

*The Brattle Group*

# Economic Analysis of the Bay Delta Conservation Plan

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# Several Economic Analyses Underway

- ◆ Study of contractor willingness to pay
  - Assess whether the benefits of BDCP are sufficient to justify the costs to the agencies receiving project water supplies
  - Necessary condition for BDCP to go forward
  - Not a statewide benefit-cost analysis
  - Costs of BDCP are described in Chapter 8
- ◆ Study of public good benefits of Delta habitat restoration
  - Determine whether these benefits are sufficient to justify anticipated public expenditures on restoration
- ◆ Study of the indirect public benefits of BDCP
  - Regional output and income
  - Employment

# Several Economic Analyses Underway

- ◆ Statewide benefit-cost study
  - Measure changes in the economic welfare of California residents related to
    - Water supplies
    - Delta agriculture
    - Urban water treatment costs
    - Commercial fishing
    - Recreational activity
    - Non-market environmental impacts
      - ◆ Air emissions
      - ◆ C-sequestration
      - ◆ Reduced soil erosion
      - ◆ Habitat values and biodiversity

# Update on Contractor Benefits Research

- ◆ **Urban Water Supplies**
- ◆ **Agricultural Water Supplies**
- ◆ **Analyzing Ranges of Delta Exports**
- ◆ **Water Quality Impacts**
- ◆ **Reduction in Seismic Risk**

# Urban Water Supplies



# Analysis Background

**BDCP benefits to urban agencies are primarily the value of avoiding future shortages**

**We evaluate shortage losses at the agency level for 36 urban water utilities receiving SWP supplies**

- ◆ All MWD member agencies
- ◆ 10 other CA water agencies

**Impact model considers a range of factors, including demand growth, water supply alternatives and operation of storage facilities**

# Urban Water Supply Portfolio

## Local Supplies

- ◆ Groundwater
- ◆ Local surface water
- ◆ Recycled water
- ◆ Desalination

## Imported Supplies

- ◆ Colorado River Aqueduct
- ◆ State Water Project
  - Table A: scheduled
  - Article 21: unscheduled water
- ◆ LA Aqueduct and Others

# Forecasting Urban Water Demand (2012–2050)

## **Southern California**

- ◆ Use MWD - MAIN model that relies on
  - Projected retail water rates
  - SCAG and SANDAG demographic projections
    - Population
    - Household size
    - Employment
    - Income
  - Conservation projections

## **Northern and Central California and Central Coast**

- ◆ Provided by the agencies



# Forecasting Urban Shortages (2012–2050)

**Shortage is simply a condition of excess demand**

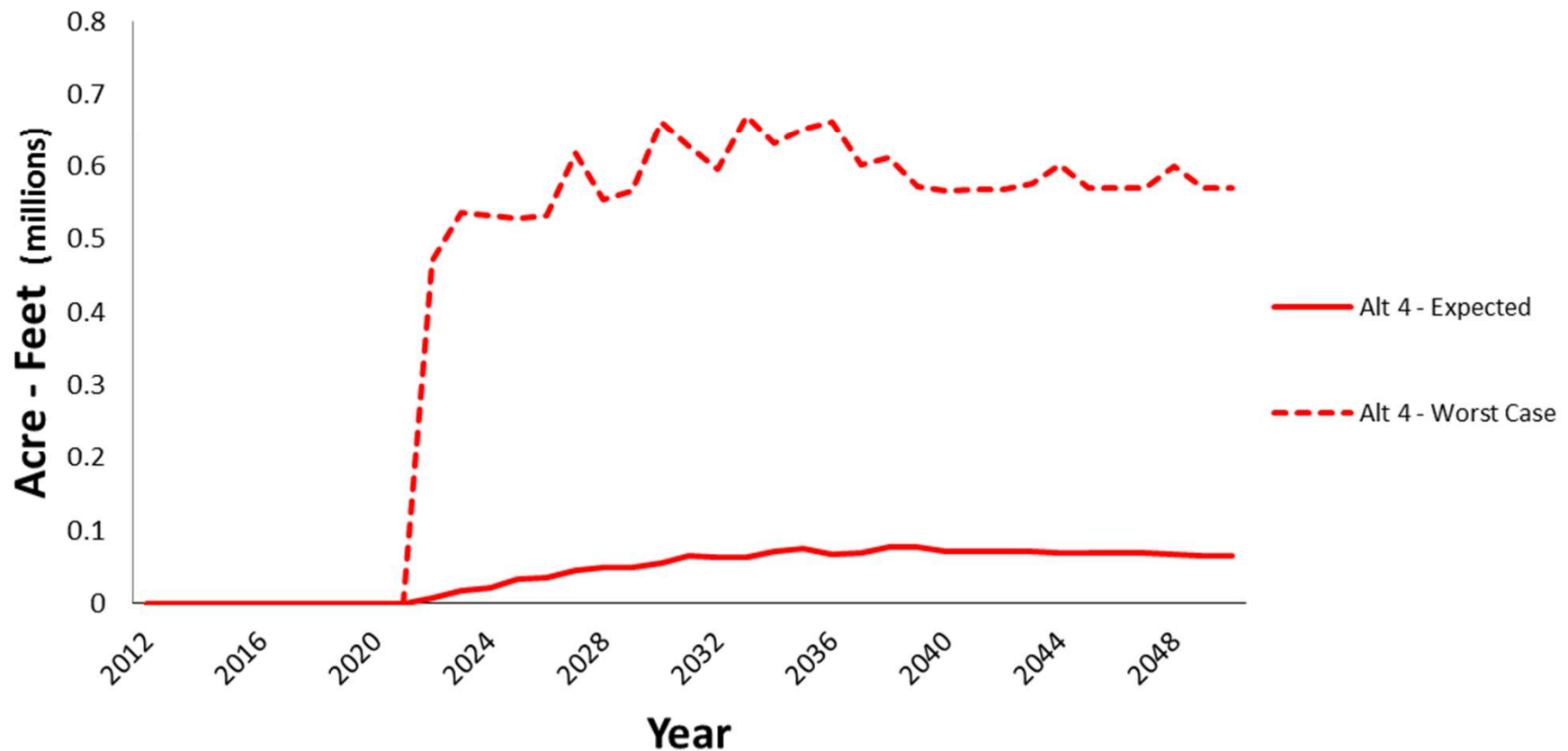
**Calculate shortages using a rotating Monte Carlo simulation**

- ◆ Use the whole 83-year hydrologic record (1922–2004)
- ◆ Rotate through 83 trials of the hydrologic pattern given the forecasted demand and water supplies
- ◆ Accounts for on-going storage fluctuations given previous year levels

# Avoided Shortages in Average and Dry Years (Example: EIR Alt 4 Relative to NAA)

## Avoided Urban Shortages

Aggregate Over All Agencies  
(Relative to No Action)



# Framework for Valuing Urban Water Shortages

## Allocate shortages at the agency level using a rationing rule

- ◆ Allocate shortages across sectors
  - Ag      SFR      CII      Other
- ◆ Allocation rule mimics typical agency policies
  - Attempt to insulate CII demands to preserve jobs, economic activity

**Loss functions incorporate existing water rates and estimated demand elasticities**

# Estimating Price Elasticity of Demand

## Data Collection

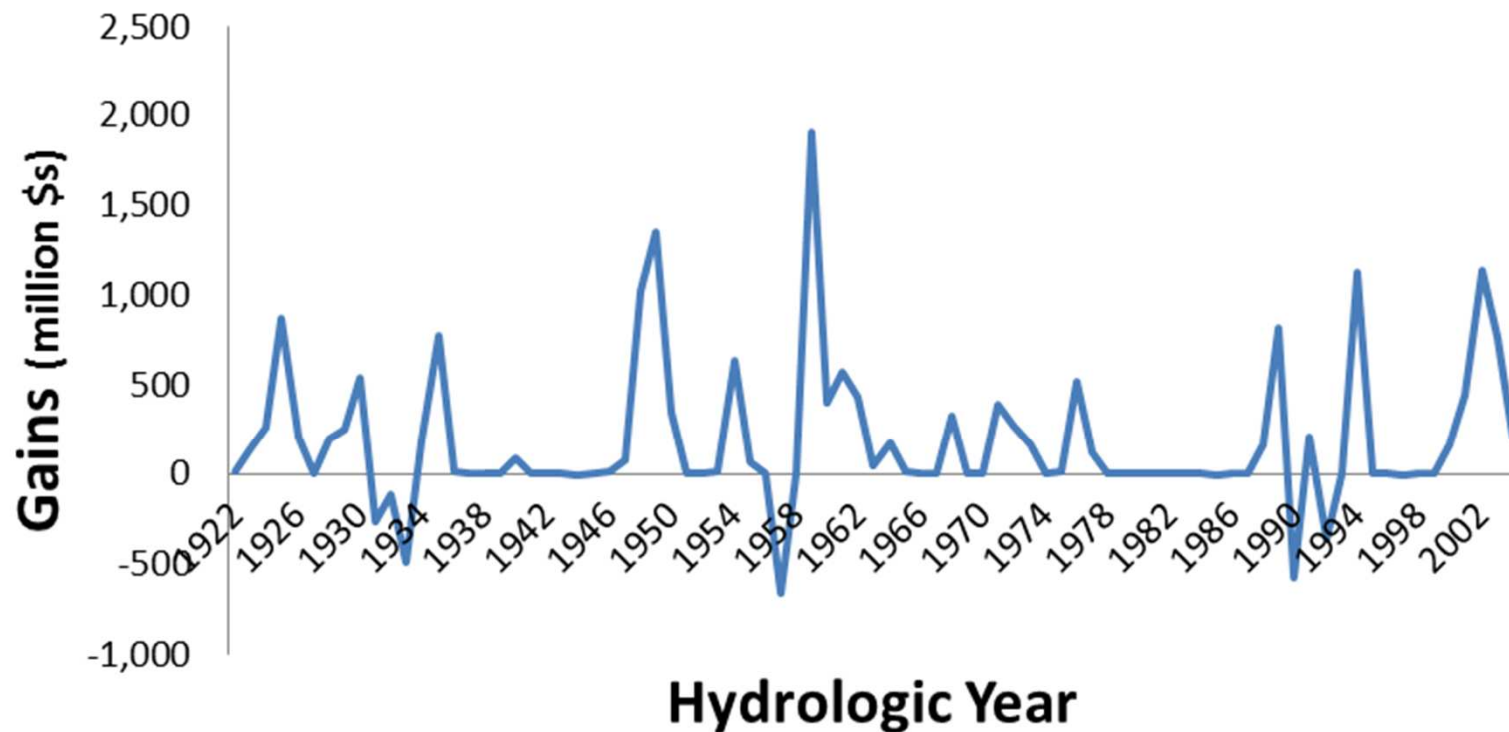
- ◆ Track 119 retailers in California from 1995 – 2010
- ◆ Roughly 1,200 price – consumption observation points

## Variables included in econometric model

- ◆ Consumption
- ◆ Price
  - Median tier water rate
- ◆ Median household income
- ◆ Price interacted with income
- ◆ Weather
  - Average summer max daily temperature
  - annual precipitation
- ◆ Year and retailer fixed effects

# Example: Value of Avoided 2035 Shortages Across the Hydrologic Record

## Distribution of Gains in 2035 Over Hydrologic Years (Alt 4 Relative to No Action)



# Agricultural Water Supplies



# CVP and SWP Agricultural Water Supply Benefits

## **Benefits are estimated using the Statewide Agricultural Production (SWAP) model**

- ◆ Simulates the profit-maximizing decisions of agricultural producers given inputs:
  - Availability and cost of water
  - Land
  - Labor
  - Other
  
- ◆ Accounts for SWP & CVP water, other local supplies, and groundwater

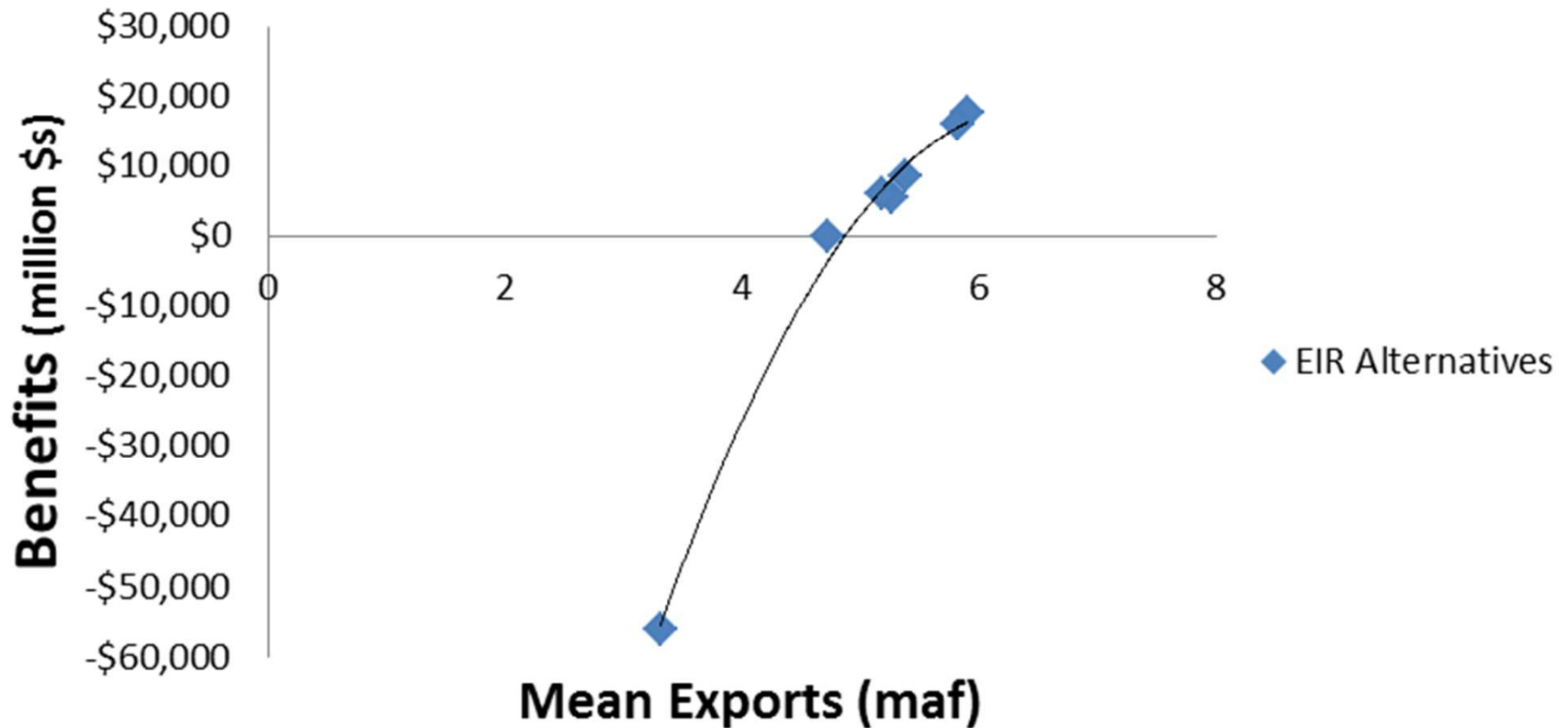
# Analyzing Ranges of Delta Exports





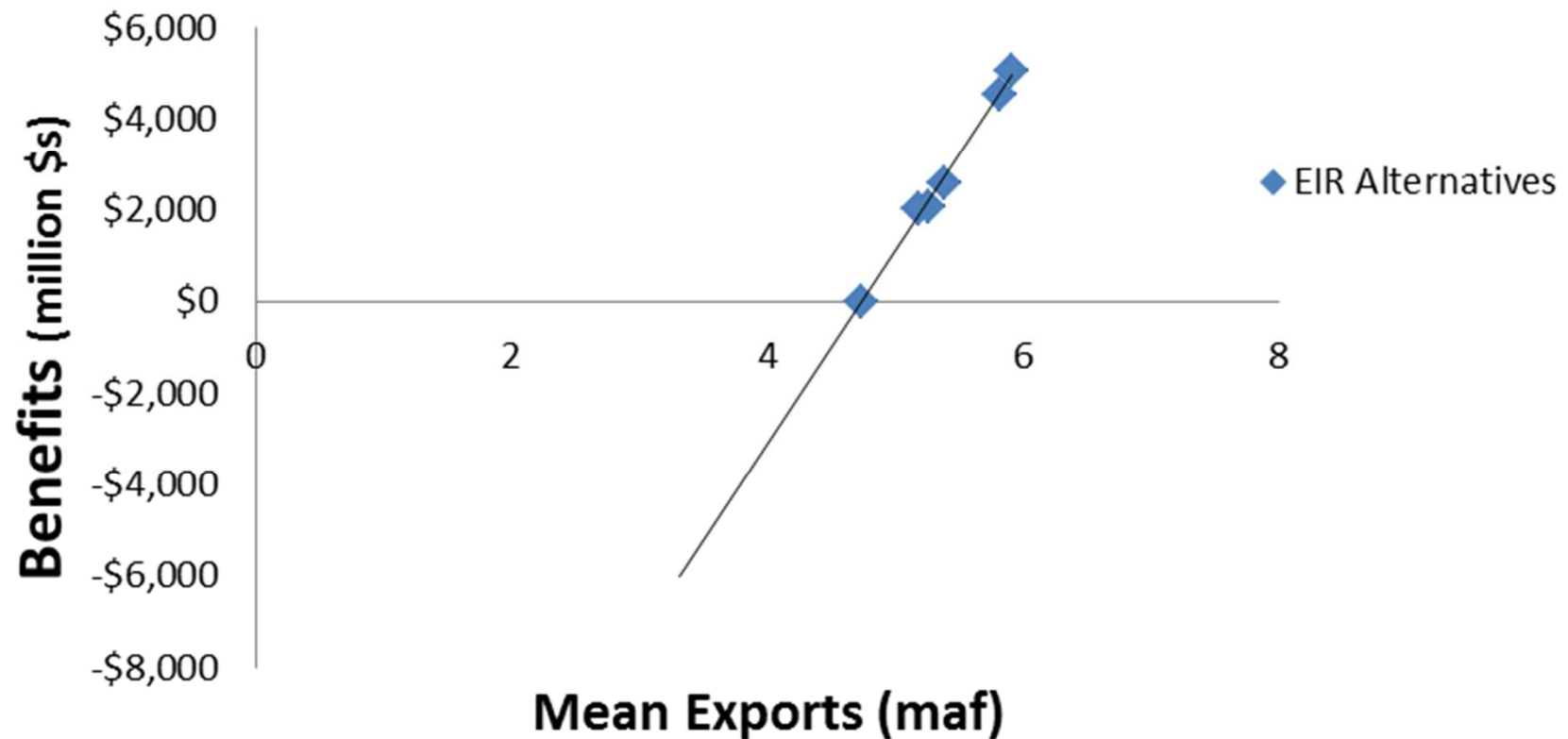
# Urban Water Benefits vs. Mean Delta Exports

## Urban Water Supply Benefits



# Agricultural Water Benefits vs. Mean Delta Exports

## Agricultural Water Supply Benefits



# Water Quality Impacts



# Water Quality Impacts

## **Two models used to estimate salinity - related benefits**

- ◆ Lower Colorado River Basin Water Quality Model
- ◆ South Bay Water Quality Model

## **Main variables**

- ◆ Total dissolved solids (TDS) concentration
- ◆ Water deliveries
- ◆ Costs to users
- ◆ Demographic characteristics

## **Evaluates reduced salinity impacts on**

- ◆ Useful life of appliances
- ◆ Specific crop yields
- ◆ Cost to industrial and commercial customers
- ◆ Amount of irrigation water needed

# Value of Water Quality Impacts

<b>Present Value (in millions)</b>	
	<b>Alt 4</b>
<b>SWP - Urban</b>	\$3,601
<b>SWP - Agricultural</b>	\$130
<b>CVP - Agricultural</b>	\$153
<b>Total</b>	<b>\$3,884</b>

# Seismic Risk



# Estimating Seismic Risk to Urban Agencies

## Framework

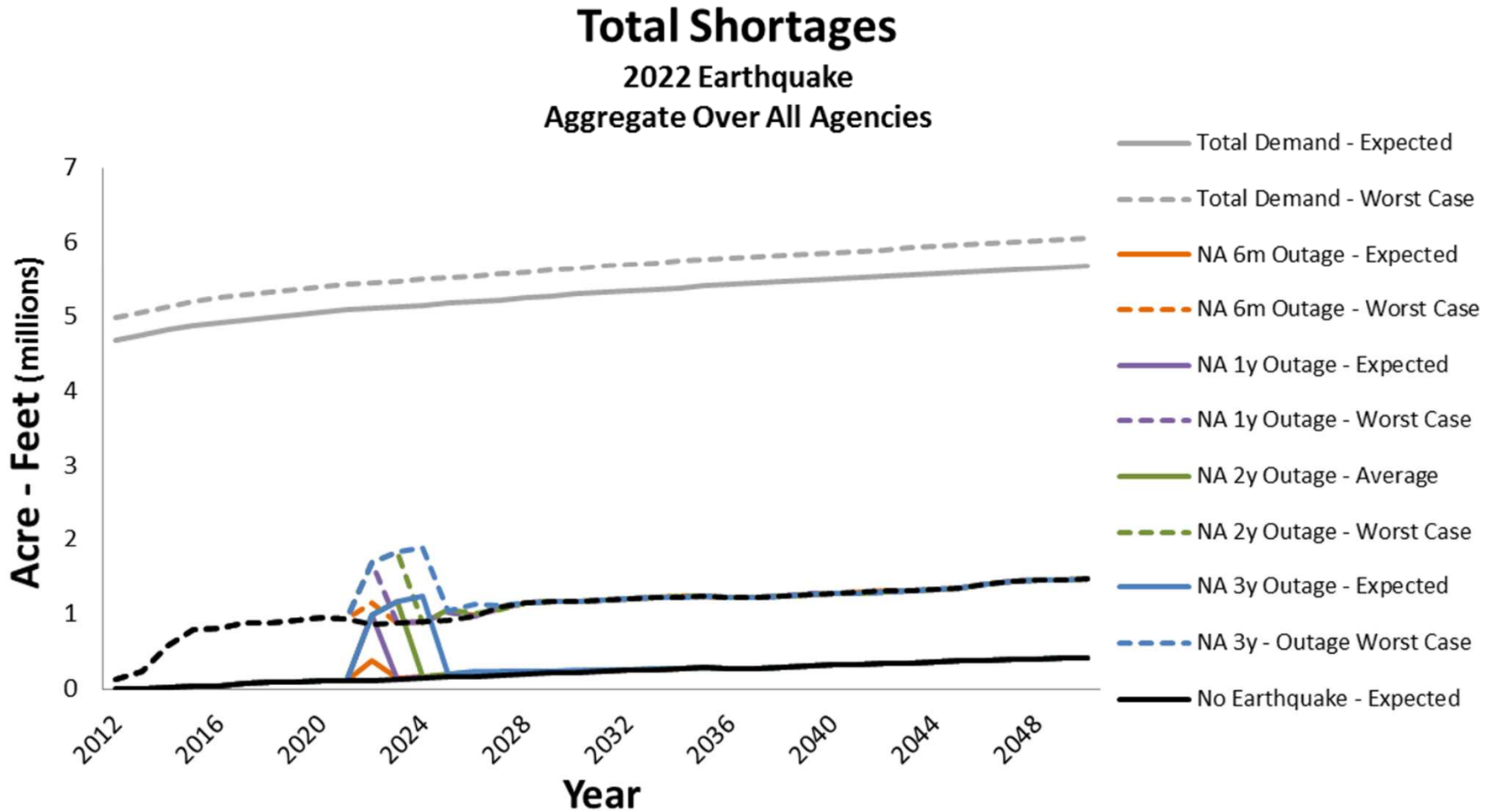
- 1) Assume year of earthquake**
  - Example: Year 2022
- 2) Evaluate shortages at four levels of outage**
  - 6 months, 1 year, 2 year, 3 year
- 3) Calculate PV loss under 83 hydrologic trials**
  - Similar to urban supply benefit calculations

**Measure range of impacts based on variation in these three factors**

**Companion agricultural analysis is in progress**

# Total Urban Shortages

## Comparison Across All Outage Levels

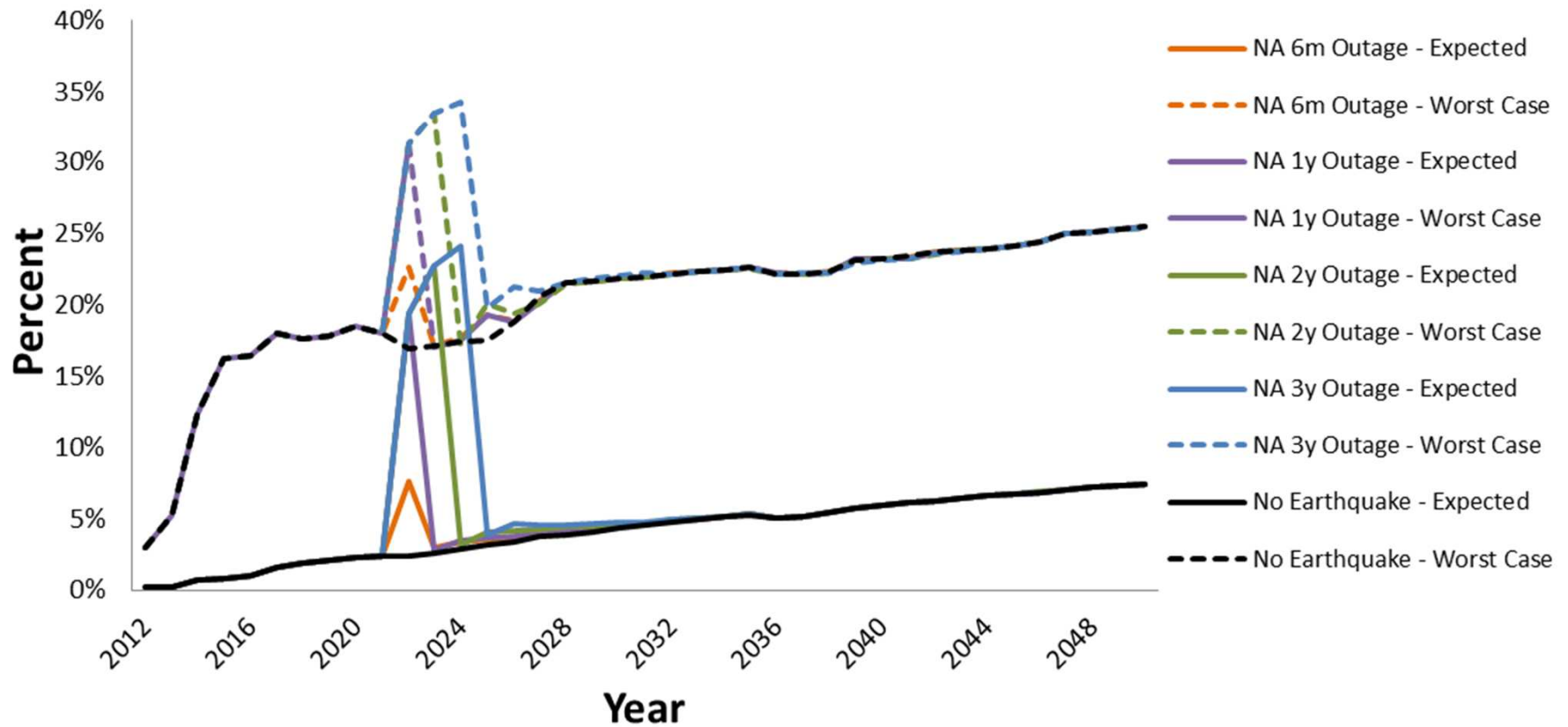




# Percent Shortage

## Comparison Across All Outage Levels

**Percent Shortage**  
 2022 Earthquake  
 Aggregate Over All Agencies



# Value of Seismic Risk Reduction

## Value of Seismic Risk Reduction to SWP Urban Agencies (in millions)

<b>Outage</b>	<b>6 Month</b>	<b>1 Year</b>	<b>2 Year</b>	<b>3 Year</b>
<b>Expected</b>	\$684	\$2,537	\$5,686	\$9,058
<b>Worst Case</b>	\$2,147	\$4,648	\$8,850	\$12,691

# Conclusions and Further Work



# Comparing Benefits to Costs

**Should compare calculated benefits to the present value of BDCP costs**

- ◆ Just over \$11 billion for CM1
- ◆ Figure is derived in detail in the new version of Chapter 8
- ◆ Accounts for the time value of money in the same way we have done in the benefits analysis

# Conclusions and Further Work

## Ongoing work:

- ◆ Analyze ranges of project yields when available
- ◆ Completing analysis of seismic risk reduction for agricultural water supplies
- ◆ Change in terminal surface and groundwater storage
- ◆ Impact of sea level rise and high water events (LLT)
- ◆ Statewide benefit-cost analysis and other studies