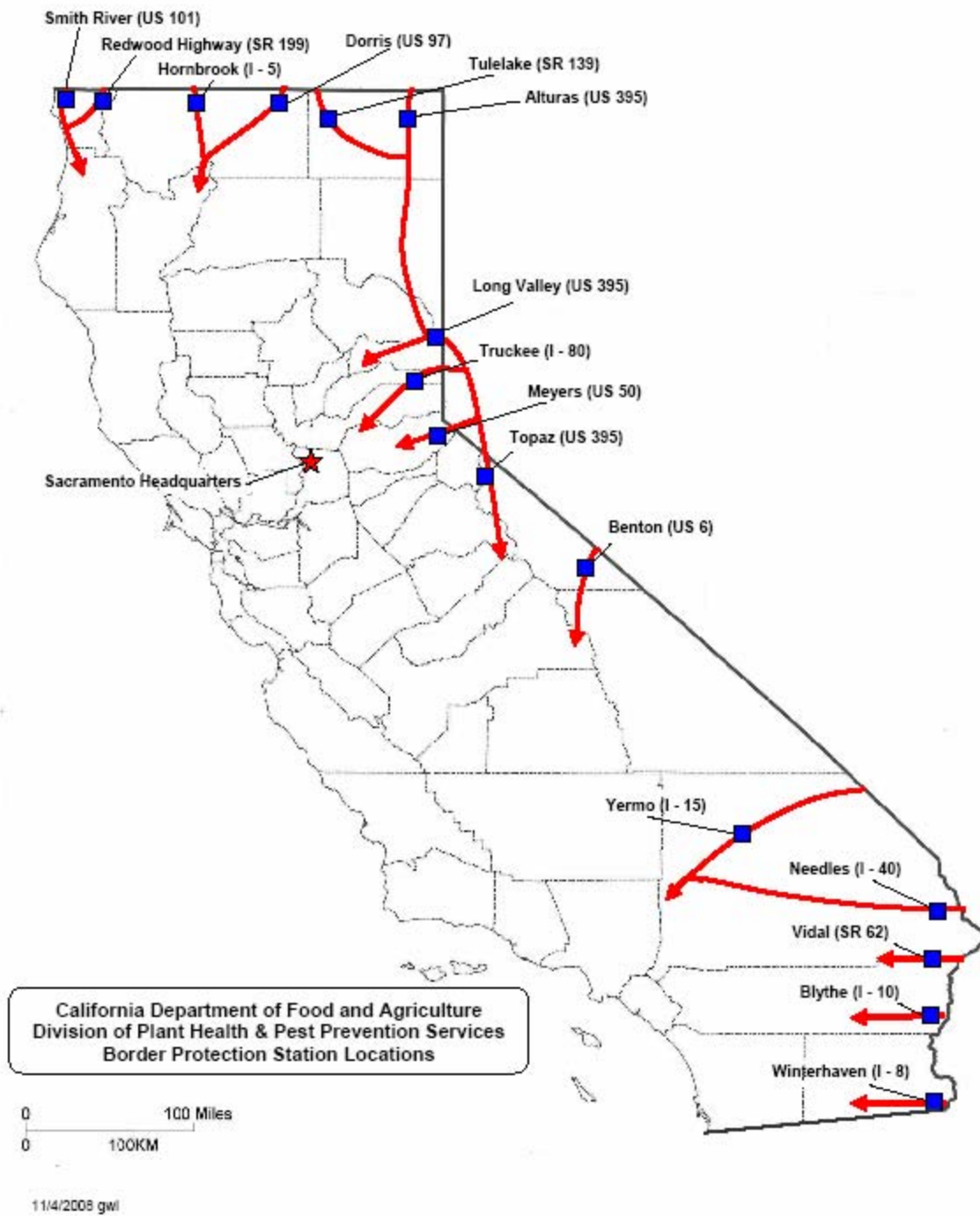
17 1. Fund a position in the DFG Invasive Species Program that is dedicated to outreach and
 18 education on the effects, prevention, control, and introduction of non-native
 19 species into the Delta. Start up funding would be approximately \$160,000 the
 20 first two years and \$120,000 per year afterwards over the term of the BDCP (J.
 21 Horenstein pers. comm.).

22 Funding would support the following specific actions:—

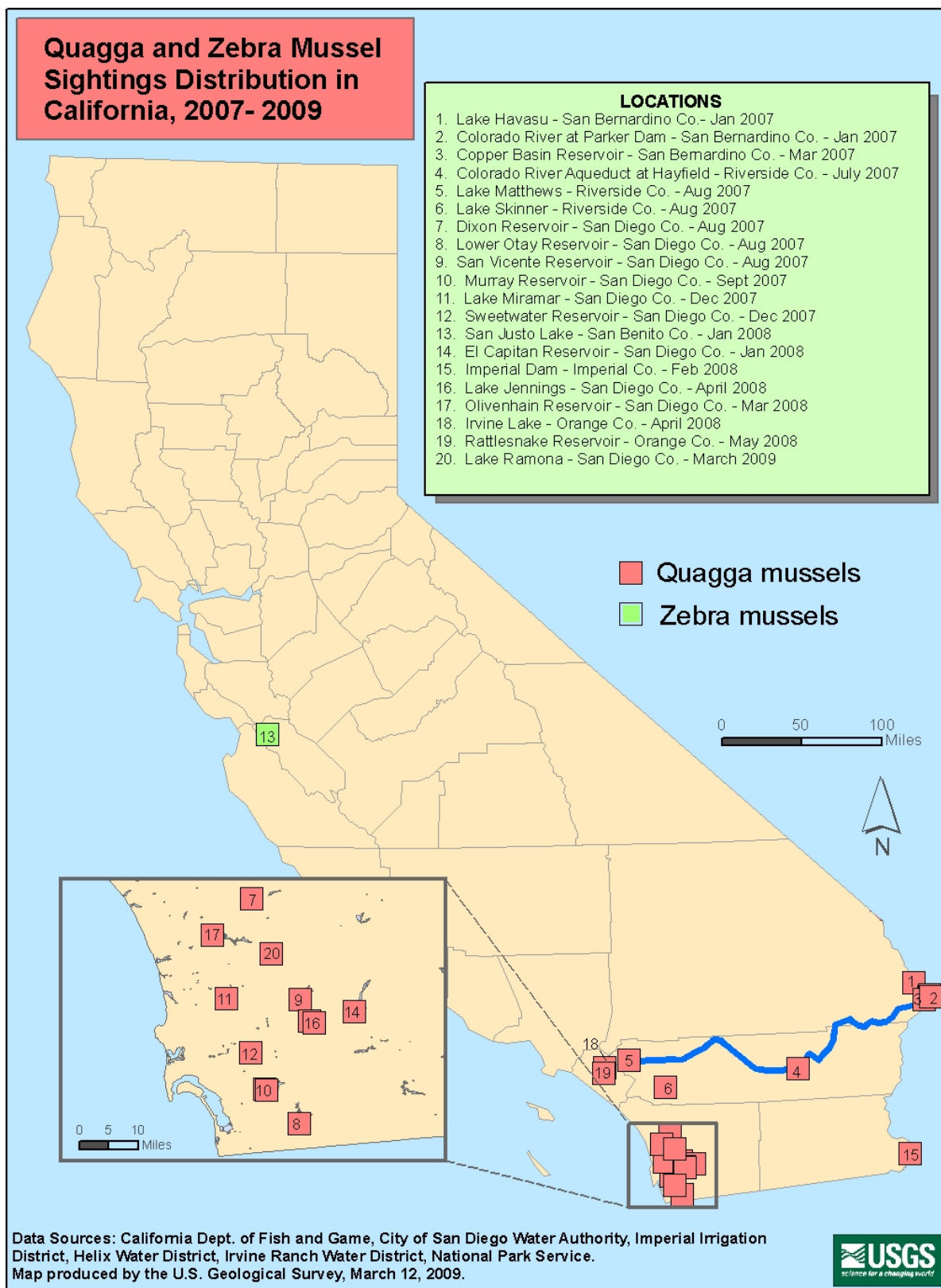
- 23 • Develop and distribute printed material (posters, brochures, and articles) for
 24 specific industry sectors and user groups (such as boat charter operators,
 25 marinas, angling guides, fishing tournament organizers, bait shops,
 26 aquarium stores, and dredging contractors).
- 27 • Develop permanent interpretive displays at marinas, boat ramps, boat
 28 cleaning stations (see #2 above), and fishing sites.

29 — Supervise 4 Scientific Aides that rove the Delta's boat access areas.

30 The BDCP Implementing Entity will enter into Memoranda of Agreement (MOAs),
 31 contracts, or other binding instruments as described in Section 3.4.1.1 with DFG, CDEA, and
 32 the managers of the multiple water bodies with quagga/zebra mussel infestations to
 33 implement this conservation measure. Funded entities would be responsible for
 34 implementing the scopes of work and



1
 2 Figure 3.X. Existing CDFA border protection stations in California. (Source, CDFA). *[Note to*
 3 *reviewers: This figure will be updated with new proposed locations for inspection stations]*



1 | Figure 3.X. Infestations of zebra and quagga mussels as of March 2009 (Source: USGS). *[Note to*
 2 | *reviewers: This figure will be updated to include the locations of accessible reservoirs]*

1 [water bodies in California become infested with zebra or quagga mussels during the term of](#)
2 [the BDCP, the BDCP Implementing Entity will provide funding for additional wash stations](#)
3 [at up to \\$ _____ annually over the term of the BDCP; and](#)

- 4 [3. Fund a position in the DFG Invasive Species Program that is dedicated to outreach and](#)
5 [education on the effects, prevention, control, and introduction of non-native species into the](#)
6 [Delta. Start-up funding would be approximately \\$160,000 the first two years and \\$120,000](#)
7 [per year afterwards over the term of the BDCP \(J. Horenstein pers. comm.\).](#)

8 [Funding would support the following specific actions: _____](#)

- 9 [a. Develop and distribute printed material \(posters, brochures, and articles\) for specific](#)
10 [industry sectors and user groups \(such as boat charter operators, marinas, angling](#)
11 [guides, fishing tournament organizers, bait shops, aquarium stores, and dredging](#)
12 [contractors\);](#)
- 13 [b. Develop permanent interpretive displays at marinas, boat ramps, boat cleaning](#)
14 [stations \(see #2 above\), and fishing sites; and](#)
- 15 [c. Supervise two teams of two DFG scientific aides that rove boat access areas](#)
16 [throughout the Delta to educate boaters on the effects, prevention, and control of non-](#)
17 [native species and to provide information on wash station locations and other spread](#)
18 [prevention resources.](#)

19 [The BDCP Implementing Entity will enter into Memoranda of Agreement \(MOAs\), contracts, or other](#)
20 [binding instruments as described in Section 3.4.1.1 with DFG, CDFA, and the managers of the water](#)
21 [bodies with quagga/zebra mussel infestations to implement this conservation measure. Funded entities](#)
22 [would be responsible for implementing the scopes of work and submitting reports as specified in the](#)
23 [agreements that demonstrate that work plans are successfully implemented.](#)

24 **Problem statement:** A primary vector of local introductions of aquatic non-native species is
25 recreational watercraft and trailers used to transport them (DFG 2008). Non-native species can
26 become attached to the hulls and engines of watercraft or various parts of trailers or be
27 transported in standing bilge water or live bait tanks. Since the invasion of quagga mussels into
28 Southern California waterways in January 2007, the California Department of Food and
29 Agriculture and DFG boat inspection efforts at California borders. However, many smaller
30 border roads remain unregulated, increasing the risk of transporting aquatic invasive species from
31 other states.

32 Because many aquatic invasives are already in water bodies within California, additional
33 precautions could be taken to protect the Delta from introduction of aquatic invasives. An
34 inspection program within the Delta is logistically very challenging and expensive due to the
35 large number of watercraft entry points into the Delta (H. Gellerman, pers. comm.). However,
36 reducing the likelihood that watercraft remain vectors of aquatic invasives after exiting one of the
37 19 infested water bodies in California could be easier to accomplish.

38 Many individuals do not realize the extent of threat that aquatic invasive species pose and how
39 their own actions could lead to new introductions (CDFG 2008). Educating the public about the
40 effects of non-native species on native species and ecosystems, their own equipment, and water
41 conveyance facilities could reduce future intentional and unintentional introductions into the
42 Delta and reduce the spread of existing non-native species in the Delta (CDFG 2008).

1 **Hypotheses:** Increasing inspection efforts of watercraft, trailers, and other equipment by trained
2 experts is hypothesized to increase the identification and subsequent removal of non-natives from
3 watercraft, trailers, and other equipment, thereby reducing the risk of introduction into the Delta

4 Providing wash stations for watercraft exiting water bodies in California that are infested with
5 non-native species is hypothesized to reduce the number of watercraft carrying non-native aquatic
6 species and, therefore, reduce the risk of future introductions into the Delta.

7 Funding a position to increase public outreach and education on the risks associated with non-
8 native species and ways to reduce the likelihood that they may unintentionally or intentionally
9 introduce non-native species into the Delta is hypothesized to reduce the risk of future non-native
10 species introductions in the Delta.

11 As a result of reduced risk of introductions associated with these three actions, the actions are
12 hypothesized to reduce the deleterious effects that non-native species introductions can have on
13 covered species in the Delta. It is not possible to predict the effects of future introductions of
14 non-native species in the Delta, although, if the effects of past introductions are an indication of
15 the effects of future introductions, there will likely be large ecosystem scale effects of non-natives
16 introduced in the Delta in the future. There are several well-documented examples of deleterious
17 effects caused by the introduction of non-native species into the Delta. Two non-native invasive
18 aquatic plants, water hyacinth (*Eichhornia crassipes*) and Brazilian waterweed (*Egeria densa*),
19 have reduced habitat quantity and quality for many native fishes in the Planning Area (NMFS
20 2004), and likely provide habitat for non-native predatory centrarchids (Brown 2003, Nobriga et
21 al. 2005). The introductions of two clams from Asia, the overbite clam (*Corbula amurensis*) and
22 the Asian clam (*Corbicula fluminea*), have resulted in substantial changes to ecosystem dynamics
23 in the Delta in just 20 years. These clams are considered ecosystem modifiers because of their
24 wide ranging effects on the aquatic ecosystem and specific native species. Both are highly
25 efficient filter feeders that reduce phytoplankton and zooplankton in the water column, which can
26 be food for native fishes, such as delta smelt and juvenile Chinook salmon (Kimmerer and Orsi
27 1996, NMFS 2004, Center for Biological Diversity 2007). Several introduced invertebrate
28 species that are food for several covered fish species have replaced native species in the low
29 salinity zone, and may have led to lower foraging efficiency, starvation, and reduced growth rates
30 of these fishes (Moyle 2002).

31 **Adaptive management considerations:** The agencies charged with implementing the actions
32 would be responsible for monitoring the effectiveness of BDCP-funded elements of the program.
33 The BDCP Implementing Entity will review monitoring and other relevant reports prepared by
34 the agencies to assess the effectiveness of the program. The BDCP Implementing Entity would
35 coordinate with the agencies to adjust strategies and funding levels through the BDCP adaptive
36 management process as appropriate, based on review of agency reports.

37 The BDCP Implementing Entity in coordination with the Fishery Agencies will periodically
38 review the cost effectiveness of this conservation measure in achieving benefits for covered fish
39 species. If it is determined that this conservation measure does not provide a substantial cost-
40 effective benefit for covered fish species, the BDCP Implementing Entity in coordination with
41 Fishery Agencies may terminate this conservation measure. If terminated, remaining funding
42 would be deobligated from this conservation measure and reallocated to augment funding for
43 other more effective conservation measures identified in coordination with the Fishery Agencies
44 through the BDCP adaptive management decision making process.

1 **OSCM11: Improve the rapid detection of and rapid response to new non-native species**
2 **introductions into Delta waterways.** ~~[Note to reviewers: The emphasis of this measure is the~~
3 ~~monitoring component; however, SAIC is currently in discussions with DFG's Invasive Species Program~~
4 ~~and OSPR regarding additional detail on the response that will be provided in subsequent document~~
5 ~~versions].~~ The BDCP Implementing Entity will fund the DFG Oil Spill Prevention and Response (OSPR)
6 aquatic species monitoring program and a DFG volunteer invasive early detection network to increase
7 non-native early detection capability in the Bay-Delta, and ~~will work with~~ fund the DFG Invasive Species
8 ~~Program-DFG~~ to support their rapid response program. The BDCP Implementing Entity will support the
9 DFG OSPR aquatic species monitoring program at a funding level of \$200,000 for the initial survey and
10 approximately \$150,000 each subsequent year over the term of the BDCP (it is assumed that the cost
11 would decrease after the initial survey due to increased efficiency) (S. Foss pers. comm.). The BDCP
12 Implementing Entity will support the DFG Invasive Species Program's establishment and maintenance of
13 a volunteer invasive early detection network at a funding level of \$100,000 per year over the term of the
14 BDCP (S. Ellis pers. comm.). This network will be administered by the DFG Education and Outreach
15 staff person and would use volunteers that may include dive groups or others already engaged in activities
16 that allow for monitoring activities. The network will not necessarily be scientific or systematic in nature
17 unlike the OSPR monitoring program. The goal of both programs will be to increase the ability to detect
18 new non-native species at an early stage to allow for rapid responses to eradicate the species. The
19 programs will be coordinated to minimize duplicative efforts in monitoring activities.

20 A 2005 Delta survey completed by the USFWS (USFWS 2007) will serve as the baseline for the OSPR
21 monitoring program and similar protocols and methods used in that survey will be used in future surveys
22 under this measure (S. Foss pers. comm.). Consistent with the USFWS survey, future monitoring will
23 target three main ecological communities: subtidal epifaunal communities, subtidal infaunal communities,
24 and invertebrate species associated with floating plant communities. Sampling will include qualitative
25 and quantitative sampling protocols to survey for the presence of non-native species. Methods employed
26 may include the use of sediment cores and grabs, quadrat clearings, qualitative taxonomic surveys, hand
27 collection of floating plants and their roots, and other techniques deemed necessary by OSPR. Samples
28 will be preserved and individuals will be identified to species if possible and enumerated. The sampling
29 strategy will include multiple depths, substrates, orientations and light exposure conditions to encompass
30 the diversity of potential habitat preferences in larval recruitment and subsequent colonization.

31 ~~In addition to funding,~~ The BDCP Implementing Entity would assist and coordinate with DFG to meet
32 ~~other the~~ elements of a successful rapid response program by:

- 33 1. Obtaining legal authority to take action;
- 34 2. Developing a mechanism or process by which to agree upon species targeted for eradication; and
- 35 3. Developing a mechanism or process by which to agree upon control strategies, and clear them of
36 regulatory hurdles.

37 This conservation measure ~~would~~ will also contribute funding to the DFG Invasive Species Program to
38 form a rapid response team specific to the Delta by specifying that these monies fund actions in the Delta
39 or at locations outside the Delta for species with a high likelihood of invading the Delta. ~~The DFG~~
40 ~~Invasive Species Program would be the rapid responder and~~ The BDCP Implementing Entity will provide
41 \$250,000 per year funding would be provided in the amount of \$250,000 per year to provide for dedicated
42 staff to provide the initial response of identifying the newly invaded species, delineating the population,
43 and completing research on suitable habitat (S. Ellis pers. comm.).

1 The BDCP Implementing Entity will enter into a Memorandum of Agreement (MOA) or similar binding
2 instrument with DFG as described in Section 3.4.3.1.

3 **Problem statement:** The California Aquatic Invasive Species Program includes an action
4 recommending the development of “species- and/or location-specific rapid response plans” (DFG
5 2008). The Draft Rapid Response Plan states that “the Plan cannot be implemented without
6 adequate, stable and dedicated funding” (DFG 2008). This conservation measure would partially
7 or wholly provide this funding.

8 **Hypotheses:** Providing for rapid detection of and response to new introductions of non-native
9 species is hypothesized to increase the identification, immediate response, and eradication of new
10 introductions of non-natives in Delta waterways, reducing the deleterious effects that non-native
11 species introductions and invasions can have on covered species in the Delta. Any delay in
12 response could allow for establishment of a non-native species over an area too large for
13 eradication efforts. By identifying and stopping invading species before they become well
14 established, this measure could prevent substantial adverse effects on covered species as
15 evidenced by past non-native invasions. Threats to the Delta ecosystem that could be associated
16 with future establishment of new non-native species in the Delta are described above in
17 OSCM10.

18 **Adaptive management considerations:** The BDCP Implementing Entity would review progress
19 reports or other relevant reports prepared by DFG to assess the effectiveness of the Delta-specific
20 rapid [detection and rapid response](#) teams in preventing the establishment of new invasive non-
21 native species in the Delta. The BDCP Implementing Entity would coordinate with DFG to
22 adjust ~~rapid invasive species control~~[detection and response](#) strategies and funding levels through
23 the BDCP adaptive management process as appropriate, based on [review of results of DFG](#)
24 [effectiveness review](#), ~~DFG~~ monitoring [results](#) and other relevant reports.

25 The BDCP Implementing Entity would use [effectiveness monitoring results](#) ~~results of~~
26 [effectiveness review](#) to determine ~~if whether~~ non-native species ~~monitoring~~[rapid detection and](#)
27 [response](#) results in measurable benefits to covered fish species and to identify adjustments to
28 funding levels, ~~control~~[monitoring and response](#) methods, or other related aspects of the program
29 that would improve the biological effectiveness of the program. Such changes would be effected
30 through the BDCP adaptive management process and would be included in the subsequent annual
31 work plans.

32 If results of review indicate that non-native species ~~monitoring~~[rapid detection and response](#) does
33 not substantially and cost-effectively benefit covered fish species, the BDCP Implementing Entity
34 in coordination with Fishery Agencies may terminate this conservation measure. If terminated,
35 remaining funding would be deobligated from this conservation measure and reallocated to
36 augment funding for other more effective conservation measures identified in coordination with
37 the Fishery Agencies through the BDCP adaptive management process.

38 **OSCM13: Remove Non-Native Submerged and Floating Aquatic Vegetation from Delta**
39 **Waterways.** *[Note to reviewers: SAIC is in discussions with the Department of Boating and Waterways*
40 *to refine and provide more detail to this conservation measure. More information will be added as it*
41 *becomes available]* The BDCP Implementing Entity will fund the removal of Brazilian waterweed
42 (*Egeria densa*), water hyacinth (*Eichhornia crassipes*), and other non-native submerged and floating
43 aquatic vegetation (SAV and FAV) from ■ acres of Delta waterways. To implement this conservation
44 measure, the BDCP will support the California Department of Boating and Waterways (DBW) *Egeria*
45 *densa* and Water Hyacinth Control Programs and applicable future non-native aquatic vegetation control

1 programs to reduce the impacts of SAV and FAV on covered fish species at a funding level of \$ [redacted]
2 over the term of the BDCP². [The approximate cost of DBW's current removal is \\$600 per acre.](#)

3
4 Unlike the focus of DBW's current programs, which identifies target treatment locations based on
5 impacts to navigability of waterways, SAV/FAV removal using BDCP funds will focus on areas that
6 provide the greatest biological benefits to covered fish species. Prioritization for specific areas for
7 treatment will be according to the following tiers:

- 8 1. BDCP restored aquatic habitat (Figure 3.X);
- 9 2. Salmonid migration routes (Figure 3.X); and
- 10 3. Other areas deemed biologically important to covered fish species by the BDCP Implementing
11 Entity.

12 Annual target acreages for the removal of SAV/FAV will vary according to tier: BDCP restored aquatic
13 habitat-- [redacted] acres, salmonid migration routes-- [redacted] acres, and other biologically important areas-- [redacted] acres.
14 The BDCP Implementing Entity will ensure the maintenance of areas cleared of SAV and FAV over the
15 term of the BDCP.

16 The BDCP Implementing Entity will enter into a Memorandum of Agreement (MOA) or similar binding
17 instrument with DBW as described in Section 3.4.3.1. The BDCP Implementing Entity will implement
18 this conservation measure if DBW ~~does not~~ chooses not to participate in its implementation.

19 **Problem statement:** Although the historical extent of native SAV and FAV in the Delta
20 ecosystem is unknown, non-native invasive SAV and FAV species have recently invaded large
21 areas of the Delta (Brown 2003, DFG 2008, Ustin et al. 2008) and the invasion is continuing to
22 expand into a greater proportion of channels and colonize new areas (IEP 2008b). The widest
23 spread non-native FAV species, water hyacinth, was introduced into the Delta over 100 years ago
24 and severe infestations were experienced by the 1980s. The majority of the surface cover of SAV
25 detected through the recent use of airborne hyperspectral imagery is *Egeria densa*, although the
26 SAV vegetation frequently contains a mixture of three invasive non-native species: *Egeria densa*,
27 *Potamogeton crispus* (curlyleaf pond weed), and *Myriophyllum spicatum* (Eurasian watermilfoil)
28 (Ustin et al. 2008). Of the 55,000 acres of the Delta surveyed in 2007, SAV cover has been
29 estimated to be between 5,500 and 10,000 acres (Ustin et al. 2008). Non-native SAV and FAV
30 are thought to cause multiple negative effects on the Delta ecosystem, including providing habitat
31 for non-native predators of covered fish species (Brown 2003, Nobriga et al. 2005), reducing food
32 abundance and feeding ability of covered fish species by reducing light and turbidity (Brown and
33 Michniuk 2007), and blocking rearing habitat for juvenile salmon and splittail (IEP 2008a).

34 The DBW's Water Hyacinth Control Program, which began in 1982, has been effective in
35 reducing hyacinth from Delta waterways using chemical and mechanical removal methods.
36 DBW developed and has operated the *Egeria densa* Control Program (EDCP) since 2001 in
37 response to AB 2193, which amended the Harbors and Navigation Code to designate DBW as the
38 lead agency for the control of *Egeria densa* in the Delta (DBW 2006, 2008). Initially, the

² The budget for the combined *Egeria densa* and Water Hyacinth Control Program in fiscal years 2005/2006 and 2007/2008 was \$7,000,000 with regulatory costs up to 65% of the control costs (DBW 2006, DFG 2008), although regulatory costs are anticipated to be lower in the future once DBW completes preliminary toxicology and monitoring work.

1 program focused control efforts in a number of locations where *Egeria* impeded navigation, on a
2 range of mechanical and chemical control techniques, and on an extensive suite of toxicology and
3 water quality tests and sampling that were required by the terms of its National Pollution
4 Discharge Elimination System (NPDES) permit and under biological opinions issued by USFWS
5 and NOAA Fisheries (DBW 2008). In 2006, DBW concluded that its current approach was not
6 effective and proposed expanding the treatment area to sites across most of the legal Delta

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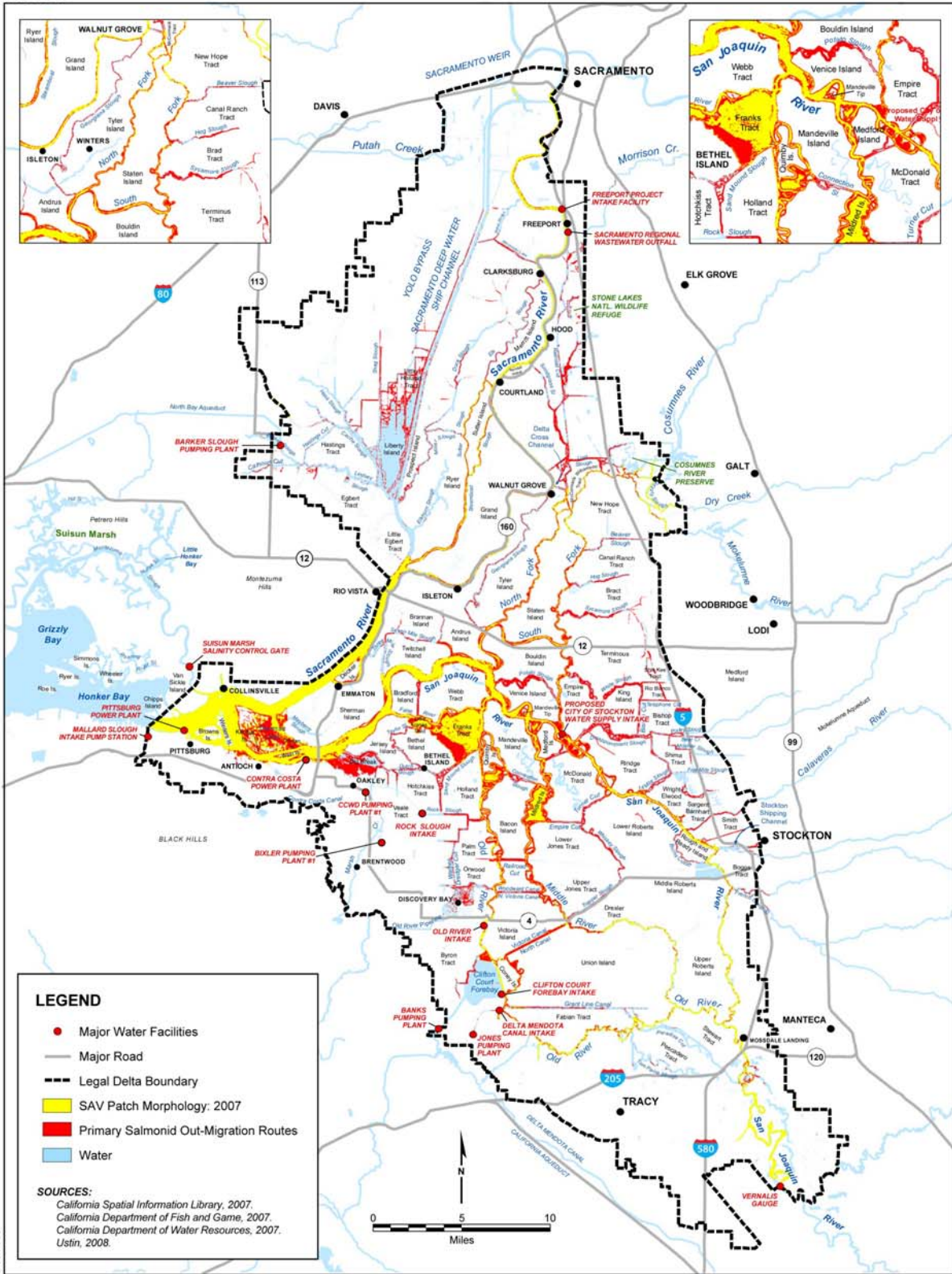


Figure 3.X. Overlap of SAV in 2007 and Primary Salmonid Outmigration Routes.

1
2

1 between 2006-2010 and concentrating on Franks Tract between 2006-2008 (DBW 2006). DBW
2 (2006) stated that they would seek alternative and supplemental resources and funding to support
3 these efforts.

4 The primary focal areas for removal of both the *Egeria densa* Control Program and the Water
5 Hyacinth Control Program have been those in which navigation by boats has been blocked.
6 However, many smaller sloughs and cuts that are not designated as navigable can become filled
7 with non-native SAV and FAV, contributing to their negative effects on covered fish species.

8 **Hypotheses:** Removing non-native SAV and FAV from Delta waterways is hypothesized to
9 provide benefits to covered fish species through the following mechanisms.

- 10 1. Reducing predation mortality on juvenile salmon, steelhead, and splittail by reducing
11 habitat for non-native predatory fish. SAV provides relatively high quality habitat for
12 non-native piscivores and is spread across large portions of the Delta in or adjacent to
13 significant migration corridors and pelagic and subtidal open water habitat for covered
14 species (Figure 1). The interior of SAV stands is hypothesized to be good habitat for
15 larval and juvenile centrarchids, particularly largemouth bass (Brown 2003, Grimaldo et
16 al. 2004), whereas adult largemouth centrarchids hunt immediately outside of the SAV
17 bed and feed on juvenile Chinook salmon and splittail (Brown 2003, IEP 2008a), and
18 possibly steelhead, delta smelt, and longfin smelt.
- 19 2. Reducing predation mortality of delta smelt by increasing turbidity levels (IEP 2008a).
20 SAV and FAV are thought to reduce local flow rates and cause suspended solids to
21 precipitate out of the water column, resulting in a localized reduction in turbidity levels
22 (Grimaldo and Hymanson 1999). A reduction in turbidity is hypothesized to reduce the
23 predator avoidance abilities in delta and longfin smelt. In addition, reduced turbidity may
24 increase the hunting efficiency of non-native piscivores (Nobriga et al. 2005).
- 25 3. Increasing food consumption by delta and longfin smelt by increasing turbidity levels.
26 SAV and FAV are thought to reduce local flow rates and cause suspended particles to
27 precipitate out of the water column, resulting in a localized reduction in turbidity levels
28 (Grimaldo and Hymanson 1999). A reduction in turbidity is hypothesized to reduce the
29 foraging ability of delta and longfin smelt.
- 30 4. Increasing rearing habitat for juvenile salmon (all races), steelhead, and splittail. Dense
31 patches of SAV and FAV physically obstruct covered fish species access to habitat (IEP
32 2008a) that would become available with SAV and FAV removal and control. .
- 33 5. Increasing food availability for all covered fish species near removal locations by
34 increasing light levels below vegetation. Phytoplankton growth is light limited in the
35 Delta (Cole and Cloern 1984). The further reduction in light levels near non-native SAV
36 and FAV are thought to reduce local growth of phytoplankton, which may drive the local
37 abundance of zooplankton that form the food base for covered fish species near patches
38 of SAV and FAV.

39 **Adaptive management considerations:** The DBW would be responsible for monitoring the
40 effectiveness of BDCP-funded elements of the non-native aquatic vegetation control programs in
41 successfully controlling SAV and FAV. The BDCP Implementing Entity would review
42 monitoring other relevant reports prepared by the DBW to assess the effectiveness of the program
43 for controlling non-native aquatic vegetation in the Delta. The BDCP Implementing Entity would
44 coordinate with the DBW to adjust inspection strategies and funding levels through the BDCP

1 adaptive management process as appropriate based on review of program reports. The BDCP
2 Implementing Entity would use results of effectiveness monitoring to determine if reducing
3 controlling SAV and FAV results in measurable benefits to covered fish species and to identify
4 adjustments to funding levels, control methods, or other related aspects of the program that would
5 improve the biological effectiveness of the program. Such changes, once approved through the
6 adaptive management decision making process, will be effected through subsequent annual work
7 plans. If results of monitoring indicate that removing and controlling SAV and FAV does not
8 substantially and cost-effectively benefit covered fish species, the BDCP Implementing Entity, in
9 coordination with Fishery Agencies, may terminate this conservation measure. If terminated,
10 remaining funding would be deobligated from this conservation measure and reallocated to
11 augment funding for other more effective conservation measures identified in coordination with
12 the Fishery Agencies through the BDCP adaptive management process.

13 **OSCM16: Reduce Illegal Harvest of Chinook Salmon, Central Valley Steelhead, Green Sturgeon,**
14 **and White Sturgeon in the Delta.** *[Note to Reviewers: SAIC is currently in discussion with DBEEP*
15 *officials regarding the specifics of this conservation measure and its implementation. The text for this*
16 *measure will be updated as new information becomes available.]* The BDCP will provide funding to
17 increase the enforcement of fishing regulations in the Delta and Bays to reduce illegal harvest of covered
18 salmonids and sturgeon. The BDCP Implementing Entity will provide funds to DFG to support and equip
19 the addition of 17 field wardens and 5 supervisory and administrative staff in support of the field wardens
20 assigned to the Delta-Bay Enhanced Enforcement Program (DBEEP) over the term of the BDCP.
21 Estimated funding will be \$8.7 million for the first year of implementation and an estimated annual cost
22 of \$6.7 million in subsequent years without inflation. The goal of the conservation measure would be to
23 reduce illegal harvest by █ percent from estimated 200█ levels.

24 The Delta-Bay Enhanced Enforcement Program (DBEEP) is a 10 warden squad that was formed
25 specifically to increase enforcement on poaching of anadromous fish species in Bay-Delta waterways.
26 The program is funded by water contractors through the [Four Pumps Agreement Advisory](#)
27 [Committee Delta Fish Agreement](#). The BDCP would contribute directly to this existing program by
28 expanding its size to improve enforcement on poaching of covered species.

29 The BDCP Implementing Entity will enter into Memoranda of Agreement (MOAs) or similar binding
30 instruments with DFG as described in Section 3.4.3.1.

31 **Problem statement:** California has the lowest game warden to population ratio in the nation with
32 fewer than 200 field wardens for the entire state. The Delta is a particular hot spot for poaching
33 because of the large number of sport fish, particularly gravid female white sturgeon, whose roe
34 are used for caviar (Lt. L. Schwall, pers. comm.). Illegal harvest is thought to have high impacts
35 on sturgeon populations, particularly white sturgeon (Beamesderfer et al. 2007). Illegal harvest of
36 juvenile and adult Chinook salmon and steelhead in the Delta and Bays is also common (DBEEP
37 2007).

38 **Hypotheses:** It is hypothesized that enhanced enforcement on poaching will reduce mortality,
39 and potentially increase population sizes, of green sturgeon (Beamesderfer et al. 2007, CDFG
40 unpublished, Boreman 1997, D. Tanner pers. comm., DBEEP 2007); white sturgeon (Bay-Delta
41 Oversight Council 1995, Boreman 1997, Schaffter & Kohlhorst 1999, Beamesderfer et al. 2007,
42 DBEEP 2007, DFG Sturgeon Report Card 2007, M. Gingras pers. comm., Z. Matica pers. comm.,
43 CDFG unpubl. data); Chinook salmon (all races) (Bay-Delta Oversight Council 1995, Williams
44 2006); and steelhead (DBEEP 2007, DFG Steelhead Report Card 2007, DFG Creel Survey 2007-
45 08, Moyle et al. 2008).

1 Magnitudes of population-level benefits of this measure are expected to vary inversely with the
2 population size of each covered species (Bay-Delta Oversight Council 1995, Begon et al. 1996,
3 Futuyma 1998, Moyle et al. 2008).

4 **Adaptive management:** The BDCP Implementing Entity would coordinate with DFG to adjust
5 enforcement strategies and funding levels through the BDCP adaptive management process as
6 appropriate based on review of Program reports.

7 **OSCM18: Develop and Implement Hatchery and Genetic Management Plans to Minimize the**
8 **Potential for Genetic and Ecological Impacts of Hatchery Reared Salmonids on Wild Salmonid**
9 **Stocks.** *[Note to reviewers: SAIC is in discussion with individual hatcheries coordinators to determine*
10 *the details funding needs for of this conservation measure. Additional detail detail and clarification will*
11 *be added to this measure as it becomes available]* -The BDCP Implementing Entity will minimize
12 potential adverse effects of hatchery reared salmonids on wild salmonid stocks by supporting the
13 accelerated development and implementation of Hatchery and Genetic Management Plans (HGMPs) for
14 all Chinook salmon and steelhead hatcheries in the Central Valley of California at a funding level of
15 \$\$_____ over the term of the BDCP. HGMPs would be implemented to reduce adverse ecological and
16 genetic effects of hatcheries on wild fish.

17 The BDCP Implementing Entity will provide funding to:

- 18 • Expand and finalize steering groups for each hatchery HGMP process, in part to aid in
19 determining the hatchery's function.
- 20 • Facilitate DFG staff or contractors to prepare HGMPs under departmental direction.
- 21 • Staff a DFG HGMP Coordinator, a position dedicated to coordinating HGMPs from beginning
22 through implementation. HGMP implementation and adaptive management will be an ongoing
23 task for the life of the hatchery.
- 24 • Staff hatcheries sufficient to carry out changes necessary to meet ESA requirements including
25 providing regional support for biologists at each hatchery.
- 26 • Improve efforts to minimize several categories of hatchery impacts including trucking, interbasin
27 egg transfers, genetic stock management, monitoring (especially hatchery natural proportions and
28 impacts of hatcheries on natural stocks), and conservation hatcheries.
- 29 • Provide support for staffing and analysis associated with a genetic parental-based tagging system.

30 The BDCP Implementing Entity will enter into Memoranda of Agreement (MOAs) or similar binding
31 instruments with DFG as described in Section 3.4.3.1.

32 **Problem statement:** Hatchery-reared Chinook salmon and steelhead are believed to have
33 negative effects on wild Chinook salmon and steelhead, including competition for space and food
34 as juveniles and for spawning habitat as adults. Fish reared in hatcheries can be selected for traits
35 that are different from those in nature, such as those that allow them to survive in an artificial,
36 contained environment (e.g., fast growth, large size). This could result in reduced genetic
37 isolation of hatchery fish from wild fish. It is thought that these hatchery fish outcompete their
38 smaller wild-reared conspecifics for food and space in natural waterways (Williams 2006). Also,
39 as adults, straying by hatchery reared salmon into natural spawning grounds may lead to genetic
40 introgression, where offspring of wild salmon are "genetically polluted" with hatchery-selected
41 genes, thereby reducing the fitness of wild population (ISAB 2003, Goodman 2005, Hey et al.
42 2005).

1 To address these concerns, hatcheries have begun reforming their management practices to
2 minimize the effects that hatchery fish may have on wild fish. HGMPs serve as the foundation of
3 hatchery management and reform to minimize genetic and ecological impacts to wild fish.
4 HGMPs are developed to devise and evaluate practices of a hatchery to ensure the hatchery
5 contributes to the conservation and recovery of listed salmonids.

6 Although required, the development of HGMPs in Central Valley hatcheries has been slow to
7 date. The following provides a summary of the status of the progress made toward completion of
8 HGMPs at Central Valley hatcheries (M. Lacy pers. comm.):

- 9 • Nimbus Hatchery - Draft HGMPs for both fall Chinook salmon and winter steelhead have
10 been completed. Updates and minor revisions were made during 2008 to initial drafts.
11 Reclamation and DFG staff are currently reviewing subsequent drafts.
- 12 • Feather River Hatchery - Draft HGMPs for spring and fall Chinook salmon and Central
13 Valley steelhead were completed by in late 2008. DWR is reviewing the spring Chinook
14 salmon draft HGMP; fall Chinook salmon and steelhead HGMPs are both still in-house
15 Cramer Fish Sciences review. Updates and DWR comments are being incorporated into all
16 drafts as appropriate.
- 17 • Mokelumne River Hatchery - A revised draft HGMP for the steelhead program was
18 completed at the end of 2008 and has been reviewed by hatchery staff. A draft HGMP for the
19 fall Chinook salmon is 50% complete
- 20 • Merced River Hatchery - There has been no progress towards beginning work on this
21 HGMP.
- 22 • Coleman National Fish Hatchery and Livingston Stone National Fish Hatchery- All of
23 the necessary HGMP information for Coleman and Livingston Stone NFHs are contained in
24 the 2001 Biological Assessment (plus a subsequent addendum for Section 10 coverage for
25 winter Chinook and amendments to respond to operational changes at Coleman NFH)
26 submitted to NMFS. The Biological Opinion, including updates to the BA, is in process.

27 **Hypotheses:** Accelerating the development and implementation of HGMPs at Central Valley
28 hatcheries is hypothesized to:

- 29 • improve the genetics and fitness of wild salmonids (ISAB 2003, Goodman 2005, Hey et al.
30 2005); and
- 31 • reduce competition for rearing and spawning habitat and food with hatchery reared salmonids
32 (Flagg et al. 2000, Goodman 2005).

33 **Adaptive management considerations:** The Implementing Entity will coordinate with the
34 individual hatcheries to adjust HGMP strategies and funding levels through the BDCP adaptive
35 management process as appropriate based on review of annual reports.

36 **OSCM20: Establish New and Expand Existing Conservation Propagation Programs for Delta and**
37 **Longfin Smelt.** The BDCP Implementing Entity will support: (1) the development of a delta and longfin
38 smelt conservation hatchery by the USFWS to house a delta smelt refugial population and provide a
39 source of delta and longfin smelt for supplementation or reintroduction, if deemed necessary by Fishery
40 Agencies, and (2) the expansion of the refugial population of delta smelt and establishment of a refugial
41 population of longfin smelt at the University of California, Davis Fish Conservation and Culture
42 Laboratory to serve as a population safeguard in case of a catastrophic event in the wild.

1 The new facility proposed by the USFWS would house genetically-managed refugial populations of delta
2 and longfin smelt (Clarke 2008). Further, the facility would provide fish to supplement the wild
3 population and provide fish stocks for reintroduction, as necessary and appropriate. State-of-the-art
4 genetic management practices would be implemented to avoid hatchery produced fish becoming
5 genetically different from wild fish. The facility would be designed with the ability to add other species if
6 necessary in the future. Construction and start-up costs are estimated to be \$19.5 million. Annual
7 operating costs are estimated to be \$1.5-2.0 million. Specific rules would be established to discontinue
8 housing refugial populations of delta and longfin smelt at the hatchery if and when populations of these
9 species are considered recovered by Fishery Agencies.

10 In addition, the UC Davis Fish Conservation and Culture Laboratory (FCCL) is in need of additional
11 space and funds to expand the refugial population of delta smelt and establish a refugial population of
12 longfin smelt. The FCCL and the Genomic Variation Laboratory (GVL) at UC Davis is, and will be, the
13 primary entities developing and implementing genetic management of the delta smelt refugial population
14 over the period 2009-2015 or longer and may then play a secondary role in keeping a back-up
15 population(s). UC Davis cost estimates include a one time expansion cost of \$2.56 million for physical
16 expansion of the existing site, but substantially more funds may be required to pay for existing building
17 (and more than double this figure if a new site is required), and an estimated \$1.2 million for annual
18 operating costs (FCCL - \$1M and GVL - \$200K). UC Davis and the GVL have not developed cost
19 estimates for developing and implementing genetic management for a longfin smelt conservation hatchery
20 at this time.

21 At both facilities, genetic management practices would be implemented to maintain wild genetic
22 diversity, minimize genetic adaptation to captivity, minimize mean kinship, and equalize family
23 contributions. Furthermore, genetic monitoring of wild populations would proceed to minimize risks such
24 as: genetic swamping from the hatchery population, reduction in effective population size, and changes in
25 the census population-to-breeder population ratio over time.

26 The BDCP Implementing Entity would enter into Memoranda of Agreement (MOAs) or similar binding
27 instruments with the USFWS and University of California, Davis similar to that described in Section
28 3.4.3.1 with the addition of a description of Hatchery and Genetic Management Plan (HGMP)
29 development and implementation. In addition, if and when populations of these species are considered
30 recovered by the Fishery Agencies, the BDCP Implementing Entity would terminate funding for the
31 propagation of the species and either fund propagation of an additional BDCP covered fish species or
32 deobligate funds to this conservation measure and reallocate them to augment funding other conservation
33 measures identified in coordination with the Fishery Agencies through the BDCP adaptive management
34 process.

35 **Problem statement:** Populations of both delta and longfin smelt have dramatically declined
36 recently (IEP 2008). Although a variety of stressors are suspected, there is not a clear
37 understanding of why these populations have declined (IEP 2008). There is evidence that delta
38 smelt continue to decline and that very low population size could result in an Allee effect causing
39 an even more rapid decline of the species (Mueller-Solger 2007). As a result, the risk of
40 extinction of delta smelt is hypothesized to be increasing. Longfin smelt abundance has followed
41 a similar trend to delta smelt (IEP 2008).

42 **Hypotheses:** Artificial propagation and maintenance of refugial populations of delta and longfin
43 smelt are hypothesized to:

- 44 • provide a safeguard against the possible extinction of delta and/or longfin smelt by
45 maintaining a captive population that is genetically similar to the wild population (Carolsfeld

- 1 1997, Kowalski et al. 2006, Sorensen 1998, Sveinsson & Hara 1995, Turner & Osborne 2008,
2 USFWS 1998, 2003, Hedgecock et al. 2000, Hedrick et al. 1995, Nobriga 2008, B. Clarke,
3 pers. comm., Turner et al. 2007, Lande 1988),
- 4 • improve the knowledge base regarding threats to and management of delta and longfin smelt
5 by increasing the ability to study the effects of various stressors on these species using
6 hatchery-reared specimens, and
 - 7 • increase population sizes of delta smelt (Purchase et al. 2007, Deblois & Leggett 1991, Lande
8 1988, Flagg et al. 2000, Carolsfeld 1997, Kowalski et al. 2006, Sorensen 1998, Sveinsson &
9 Hara 1995, USFWS 1998, 2003, Richards et al. 2004, Nobriga 2008, B. Clarke, pers. comm.)
10 and longfin smelt (Flagg et al. 2000, Carolsfeld 1997, Kowalski et al. 2006, Sorensen 1998,
11 Sveinsson & Hara 1995, USFWS 1998, 2003, Richards et al. 2004, Nobriga 2008) to self-
12 sustaining levels in the wild.

13 **Adaptive Management Considerations:** Based on review of U.S. Fish and Wildlife Service and
14 UC Davis Fish Culture Lab performance and effectiveness monitoring, the BDCP Implementing
15 Entity would coordinate with the U.S. Fish and Wildlife Service and/or the UC Davis Fish
16 Culture Lab to adjust hatchery and/or refuge population management strategies and funding
17 levels through the BDCP adaptive management process, as appropriate.

18 **OSCM21: Screen, Remove, Relocate, Consolidate, Modify and/or Alter Timing of Non-Project**
19 **Diversions to Reduce Entrainment of Covered Fish Species at within the Delta.** The BDCP
20 Implementing Entity will provide \$_____ over the term of the BDCP to reduce entrainment at non-project
21 diversions. To implement this conservation measure, the BDCP Implementing Entity will take two
22 actions:

- 23 1. Support the U.S. Bureau of Reclamation's Anadromous Fish Screen Program and DFG's Fish
24 Screen and Passage Program to screen non-project diversions, thereby reducing entrainment risk
25 of covered fish species at non-project diversions, at a funding level of \$_____ over the term of the
26 BDCP³. Decisions regarding which diversions to prioritize in this element will rely on existing
27 criteria established by these programs; and
- 28 2. In cooperation with willing non-project diverters, share costs for removing, relocating,
29 consolidating, modifying design, and altering operations of individual non-project diversions, as
30 appropriate, to reduce the risk of entrainment of covered fish species at a funding level of \$_____
31 over the term of the BDCP. Relocation and consolidation would involve moving diversions from
32 high quality habitat for covered fish species to lower quality habitat.

33 Decisions regarding which diversions to prioritize in this second element will rely in part on
34 existing criteria established by the Anadromous Fish Screen Program and the Fish Screen and
35 Passage Program. In addition, DFG is expected to conduct a comprehensive study to determine
36 the distribution of fish in the Delta relative to non-project diversions and to determine

³ With limited funds and the high cost of screening, both programs have been forced to prioritize diversions on which to install screens. The Bureau's program prioritizes based on size, location, number of species impacted, and cost, whereas DFG's program prioritizes screening of diversions based on the likelihood and level of impact on federal and state listed endangered species. To date, most screens have been installed on the largest diversions upstream of the Delta under the assumption that larger diversions entrain a disproportionately higher number of fish than smaller diversions, although there is some uncertainty regarding this assumption. Both programs have relied on internal and CALFED ERP funds and regularly partner with the Family Water Alliance, a non-profit organization that has acted as the program manager of the Sacramento River Small Diversion Fish Screen Program since 1996.

1 entrainment rates of at least 27 diversions throughout the Delta (C. Armor pers. comm.). If DFG
2 monitoring is not funded, the BDCP Implementing Entity will fund a similar study to gain this
3 information to inform prioritization.

4 This conservation measure could employ either of two strategies. The first would focus on the largest
5 diversions (greater than 250 cfs) under the assumption that larger diversions entrain fish at a
6 disproportionately larger rate than smaller diversions. The second strategy would be to focus on the many
7 smaller diversions, which are cheaper to screen per unit capacity. The relative benefit of these two
8 approaches for covered species will be evaluated based on the results of the DFG study described above.

9 For the first element of this conservation measure, the BDCP Implementing Entity would enter into
10 Memoranda of Agreements (MOAs) or similar binding instrument with the Bureau of Reclamation and
11 DFG as described in Section 3.4.3.1.

12 For the second element of this conservation measure, the BDCP Implementing Entity would enter into
13 contracts or similar binding instruments with non-project diverters that would describe respective roles
14 and obligations for expenditure of BDCP funding. Elements of the contracts would include a description
15 of specific actions that would be funded by BDCP, preparation and approval of project designs, BDCP
16 funding levels, provisions for documenting work performed, access to conduct effectiveness monitoring,
17 and provisions for modifying or terminating the contracts.

18 The conservation measure could include, but is not limited to, any of the following methods:

- 19 • Removal of individual diversions with large impacts on covered fish species,
- 20 • Consolidation of multiple diversions to a single or fewer diversions placed in lower quality
21 habitat would reduce entrainment of covered fish species,
- 22 • Relocation of diversions with large effects on covered species from high quality to lower quality
23 habitat⁴,
- 24 • Relocation of diversions to areas of lower habitat quality,
- 25 • Reconfiguration of individual diversions in high quality habitat to take advantage of small scale
26 distribution patterns and behavior of covered fish species relative to the location of individual
27 diversions in the channel⁵, and
- 28 • Alteration of the daily and seasonal timing of irrigation and therefore diversions. The
29 practicability of this approach is dependent on the crop being grown, the season when irrigation is
30 needed relative to season fish distribution patterns, and the diel activity patterns of the covered
31 fish species in the area of the diversion⁶.

⁴ High quality habitat includes potential spawning areas, important migration pathways, or known centers of distribution. Low quality habitat includes back channels with limited connectivity to main Delta channels or areas that are close to other sources of stress.

⁵ For example, if the diversion were located in an area with high abundance of sturgeon, the diversion should be off the bottom. If the diversion is located in an area of high Chinook salmon or splittail abundance, the diversion should be off shallow slopes. Other aspects that could be modified include proximity to non-native predator habitat and orientation, shape, and design of the distal end, or movement of the intake to a groundwater well location adjacent to the channel.

⁶ The agricultural irrigation period in the Delta is generally between April and August, depending on the crop. The early part of this season coincides with the presence of juveniles of all nine covered fish species in the Delta. Combined with a comprehensive monitoring plan determining the spatio-temporal patterns on a real-time basis, diversion operations could be altered when covered species are in the vicinity of a diversion.

1 **Problem statement:** There are approximately 2,200 water diversions within the Delta (Figure
2 **23.X**) and an additional 1,000 in place along the Sacramento and San Joaquin Rivers and their
3 tributaries outside of the Delta and the Suisun Marsh (Herren and Kawasaki 2001). A coarse
4 estimate of 22,000 cfs has been calculated as the total capacity of these diversions. The majority
5 divert water to agricultural fields between April-August, depending on the crop. This diversion
6 timing partially overlaps with the presence of many covered species in the Delta (generally
7 January-July). Over 95% of these water diversions are not screened to reduce fish entrainment
8 (Herren and Kawasaki 2001). Given this information, the potential for significant entrainment of
9 fish is high (Hallock and Van Woert 1959 as cited Moyle and White 2002). Limited studies
10 indicate that screens over such diversions have been at least 99% effective in reducing fish
11 entrainment into them, even for larval fish <25 mm (Nobriga et al. 2004).

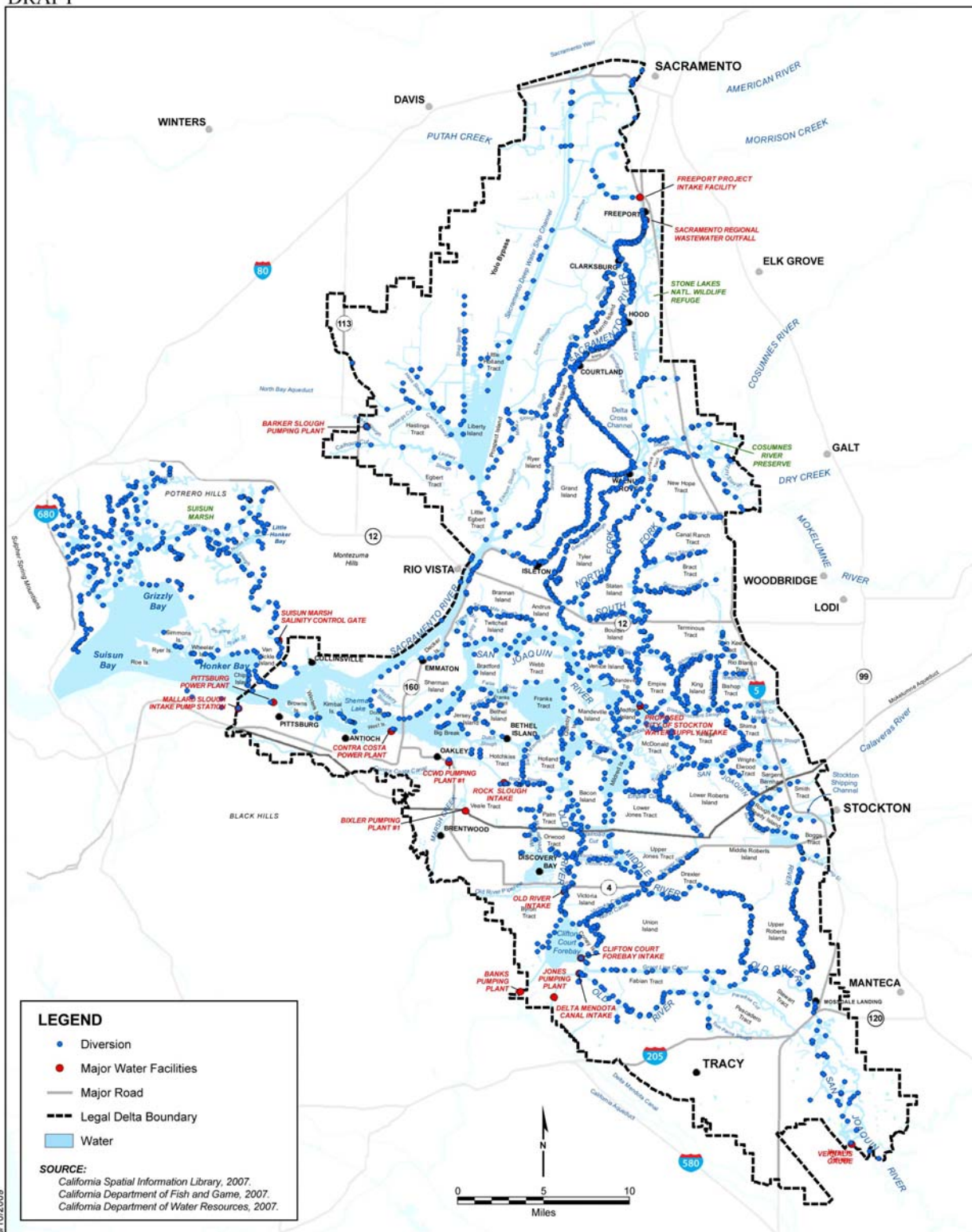
12 **Hypotheses:** The screening, removal, relocation, consolidation, modification and/or alteration in
13 the timing of non-project diversions are hypothesized to:

- 14 • reduce entrainment mortality by non-project diversions of covered fish species, including
15 larval and juvenile delta and longfin smelt (Cook and Buffaloe 1998, Nobriga et al. 2004),
16 juvenile green (Cook and Buffaloe 1998, CDFG 2002, Nobriga et al. 2004) and white
17 sturgeon (Cook and Buffaloe 1998, Nobriga et al. 2004, R. Garz, CDFG, pers. comm.),
18 juvenile splittail (Young and Cech 1996, Sommer et al. 1997, 2007, Cook and Buffaloe 1998,
19 Moyle et al. 2004, Nobriga et al. 2004, Matica and Nobriga 2005), and fry and juvenile
20 Chinook salmon (all races) and steelhead (Cook and Buffaloe 1998, Nobriga et al. 2004); and
- 21 • increase food availability for delta and longfin smelt (Lund et al. 2007, 2008), green sturgeon
22 (Nilo et al. 2006, Wanner et al. 2007.), white sturgeon (Brannon et al. 1984, Buddington and
23 Christofferson 1985, Muir et al. 2000), splittail, Chinook salmon (all races), and steelhead
24 through reduced entrainment of phytoplankton and zooplankton from the Delta.

25 **Adaptive management considerations:** The BDCP Implementing Entity may adjust its
26 strategies for selecting diversions to be relocated or consolidated, modify intake designs, or adjust
27 funding levels through the BDCP adaptive management process based on monitoring results and
28 other relevant information (e.g., monitoring and research conducted by others). If results of
29 monitoring indicate that screening of non-project diversions does not substantially and cost-
30 effectively benefit covered fish species, the BDCP Implementing Entity in coordination with
31 Fishery Agencies may terminate this conservation measure. If terminated, remaining funding
32 would be deobligated from this conservation measure and reallocated to augment funding for
33 other more effective conservation measures identified in coordination with the Fishery Agencies
34 through the BDCP adaptive management process.

Many covered fish species appear to exhibit diel patterns of activity (Grimaldo 2006, Webb et al. 2006b, Wilder and Ingram 2006) that could be used to determine diel timing of diversion operations. The goal would be to divert when covered fish species are not near in-channel location of the diversion.

DRAFT



1 Figure 3.X. Locations of non-project diversions throughout the legal Delta and Suisun Marsh.