Chapter 15
Recreation

This chapter describes the physical environment, recreation facilities, and associated recreation activities and opportunities that could be affected by implementing the BDCP alternatives in the study area (Plan Area) (Figure 1-4). Chapter 30, Growth Inducement and Other Indirect Effects, Section 30.3.2, provides a discussion of potential specific growth-related effects on recreation in the Delta and SWP and CVP Export Service Areas, including a discussion of participation in Delta recreation.

15.1 Environmental Setting/Affected Environment

15.1.1 Potential Environmental Effects Area

15.1.1.1 Description of Existing Conditions in the Study Area

The Delta, Yolo Bypass, and Suisun Marsh contain numerous parks, extensive public lands, and many interconnected rivers, sloughs, and other waterways that offer diverse recreation opportunities. Privately owned commercial marinas and resorts allow access to the waterways and a variety of other recreational opportunities and services. Private lands also provide several recreational opportunities, particularly hunting.

Recreational Activities and Opportunities in the Study Area

The Delta is a maze of channels and islands at the confluence of the Sacramento and San Joaquin Rivers. It encompasses the largest estuary system on the West Coast. The Delta region is a 1,150-square-mile area that provides more than 500 miles of navigable waterways, equaling more than 57,000 navigable surface acres (California Department of Boating and Waterways 2003). This vast network of rivers, channels, sloughs, and islands provides a unique recreation resource in California.

Based on a statewide survey in which California boaters were asked which waterways they used most out of nearly 300 different waterways, the Delta was identified as a popular boating destination in the state, exceeded only by the Pacific Ocean, San Francisco Bay, and the Colorado River. In addition, among the 10 regions the state delineated for the survey, the 3 regions that include portions of the Delta (San Francisco Bay, Sacramento River Basin, and Central Valley) accounted for nearly half of the registered boats in the state (California Department of Boating and Waterways 2002).

Recreation users in the Delta often participate in multiple activities during a daily visit; although boating and fishing are the most popular, participants in these activities also take part in wildlife viewing, sightseeing, walking, picnicking, and camping (California Department of Parks and Recreation 1997), contributing to overlap in activity participation by visitors. There is also overlap because activities, such as hunting, fishing, wildlife viewing and sightseeing, can be both water- and land-based. This overlap creates an interconnected web of users and activities and leads to an appreciation and enjoyment of the Delta for the variety of recreation opportunities available on each trip.
This section provides a description of the recreational activities and facilities in the statutory Delta, as well as a discussion of Delta recreation users and estimates of participation in Delta recreation activities.

**Water-Based Recreation Activities**

The Delta is a regional destination for water-based recreationists because of its climatic conditions, variety and abundance of fish, large maze of navigable waterways, and favorable water levels during summer, when most regional reservoirs experience substantial drawdown. Activities in the Delta include cruising, waterskiing, wakeboarding, using personal watercraft, sailing, windsurfing, and kiteboarding, as well as fishing and hunting (from land and by boat).

**Boating**

Most recreational boating use is by small (under 26 feet long) powerboats (California Department of Parks and Recreation 1997; California Department of Boating and Waterways 2003), although larger cruising boats and houseboats are components of boating use in the Delta. Common powerboating activities in the Delta are cruising (exploring the maze of Delta channels), waterskiing, wakeboarding, and using personal watercraft. Opportunities for these activities can be found throughout the Delta, with suitable locations depending on wind, water temperature, channel width, orientation, depth, and proximity to facilities. The Delta provides facilities for boaters including ramps, yacht clubs, and marinas, which often have amenities such as fuel, supplies, waste pump-out facilities, and guest docks. Restaurants and other businesses in the Delta, as well as the towns of Walnut Grove and Isleton, also offer guest docks for temporary boat tie-up.

The summer months (Memorial Day to Labor Day) are the peak times for powerboating activities in the Delta, with the Fourth of July typically the single highest peak-use event of the year, followed by other summer weekends and special event days (California Department of Boating and Waterways 2003).

Boating participation is predicted to increase for the period of 2010–2020 (Plater and Wade 2002). However, boat registration data from the 13 Delta Primary Market Area counties (California Department of Boating and Waterways 2003) for 2002–2009 indicate a pattern of slight but steady declines in boat registrations over that period in most counties (California Department of Boating and Waterways 2003–2010). Overall, the number of registered boats in the Primary Market Area counties fell 5.3% between 2002 and 2009. Given that boats originating in the Primary Market Area account for more than 75% of Delta boating trips (California Department of Boating and Waterways 2003), these data suggest that predicted boating activity increases for the period 2000–2010 have not occurred.

Nonpowered boating activities in the Delta include sailing, windsurfing, kiteboarding, canoeing, and kayaking. All three wind-related activities (sailing, windsurfing, and kiteboarding) are conducted on the main Sacramento and San Joaquin Rivers, with windsurfing and kiteboarding most common on the Sacramento River from Rio Vista to Sherman Island, and on the San Joaquin River from Twitchell Island to Little Sherman Island (California Department of Boating and Waterways 2003). Sailing activities are conducted more widely on the main rivers. Motorized sailboats can use those Delta waterways that are sufficiently deep. In the eastern Delta, canoeists and kayakers can find tranquil, isolated waterways that provide shelter from strong winds and abundant wildlife-viewing opportunities.
Weather conditions make the summer months a preferred time for sailing, windsurfing, and kiteboarding, with peak use times on summer weekends and holidays. Paddle boaters prefer spring and fall off-seasons because of cooler air temperatures, less boat traffic, and more wildlife-viewing opportunities (California Department of Boating and Waterways 2003).

**Water- and Land-Based Activity Participation**

In 1996, DPR surveyed boat owners and licensed anglers who used the Delta that year (California Department of Parks and Recreation 1997). Among boaters, cruising and fishing from a boat were the most frequent activities, with about 75% of respondents participating in each. The most frequent nonboating activities among boaters were sightseeing, wildlife viewing, and shore-based fishing. (The first two of those activities can be pursued from a boat or land but were categorized as “nonboating” activities by the survey.) The survey of anglers indicated that nearly 90% fished from a boat, about 75% fished from shore, and about 14% fished in tournaments. The most frequent nonfishing activities among anglers were sightseeing, pleasure boating, and wildlife viewing.

Surveys of the small and large boat owners conducted in 2000–2001 for the *Delta Boating Needs Assessment* (California Department of Boating and Waterways 2003) indicated, like the earlier DPR surveys, that cruising, fishing, and sightseeing were among the most popular Delta recreation activities. Large-boat owners placed less emphasis on camping and picnicking and more emphasis on cruising and sightseeing than small-boat owners (although a majority of both groups participated in those activities) (California Department of Boating and Waterways 2003). Table 15-1 compares the Delta participation rates among small- and large-boat owners in these and other water- and land-based recreation activities.

**Table 15-1. Boat Owners’ Participation in Water- and Land-Based Recreation Activities in the Delta**

<table>
<thead>
<tr>
<th>Activity</th>
<th>Small-Boat Ownersa (%)</th>
<th>Large-Boat Ownersb (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cruising</td>
<td>51</td>
<td>82</td>
</tr>
<tr>
<td>Fishing</td>
<td>67</td>
<td>57</td>
</tr>
<tr>
<td>Sightseeing</td>
<td>55</td>
<td>65</td>
</tr>
<tr>
<td>Camping</td>
<td>31</td>
<td>13</td>
</tr>
<tr>
<td>Picnicking</td>
<td>39</td>
<td>25</td>
</tr>
<tr>
<td>Swimming</td>
<td>47</td>
<td>68</td>
</tr>
<tr>
<td>Skiing/Wakeboarding</td>
<td>40</td>
<td>17</td>
</tr>
<tr>
<td>Wildlife Viewing</td>
<td>34</td>
<td>45</td>
</tr>
</tbody>
</table>

Source: California Department of Boating and Waterways 2003.

a Small boats were defined as boats less than 26 feet long; data represent the level of participation during small-boat owners’ Delta boating trips (all past trips).

b Large boats were defined as boats 26 feet long or larger; data represent the level of participation during large-boat owners’ most recent Delta boating trip.

**Boat Fishing**

Boat fishing is a popular activity in the Delta. Game fish found in the Delta include catfish; sturgeon; steelhead; striped, largemouth (black), smallmouth, and spotted bass; American shad; Chinook salmon; crappie; and bluegill (California Department of Parks and Recreation 1997; California Department of Fish and Game 2011a). Boat fishing is a year-round activity in the Delta, with peak-
use seasons varying by species, species abundance, and angling regulations. Striped bass are prevalent fall through spring, sturgeon winter through spring, Chinook salmon late summer through fall, and black bass fall through spring (California Department of Boating and Waterways 2003; SacDelta.com 1998). The Delta is one of the most productive trophy bass fisheries in the nation, and numerous bass tournaments are held in the Delta throughout the year, including several corporate-sponsored tournaments (California Department of Fish and Game 2007a). Fishing is an important recreational activity in the Delta and supports commercial guiding and charter boat opportunities.

**Boat Hunting**

Hunting has long been a recreational activity in the Delta, with waterfowl hunting being the primary type. Hunting by boat (typically used as a floating blind) is popular at the larger flooded islands, such as Franks Tract and Sherman Island, because hunters seek open, shallow waters and marsh areas where waterfowl congregate (California Department of Boating and Waterways 2003). Licenses and duck stamps to hunt waterfowl are required by the California Department of Fish and Wildlife (CDFW) and U.S. Fish and Wildlife Service (USFWS). CDFW manages hunting in California, including the public hunting programs at Sherman Island and other smaller wildlife areas. The California Department of Parks and Recreation (DPR) allows hunting at Franks Tract, designated as Franks Tract State Recreation Area. Boat hunting is also allowed at Big Break, which is managed by the East Bay Regional Park District (EBRPD) (Delta Protection Commission 1997). Late fall through early winter is the designated waterfowl hunting season, with starting and ending dates varying each year by species and by hunting method.

**Other Boating-Related Activities**

Boaters also participate in other related activities, such as boat camping (typically in houseboats or other large boats with sleeping accommodations), swimming, wildlife viewing, and sightseeing as secondary activities.

**Commercial Boat Tours and Fishing Guides**

Commercial tours and guides operate throughout the Delta and provide fishing and sightseeing opportunities. There are guided fishing and charter opportunities throughout the Delta. Boat tours include cruises, private charters, and ecotours through different outfitters, some of which operate year-round (California Delta Chambers and Visitor's Bureau 2009a).

**Land-Based Recreation Activities**

Land-based activities are also provided in the Delta and include hunting, shoreline fishing, wildlife viewing, camping, picnicking, hiking and walking on trails, sightseeing, winery tours and festivals, and visiting historic sites.

**Hunting**

Private duck clubs, primarily in Yolo County, along with several state wildlife areas and one federal wildlife refuge, provide hunting opportunities in the Delta. Generally, hunting on land is for waterfowl and pheasant; hunting for rabbit, dove, and quail is also allowed at several of the state wildlife areas. A tule elk hunt is conducted at Grizzly Island Wildlife Area in Suisun Marsh. Hunting blinds are provided at Yolo Bypass Wildlife Area and Stone Lakes National Wildlife Refuge (NWR).
The designated hunting season for waterfowl is generally late October through January; for upland game birds such as pheasant, the season ranges from August through January, with opening and closing days varying each year by species, geographic zone and hunting method (California Department of Fish and Game 2011b; California Fish and Game Commission 2012). Licenses and duck or upland game stamps are required. CDFW administers the Delta Island Hunting Program, a late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and Sherman Islands. Hunting days, which typically are Wednesdays and Saturdays, totaled 13 days in 2008, including two junior hunt days and one women's hunt day (California Department of Fish and Game 2009a).

**Shoreline Fishing**

Public fishing piers and public parks in the Delta provide shoreline, or bank, fishing access. Some marinas also provide fishing piers. Shoreline anglers may gain access to Delta waterways at numerous locations along Delta roads (California Department of Boating and Waterways 2003). Striped bass is the most popular game species among shoreline anglers (California Department of Parks and Recreation 1997). Bank fishing is a year-round activity, with peak seasons varying by fish species. Other species, like crayfish and frogs, with limitations, can also be taken by hand, line, or trap with a valid fishing license.

**Wildlife Viewing/Botanical Viewing/Nature Photography**

Opportunities for birding and other wildlife viewing, as well as nature photography, are widespread throughout the Delta; however, only a few locations provide facilities for wildlife viewing. Most wildlife viewing is informal or is secondary to another activity (e.g., fishing, boating). The Delta is a critical stopover for migratory birds, which can be viewed and photographed at the Yolo Bypass Wildlife Area, Stone Lakes NWR, Cosumnes River Preserve, and Woodbridge Ecological Reserve, among other locations. Wildlife viewing and nature photography opportunities are available year-round in the Delta, although opportunities to see and photograph particular migratory bird species vary and generally occur in fall and spring. The arrival of overwintering sandhill cranes in the Delta each fall provides viewing opportunities on public and private lands, and special events and tours are held each year while the birds are present. Botanical viewing opportunities are available in spring at the Jepson Prairie Reserve, where hundreds of plant species have been identified. Delta Meadows River Park (DPR property) is among the last remnants of natural Delta uplands (California Watchable Wildlife 2009). According to the California Department of Parks and Recreation website at the time of this draft EIR/S, some of the facilities at the Delta Meadows River Park are closed to the public and the park currently provides no visitor services. The park continues to serve as a preserve and remains a mooring site for boaters. (California Department of Parks and Recreation 2012a; California Department of Parks and Recreation 2012b).

**Camping**

Camping opportunities, including both tent and recreational vehicle (RV) camping sites, are available in the Delta, mostly at large public parks and private resorts and marinas. Some private resorts and marinas provide access to tenants and guests only, not the general public. Camping opportunities for the general public, including tent, RV and group sites, are available at a few public parks. In the past, Brannan Island State Recreation Area, offered boat-in camping, where a boat berth is accompanied by a land campsite. Due to park closures, however, this activity is no longer
available until further notice. Camping is associated with general public recreational use of the Delta, particularly boating and fishing, and therefore peaks during summer.

**Picnicking**

The generally fair weather, potential for viewing wildlife, and scenic vistas make the Delta a setting for picnicking. Many public day-use areas and marinas throughout the Delta provide picnic sites. Some areas also offer group picnicking opportunities. Picnicking use is often combined with boating, fishing, swimming, and wildlife viewing because of the location of many picnic sites in the Delta along the water’s edge. Picnicking, along with boating and fishing, is tied to general public use of the Delta and is higher in summer.

**Hiking/Walking/Biking**

Hiking, walking, and biking trail opportunities are fairly limited in the Delta, with only a few widely scattered trails available for hiking/walking, and only a few trails available along the shoreline in the Pittsburg, Antioch, and Oakley areas for hiking/walking and biking. The 6.5-mile Marsh Creek Trail is accessible from the Big Break Regional Shoreline in Oakley. Several Delta parks have short, paved walkways or footpaths; however, these are not considered “trails” for the purpose of this discussion. The Delta Protection Commission (DPC) is leading the planning process for the Great California Delta Trail System. The system will link the San Francisco Bay Trail and trails planned along the Sacramento River in Yolo and Sacramento Counties to present and future trails in and around the Delta and along shorelines in several counties (Delta Protection Commission 2007). This includes the Mokelumne Coast to Crest Trail, which is anticipated to pass through the Delta (Mokelumne Coast to Crest Trail 2012). Trail use in the Delta occurs year-round.

**Sightseeing**

There are few formal facilities in the Delta specifically for sightseeing (i.e., signage, markers), so this activity typically is informal and self-led. Six recommended driving tours found on the California Delta Chambers and Visitor’s Bureau website (California Delta Chambers and Visitor’s Bureau 2009b) lead visitors past historic sites, sloughs, rivers, marinas, resorts, ferries, and bridges in all areas of the Delta. These driving tours combine travel and sightseeing on the main highways in the Delta (State Routes [SRs] 160, 12, and 4) with viewing sites on smaller roads along sloughs or across islands. The Sacramento County and Contra Costa County portions of SR 160 (River Road) are designated as State Scenic Highways (California Department of Transportation 2011; California Department of Transportation 2008; Cadd pers. comm.). The SR 4 Bypass from SR 160 near Antioch to SR 84 near Brentwood (about 9.5 miles) is eligible for designation as a State Scenic Highway (California Department of Transportation 2008). A 28-mile portion of SR 160 in Sacramento County is also designated as a County Scenic Highway (Sacramento County 2011:25). Scenic highway designations are discussed further in Chapter 17, Aesthetics and Visual Resources, Section 17.2.2.5.

**Winery Tours and Festivals**

The Delta produces about 25% of the wine grapes grown in California. While much of the crop is sold to winemakers in other regions, the Delta is becoming known for its own wines. Clarksburg and Lodi have established their own appellations and the Delta Farmer’s Market in Isleton sells more than 300 varieties of Delta wines. The Delta’s winery vineyards and tasting rooms have grown in popularity, with winery tours and festivals hosted in places like Clarksburg, Isleton, Lodi, and Rio Vista (California Delta Chambers and Visitors Bureau 2010a; Delta Farmer’s Market 2011).
Visiting Historic Sites

The Delta has a long and varied history of human use and, therefore, has many historic sites, several of which are associated with legacy towns, such as Isleton, Locke, and Walnut Grove. (The term “legacy town” is applied to several small, historic towns along the Sacramento River in the Delta that were originally established as riverboat ports.) Self-guided walks, available in both Locke and Walnut Grove, take visitors past old sites and buildings, including residences, a market, gambling museum, blacksmith shop, butcher shop, and bank. Visitors can stop at historic sites in the Delta year-round. DPR and the Sacramento Housing and Redevelopment Agency have restored a former Chinese immigrant boarding house in Locke to preserve its history (Reyman Construction 2011). The project also includes a visitor's center and interpretative exhibits within the boarding house (Locke Foundation 2012).

Recreational Facilities in the Delta

Numerous recreational facilities throughout the Delta support participation in the wide variety of activities available. The following sections describe public recreation areas/facilities and privately owned recreational facilities for each Delta county. A summary of the public and private recreational facilities in each county is presented in Table 15-2. Additional details on the privately owned facilities, including name, type of facility, and amenities provided, are presented in Appendix 15A, Privately Owned Recreation Facilities, by County. Further county-specific information about recreation in the Delta is located in Appendix 15B, Recreation Setting and California State Park Recommendations by County, and additional maps of existing recreational facilities in the Delta are included in Appendix 15C, Additional Recreation Figures.

Table 15-2. Summary of Public and Private Delta Recreational Facilities by County

<table>
<thead>
<tr>
<th>Recreation Facility</th>
<th>Alameda</th>
<th>Contra Costa</th>
<th>Sacramento</th>
<th>San Joaquin</th>
<th>Solano</th>
<th>Yolo</th>
</tr>
</thead>
<tbody>
<tr>
<td>Marinas(^a)</td>
<td>1</td>
<td>47</td>
<td>31</td>
<td>31</td>
<td>3</td>
<td>5</td>
</tr>
<tr>
<td>Fishing Access</td>
<td>0</td>
<td>9</td>
<td>7</td>
<td>6</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Hunting Areas</td>
<td>0</td>
<td>7</td>
<td>3</td>
<td>4</td>
<td>3</td>
<td>18</td>
</tr>
<tr>
<td>Public Boat Ramps(^b)</td>
<td>0</td>
<td>3</td>
<td>5</td>
<td>5</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Trail Access</td>
<td>0</td>
<td>2</td>
<td>3</td>
<td>2</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Camping Areas(^b)</td>
<td>0</td>
<td>0</td>
<td>5</td>
<td>2</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Windsurf Access</td>
<td>0</td>
<td>0</td>
<td>5</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

\(^a\) For the purposes of this summary, yacht clubs and sailing clubs are included in the marina totals.
\(^b\) Some marinas also have a public-use ramp and/or recreational vehicle or tent camping areas available for a fee; those facilities are not included in the tallies of public boat ramps or stand-alone camping areas.

Alameda County

Only the northeastern corner of Alameda County extends into the Delta, south of Clifton Court Forebay. Delta waterways in the county include a short segment of Old River and an adjacent dead-end slough, where a single private marina is located.
Public Facilities/Areas

There are no public facilities/areas in the Alameda County portion of the Delta.

Private Facilities

Rivers End Marina & Storage, a private marina in Alameda County, provides dry storage facilities and a boat launch ramp in the Delta (Appendix 15A, Privately Owned Recreation Facilities, by County).

Contra Costa County

Contra Costa County includes the southwestern Delta, bounded by the San Joaquin River on the north and Old River on the east. Cities include Pittsburg and Antioch on the San Joaquin River and the communities of Oakley, Brentwood, and Discovery Bay south of the San Joaquin River. The Contra Costa County portion of the Delta contains numerous public and private recreational facilities, including more than 40 marinas and yacht clubs, the largest of which provides several hundred berths. More than 20 private marinas and yacht clubs are on Bethel Island, making that area a focus for Delta boating activity.

Public Facilities/Areas

Antioch Dunes National Wildlife Refuge

Established in 1980, the Antioch Dunes NWR was the first refuge in the country to be established to protect endangered plants and insects. The refuge was closed to the public in 1986 to protect the refuge’s endangered species and their habitats. The refuge is fenced, and public use is limited to monthly docent-led tours and educational tours given to groups upon request (U.S. Fish and Wildlife Service 2001; U.S. Fish and Wildlife Service 2011a).

Antioch Marina and Barbara Price Marina Park

The City of Antioch owns and manages a large marina on the San Joaquin River, approximately 3.25 miles west of the SR 160 Antioch Bridge. The 12.8-acre marina provides opportunities for boating and fishing, consisting of fishing piers, an observation pier, 310 berths, pump-out facilities, a fuel dock, a restaurant, a guest dock, and overnight berthing. The berthing facilities accommodate both powerboats and sailboats (City of Antioch 2012). Adjacent to the marina is the Barbara Price Marina Park, a city neighborhood park. The 7-acre park has picnic sites, a group picnic area, an exercise course, a tot lot, and shoreline fishing access (City of Antioch 2011).

Antioch Municipal Boat Ramp

The City of Antioch provides a public boat launching facility east of Rodgers Point. The site includes a boat ramp, fishing pier, and parking area (City of Antioch 2003).

Antioch/Oakley Regional Shoreline

EBRPD’s Antioch/Oakley Regional Shoreline Park is near the SR 160 bridge in Antioch. A 550-foot fishing pier, constructed from the old SR 160 bridge piers, enhances shoreline fishing opportunities on the San Joaquin River. A fish cleaning station and 10 picnic sites are also provided in the park (East Bay Regional Park District 2008a; East Bay Regional Park District 2004).
Big Break Regional Shoreline

EBRPD owns and manages Big Break Regional Shoreline—1,648 acres along the San Joaquin River in the City of Oakley (California State Coastal Conservancy 2007). Since adopting the Big Break Regional Shoreline Land Use Plan in 2001, EBRPD has been developing portions of the site in phases. A 40-acre upland area, a former agricultural parcel with a mosaic of habitats, was chosen as the site for an environmental education project. EBRPD designated two Recreation Units on the site (totaling 12 acres of long-abandoned asparagus fields) for interpretive exhibits, trails, an observation platform, a picnic area, a pier, and a small boat launch ramp. A parking lot, an access road, restrooms, and a fishing and observation pier were completed first; the Delta Discovery Area then opened in the summer of 2011, adding a covered amphitheater seating 150, and a three-dimensional in-ground sculpture of the Delta (California State Coastal Conservancy 2007; Delta Science Center 2009; East Bay Regional Park District 2012a; R. Gehlke pers. comm.). The Delta Science Center is a partner with EBRPD and provides environmental education and interpretation at the site. The Delta Science Center is a nonprofit collaboration of educators, scientists, and representatives from agriculture, industry and government (cities of Oakley, Brentwood, Antioch, and Pittsburg; EBRPD; Pacific Gas and Electric Company; and the Sierra Club, among others) (California State Coastal Conservancy 2007; Delta Science Center 2009).

A visitor center for Big Break Shoreline, opened in October 2012, houses visitor information, exhibits, and the Delta Science Center office and laboratories (R. Gehlke pers. comm.).

Big Break Regional Trail

The recently-completed Big Break Regional Trail runs along the southern edge of Big Break Regional Shoreline from the north end of the Marsh Creek Regional Trail in the east to Big Break Road, providing access to Brentwood and Oakley. The 3-mile multi-use trail is paved and has a rest stop. At the western (Oakley) end of Big Break Regional Trail, a 0.25-mile path connects to the Delta Discovery Area (East Bay Regional Park District 2012a; R. Gehlke pers. comm.).

Browns Island Regional Preserve

Browns Island lies at the confluence of the Sacramento and San Joaquin Rivers, north of the city of Pittsburg. The 595-acre island is owned and managed by EBRPD. There are no recreational facilities on the island, and access is arranged by appointment only (East Bay Regional Park District 2008b).

Clifton Court Forebay

Clifton Court Forebay is located at the SWP Harvey O. Banks Pumping Plant and is managed by the California Department of Water Resources (DWR). Motorized boating, camping, and swimming are not allowed at the forebay. However, bank fishing takes place at the southern end where vehicle access is permitted. Hunting is allowed on Wednesdays, Saturdays, and Sundays during designated seasons for waterfowl (California Department of Fish and Game 2011a). There are no recreational facilities at the forebay.

Franks Tract State Recreation Area

Franks Tract State Recreation Area, just north of Bethel Island, occupies two flooded islands, Franks Tract and Little Franks Tract. No recreational facilities are in the State Recreation Area, and both flooded islands are accessible only by boat. Recreation opportunities in the State Recreation Area...
include fishing, boating, and waterfowl hunting (on part of the open water) (California Department of Parks and Recreation 2012c).

**Jersey Island**

Fishing, hiking, and pheasant hunting are allowed by the Ironhouse Sanitary District (ISD) on its Jersey Island property, although users must obtain a Jersey Island Public Use Pass (and parking pass if needed) from ISD. Fishing is available year-round, and hiking is available year-round except during pheasant hunting season. A short trail, the Halsey Trail, is on the north side of the island from the ferry landing west along the San Joaquin River (Ironhouse Sanitary District 2009).

**Marsh Creek Regional Trail**

EBRPD’s Marsh Creek Regional Trail runs along Marsh Creek in eastern Contra Costa County, from the Delta shores of Big Break south to Creekside Park in Brentwood. The paved, multiuse trail is 6.5 miles long. Plans exist to extend the trail to 14 miles, connecting the Delta to Morgan Territory Regional Preserve and Round Valley Regional Park east of Mount Diablo State Park (East Bay Regional Park District 2008c).

**Rhode Island Wildlife Area**

The Rhode Island Wildlife Area consists of a 67-acre island located in Old River between Holland Tract and Bacon Island. It provides habitat for rivers otters, beavers, muskrats, and birds such as ducks, herons, and egrets, among others. The wildlife area is accessible only by boat and provides opportunities for fishing, wildlife viewing, and waterfowl hunting (California Department of Fish and Game 2009b; California Department of Fish and Game 2011b). Though the public can access this area, no facilities are provided.

**Riverview Park**

The City of Pittsburg provides waterfront access to the Sacramento River at the 4-acre Riverview Park (City of Pittsburg 2004). The park provides opportunities for picnicking and shoreline fishing and has footpaths and several picnic sites.

**Private Facilities**

There are 41 marinas, four yacht clubs, one duck club, one hunting club, and one fishing access site in Contra Costa County. All the marinas have boat berths for long-term storage. There are 19 small marinas (fewer than 50 berths), 15 medium marinas (50 to 200 berths), and 7 large marinas (more than 200 berths). About one-third (15) of the marinas provide a launch ramp, and 12 marinas provide campsites. Six marinas also offer waste pump-out facilities and four provide picnicking areas. One marina also provides fishing access, and one offers houseboat rentals. One of the yacht clubs provides boat berthing and fuel facilities; however, the other three yacht clubs, the duck club, and the hunting club do not provide any facilities. The fishing access site provides only a fishing pier.

**Sacramento County**

A narrow strip of Sacramento County, between the Sacramento River and Steamboat Slough on the west and between the San Joaquin and Mokelumne Rivers on the east, extends across the northern, central, and western portions of the Delta. This area includes a string of small historic towns on the Sacramento River: Courtland, Hood, Isleton, Locke, Ryde, and Walnut Grove. Numerous private and
public recreational facilities are located in this portion of the Delta. These include more than
30 marinas and a yacht club, about half of which are concentrated on Andrus Island in an area
commonly referred to as the "Delta Loop," and which together account for more than 1,800 boat
berths. The county is also home to one of the largest public parks in the Delta, Brannan Island State
Recreation Area.

Public Facilities/Areas

Brannan Island State Recreation Area

Brannan Island State Recreation Area, just south of the City of Rio Vista, is on the northern side of
Threemile Slough and occupies a peninsula between the slough and the Sacramento River from the
SR 160 bridge to Sevenmile Slough. Activities available in the State Recreation Area include camping,
picnicking, boating, fishing, and swimming. Facilities include a 10-lane boat ramp, visitor center,
group picnic area, day-use area, swim beach, fishing pier, more than 140 campsites, 13 RV sites with
boat berths, and an RV rally area (California Department of Parks and Recreation 2011a; California
Department of Parks and Recreation 2011b). Additional State Recreation Area day-use facilities and
windsurfing access at Windy Cove are on the western side of SR 160, across from the main portion
of the park (California Department of Parks and Recreation 2012d). However, DPR implemented
service reductions at Brannan Island State Recreation Area in May 2011 because of budget
reductions. In June 2012, some of those restrictions were removed and camping and day use are
available 7 days per week and the boat launch remains open every day. Delta Meadows and Windy
Cove parking areas and restrooms are closed. Windy Cove, the RV rally area, and Group Camp
remain closed. Delta Meadows River Park guided canoe tours are no longer offered (California
Department of Parks and Recreation 2011a).

Cliffhouse and Georgiana Slough Fishing Access

These small shoreline fishing access sites are provided by Sacramento County. Cliffhouse Fishing
Access offers parking, picnic sites, and shoreline access to the Sacramento River. This site is for
fishing and clamming and is also used for windsurfing access (SacramentoRiver.org 2009a).
Georgiana Slough Fishing Access provides picnic sites and shoreline access to Georgiana Slough and
is also used for hand launching small boats (SacramentoRiver.org 2009b).

Cosumnes River Preserve

The 45,859-acre Cosumnes River Preserve consists of lands owned by the U.S. Bureau of Land
Management (BLM), CDFW, DWR, Ducks Unlimited, Sacramento County, State Lands Commission,
and The Nature Conservancy (the largest landholder), as well as lands held in conservation
easement (Cosumnes River Preserve 2008). The preserve was created to restore and protect the
Cosumnes River and the surrounding landscapes including the valley oak riparian forest and
freshwater seasonal wetland habitat communities (Cosumnes River Preserve 2009a; Cosumnes
River Preserve 2009b).

The preserve provides "non-consumptive" recreation activities such as bird watching, photography,
nature study, hiking, and canoeing / kayaking (Cosumnes River Preserve 2009c). A few specially
designated areas have been set aside for limited hunting. Fishing is only allowed from a boat and
with the proper license. In order to limit disturbance to the wildlife and habitat within the preserve,
recreation opportunities and public access are concentrated around the visitor center, which houses
interpretive displays, interactive educational exhibits, and a picnic area. The visitor center is open
and staffed by volunteers on Saturdays and Sundays and is often open during the weekdays, but
hours vary depending upon staff availability. The visitor center provides information on the
preserve’s self-guided driving tour, which travels public roads adjacent areas of the Cosumnes River
Preserve that are not accessible by the public (i.e., they are only accessible only by guided tours or
are privately owned) (Cosumnes River Preserve 2009d). From the center, visitors can access the 3-
mile Cosumnes River Walk Trail, located on levees that pass through different habitats, and the 1-
mile Lost Slough Wetlands Walk Trail, which tours through marshes and wetlands (Cosumnes River
Preserve 2009e, 2012a). The two trails are open to the public every day of the year from sunrise to
sunset. Other areas of the Preserve are not open to self-guided tours. There is no public fishing
access at the preserve, although boat fishing (with appropriate permits and licenses) is allowed in
the Cosumnes River main channel and sloughs accessible from the Mokelumne River. Limited
waterfowl hunts for youth and mobility-impaired hunters have been allowed in the Cougar Wetland;
however, hunting in the rest of the preserve is only allowed by boat on the river and sloughs
(Cosumnes River Preserve 2009f). The preserve has a courtesy boat dock south of the visitor
center parking lot for paddle boats only (Cosumnes River Preserve 2012b).

**Delta Meadows River Park**

Delta Meadows River Park is behind the town of Locke, along Railroad Slough. Delta Meadows was
acquired to protect one of the last remnants of natural conditions in the Delta before Euro-American
settlement. It is primarily undeveloped, although a road passes through the parcel along Railroad
Slough. A 1-mile footpath on the old railroad levee parallel to the road provides walking/hiking
opportunities, although the property has been officially closed since May 2011 because of state
budget constraints. Canoe tours that used to be offered twice daily on Saturdays and Sundays during
spring and fall are no longer available. Boating and fishing opportunities in the area are still
available (California Watchable Wildlife 2009; California Department of Parks and Recreation
2011a; California Department of Parks and Recreation 2012b).

**Garcia Bend Park**

The City of Sacramento manages the 24-acre Garcia Bend Park on the Sacramento River. Facilities
include a boat ramp with trailer parking and a courtesy dock, three soccer fields, two tennis courts,
three picnic sites, a tot lot, and four senior and disabled fitness equipment stations (City of
Sacramento 2011).

**Hogback Island Access**

Hogback Island Access is a Sacramento County park that provides boating, fishing, and picnicking
opportunities along Steamboat Slough near the small town of Ryde. Facilities include a picnic area
and lagoon with a dock and boat launch (Sacramento County Regional Parks 2010a).

**Isleton and Walnut Grove Courtesy Docks**

The towns of Isleton and Walnut Grove both provide courtesy docks along the Sacramento River for
boaters to temporarily tie up while visiting the towns.

**Lower Sherman Island Wildlife Area**

A 3,115-acre marshland in the Lower Sherman Island Wildlife Area lies at the confluence of the
Sacramento and San Joaquin Rivers, accessible only by boat (California Department of Fish and
Game 2009c). The primary recreational activities at the wildlife area are fishing and hunting.
although other recreation activities include wildlife viewing, photography, and powered and nonpowered boating. Waterfowl hunting is the primary hunting activity in the wildlife area; hunting for upland game also is permitted (California Department of Fish and Game 2011b). Fishing occurs year-round in the wildlife area; the site is known for striped bass, largemouth bass, and catfish (California Department of Fish and Game 2007a). There are no recreational facilities.

Sherman Island Public Access Facility

The Sherman Island Public Access Facility on the Sacramento River is managed by Sacramento County and provides opportunities for fishing, picnicking, windsurfing, kiteboarding, boating, and camping. A few picnic facilities, a boat launch, and launch sites for windsurfing, kiteboarding, or other small craft are available to the public (SacramentoRiver.org 2009c; California Department of Fish and Game 2007a). The site is used for fishing, and both shoreline and boat fishing opportunities are available. RV and tent camping are also allowed (California Department of Fish and Game 2007a).

Stone Lakes National Wildlife Refuge

The Stone Lakes NWR receives more than 6,000 visitors annually to participate in docent guided hikes, guided paddle trips, bird watching, special events and education tours for schools and civic groups. There is no indoor visitor's center within the refuge. A public waterfowl hunting program consists of land- and water-accessible blinds with an emphasis on opportunities for youth and wheelchair-dependent visitors. The hunting program is open to the public and is located within the refuge's Sun River Unit. There is no fishing within the refuge. Docent guided hikes occur from October through May and are open to the public. Self-guided access within the refuge is only found at the Blue Heron Trails. The Blue Heron Trails are open to the public year-round and offer one mile of trails focusing on environmental education and native habitats. The refuge also offers a guided Canoe & Kayaking Wildlife Observation Program during the months of June through September (Friday, Saturday, and Sunday) within Lower Beach Lake. This area is normally restricted to public access when guided tours are not offered. The refuge also hosts the annual Walk on the Wildside outdoor festival event in May. The public event is held on Saturday at the Beach Lake Preserve Picnic Area and celebrates the International Migratory Bird Day (U.S. Fish and Wildlife Service 2007a; U.S. Fish and Wildlife Service 2007b).

Private Facilities

Private facilities in Sacramento County include 31 marinas, 3 camping areas, and 1 boat ramp. All of the marinas have boat berths for long-term storage. The marinas include 12 small marinas (fewer than 50 berths), 14 are medium size (50 to 200 berths), and 5 are large (more than 200 berths). Sixteen of the marinas provide campsites, and many provide picnicking opportunities (13), a launch ramp (12), and waste pump-out facilities (10). A few of the marinas provide fishing access (4) or a fishing pier (3). One marina also provides cabins. The camping facilities collectively offer fishing access, guest docks, a ramp, a pump-out facility, a beach, and picnicking opportunities. The private boat ramp also provides an area for dry storage. Appendix 15A, Privately Owned Recreation Facilities, by County, Table 15A-1 summarizes the recreational facilities for private use in Sacramento County.
San Joaquin County

San Joaquin County encompasses a large area of the eastern and southern Delta, east of the Mokelumne and Old Rivers. The county includes the cities of Lathrop, Stockton, and Tracy at the margins of the Delta and the San Joaquin River as it crosses this part of the Delta. Although recreational facilities are scattered on various waterways throughout the county, including more than 30 marinas and yacht clubs, most of the facilities are in or near Stockton. The largest marinas contain more than 700 berths. There are also several private clubs located on channel islands in the vicinity of Stockton, and several public launch ramps in Stockton and on the San Joaquin River to the south.

Public Facilities/Areas

Buckley Cove Park and Louis Park

The City of Stockton manages Buckley Cove and Louis Parks, 53 and 74 acres, respectively. Both parks have boat launches and pier fishing; Buckley Cove Park provides boat access to the San Joaquin River Deep Water Ship Channel, and Louis Park provides boat access to the Smith Canal (City of Stockton 2011a). Buckley Cove Park also has a few picnic sites and a children’s play area. Louis Park has footpaths; picnic sites, including two group picnic areas; and facilities for tennis, softball, baseball, and handball (City of Stockton 2008).

Calaveras River Bike Path

The 7.43-mile Calaveras River Bike Path runs from Buckley Cove to Cherokee Road in the City of Stockton (City of Stockton 2011b).

Dos Reis Regional Park

Dos Reis Regional Park is located on the San Joaquin River and is managed by the County. Camping, boating, fishing, and day-use opportunities are available, with facilities that include 26 RV campsites with hookups, showers, a boat ramp, a picnic area, and a children’s play area. Tent camping is also available (San Joaquin County 2008a).

Grupe Park and Legion (American) Park

Grupe Park on Fourteenmile Slough, and Legion Park on Smith Canal, are both City of Stockton local parks, each roughly 20 acres. Both parks provide several picnic sites, a tot lot, fishing opportunities, and at least one multiuse sports facility. Grupe Park also provides a group picnic area and facilities for tennis, softball, baseball, and handball (City of Stockton 2008).

McLeod Park, Weber Point Park, and North and South Seawalls

The contiguous McLeod Park, Weber Point Park, and the North and South Seawalls cover a total of about 16 acres at the terminus of the Stockton Deep Water Ship Channel and are managed by the City of Stockton. The parks have been featured in the ongoing renovation of the downtown Stockton waterfront and provide paved promenades along the water. Weber Point Park is the centerpiece and provides an outdoor event center where concerts and festivals are held (City of Stockton 2011c).
Morelli Park

The City of Stockton’s Morelli Park, on the Stockton Deep Water Ship Channel, includes a four-lane boat launch and other new amenities. Dry stack boat storage is planned (City of Stockton 2008).

Mossdale Crossing Regional Park

San Joaquin County manages Mossdale Crossing Regional Park on the San Joaquin River south of Lathrop. The park provides a boat ramp, fishing opportunities, five picnic sites, and one playground (San Joaquin County 2008b).

Westgate Landing Regional Park

San Joaquin County manages the 15-acre Westgate Landing Regional Park on the Mokelumne River. The park provides camping, fishing, picnicking, and boating opportunities. It has 14 campsites (RV and tent, but no hookups), 1 fishing pier, 9 picnic sites, and 24 boat slips available for overnight docking (San Joaquin County 2008c).

White Slough Wildlife Area

White Slough Wildlife Area consists of 880 acres of designed ditches, canals, marshes, grasslands, riparian habitat, and nine ponds that were created during the construction of Interstate 5 (I-5). The wildlife area, west of Lodi and north of Stockton, provides opportunities for fishing, hiking, and wildlife viewing. Hunting opportunities are also available from September 1 through January 31, specifically for pheasant, quail, dove, and waterfowl (California Department of Fish and Game 2009d; California Department of Fish and Game 2011b).

Woodbridge Ecological Reserve

Woodbridge Ecological Reserve, also known as the Isenberg Sandhill Crane Reserve, consists of two parcels of land west of I-5 that provide opportunities for viewing migratory sandhill cranes. The southern parcel is open to the public, and a seasonal 2-hour, docent-led crane tour begins at this location, continuing to the northern parcel, where a parking lot, restroom, and crane viewing blind are provided. The northern parcel can be visited only on these tours. Crane tours usually are available the first three weekends of each month from October to February (California Department of Fish and Game 2009e). In addition to guided tours during October and November, CDFW now sponsors the Lodi Sandhill Crane Festival in the fall (Lodi Sandhill Crane Association 2011).

Private Facilities

Twenty-one private marinas, nine yacht clubs, three duck clubs, and one sailing club are located in San Joaquin County. Twenty of the marinas provide boat berths for long-term storage. The marinas include seven small (fewer than 50 berths), nine medium (50 to 200 berths), and five large (more than 200 berths). Over half of the marinas provide a launch ramp (13) and waste pump-out facilities (11), and many also provide campsites (9) and picnicking opportunities (7). Five of the marinas in San Joaquin County also provide houseboat rentals. One marina provides dry storage and fuel facilities. The sailing club and two of the yacht clubs provide boat berthing facilities. The other seven yacht clubs and all three duck clubs do not provide any amenities.

Appendix 15A, Privately Owned Recreation Facilities, by County, Table 15A-1 summarizes the recreational facilities for private use in San Joaquin County.
Solano County

Solano County encompasses a portion of the northwestern Delta, west of the Sacramento River, and includes the Cache and Lindsey Slough complex north of Rio Vista. The City of Rio Vista on the Sacramento River is outside of, but immediately adjacent to, the statutory Delta, with the boundary defined by the river in that area. Recreational facilities are not numerous, but several public parks with boat launching facilities and a large private marina in the Rio Vista area provide recreational access to the Delta.

The 116,000-acre Suisun Marsh is east of Interstate 680 (I-680), south of SR 12, north of Suisun and Grizzly Bay, and west of the statutory Delta. The marsh provides natural wetlands and habitat for hundreds of species and is located along the Pacific Flyway; thus, the marsh is an outstanding place for bird watching, wildlife viewing, and waterfowl hunting. The marsh offers opportunities for fishing, hiking, and boating (California Department of Water Resources 2011). It includes two public wildlife areas, one public ecological reserve, one public open space area, and many private duck clubs. There are few developed public recreation facilities in the marsh; most developed facilities are at the Rush Ranch Open Space Area and the Grizzly Island Wildlife Area.

The total estimated annual recreation use of Suisun Marsh is about 130,000 user-days, about half of which is attributed to waterfowl hunting at the numerous private duck clubs (Delta Vision 2007). Each season, the Grizzly Island Wildlife Area Complex hosts 7,000–8,000 waterfowl hunters (California Department of Fish and Game 2010a); more than 1,000 pheasant hunters; and up to 100 elk, rabbit, and pig hunters. The manager of the complex has estimated more than 45,000 user-days of fishing activity in the marsh (two-thirds in the wildlife area), and more than 12,000 user-days of recreational activity are attributed to nonhunting and fishing activities such as wildlife viewing and dog training, nearly all of which occur in the wildlife area (Delta Vision 2007).

Public Facilities/Areas

Hill Slough Wildlife Area

The 1,723-acre Hill Slough Wildlife Area is just south of SR 12 along Grizzly Island Road (California Department of Fish and Game 2008a). The wildlife area contains a complex of marshes, sloughs, and grassland that supports mammals, raptors, and a large variety of waterfowl. The only activities allowed in this wildlife area are bird watching and wildlife viewing; hunting is not permitted. There are no recreation facilities in the wildlife area.

Peytonia Slough Ecological Reserve

South of SR 12 and west of the Hill Slough Wildlife Area is the Peytonia Slough Ecological Reserve (California Department of Fish and Game 2007b). The reserve can be accessed only by boat from Suisun Slough; the nearest public launch is the Suisun City Boat Ramp. Fishing (including fishing from boats), wildlife viewing, and hiking are permitted activities. Restrooms facilities and graveled foot trails are provided.

Rush Ranch Open Space

Rush Ranch is located 2 miles south of SR 12 on Grizzly Island Road. This 2,070-acre marsh and grassland area on the northeastern side of Suisun Marsh provides opportunities for recreation and education for thousands of visitors each year (Solano Land Trust 2010a). Recreation opportunities include hiking, wildlife viewing, and bird watching; educational opportunities include visiting the
nature center, the Kit House museum, and visitor center. Visitors can also participate in one of the monthly events held at the site, which include volunteer improvement day, blacksmith demonstrations, horse-drawn wagon rides, and interpretive walks (Solano Land Trust 2010a; Solano Land Trust 2010b; Rush Ranch Educational Council 2010). Facilities at the ranch include three self-guided trails, a nature center, and a museum and visitor center. Facilities available for rent at the ranch include a meeting room, picnic/barbeque area, and a fully furnished two-bedroom guest quarters (Solano Land Trust 2010b).

**Grizzly Island Wildlife Area**

The 15,300-acre Grizzly Island Wildlife Area is a complex of 10 distinct parcels or units, most of which are not connected and are surrounded by private property (California Department of Fish and Game 2010b). The 10 units are located throughout most of Suisun Marsh south of the Hill Slough Wildlife Area and Peytonia Slough Ecological Reserve (California Department of Fish and Game 2009f). The largest unit is the Grizzly Island Unit, which contains most of the wildlife area’s facilities and receives much of the hunting use.

The Grizzly Island Wildlife Area provides opportunities for hiking, fishing, wildlife viewing, bird watching, photography, dog training, and hunting. Facilities in the wildlife area include levee trails, parking areas, restrooms, fishing piers, a wildlife-viewing platform, and hunting blinds (California Department of Fish and Game 2010b; California Department of Fish and Game 2010c; California Department of Fish and Game 2010a). The Grizzly Island Unit has a 7.5-mile self-guided tour along Grizzly Island Road with stops at the nine parking areas that provide access to the many levee trails in the unit (California Department of Fish and Game 2010c). Fishing is allowed at the Grizzly Island Unit, Island Slough Unit, and Belden’s Landing, which is north of the Island Slough Unit on Montezuma Slough and includes a boat launch facility (California Department of Fish and Game 2010d; Solano County 2012). In the wildlife area, hunting for a variety of species, including waterfowl, dove, pheasant, tule elk, and rabbit, is allowed; however, the different units in the wildlife area have different hunting regulations (California Department of Fish and Game 2010a). Special hunts in the wildlife area include a junior pheasant hunt and two tule elk hunts (one adult and one apprentice). General public use of the wildlife area is not allowed during the tule elk hunts and during the waterfowl hunting season (California Department of Fish and Game 2010e).

**Calhoun Cut Ecological Reserve**

Calhoun Cut Ecological Reserve, on the far western edge of the Delta, provides fishing and waterfowl hunting. Access to the reserve is by boat only via Lindsey Slough to Calhoun Cut Slough (California Department of Fish and Game 2009g). There are no recreational facilities in the reserve.

**Decker Island Wildlife Area**

The 35-acre Decker Island Wildlife Area, south of Rio Vista, constitutes the northernmost end of Decker Island along the Sacramento River. The wildlife area is accessible only by boat and provides opportunities for wildlife viewing and hunting (as regulated by CDFW) (California Department of Fish and Game 2009h; California Department of Fish and Game 2011b). No recreational facilities are provided in the wildlife area.

**Jepson Prairie Preserve**

At the far western edge of the Delta, native bunchgrass prairie and vernal pools are protected in the Jepson Prairie Preserve. The Solano Land Trust owns the preserve, and the University of California,
Davis supports reserve management. Visitors can participate in docent-guided walks past vernal pool and prairie habitat to glimpse some of the more than 400 plant species in the preserve. Walks are provided on weekends from March through May. No other public recreational activities or facilities are in the preserve (University of California Davis 2009).

Miner Slough Wildlife Area

Miner Slough Wildlife Area is 37-acres and consists of a small island and narrow peninsula where only 10 acres are above high tide. Located at the confluence of Miner Slough and Cache Slough, the wildlife area is accessible only by boat and includes excellent riparian vegetation that supports shorebirds, waterfowl, raptors, and beavers. Bird watching, wildlife viewing, and fishing are allowed. Hunting for waterfowl is allowed during open season. There are no recreation facilities in the wildlife area (California Department of Fish and Game 2010f).

Private Facilities

Private facilities in Solano County are two marinas, one yacht club, and one hunting club. Both of the marinas have boat berths for long-term storage and are of medium size (50–200 berths). A launch ramp and picnicking opportunities are available at both marinas. One of the marinas also has campsites and a fishing pier. The yacht club provides only a dock. The hunting club provides pheasant and chukar partridge hunting on 4,700 acres of land (Gamebirdhunts.com 2009) and also offers camping and fishing.

Suisun Marsh has historically been a popular duck hunting location; around 1880, the first private duck clubs were established in the marsh, and by 1930, the primary use of Suisun Marsh was waterfowl hunting (California Department of Water Resources 2000:3–4). Duck hunting continues to be a use of Suisun Marsh, with 158 private duck clubs located over 52,000 acres in the marsh. These clubs are managed for waterfowl habitat; the wetlands are flooded to coincide with waterfowl season (California Department of Water Resources 2009a; California Department of Water Resources 2011). The one licensed game bird club in Suisun Marsh, the Suisun Marsh Hunting Preserve, released domestically reared game birds to provide additional hunting opportunities; however, this operator did not renew its license in 2011 (G. De La Rosa pers. comm.).

Yolo County

Yolo County encompasses much of the northern Delta west of the Sacramento River. The Sacramento River Deep Water Ship Channel crosses from north to south through this portion of the county, and the Yolo Bypass occupies the area west of the ship channel. Water-based recreational facilities of the type found throughout most of the other Delta counties are relatively few. The most numerous facilities are the 17 private duck hunting clubs in the vicinity of the Yolo Bypass.

Public Facilities/Areas

Clarksburg Fishing Access

Clarksburg Fishing Access, owned and managed by Yolo County, provides a boat ramp, parking, and bank access for boating, waterskiing, and fishing activities. The facility occupies a 3.9-acre shelf of land inside the Sacramento River levee (Yolo County 2009).
Yolo Bypass Wildlife Area

The Yolo Bypass Wildlife Area, owned and operated by CDFW, is in the northwestern Delta along the Sacramento River Deep Water Ship Channel. (A small portion of the wildlife area north of Interstate 80 (I-80) is outside the statutory Delta.) It is a public waterfowl and pheasant hunting area, with duck blinds and parking areas. Fishing occurs primarily at the East Toe Drain and along Putah Creek. The wildlife area also provides wildlife viewing and photography opportunities. There is an automobile tour route for viewing, and the 16 miles of trails in the wildlife area can be used for viewing and walking/hiking. The Yolo Basin Foundation conducts many educational and interpretive programs in the wildlife area, including the Discover the Flyway school program, Flyway Nights lectures, tours of the wildlife area, a vernal pool open house, bat tours, and the California Duck Days wetland festival (California Department of Fish and Game 2008b).

Fremont Weir Wildlife Area

The Yolo Bypass constitutes a floodway for the Sacramento River when the river water level is high. The water spills over at the Fremont Weir into the Yolo Bypass at the 1,461-acre Fremont Weir Wildlife Area. Although no facilities are in the wildlife area, there are opportunities for fishing, bird watching, and wildlife viewing. Hunting is allowed during spring turkey season and daily from July 1 through January 31. Game species found in the wildlife area include pheasant, quail, dove, rabbit, waterfowl, deer, and wild turkey (California Department of Fish and Game 2010g).

Sacramento Bypass Wildlife Area

The Sacramento Bypass Wildlife Area is an element of the Yolo Bypass just north of I-80. The 360-acre wildlife area provides valuable cover and feeding grounds for wildlife, particularly during late fall, winter, and early spring. Fishing in the Tule Canal, wildlife viewing, and bird watching are allowed in the wildlife area. Hunting is also allowed between September 1 and January 31. Game species in the wildlife area include waterfowl, pheasant, and dove. No recreation facilities are in the wildlife area (California Department of Fish and Game 2010h).

Private Facilities

The Yolo County portion of the Delta contains seventeen duck clubs, four marinas, and one yacht club. All the marinas and the yacht club have boat berths for long-term storage. One of the marinas provides a launch ramp, and one offers camping and picnicking opportunities. The yacht club has waste pump-out facilities. The yacht club and two of the marinas are small (fewer than 50 berths) and the remaining three are medium (50–200 berths).

Recreation Users in the Delta

According to the Delta Boating Needs Assessment (California Department of Boating and Waterways 2003), 75% of surveyed boat owners who had recently boated in the Delta lived within 75 miles of the Delta. This area is referred to as the Primary Market Area and consists of 13 counties: Alameda, Calaveras, Contra Costa, Marin, Napa, Sacramento, San Francisco, San Joaquin, San Mateo, Santa Clara, Santa Cruz, Solano, and Stanislaus. The next largest source of boaters who use the Delta is referred to as the Secondary Market Area and represents an additional 10% of Delta boaters. The Secondary Market Area consists of the following 14 counties: Amador, Colusa, El Dorado, Lake, Mariposa, Mendocino, Merced, Monterey, Placer, San Benito, Sonoma, Sutter, Tuolumne, and Yolo (California Department of Boating and Waterways 2003).
Recreation Participation

The two dominant recreation uses in the Delta have historically been fishing and boating. The results of the Sacramento-San Joaquin Delta Outdoor Recreation Survey, which evaluated recreation use and recreation user characteristics, showed that boating and fishing were among the most popular recreation uses at that time (California Department of Water Resources 1980:5, 6, 7, 74). Of the individual visitors surveyed, 47.6% participated in boating and 47.6% also participated in fishing (these estimates are not additive as the survey responses could include multiple activities by each respondent). For groups visiting the Delta who participated in the survey, fishing was the highest rated activity with 28.2% reporting participation fishing (these respondents were not asked about participation in boating or camping activities). For residents using the Delta for recreation uses, results for individuals also showed highest participation in fishing (69.1%) and boating (68.1%), and resident groups identified fishing as the highest (24.7%)(these respondents were not asked about participation in boating or camping activities). Other popular activities in which respondents from the four survey groups reported participating in during their visits to the Delta included relaxing, driving for pleasure, sightseeing, swimming, and water skiing (California Department of Water Resources 1980:75–78). Estimates of recreation use in the Delta from a 2002 study (Plater and Wade 2002), which used 1997 as the baseline year, reinforce that recreational boating and fishing are two of the main Delta recreation activities. The study estimated that total 1997 Delta recreation use consisted of almost 6.4 million visitor-days (Table 15-3). Almost 75% of this total recreation use was attributed to boating, with 16% attributed to fishing. Day use, which for this study encompassed all other nonboating and fishing activities, accounted for the remaining 10% of total recreation use in 1997. Camping was not treated as a primary activity in the development of these estimates but rather as a secondary activity most often associated with boating and fishing (Plater and Wade 2002).

The Delta Boating Needs Assessment (California Department of Boating and Waterways 2003), from which the previous Delta use estimates were taken, used statewide boater surveys conducted for the assessment to estimate a total of 6.4 million boating-related visitor-days in the Delta for the baseline year 2000. The survey data also were used to estimate peak-single day visitation in 2000 of approximately 25,000 visitors. Peak-day activity for small boats was estimated to be approximately 7,800 trips and for large boats approximately 600 trips.

Table 15-3. Estimates of Boating, Fishing, and Day Use in the Delta

<table>
<thead>
<tr>
<th>Activity</th>
<th>Visitor-Day Use Estimate (1997)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Boating</td>
<td>4.71 Million</td>
</tr>
<tr>
<td>Fishing (from shore and by boat)</td>
<td>1.00 Million</td>
</tr>
<tr>
<td>Day Useb</td>
<td>0.66 Million</td>
</tr>
<tr>
<td>Total Annual Recreation Use</td>
<td>6.37 Million</td>
</tr>
</tbody>
</table>

Source: Plater and Wade 2002

a A visitor-day is equivalent to 12 hours of recreation activity. This activity may represent one visitor recreating for 12 hours or more than one visitor recreating for shorter periods.

b Day use includes all nonboating or fishing activities.

c At the time of this draft EIR/S, there was no data more current than 1997.

Hunting was described above as a seasonally popular activity in the Delta. Most public hunting use in the statutory Delta occurs at the Yolo Bypass Wildlife Area, with more than 6,000 people
participating in the 2008–2009 season. Additional hunting activity occurs during more limited, reservation-only hunts on the DWR lands of Sherman and Twitchell Islands and at Stone Lakes NWR (Table 15-4). In addition to the Yolo Bypass Wildlife Area, CDFW allows hunting at several other small wildlife areas in the Delta where no special permits or reservations are required; no hunter use data are available for these locations.

Table 15-4. Hunting Participation in the Delta at Select Public Hunting Locations

<table>
<thead>
<tr>
<th>Location</th>
<th>Number of Hunters Participating (2008–2009 Season)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yolo Bypass Wildlife Area</td>
<td>6,077</td>
</tr>
<tr>
<td>Sherman and Twitchell Islands</td>
<td>142</td>
</tr>
<tr>
<td>Stone Lakes NWR</td>
<td>190</td>
</tr>
</tbody>
</table>

Sources: California Department of Fish and Game 2010a; U.S. Fish and Wildlife Service 2009.

Although recreational activities occur year-round in the Delta, the most use occurs in summer. The 1996 survey of Delta boaters indicated that June, July, and August were the months with the greatest boating activity; the month with the least boating activity was December. The 1996 survey of Delta anglers indicated that May, June, and July were the most popular months for fishing, closely followed by August and September (California Department of Parks and Recreation 1997). Concentrations of recreation activity in the Delta often are related to special events. The most common of these events are bass fishing tournaments, which occur year-round but are particularly prevalent during spring and early summer. As an example, Russo’s Marina near Oakley hosts a bass tournament nearly every weekend throughout spring and summer. In a large bass tournament, participation can be as high as several hundred anglers.

The number of sturgeon fishing tournaments are less numerous; however, an annual 2-day tournament hosted by a Bay Point marina has been attended by more than 1,000 anglers in recent years (Burgarino 2009). A 1996 survey indicated that nearly half of tournament fishing occurs in the western portion of the Delta and that nearly all the remainder occurs in the eastern and central Delta (California Department of Parks and Recreation 1997). The city of Rio Vista, on the Sacramento River, hosts a 3-day bass derby with a carnival, parade, and other activities each October. This event is among the annual community-hosted events in the Delta that draw heavy boat traffic to these communities (Table 15-5).
### Table 15-5. Annual Community-Based Delta Recreation Events

<table>
<thead>
<tr>
<th>Month</th>
<th>Events/Locations</th>
</tr>
</thead>
<tbody>
<tr>
<td>February</td>
<td>Isleton Chinese New Year celebration</td>
</tr>
</tbody>
</table>
| April | Asparagus Festival (Stockton)  
Opening day boat parades  
(Bethel Island and numerous other locations throughout the Delta) |
| June | Cajun Festival |
| July | Fireworks shows (Antioch, Pittsburgh, Rio Vista, and other locations)  
Wimpy’s Annual Poker Run (Walnut Grove Area)  
Courtland Pear Fair |
| August | Walnut Grove Catfish Jubilee  
Bethel Island 50’s Bash |
| September | Delta Big Dog Poker Run  
Delta Blues Festival  
Antioch Riverfront Jamboree |
| October | Rio Vista Bass Festival |

Source: SacDelta.com 2012.

Numerous fireworks shows and other events are sponsored by Delta towns and marinas each Fourth of July (SacDelta.com 2012), and many hundreds of boats congregate at favored anchoring locations during that holiday weekend.

The Economic Sustainability Plan for the Sacramento-San Joaquin Delta (Delta Protection Commission 2012:167) provides a summary of actual visitation numbers to several Delta recreation sites. This information is presented below in Table 15-6.
Table 15-6. Summary of Actual Visitation to the Delta

<table>
<thead>
<tr>
<th>Site</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brannon Island SRA (day use, 2009)</td>
<td>88,459</td>
</tr>
<tr>
<td>Brannon Island SRA (camping, 2009)</td>
<td>36,069</td>
</tr>
<tr>
<td>Delta Meadows State Park (day use, 2009)</td>
<td>18,933</td>
</tr>
<tr>
<td>Delta Meadows State Park (camping, 2009)</td>
<td>2,155</td>
</tr>
<tr>
<td>Franks Tract SRA</td>
<td>24,305</td>
</tr>
<tr>
<td>Stone Lakes National Wildlife Refuge (USFWS) (approx.)</td>
<td>7,000</td>
</tr>
<tr>
<td>Stone Lakes National Wildlife Refuge (USFWS) (approx.)</td>
<td>7,000</td>
</tr>
<tr>
<td>Cosumnes River Preserve (approx.)</td>
<td>70,000</td>
</tr>
<tr>
<td>Lower Sherman Island (CDFW) (approx.)</td>
<td>5,000</td>
</tr>
<tr>
<td>White Slough Wildlife Area (CDFW) (approx.)</td>
<td>12,000</td>
</tr>
<tr>
<td>Yolo Bypass Wildlife Area (USFWS) (approx., includes student tours)</td>
<td>30,000</td>
</tr>
<tr>
<td>Sherman Island (Sacramento County)</td>
<td>25,000</td>
</tr>
<tr>
<td>Hogback Island Fishing Access (Sacramento County)</td>
<td>10,800</td>
</tr>
<tr>
<td>Clarksburg Boat Launch (Yolo County)</td>
<td>1,713</td>
</tr>
<tr>
<td>Belden's Landing (Solano County)</td>
<td>15,642</td>
</tr>
<tr>
<td>Sandy Beach Park (Solano County)</td>
<td>100,611</td>
</tr>
<tr>
<td>Dos Reis Park (San Joaquin County)</td>
<td>25,815</td>
</tr>
<tr>
<td>Mossdale Crossing Regional Park (San Joaquin County)</td>
<td>23,630</td>
</tr>
<tr>
<td>Oak Grove Regional Park (San Joaquin County)</td>
<td>84,058</td>
</tr>
<tr>
<td>Westgate Landing (San Joaquin County)</td>
<td>10,283</td>
</tr>
<tr>
<td>Isleton Crawdad Festival (approx.)</td>
<td>200,000</td>
</tr>
<tr>
<td>Rio Vista Bass Derby and Festival (approx.)</td>
<td>12,000</td>
</tr>
<tr>
<td>Totals</td>
<td>796,480</td>
</tr>
</tbody>
</table>

Source: As cited from personal communication with DPR in 2010 in Delta Protection Commission 2012.

*Isleton Crawdad Festival and Rio Vista Bass Derby and Festival are not analyzed as recreation sites in this chapter.*

Recreation Participation Trends and Projections

The most recent analyses available predicted steady growth in Delta recreation participation over the past decade (2000–2010), and continued, but slowing, growth in the next decade (2010–2020), although boat registrations have not reflected this trend. The Delta Boating Needs Assessment (California Department of Boating and Waterways 2003) identified a projection of 6.4 million boating-related visitor-days in 2000, and projected that annual visitation would increase at the rate of 0.79% per year from 2000 to 2010 (no published data are available to establish whether the 2010 use projections were realized) and at the rate of 0.46% per year from 2010 to 2020 to reach 8.1 million annual boating-related visitor-days by 2020 (Table 15-7). As discussed in the Existing Conditions section, the number of registered boats in the Primary Market Area counties fell 5.3% between 2002 and 2009. Boats originating in the Primary Market Area account for more than 75% of Delta boating trips (California Department of Boating and Waterways 2003), which suggests that predicted boating activity increases for the period 2000–2010 have not occurred.
Table 15-7. Delta Boating-Related Recreation Participation Projections

<table>
<thead>
<tr>
<th>Period</th>
<th>Projected Growth (Visitor-Days)</th>
<th>Projected Participation (Visitor-Days)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000 (base year)</td>
<td>Not applicable</td>
<td>6.4 million</td>
</tr>
<tr>
<td>2000-2010</td>
<td>Annual growth: 50,500 (0.79%)</td>
<td>7.4 million (2010)</td>
</tr>
<tr>
<td></td>
<td>Total growth: 1.0 million (15.8%)</td>
<td></td>
</tr>
<tr>
<td>2010-2020</td>
<td>Annual growth: 34,100 (0.46%)</td>
<td>8.1 million (2020)</td>
</tr>
<tr>
<td></td>
<td>Total growth: 0.7 million (9.2%)</td>
<td></td>
</tr>
</tbody>
</table>

Source: California Department of Boating and Waterways 2003.

15.1.1.2 Description of Existing Conditions in the Upstream of the Delta Region

Recreation conditions in the Upstream of the Delta Region at SWP and CVP reservoirs and associated waterways that supply water to the Delta are considered because the action alternatives may have operational effects on these upstream components of the SWP and CVP. DWR and Reclamation operate the SWP and the CVP, respectively, to divert, store, and convey SWP and CVP water consistent with applicable laws and contractual obligations. The SWP and CVP reservoirs (from north to south) include Trinity Lake (also referred to as Claire Engle Lake), Shasta Lake, Whiskeytown Lake, Lake Oroville, Folsom Lake, New Melones Lake, San Luis Reservoir, and Millerton Lake. The corresponding SWP and CVP waterways are the Trinity River downstream of Lewiston Dam, the Sacramento River downstream of Keswick Dam, the Feather River downstream of Lake Oroville, the American River downstream of Folsom Lake, the Stanislaus River downstream of New Melones Lake, and the San Joaquin River downstream of Friant Dam.

DWR maintains and operates the SWP to store water and distribute it to urban and agricultural water suppliers in Northern California, the San Francisco Bay Area, the San Joaquin Valley, the Central Coast, and Southern California. The SWP facilities are also operated to improve water quality in the Delta, control Feather River flood waters, provide recreation, and enhance fish and wildlife (California Department of Water Resources 2010).

The CVP was originally authorized by the Rivers and Harbors Act of 1935. The CVP was reauthorized by the Rivers and Harbors Act of 1937 for the purposes of “improving navigation, regulating the flow of the San Joaquin River and the Sacramento River, controlling floods, providing for storage and for the delivery of stored waters.’ The CVP was reauthorized in 1992 through the CVPIA, which modified the 1937 Act and added mitigation protection and restoration of fish and wildlife as a project purpose. Further, the CVPIA specified that the dams and reservoirs of the CVP should now be used “first, for river regulation, improvement of navigation, and flood control; second, for irrigation and domestic uses and fish and wildlife enhancement.”

See Chapter 5, Water Supply, Section 5.1.2, for additional information about the management and operation of these reservoirs.

Recreational Activities and Opportunities Upstream of the Delta, New Melones Lake and San Luis Reservoir

The SWP and CVP water storage facilities provide substantial opportunity for recreational activities throughout the year. The reservoirs provide on-water boating and angling opportunities in addition...
Recreation

to shoreline angling, camping, and day uses. These facilities release flows to the downstream rivers, which also support boating, angling, and shoreline activities.

Reservoirs

Trinity Lake, Shasta Lake, and Whiskeytown Lake are central features of the Whiskeytown-Shasta-Trinity National Recreation Area (NRA), established by Congress in 1965 to provide for public outdoor recreation use and enjoyment, among other purposes (USDA Forest Service 1996).

Folsom Lake, New Melones Lake, and Millerton Lake are also CVP reservoirs; Lake Oroville is the primary storage reservoir for the SWP. San Luis Reservoir serves both the SWP and CVP. Each of these water bodies, except New Melones Lake, and the surrounding lands has been designated as a State Recreation Area.

Trinity Lake

The 19-mile-long Trinity Lake is the focus of the Trinity Unit of the Whiskeytown-Shasta-Trinity NRA, managed by the U.S. Department of Agriculture Forest Service (USDA Forest Service). Water-based recreation opportunities on the reservoir include fishing, houseboating, swimming, and waterskiing; land-based opportunities include wildlife viewing, hiking, picnicking, and camping. Of the 145 miles of shoreline at the lake, developed facilities are concentrated primarily along the shoreline of the Stuart Fork Arm. Recreation facilities include numerous campgrounds (tent, RV, boat-in), picnic areas, boat ramps, resorts, and marinas. Lewiston Lake, also part of the Trinity Unit, is located just south of Trinity Dam and is 7 miles long and much narrower and colder than Trinity Lake. Several recreation facilities located along the western side of Lewiston Lake support recreation opportunities such as camping, fishing, wildlife viewing, bird watching, and boating (USDA Forest Service 2012a).

Shasta Lake

Shasta Lake is the largest reservoir in California, with 29,500 surface acres when full. USDA Forest Service manages the lake and surrounding lands as the centerpiece of the Shasta Unit of the Whiskeytown-Shasta-Trinity NRA. Water-based recreation is the main attraction, and boating is the predominant recreation activity at the lake.

The lake is used year-round for a wide variety of boating and related activities, such as both warmwater and coldwater fishing and has gained a reputation as a premier houseboating destination. Campers have a choice of more than a dozen public campgrounds and designated shoreline camping areas and a similar number of private campgrounds and RV parks offered at several resorts and marinas on or near the lake (USDA Forest Service 1996). Shasta Lake is bisected by I-5, which provides easy access in 4 hours or less travel time for more than 5 million residents of southern Oregon and northern California, including the urban populations of Sacramento and the San Francisco Bay Area. Single-day peak-season boating use levels as high as 1,400 boats have been recorded in recent years (Graefe et al. 2005).

Whiskeytown Lake

Whiskeytown Lake is 8 miles west of Redding and is a main feature of the National Park Service-managed Whiskeytown Unit of the Whiskeytown-Shasta-Trinity NRA. The lake provides 36 miles of shoreline and 3,200 surface acres for a variety of water-based recreation opportunities, such as swimming, scuba diving, kayaking, canoeing, rowing, fishing, sailing, waterskiing, and powerboating.
(personal watercraft are prohibited) (National Park Service 2011a). Recreation facilities at the lake include boat launches, campgrounds, fishing piers, picnic areas, and beaches. The area adjacent to the lake includes many primitive campsites and trails for hiking, mountain biking, and horseback riding (National Park Service 2011b).

**Lake Oroville**

Lake Oroville is near the City of Oroville, at the confluence of the North, South, and Middle forks of the Feather River, about 75 miles north of Sacramento, and covers 15,500 surface acres at full pool. Lake Oroville is the primary storage reservoir for the SWP. The lake is the focus of Lake Oroville State Recreation Area, which is managed by DPR (California Department of Parks and Recreation 2008a). There are recreation facilities around the lake: two full-service marinas, five larger and several smaller (car-top) boat launch ramps, three family campgrounds and several boat-in camps, an equestrian campground, and ten floating campsites (California Department of Parks and Recreation 2008a). Recreation facilities also are located at the Lake Oroville Visitors Center and at the Thermalito Forebay and Afterbay, both offstream regulating reservoirs downstream of Lake Oroville. The facilities at Lake Oroville State Recreation Area support a wide variety of recreational opportunities, including powered and nonpowered boating, warmwater and coldwater fishing, developed and primitive camping, picnicking, swimming, horseback riding, hiking, and mountain biking. Visitor information sites offer cultural and informational displays about the developed facilities and the natural environment (California Department of Parks and Recreation 2008a).

**Folsom Lake**

Folsom Lake, and its associated dam is owned and managed by the Bureau of Reclamation. The facility, 25 miles east of Sacramento, at the confluence of the North and South forks of the American River, is a water management facility / flood control structure protecting the Sacramento metropolitan area. With 75 miles of shoreline and 10,000 surface acres of water (California Department of Parks and Recreation 2010a; California Department of Parks and Recreation 2010b), it is the focus of the Folsom Lake State Recreation Area and recreation and lands surrounding the reservoir that are managed by DPR for Reclamation. The State Recreation Area provides some recreation facilities, primarily around the southern portion of the lake. It has two swimming areas, seven boat launches, two small-boat launches, four picnic areas, and one marina at the lake, in addition to two campgrounds (California Department of Parks and Recreation 2010c) and eighty miles of trails adjacent to the lake (California Department of Parks and Recreation 2010b) in the Folsom Lake State Recreation Area.

**New Melones Lake**

New Melones Lake is owned and managed by Redlamation; it was constructed in the late 1970s and provides 100 miles of shoreline and 12,500 surface acres of water. New Melones Reservoir is operated primarily for purposes of water supply, flood control, power generation, fishery enhancement, and water quality improvement in the lower San Joaquin River. The reservoir also provides recreation benefits. Two developed recreation areas at the reservoir provide three boat launches, five campgrounds, two group camps, six day-use areas, and one marina. Also located at the reservoir are hiking and biking trails, as well as a visitor center and museum that provide information on prehistoric and historic use of the Stanislaus River area (Bureau of Reclamation 2012).
San Luis Reservoir

The 12,700-acre San Luis Reservoir is the largest offstream reservoir in the United States (Bureau of Reclamation and California Department of Parks and Recreation 2005) and is part of the San Luis Joint-Use Complex. San Luis Reservoir is jointly managed by DWR and Reclamation and serves both the SWP and CVP. The reservoir provides flood protection for San Luis Canal, Delta-Mendota Canal, City of Los Banos and other downstream developments. The reservoir is fed by the California Aqueduct and the Delta Mendota Canal via O’Neill Forebay (California Department of Parks and Recreation 2011c). The reservoir and forebay are in the San Luis Reservoir State Recreation Area, managed by DPR. Strong winds at the 2,250-acre O’Neill Forebay provide excellent windsurfing opportunities. Winds in excess of 30 mph require boaters to stop use of the reservoir because of hazardous conditions. Recreation opportunities at the reservoir and forebay include camping, picnicking, hiking, fishing, swimming, and boating. Two recreation sites at both water bodies provide boat launches, day-use areas, and campgrounds (California Department of Parks and Recreation 2011c). Two adjacent wildlife areas provide hunting and hiking opportunities, and an off-highway vehicle (OHV) area near O’Neill Forebay provides motorized recreation opportunities.

The San Luis Reservoir State Recreation Area is open year round. Boat access is available by a boat ramp at the Basalt area at the southeastern portion of the reservoir and at Dinosaur Point at the northwestern portion of the reservoir. The boat ramp at Basalt becomes difficult to use because of low reservoir levels at elevation 340 feet; the boat ramp at Dinosaur Point is difficult to access at elevation 360 feet (San Joaquin River Group 1999:3-116). There are no designated swimming areas or beaches at San Luis Reservoir, but O’Neill Forebay has swimming, boating, fishing, and camping opportunities. At Romero Overlook there is a popular SWP Visitors Center, easily accessible off of SR 152.

A few miles to the southeast lies Los Banos Reservoir, also part of San Luis Reservoir State Recreation Area, which is managed by State Parks. Los Banos is known primarily for its fishing opportunities, although boating, swimming, and camping opportunities are also available. Los Banos Reservoir has a horse camp and hiking and equestrian trails (Bureau of Reclamation and California Department of Parks and Recreation 2005).

Waterways

Trinity River Downstream of Lewiston Dam

The Trinity River from Lewiston Dam downstream to the confluence with the Klamath River at Weitchpec is designated as a federal and California wild and scenic river that runs through private lands, BLM, and U.S. Forest Service (Shasta-Trinity and Six Rivers National Forests) lands, as well as the Hoopa Valley Indian Reservation (Wild and Scenic Rivers Council 2011). SR 299, which follows the river through the Trinity River Gorge west of Junction City, is a designated scenic byway and provides access to the river’s recreation facilities (Trinity County 2007; Bureau of Land Management 2012; USDA Forest Service 2012b). The Trinity River is well known for its salmon and steelhead fishing and its whitewater boating opportunities, with the river waters ranging in difficulty from Class I to Class V (Trinity River Rafting 2011). Access points are provided along the river, as well as campgrounds and day-use areas (Bureau of Land Management 2012; USDA Forest Service 2012c).
Sacramento River Downstream of Keswick Dam

The Sacramento River corridor is a recreation resource for the northern California region and hosts a wide range of recreation uses, including walking/hiking, angling, camping, hunting, horseback riding, picnicking, sports activities, boating (motorized and nonmotorized), and wildlife watching. There are many federal, state, local, and commercial facilities along the river corridor that provide access to the river and riverbanks and support the recreational activities mentioned above. Facilities along the river include boat launches, trail accesses, fishing accesses, RV parks, wildlife areas, undeveloped open space areas, parks, marinas, and trails. Facilities are primarily located from Keswick Dam south to the Bidwell-Sacramento River State Park, near Chico (about 115 river miles downstream from Shasta Dam). From Chico to the northern limit of the statutory Delta at Sacramento (about 140 river miles downstream of Chico), recreational facilities are more widely spaced and fewer in number, although access to the river is available at several federal, state, and local facilities (SacramentoRiver.org 2012).

Feather River Downstream of Lake Oroville

Below Lake Oroville, the Feather River runs through the Oroville Wildlife Area and the communities of Gridley, Live Oak, Yuba City, and Marysville before joining the Sacramento River approximately 70 miles below Lake Oroville at Verona. Recreation activities along the lower Feather River include fishing, boating, hunting, camping, swimming, wildlife viewing, and picnicking. The several miles of river near Oroville and the Oroville Wildlife Area are renowned for trout and salmon fishing (Neville 2008). Recreation facilities along this stretch of the Feather River include public and private launch ramps, day-use facilities, camping facilities, and trails (City of Marysville 2012a; Yuba County 2009; Sutter County 2012). Riverfront Park in Marysville also offers a golf driving range, OHV course, bicycle motocross (BMX) track, soccer and softball fields, a nature area, and a pavilion (City of Marysville 2012b).

American River Downstream of Folsom Lake

Most of the first 6 miles of the American River below Folsom Lake is occupied by Lake Natoma, formed by Nimbus Dam, a downstream regulating reservoir (California Department of Parks and Recreation 2010a) for Folsom. Park lands surrounding Lake Natoma are included in the Folsom Lake State Recreation Area, managed by DPR (California Department of Parks and Recreation 2010b). Lake Natoma and the surrounding lands provide opportunities for waterskiing, sailing, windsurfing, rowing, canoeing, kayaking, swimming, fishing, and picnicking. Facilities at three sites on the lake include boat launches, picnic areas, a group camping area, a fishing platform, and a swimming area (California Department of Parks and Recreation 2010c; California Department of Parks and Recreation 2010d). Motorized boating is allowed (with a 5-mpg speed limit), but Lake Natoma is best known for nonmotorized boat recreation. At the downstream end of Lake Natoma, the Sacramento State Aquatic Center provides the general public with boating and water safety classes and summer camp and youth programs. The center is a cooperative operation of the Associated Students Inc. of California State University, Sacramento, the University Union of Sacramento State, the California Department of Boating and Waterways (CDBW), and DPR. The center is a regional boating instruction safety center and rents canoes and kayaks, other types of nonmotorized watercraft, and cruiser bicycles (Sacramento State Aquatic Center 2012a; Sacramento State Aquatic Center 2012b).

The 23-mile American River Parkway encompasses the entire stretch of the American River from Nimbus Dam to the Sacramento River confluence (Sacramento County Regional Parks 2010b;
Sacramento County Regional Parks 2010c). The parkway is administered by the Sacramento County Department of Parks and Recreation. Approximately 8 million people visit this recreation area each year, participating in activities such as fishing, boating, rafting, picnicking, walking, biking, swimming, horseback riding, and wildlife viewing (Sacramento County Regional Parks 2008; Sacramento County Regional Parks 2010b). Parks and access points are located along the parkway (Sacramento County Regional Parks 2010c; Sacramento County Regional Parks 2010d). The Jedediah Smith Memorial Trail, a 32-mile paved trail that extends the length of the parkway and Lake Natoma, links many of the parkway’s facilities and access points (Sacramento County Regional Parks 2010c).

Discovery Park is at the west end of the American River Parkway next to and under I-5. The park’s 302 acres at the confluence of Bannon Slough and the Sacramento and American Rivers in downtown Sacramento offer a boat launch with access to both rivers, a bike trail, a softball field, an archery range, fishing access, playground, picnic tables, reservable picnic areas with grills, and restrooms. Natural and altered riparian and open-water habitats provide opportunities for birding, wildlife observation, and photography. Discovery Park is accessible by car from I-5 and Garden Highway (American River Parkway Foundation 2009; Sacramento County Regional Parks 2010e).

**Stanislaus River Downstream of New Melones Lake**

Immediately downstream of New Melones Lake is Tulloch Lake, which is surrounded primarily by private property other than two public RV campgrounds and two marinas. Approximately 2 miles downstream of Tulloch Lake is Goodwin Dam and the beginning of the 58.3-mile reach of the Stanislaus River from Goodwin Dam to the confluence with the San Joaquin River, which is commonly referred to as the Lower Stanislaus River. Although access to the 4-mile stretch of river below Goodwin Dam and Knights Ferry is limited, this segment is used by whitewater boaters (intermediate to expert level) and fisherman and flows through a scenic volcanic gorge. Public river access can be found just below Goodwin Dam, 2 miles downstream at Two Mile Bar, and at Knights Ferry (The Ecological Angler 2008; U.S. Army Corps of Engineers 2010), a historic gold mining-era town. Class I-II rafting (suitable for novice paddlers) is available below Knights Ferry, with floaters taking out at the Orange Blossom covered bridge, 7 miles downstream, or 6 miles farther downstream at Oakdale (American Whitewater 2012). Commercially guided rafting trips are offered on the runs downstream of Knights Ferry (River Journey 2012; Sunshine Rafting Adventures 2010).

In addition to providing the river access sites mentioned above, the U.S. Army Corps of Engineers (USACE) provides other small riverside recreation areas between Knights Ferry and Oakdale and a free visitor center at Knights Ferry. These parks provide campsites, picnic areas, and hiking trails. Little river access is available downstream of Oakdale, with the exception of small USACE access sites adjacent to the communities of Riverbank and Myers and a municipal park in the community of Ripon. A few miles upstream of the confluence with the San Joaquin River is Caswell Memorial State Park, a 258-acre park that offers activities such as camping, picnicking, swimming, fishing, tubing from the campground to the day-use area, bird watching, and hiking (California Department of Parks and Recreation 2010e).

**San Joaquin River Downstream of Friant Dam**

Recreational activities in and along the San Joaquin River downstream of Friant Dam and at Millerton Lake are limited and not always on public lands. Activities include fishing, boating, nature interpretation and education, trail use, camping, hunting, picnicking, and wildlife viewing/nature observation. The San Joaquin River Parkway is a mosaic of parks, trails, and ecological reserves.
located along the San Joaquin River between Friant Dam and SR 145 and managed by the San Joaquin River Parkway and Conservation Trust (San Joaquin River Conservancy 2000; San Joaquin River Conservancy 2010; San Joaquin River Parkway and Conservation Trust 2012). Use of the parkway is heaviest in summer, and a user survey estimated that the parkway received more than 200,000 visits in 2000, mostly from trail users (Houser and North 2001).

Most of the recreation on the river between Friant Dam and the Merced River occurs in the parkway because this reach provides public land and river access and developed facilities. Downstream of the parkway, recreation is possible in the river and adjacent to the river in some areas; however, some reaches have been dewatered at most times, and only limited recreation opportunities are available. The San Joaquin River Restoration Program, which is a direct result of a settlement reached in September 2006 to provide sufficient fish habitat in the San Joaquin River below Friant Dam, calls for an intermittent release of water from Friant Dam that provides flows along the entire length of the San Joaquin River. The first water release was in October 2009, with interim flow releases scheduled through February 2013. One of the goals of the Program, through the release of water, is to restore and maintain fish populations including naturally reproducing and self-sustaining populations of Chinook salmon and other fish. The water releases also provide increased downstream recreational opportunities. Future phases of the program call for permanent releases (restoration flows) from Friant Dam. Full restoration flows are scheduled to start no later than January 1, 2014.

The Mendota Pool, near the community of Mendota, contains water year-round and is accessible to the public via a county park (City of Mendota 2010). Other use of the river or riverbed in these reaches is assumed to be by adjacent private landowners and possibly other local residents, and may include fishing, hunting, and OHV use. The reach of the river just upstream of the confluence with the Merced River crosses units of the San Luis NWR that offer hunting and fishing opportunities (U.S. Fish and Wildlife Service 2010).

Two Stanislaus County parks provide the only developed recreation access to this segment of the San Joaquin River. The Las Palmas Fishing Access, a few miles east of Patterson, is a 3-acre park that provides a concrete boat ramp and day-use facilities (Stanislaus County 2010). Laird Park, 2 miles east of Grayson, is a 97-acre "community park" that provides river access and day-use facilities (Stanislaus County n.d.). As of July 2011, Las Palmas and three other fishing accesses were closed, restrooms and trash receptacles removed and maintenance services discontinued (Stanislaus County Department of Parks and Recreation 2011).

The West Hilmar Wildlife Area, on the western bank of the river a few miles downstream of the Merced River confluence, is a 340-acre State Wildlife Area. It has no facilities and is accessible only by boat (California Department of Fish and Game 2010j). The San Joaquin River NWR is located along the San Joaquin River between the Tuolumne and Stanislaus Rivers, two tributaries to the San Joaquin River. The refuge boundaries encompass more than 7,000 acres of riparian woodlands, wetlands, and grasslands. Although the refuge is primarily undeveloped, a wildlife-viewing platform has been constructed at a favored location for viewing geese and other waterfowl. The 3.8-mile Pelican Nature Trail with interpretive kiosks and picnic areas opened in 2011 (U.S. Fish and Wildlife Service 2011b).

Recreation Users Upstream of the Delta

As previously described, the reservoirs upstream of the Delta are large, and most are the central features of federally-designated or state-designated recreation areas that provide a variety of public
and commercial recreation facilities. Some of these reservoirs are among the largest lakes in the state as measured by surface area. The large areas available for water-based and water-related recreation, and the associated large-scale recreation facilities, allow these areas to host large numbers of visitors each year. Each of these seven upstream reservoirs and the surrounding recreation areas host from nearly 0.5 million to more than 2 million visitors each year. Table 15-8 provides a summary of annual attendance at these locations.

Because of the length of the waterways downstream of the reservoirs and the variety of public and private ownership, access, and recreation development on those waterways, recreation use data are not available. However, these waterways are used for boating, fishing, and other water-based and water-related recreation opportunities and are among the most popular waterways in the state for the pursuit of these activities.

### Table 15-8. Annual Attendance at Reservoirs in the Upstream of the Delta Region

<table>
<thead>
<tr>
<th>Location</th>
<th>Approximate Annual Attendance (Visitors/Visitor-Days&lt;sup&gt;a&lt;/sup&gt;)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Shasta and Trinity Units of Whiskeytown-Shasta-Trinity NRA</td>
<td>1.45 million visitor-days</td>
</tr>
<tr>
<td>Whiskeytown Unit of Whiskeytown-Shasta-Trinity NRA</td>
<td>750,000 visitors</td>
</tr>
<tr>
<td>Lake Oroville State Recreation Area</td>
<td>750,000 visitors</td>
</tr>
<tr>
<td>Folsom Lake State Recreation Area</td>
<td>2 million visitors</td>
</tr>
<tr>
<td>New Melones Lake</td>
<td>500,000 visitor</td>
</tr>
<tr>
<td>San Luis Reservoir State Recreation Area</td>
<td>475,000 visitors</td>
</tr>
</tbody>
</table>

Sources: USDA Forest Service 1996; National Park Service 2009; California Department of Parks and Recreation 2002; California Department of Parks and Recreation 2010c; Bureau of Reclamation 2012; Bureau of Reclamation and California Department of Parks and Recreation 2005; Springer, Personal communication 2013.

Notes: NRA = National Recreation Area

<sup>a</sup> A visitor-day is equivalent to 12 hours of recreation activity. This activity may represent one visitor recreating for 12 hours or more than one visitor recreating for shorter periods, for a total of 12 hours.

### 15.2 Regulatory Setting

#### 15.2.1 Federal Plans, Policies, and Regulations

##### 15.2.1.1 New Melones Lake Area Final Resource Management Plan

The Bureau of Reclamation (Reclamation) released the New Melones Lake Area Final Resource Management Plan in early 2010, superseding the 1976 New Melones Lake Area Master Plan. Two of the purposes for the Resource Management Plan are (1) to provide for recreation management and development and ensure that recreation facility management and opportunities are compatible with other resources, and (2) to ensure that planning is based on public need and the ability of land and water resources to accommodate increased visitor use and enhanced facilities. The plan is aimed at balancing “management of recreation uses and resources with management of natural and cultural resources.” The alternative involves increasing watercraft use, moderately updating the amount of facility and access area, improving trails, and developing a long-term strategy for managing hunting
Recreation

(Bureau of Reclamation 2010). The Resource Management Plan also identifies goals and implementation strategies, including the following recreation-related goals.

### General Recreation

- **Goals:** Provide for diverse recreation within Reclamation’s authorities to afford a safe and quality recreation experience consistent with natural and cultural resource management objectives. Achieve fair value for recreation. Ensure that concessions are planned, developed and managed to meet public needs, are compatible with the natural and cultural resources, and provide a variety of services which are consistent with authorized project purposes.

### Aquatic Recreation

- **Goals:** Provide a diverse range of water-based recreation opportunities suited to user needs compatible with the existing character of the lake and surrounding lands. Protect cultural resources, natural resources, and water quality while providing safe and enjoyable recreational experiences.

### Land-Based Recreation

- **Goals:** Provide a diverse range of land-based recreation opportunities suited to user needs compatible with the existing character of the project lands. Protect cultural and natural resources while providing safe and enjoyable recreational experiences. Provide specific recreation opportunities and adequate, flexible, and efficient support facilities under varying lake level conditions without compromising ecological resources. Provide a variety of nonmotorized recreational experiences using trails and pathways. Provide safe recreational hunting opportunities compatible with the Wildlife Management Plan, while respecting private property rights and management authority over wildlife resources.

### Interpretive Services

- **Goals:** Enhance the public’s understanding of the history, purpose, and operation of the project and its archaeological, historical, human-made, natural, and cultural features. Enhance recreation experiences through the Visitor’s Center, interpretive services, and volunteer programs. Enhance the quality of recreation for all visitors, including those with physical, sensory, and cognitive impairments. Educate the public about Reclamation, water resources, water conservation, and water safety. Promote stewardship, achieve management objectives, optimize resources, provide enhanced services, and provide educational opportunities.

### 15.2.1.2 Stone Lakes National Wildlife Refuge Comprehensive Conservation Plan

The Stone Lakes NWR Comprehensive Conservation Plan (U.S. Fish and Wildlife Service 2007a) provides management guidance for visitor use and natural resources (e.g., fish, wildlife, plants) within the refuge for the next 15 years. The approved refuge boundary encompasses more than 17,000 acres of land; USFWS manages approximately one-third of that land, including state- and county-owned land managed under cooperative agreements. Most of the remaining lands are privately owned and are not managed as part of the refuge, although some lands are publicly owned and managed for conservation purposes. The conservation plan identifies goals, objectives, and strategies only for the lands that are currently, or soon to be, managed by USFWS, regarding habitat restoration and enhancement and protection of cultural resources. One goal aims to provide visitors...
with wildlife-dependent recreation, education, and interpretation opportunities that help them develop an understanding of the unique wildlife and habitat in the refuge. Objectives of this goal include recruiting volunteers, constructing visitor facilities, developing an environmental education program that includes two interpretation programs, providing boat-only fishing and day-use parking, and continuing to expand the outreach program. Proposed facilities to be developed include two photography blinds, restrooms, trails, parking areas, and wildlife-viewing platforms, as well as a boat-accessible haul-out site and boat launch. An objective of the cultural resource protection goal also includes developing a minimum of two interpretive panels and exhibits.

The plan includes the following recreation-related goal and objectives.

- **Goal 3:** Provide visitors with recreation, interpretation, and education opportunities that foster an understanding of the refuge's unique wildlife and plant communities in an urban setting.
  - **Objective 3.E:** Within five years, the refuge will provide safe, boat-only fishing with day-use parking facilities to accommodate approximately 20 boats on South Stone Lake and approximately 10 boats on SP Cut from June through September.

### 15.2.1.3 Management Guide for the Shasta and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area

The purpose of the 1996 Shasta-Trinity NRA management guide (USDA Forest Service 1996) is to integrate past decisions that remain pertinent for managing the Shasta and Trinity units of the NRA with standards, guidelines, and management prescriptions incorporated from the April 1995 Shasta-Trinity National Forest Land and Resource Management Plan (LRMP). (Management of the Whiskeytown unit of the NRA, administered by the NPS, is not addressed in the guide; see Section 15.2.1.4.) The LRMP (USDA Forest Service 1995) is a program-level document that establishes integrated land management direction, including time frames for implementing, monitoring, and evaluating projects, activities, programs, and budgeting in the Shasta-Trinity National Forest for a period of 10–15 years. The NRA management guide provides an analysis of direction from the LRMP; a summary of existing conditions; a description of desired future conditions; and a strategy of management recommendations, opportunities, and mitigation measures that will be used to implement the LRMP and achieve the desired results. The topic of recreation is broken into a series of key subtopics in the management guide: boating and lake management, land-based recreation, special uses, recreation occupancy vessels (i.e., houseboats and similar vessels), and resort/marina standards and guidelines.

### 15.2.1.4 General Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area

The General Management Plan for the Whiskeytown unit of the Whiskeytown-Shasta-Trinity NRA (National Park Service 1999) provides recreation-related goals and action programs that emphasize providing a range of water-related activities in a predominantly natural setting, improving backcountry experiences, improving visitor safety, and providing additional interpretation and education opportunities. The plan also outlines a park-wide zoning system. The following goals in the plan relate to recreation.
Public Enjoyment and Visitor Experience

- **Goal 1**: Visitors to Whiskeytown Lake enjoy a wide range of water-based and water-related activities, including the opportunity to enjoy a predominantly natural setting.
- **Goal 2**: Visitors to the backcountry enjoy a variety of activities, including camping, driving for pleasure, trail activities, and hunting using an integrated network of designated backcountry roads and trails.

15.2.1.5 Boat Navigation Jurisdiction, Rules, and Regulations

**U.S. Coast Guard**

While boating law enforcement is often performed at the local level by local agencies such as county sheriff and municipal marine patrols, the Coast Guard and other federal regulators have enforcement authority in federally navigable waters. Title 14 of the United States Code (USC), Code of Federal Regulations (CFR) Title 33 and other portions of the CFR, give the U.S. Coast Guard authority for maritime law enforcement on the navigable waters of the United States, as well as responsibilities for search and rescue, marine environmental protection, and the maintenance of river aids to navigation, among other roles. Included within the Coast Guard’s authority are inland waters, which are those waters shoreward of the territorial sea baseline, as defined within Title 33, Part 2. Furthermore, Title 33, Part 162—Inland Waterways Navigation Regulations, Section 162.205 addresses Suisun Bay, San Joaquin River, Sacramento River, and connecting waters within which the Coast Guard has authority and jurisdiction. Specific to the Delta, 33 CFR 162 provides regulations for the navigation by both commercial and noncommercial vessels on the San Joaquin River Deep Water Ship Channel (between Suisun Bay and Stockton) and the Sacramento River Deep Water Ship Channel (between Suisun Bay and West Sacramento).

15.2.2 State Plans, Policies, and Regulations

15.2.2.1 Delta Protection Act and Delta Protection Commission Land and Resource Management Plan

The Delta Protection Act of 1992 (Act) (California Public Resources Code Section 21080.22, Division 19.5) established the DPC, a state entity to plan for and guide the conservation and enhancement of the Delta’s natural resources while sustaining agriculture and meeting increased recreational demand. The Act defines a Primary Zone, which comprises the principal jurisdiction of the DPC. The Secondary Zone is the area outside the Primary Zone but within the “Legal Delta;” the Secondary Zone is not in the planning area of the DPC. The DPC has appeal authority over local government actions in the Delta’s Primary Zone.

Chapter 1 of the Act (Findings and Declarations) includes the following sections.

- **Section 29702** indicates that the basic goals of the state for the Delta include the protection, maintenance, and, where possible, the enhancement and restoration of the overall quality of the Delta environment, including, but not limited to, agriculture, wildlife habitat, and recreational activities.
- **Section 29705** indicates that the Delta’s wildlife and wildlife habitats are valuable, unique, and irreplaceable resources of critical statewide significance and should be preserved and protected for the enjoyment of current and future generations.
Section 29710 declares that agricultural, recreational, and other uses of the Delta can best be protected by implementing projects that protect wildlife habitat before conflicts arise.

Section 29712 acknowledges that the Delta’s waterways and marinas offer recreational opportunities of statewide and local significance, are a source of economic benefit to the region, and that public safety requirements will heighten because of increased demand and use.

Chapter 5 of the Act (Resource Management Plan) requires DPC to prepare and adopt a "comprehensive long-term resource management plan for land uses within the primary zone of the Delta." DPC completed the Land Use and Resource Management Plan for the Primary Zone of the Delta in 1995. In February 2010, after 2 years of collaborative effort to revise the plan, DPC adopted a new draft Land Use and Resource Management Plan that includes the following recreation and access policies (Delta Protection Commission 2010:22–23).

- **Policy P-1:** Ensure appropriate planning, development, and funding for expansion, ongoing maintenance, and supervision of existing public recreation and access areas.
- **Policy P-2:** Encourage expansion of existing privately-owned, water-oriented recreation and access facilities that are consistent with local General Plans, zoning regulations, and standards.
- **Policy P-3:** Assess the need for new regional public and private recreation and access facilities to meet increasing public need, and ensure that any new facilities are prioritized, developed, maintained, and supervised consistent with local, state, and federal laws and regulations. Ensure that adequate public services are provided for all existing, new, and improved recreation and access facilities.
- **Policy P-4:** Encourage new regional recreational opportunities, such as Delta-wide trails, which take into consideration environmental, agricultural, infrastructure, and law enforcement needs, as well as private property boundaries. Also, encourage opportunities for water, hiking, and biking trails.
- **Policy P-5:** Encourage provision of publicly funded amenities such as picnic tables and boat-in destinations that compliment and are in or adjacent to private facilities, particularly if the private facility will agree to supervise and manage such amenities, thus lowering the long-term cost to the public.
- **Policy P-6:** Support multiple uses of Delta agricultural lands, such as seasonal hunting and provisions for wildlife habitat.
- **Policy P-7:** Support improved access for bank fishing along state highways, county roads, and other appropriate areas where safe and adequate parking, law enforcement, waste management and sanitation facilities, and emergency response can be provided and where proper rights-of-access have been acquired.
- **Policy P-10:** Promote and encourage Delta-wide communication, coordination, and collaboration on boating and waterway-related programs including, but not limited to, marine patrols, removal of debris and abandoned vessels, invasive species control, clean and safe boating education and enforcement, maintenance of existing anchorage, mooring, and berthing areas, and emergency response in the Delta.

The Act also established a provision in the Public Resources Code that calls for local governments with lands in the Primary Zone to ensure that their general plans are consistent with the plan: "Within 180 days from the date of the adoption of the resources management plan or any
amendments by the commission, all local governments shall submit to the commission proposed amendments that will cause their general plans to be consistent with the resources management plan with respect to land located within the primary zone” (Office of Planning and Research 2003:200).

15.2.2.2 Delta Protection Commission, Great California Delta Trail System

The Great California Delta Trail concept was born out of Senate Bill 1556 (Torlakson), which was filed with the Secretary of State on September 30, 2006. The Bill requires the DPC to facilitate the planning and feasibility process for establishment of the Great California Delta Trail System (Trail). The Trail will be a continuous regional recreational corridor and will include such recreational facilities as a bikeway and hiking trails.

The DPC is responsible for preserving, protecting, maintaining, and enhancing the Delta region’s environmental resources and quality. Senate Bill 1556 requires DPC to establish a continuous recreational corridor linking the San Francisco Bay Trail system and the planned Sacramento River trails in Yolo and Sacramento Counties to the present and future trailways around the Delta, including the Delta’s shorelines in Contra Costa, San Joaquin, Solano, Sacramento, and Yolo Counties. Funding for the Great California Delta Trail System comes from local transportation planning agencies. Senate Bill 1556 authorizes the transportation planning agencies that allocate funds to cities and counties with jurisdiction or a sphere of influence within the Delta, to allocate those funds to the DPC for specified activities around the Delta.

The Trail project started with the creation of a “blueprint” for the trail planning process and product, focusing on Contra Costa and Solano Counties as the initial planning area. That “blueprint” (The Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties [Blueprint Report]), was prepared and subsequently adopted on September 23, 2010. The Blueprint Report includes a specific vision, goals, outreach, feasibility, the planning process, and policies for the Trail system. The report does not include trail alignment selection, but is focused on developing the planning and feasibility process. This adopted report is intended to be utilized by other cities and counties when developing their portions of the Trail system.

15.2.2.3 California Department of Parks and Recreation Plans

Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh

The Sacramento-San Joaquin Delta Reform Act mandated that the Department of Parks and Recreation develop recommendations to expand state recreation areas in the region. To comply with the legislation, the Department of Parks and Recreation issued the Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh in May 2011. While the Recreation Proposal is not a binding policy document and it concedes that funding is not currently available to implement the recommendations, the Recreation Proposal does represent the department’s vision for the region (California State Parks 2011). The document states, “The proposal recommends a network of recreation areas, including parks, resorts, boating facilities, historic communities, agritourism attractions, and other visitor-oriented businesses. These areas would be connected by scenic driving routes, boating trails, or bicycling and hiking trails... Proposal recommendations aim to provide visitors and residents authentic outdoor experiences rooted in the unique and enduring character of the Delta and Suisun Marsh.”
The Recreation Proposal recommends improvement and, in some cases, expansion of four recreation areas in the Delta (Delta Meadows and Locke Boarding House, Stone Lakes, and Brannan Island and Franks Tract state recreation areas) and six state parks near the Delta and Suisun Marsh (Old Sacramento State Historic Park and California Indian Heritage Center, Caswell Memorial State Park, Bethany Reservoir State Recreation Area, the State Historic Park at John Marsh/Cowell Ranch, Benicia Capitol State Historic Park, and Benicia State Recreation Area). The Recreation Proposal further recommends creation of four new state parks in the region at Barker Slough, Elkhorn Basin, Wright-Elmwood Tract and in the south Delta, possibly near Old River.

Central Valley Vision

The Central Valley Vision project began in 2003, with the goals of understanding the recreation needs of Central Valley residents over the next 35 years and making recommendations for actions that the DPR might address through expansion of state park facilities in the region. Following the November 2006 release of the Central Valley Vision report, DPR released its Central Valley Vision Draft Implementation Plan in 2008 (California Department of Parks and Recreation 2008b). The draft 20-year plan provides a “catalog of potential future projects” that includes expanding existing parks and adding new parks in the Central Valley. The plan outlines these potential projects in the Delta: acquiring more land; developing facilities and improving access at Delta Meadows; developing interpretation and education opportunities at the Locke Boarding House; expanding facilities at Brannan Island State Recreation Area; and providing recreation at Twitchell, Sherman, and Lower Sherman Islands. The implementation plan also recommends creation of the California Delta Heritage Corridor, which would link historic Delta towns, recreation sites, nature areas, and farm stands (California Department of Parks and Recreation 2008b).

Folsom Lake State Recreation Area General Plan and Amendment

The first Folsom Lake State Recreation Area General Plan was approved in 1979. The plan was amended in 1996 to include additional facility recommendations for the Negro Bar (Lake Natoma), Willow Creek (Lake Natoma), and Beals Point (Folsom Lake) areas as part of the American River Bridge Crossing Project at Lake Natoma (California Department of Parks and Recreation 1996). DPR is updating the general plan for the Folsom Lake State Recreation Area (California Department of Parks and Recreation 2010d).

The original 1979 general plan identifies the objectives for both Lake Natoma and Folsom Lake (included as appendices to California Department of Parks and Recreation 1996). The following recreation-related objectives were identified for Lake Natoma.

- **Objective 3:** To upgrade the quality of existing recreation use areas and to solve the physical problems in these areas.
- **Objective 4:** To minimize environmental damage caused by recreation use and development.
- **Objective 7:** To tie bicycle, riding, and hiking trails from Sacramento to Folsom Lake and beyond.

The following recreation-related objectives were identified for Folsom Lake.

- **Objective 1:** To emphasize recreation use of Folsom Lake.
- **Objective 2:** To continue to provide existing opportunities for diverse recreational uses of low to high intensity.
○ **Objective 4:** To upgrade the quality of existing recreation use areas, and to solve physical problems in these areas.

○ **Objective 5:** To establish a boat carrying capacity for the lake (to maintain the high quality boating experience on Folsom lake).

○ **Objective 6:** To increase opportunities for public access to the lake shore for informal use (fishing, swimming, hiking, etc.).

○ **Objective 7:** To encourage boating opportunities for non-boat users.

○ **Objective 8:** To provide an opportunity for water-oriented recreation that is not feasible at Auburn Reservoir.

○ **Objective 10:** To increase overnight camping and accommodate increasing demand.

○ **Objective 11:** To link Folsom Lake with Sacramento via the American River Parkway bicycle, riding, and hiking trail system.

○ **Objective 15:** To interpret to the public the significant natural and cultural resources of the landscape.

○ **Objective 17:** To monitor recreation use and to periodically reassess the ability of the resources to absorb the use they are receiving; to adjust recreation use as necessary to adequately protect resource values.

**General Plan for Brannan Island and Franks Tract State Recreation Areas**

**Brannan Island State Recreation Area**

The approved purpose of Brannan Island State Recreation Area is “to make permanently available to the people the opportunity to use and enjoy a portion of the Delta region of California and its extensive inland waterways” (California Department of Parks and Recreation 1988a). In addition, “the function of the Department of Parks and Recreation at Brannan Island State Recreation Area is to provide facilities and opportunities for the enjoyment of a variety of water-oriented and other recreational activities, consistent with the declared purpose of the unit” (California Department of Parks and Recreation 1988a).

The General Plan for Brannan Island and Franks Tract State Recreation Areas (California Department of Parks and Recreation 1988a) describes the resource management policies, allowable use levels, land use and facility recommendations, and interpretive recommendations for the two State Recreation Areas. The policies for Brannan Island State Recreation Area focus on maintaining and enhancing the natural resources in the State Recreation Area, some of which relate to recreation, including reducing human-caused erosion and enhancing viewsheds in the State Recreation Area.

Allowable use levels in the park vary from low to high, with higher use areas throughout most of the central and southern (along Threemile Slough) portions of the park and low to moderate use areas on the eastern, western (along Threemile Slough near the SR 160 bridge), and northern portions of the park. The general plan also recommends proposed uses, facilities, and interpretive programs; many have been implemented since 1988.

The general plan includes the following land use and development goals for Brannan Island State Recreation Area.
Recreation

- Provide recreational opportunities for varying use intensity levels in the unit, but with an emphasis on overall high-intensity use.
- Improve existing facilities, and add new ones to provide more recreational opportunities, especially for swimming, boating, boardsailing, camping, and trail activities.
- Improve access to and use of the surrounding water resources, particularly for swimmers, boardsailors, picnickers, campers, boaters, and fishermen.
- Improve visitors’ enjoyment of the unit by providing better wind protection, more shade in effective locations, a more attractive environmental setting, and more adequate facilities.
- Provide additional interpretive facilities to explain the cultural and natural history of the Delta and its relevance to the State Water Project.

State budget cuts in 2011 curtailed services and facilities available at Brannan Island State Recreation Area until further notice, expected in July 2012. Details of the partial closure are discussed in Section 15.1.1.1, Recreational Facilities in the Delta, Sacramento County, Public Facilities/Areas).

Franks Tract State Recreation Area

The approved purpose of Franks Tract State Recreation Area is “to perpetuate as a recreation resource the flooded island in the Sacramento-San Joaquin Delta known as ‘Franks Tract’ and to provide permanently the opportunity for water-related recreational activities…” In addition, “the function of the Department of Parks and Recreation at Franks Tract State Recreation Area is to provide facilities and services for public enjoyment of the features and recreational opportunities afforded by this unit” (California Department of Parks and Recreation 1988a).

Franks Tract State Recreation Area encompasses the inundated islands of Franks Tract and Little Franks Tract, and the policies focus on maintaining water quality, protecting soils, and protecting and enhancing habitat and species. Several policies mention considerations for placing new structures or facilities. Allowable use levels are “low” at Little Franks Tract and “moderate” on Franks Tract, except where wetland protection is of greater concern than providing recreation. The general plan also recommends two land use and development goals: creating additional land base for recreation activities and providing minimum needed recreation facilities. The plan outlines the concept of increasing the land base by creating islands in Franks Tract and Little Franks Tract. Facilities planned for the islands at Franks Tract include beaches, picnic areas, floating docks, interpretive signage, and an observation platform. The plan outlines interpretive signage along a water trail for Little Franks Tract. Unlike for Brannan Island State Recreation Area, the facility development recommendations for Franks Tract State Recreation Area have not been implemented.

The general plan includes the following land use and development goals for Franks Tract State Recreation Area.

- Provide low-intensity recreational opportunities by creating additional land base (especially beaches) for recreation activities.
- Provide only the minimum of recreation facilities to accommodate the needs of boat-in visitors.
Lake Oroville State Recreation Area Resource Management Plan and General Development Plan and Amendment

In 1973, the Lake Oroville State Recreation Area Resource Management Plan and General Development Plan were approved. The plans outlined the allowable use intensities and planned development for each area in the State Recreation Area (California Department of Parks and Recreation 1973). In 1988, an amendment to the plan was approved to address three issues in the Lime Saddle area: acquisition of land, disposal of a parcel, and expansion of the existing Lime Saddle Marina (California Department of Parks and Recreation 1988b). DPR completed a new draft general plan in 2005, concurrent with DWR’s Lake Oroville facilities Federal Energy Regulatory Commission relicensing process, but this proposed new general plan is awaiting CEQA review and thereafter will require formal adoption by the California State Parks Commission.

San Luis Reservoir State Recreation Area General Development Plan and Amendment

The General Development Plan for the San Luis Reservoir State Recreation Area was approved in 1971, although the plan was not developed to the same level of detail as later DPR general plans. In 1986, the general development plan was amended to revise the land use designation for about 65 acres of land on the northern side of O’Neill Forebay from undesignated to a day and overnight use designation, thus allowing development of overnight facilities in the Meadows area and boat-in, day-use, and camping facilities in the Grant Line area (California Department of Parks and Recreation 1986). DPR is currently updating the general plan for the San Luis Reservoir State Recreation Area (California Department of Parks and Recreation 2010f).

15.2.2.4 California Department of Fish and Wildlife Plans

CDFW owns and manages seven areas in the Delta, primarily for habitat and species protection and enhancement. Only two of the seven areas owned by CDFW have management plans: Yolo Bypass Wildlife Area and Lower Sherman Island Wildlife Area. Goals and objectives related to recreation and public use in these two plans are described below. The other areas are managed under the current regulations found in the California Fish and Game Code and Title 14 of the California Code of Regulations (CCR). Regulations for wildlife areas and ecological reserves, as well as hunting and fishing regulations, can be found in Title 14.

Yolo Bypass Wildlife Area Land Management Plan

The Yolo Bypass Wildlife Area Land Management Plan (California Department of Fish and Game 2008b), prepared for the 16,770-acre state wildlife area, provides guidance on managing habitats, species, and programs, and compatible, appropriate public uses. Two elements of the plan relate to recreational use: (1) the Authorized Public Use Element, and (2) the Unauthorized Public Use Element. Goals of the Authorized Public Use Element include providing new and increased opportunities for appropriate wildlife-dependent activities, supporting and expanding environmental education and interpretation opportunities, coordinating public access and use to accommodate a variety of users, fostering partnerships, expanding the volunteer program, minimizing user conflicts, supporting use of the wildlife area by Native Americans, and facilitating safe use of the wildlife area. Tasks identified for these goals are numerous and include such items as expanding automobile tour routes, adding signage, adding wildlife-viewing facilities, expanding hunting opportunities, improving the entrance, evaluating the feasibility of additional trails, and...
considering adding boating and fishing opportunities without incurring any liability. The
Unauthorized Public Use Element focuses on preventing unauthorized uses, such as camping or
dumping, through such tasks as patrolling the areas and installing signage.

Lower Sherman Island Wildlife Area Land Management Plan

The Land Management Plan for the Lower Sherman Island Wildlife Area Management provides
guidance for habitats, species, programs, and appropriate public uses (California Department of Fish
and Game 2007a). The wildlife area was originally acquired to provide a publicly accessible hunting
and fishing area, which is reflected in the goals of the Authorized Public Use Element. The goals of
this element focus on supporting compatible public uses and environmental education, providing
long-term hunting and fishing opportunities, providing for a variety of users and minimizing user
conflicts, evaluating requests by Native Americans for use of the wildlife area, and encouraging safe
use of the wildlife area. Tasks related to these goals include providing signage at access points,
periodically reviewing programs and regulations, identifying and resolving conflicts, monitoring and
enforcing boat safety regulations, and installing warning signs and buoys. The Unauthorized Public
Use Element focuses on goals to discourage trash dumping and prevent unauthorized uses, such as
camping. Tasks associated with these goals include monitoring, installing signage, and patrolling the
area.

15.2.2.5 California Department of Boating and Waterways Regulations
and Programs

One of the primary missions of CDBW is to promote a safer and more enjoyable boating
environment. Although boating law enforcement in California is performed at the local level by local
agencies, such as county sheriff and municipal marine patrol units, CDBW, through its Boating Law
Enforcement Unit, acts to meet the goals of providing for adequate and consistent law enforcement
through local agencies throughout the State. California boating laws are contained in instruments of
state law, including the California Harbors and Navigation Code, Vehicle Code, Penal Code, and
California Code of Regulations, among others. California boating laws and regulations apply
uniformly on all waters of the state. However, California law does not replace the U.S. Coast Guard
and other federal regulations in force on federally navigable waters, but it is in general conformity
with these (California Department of Boating and Waterways 2009:i).

CDBW conducts a program focused on providing funding for local boating law enforcement agencies
and training of law enforcement personnel (California Department of Boating and Waterways 2007).
Another CDBW program aimed at boating safety is the Aquatic Center Grant Program, through
which the department makes grants available for nonprofit organizations, colleges and universities,
and local agencies for boating safety education.

CDBW supports the purpose of providing boaters with adequate facilities on the water by providing
boat launch facility grants and small craft harbor development loans to public entities. Private
marina owners can also apply for construction loans for improvements, such as berthing, restrooms,
vessel pump-out stations, boat launching and parking facilities, and dry boat storage. The Aquatic
Weed Control Program is authorized to control water hyacinth (Eichhornia crassipes), Brazilian
waterweed (Egeria densa), and South American spongeplant (Limnobium laevigatum) in the Delta,
its tributaries, and Suisun Marsh. The Program is focused on controlling water hyacinth and
Brazilian waterweed, which are highly invasive aquatic plant species that are widespread in the
Delta and have substantial impacts on recreational activities in the Delta, its tributaries, and Suisun
15.2.2.6 California State Lands Commission Regulations

The California State Lands Commission has jurisdiction over nearly 4 million acres of lands that underlie navigable and tidal waterways. Known as “Sovereign Lands,” these include riverbeds, streams, sloughs, nonnavigable lakes, tidal navigable bays and lagoons, tide and submerged lands adjacent to the coast, and offshore islands from the mean high tide line to 3 nautical miles offshore. The California State Lands Commission offers leases and permits for marinas, and developers of marinas along the state’s navigable rivers, natural lakes, and bays are required by law to lease state land at marina sites. Private landowners who wish to install a recreational pier adjacent to their waterfront residence must likewise obtain a lease from the commission (Delta Protection Commission 2006).

15.2.3 Regional and Local Plans, Policies, and Regulations

15.2.3.1 City and County General Plans

Alameda County

East County Area Plan

The East County Area Plan functions as the general plan document for eastern Alameda County, which extends from the Pleasanton/Dublin ridgeline east to San Joaquin County and from Contra Costa County south to Santa Clara County (Alameda County 2000). Policies seek to promote recreation on open space, agricultural, and watershed lands in the East County area, including the expansion of the existing regional park system and the provision of new trail corridors. The plan contains the following policies on park and recreation facilities.

- Policy 225: The County shall integrate East County trail plans...with the California Recreational Trail System.

Contra Costa County

Contra Costa County General Plan

The Contra Costa County General Plan 2005–2020 (Contra Costa County 2005) addresses recreational resources in the Open Space Element. Overall goals and policies seek to preserve and protect the county's recreational resource lands. Policies specifically related to parks and open space areas, local parks, and trails provide protection and enhancement of the recreational value of the Delta, allow only recreational development that complements the natural features of the area, and provide distribution and management of recreational activity according to an area's carrying capacity while recognizing the regional importance of each area's recreation resources.

The county has identified Parks and Open Space Areas, some of which are in the statutory Delta. Browns Island Regional Shoreline, Antioch Dunes NWR, Big Break Regional Shoreline, and Franks Tract State Recreation Area are identified as existing parks. The county identifies CALFED Bay-Delta Program wetlands and the Jersey Island Management Area as existing open space. A number of
existing neighborhood and community parks are also located in the Delta, with one of each type proposed for Bethel Island. The general plan also illustrates existing and proposed biking, hiking, and equestrian trails on Bethel Island, Hotchkiss Tract, along the Delta shoreline, and in the northeastern portion of the county.

The general plan includes the following policies related to recreation.

- **Policy 3-12**: Preservation and buffering of agricultural land should be encouraged as it is critical to maintaining a healthy and competitive agricultural economy and to assuring balanced land use. Preservation and conservation of open space, wetlands, parks, hillsides, and ridgelines should be encouraged as it is crucial to preserve the continued availability of unique habitats for wildlife and plants, protect unique scenery, and provide a wide range of recreational opportunities for county residents.

- **Policy 3-46**: Water-oriented recreation uses shall be permitted in East County provided that such development is compatible with the Delta’s unique ecology.

- **Policy 5-39**: Multiple recreation use, including trail, observation points, and picnicking spots, where appropriate, shall be encouraged along scenic routes.

- **Policy 8-96**: Land use activities in the immediate vicinity of harbors and adjacent facilities shall be compatible with the continued optimum commercial and recreational operations of the harbor.

- **Policy 9-43**: Regional-scale public access to scenic areas on the waterfront shall be protected and developed, and water-related recreation, such as fishing, boating, and picnicking, shall be provided.

- **Policy 9-44**: As a unique resource of State-wide importance, the Delta shall be developed for recreation use in accordance with the state environmental goals and policies. The recreational value of the Delta shall be protected and enhanced.

The general plan contains additional policies for specific areas, including the following for the Bay Point and Discovery Bay areas, respectively.

1. The utility of the Delta De Anza Recreational Trail should be enhanced (Specific Plan Policy C-10).
2. The development concept of the Discovery Bay West project shall provide improved functional integration between the water element, other parks and recreation facilities, and the residential project. Public access to areas east should be explored.

**City of Antioch General Plan**

The *City of Antioch General Plan* (City of Antioch 2003) aims to provide a range of parks, specialized recreational facilities, and natural open spaces. Objectives and policies encourage the preservation of significant natural features and specifically seek to secure and develop a shoreline park along the San Joaquin River, with recreational trails and viewing areas for public enjoyment of the waterfront. The Rivertown/Urban Waterfront Focus Area targets the downtown and waterfront areas for revitalization, with an emphasis on creating new land uses along the riverfront, including developing water-oriented recreational facilities. Plans may include expansion of the marina, improvement of the boat launch, constructing a shoreline trail, bocce ball courts, and a continuous
park to provide public access to the entire riverfront. The general plan contains the following policies on recreation.

- **Policy 8.9.2—Parks and Recreation Policies**
  
  d. Secure and develop a shoreline park along the San Joaquin River consisting of recreational trails, viewing areas, and natural habitat protection so as to ensure availability of the waterfront in the City for public enjoyment.

- **Policy 10.3.1—Open Space Objective**: Maintain, preserve and acquire open space and its associated natural resources by providing parks for active and passive recreation, trails, and by preserving natural, scenic, and other open space resources.

- **Policy 10.3.2—Open Space Policies**
  
  c. Maintain the shoreline of the San Joaquin River as an integrated system of natural (wetlands) and recreational (trails and viewpoints) open space as set forth in the Land Use Element and Public Services and Facilities Element.

**City of Brentwood General Plan**

The *City of Brentwood General Plan* (City of Brentwood 2011) seeks to provide park and recreational facilities that support vibrant neighborhoods, nonmotorized circulation, and balanced development. Policies specifically encourage the development of regional recreational facilities in the Delta and the growth of Delta water activities that may be served by Brentwood businesses. The plan directs the city to prepare and adopt a parks, trails, and recreation master plan.

The general plan includes the following policies and associated action programs.

**Economic Development Element Policies and Action Program**

- **Policy 1.2—Tourism/Recreation**: Encourage the growth of recreation and tourism activities within the East County area.

- **Policy 1.2.1—Recreational Activities**: Encourage and support Delta water activities that may be served by Brentwood businesses.

- **Policy 1.2.3—Recreational Activities**: Support the East Bay Park Regional Park and Trail System development and use.

**Community Facilities Element Action Program**

- **Policy 1.7.8—Community Facilities**: The City of Brentwood shall pursue regional recreational facilities specifically in the areas of the Delta and Los Vaqueros Reservoir, and shall participate in and support regional planning for large-scale recreational uses.

**City of Oakley General Plan**

The *City of Oakley 2020 General Plan* (City of Oakley 2002) identifies goals and policies to create a strong connection to the Delta, including the development of recreational facilities and public access. Delta Recreation is a specific land-use designation for open space and recreation lands and encompasses approximately 5 acres in the lowlands of the San Joaquin Delta along the city's northern edge. Because of their proximity to the Delta, these lands have substantial recreational value and offer opportunities for public access to the Oakley waterfront, including parklands and trails. Agriculture and wildlife habitat are also considered appropriate uses, and the City of Oakley
may also allow marinas, shooting ranges, duck and other hunting clubs, campgrounds, golf courses, and other outdoor recreation complexes in this designation (City of Oakley 2002).

The general plan includes the following policies related to recreation.

- **Policy 1.1.6**: Ensure a strong physical connection to the Delta including convenient public access and recreational opportunities.
- **Policy 7.4.3**: Manage shoreline and regional parks along Oakley’s waterfront such as the Big Break and Dutch Slough shoreline in a manner that provides for appropriate public access and enhances the natural environment.
- **Policy 7.4.5**: Support and encourage boat access and marinas. Consider additional marina facilities if proposed and appropriate.
- **Policy 7.4.11**: Protect the visual accessibility of waterways by avoiding future development that creates visual barriers adjacent to or along the water’s edge.
- **Policy 7.4.12**: Promote the development or preservation of a private or public marina with boat launching and berthing facilities, a fuel dock and waste pump-out station, restrooms and showers, laundry facilities, a bait/tackle/food store, day use, overnight camping, and RV parking areas, a fishing pier, and a restaurant.

**City of Pittsburg General Plan**

The City of Pittsburg General Plan (City of Pittsburg 2004) notes that although nearly 3 miles of shoreline lie within Pittsburg city limits, public access to the Suisun Bay waterfront is lacking. Two small parks and several small-craft marinas exist adjacent to the downtown area. The plan identifies goals and policies to maximize public access and recreational facilities along the waterfront, including developing pocket parks, a waterfront trail/bikeway, and possible facilities on Browns Island (a unit of the EBRPD). The plan references the City of Pittsburg’s Parks, Recreation, and Open Space Master Plan as a document to bridge the gap between general plan policies and the actual detailed planning and development of park and recreational facilities (City of Pittsburg 2004).

The general plan includes the following goals and policies that address recreation.

- **Policy 8-P-17**: Work with East Bay Regional Parks District to explore the possibility of developing passive recreation uses and educational programs on Browns Island, such as boating excursions to view waterfowl nesting areas.
- **Policy 8-P-19**: Cooperate with East Bay Municipal Utility District to ensure continued public access to the Delta De Anza Trail along the Mokelumne Aqueduct right-of-way.
- **Goal 8-G-5**: Maximize public access to and recreational facilities along the City’s waterfront areas.
- **Policy 8-P-26**: Explore all potential improvements to fully integrate the City’s shoreline into the urban fabric, including:
  - Waterfront Parks. Pursue and develop small pockets of open space that provide physical and visual access to the waterfront.
  - Waterfront Trail/Bikeway. A linear park along the shoreline, featuring a path for both walking and biking, would encourage more vibrant activity along the waterfront.
Sacramento County

Sacramento County General Plan

The County of Sacramento adopted its *General Plan of 2005–2030* in November 2011. An amendment being processed to the General Plan would establish a new element in the General Plan, the Delta Protection Element, to incorporate the "Land Use and Resources Management Plan for the Primary Zone of the Delta" (DPC Plan) (Delta Protection Commission 1995). Delta jurisdictions, including Sacramento County, are required to make their General Plans consistent with the DPC Plan. The DPC is charged with instituting policies and programs to preserve and restore the wetland and habitat across the 500,000 acre Sacramento-San Joaquin Delta. Previously, Sacramento County incorporated the DPC Plan by reference in the Open Space Element.

The goal of the Recreation and Access section of the Draft Delta Protection Element is to promote continued recreation use of the land and waters of the Delta; to promote facilities that support the construction, maintenance and supervision of recreational uses; to protect landowners from unauthorized recreational uses on private lands; and to maximize dwindling public funds for recreation by promoting public-private partnerships and multiple use of Delta lands. The policies enumerated in the Recreation and Access section of the Draft Delta Protection Element reiterate verbatim the policies contained in the 1995 DPC Plan (listed above in Section 15.2.2.1). The section of the Draft Delta Protection Element that addresses those topics contains 13 policies that primarily provide local governments with guidance for developing marine patrols and boater education and coordination of those functions with the Coast Guard, CDFW, and other agencies (Sacramento County 2013b).

The City of Sacramento formally adopted its new 2030 general plan on March 3, 2009 (City of Sacramento 2012). The *Sacramento 2030 General Plan* identifies general policies and goals to provide a system of parks, water corridor parkways, and trails throughout the city. The eastern bank of the Sacramento River falls under the Open Space/Parks/Recreation designation, and the City of Sacramento seeks to continue to conserve, enhance, and provide public access to designated open space areas along the river. Allowed uses in Open Space include natural parks; woodlands; habitat; agriculture; floodplains; areas with permanent open space easements; buffers between urban areas; and compatible public, quasi-public, and selected special uses. Allowed uses include community and regional parks, greenways, trails, golf courses, and commercial recreational facilities with an outdoor emphasis. Implementation measures direct the city to update its parks and recreation master plan every 5 years to coincide with general plan updates.

The general plan includes the following goal and policies.

- **Goal LU 2.2—City of Rivers:** Preserve and enhance Sacramento's riverfronts as signature features and destinations within the City and maximize riverfront access from adjoining neighborhoods to facilitate public enjoyment of this unique open space resource.
  - **Policy LU 2.2.1—World-Class Rivers:** The City shall encourage development throughout the City to feature (e.g., access, building orientation, design) the Sacramento and American Rivers and shall develop a world-class system of riverfront parks and open spaces that provide a destination for visitors and respite from the urban setting for residents.
Open Space, Parks, and Recreation Policies

- **Policy LU 9.1.1—Open Space Preservation:** The City shall limit, to the extent feasible, the wasteful and inefficient conversion of open space to urban uses and place a high priority on acquiring and preserving open space lands for recreation, habitat protection and enhancement, flood hazard management, public safety, water and agricultural resources protection, and overall community benefit.

- **Policy LU 9.1.3—Connected Open Space System:** The City shall ensure that new development does not create barriers to the connections among the various parts of the City’s parks and open space systems.

The Pocket Community Plan focuses on an 8-square-mile area bounded on the north by 35th Avenue and the Sacramento River, on the south and west by the Sacramento River, and on the east by Freeport Boulevard. Policies unique to the plan area seek to improve and expand parkway-greenbelt-open spaces, including along the Sacramento River (City of Sacramento 2009). The following Recreation, Education, and Culture policy is included in the Pocket Community Plan.

- **Policy P.ERC 1.1—Parkways/Greenways:** The City shall improve and maintain public parkway-greenbelt-open spaces which are visual assets to the neighborhoods.

American River Parkway Plan

The American River Parkway Plan 2008 (Sacramento County 2008) is a policy and action document that provides guidance on land use decisions affecting the parkway. The plan also acts as the management plan for the Federal and State Wild and Scenic Rivers Acts (the lower American River is classified as a "Recreation" river in the State and Federal Wild and Scenic River Systems). According to the plan, “[t]he American River Parkway is a unique regional facility which shall be managed to balance the goals of: a) preserving naturalistic open space and protecting environmental quality within the urban environment, and b) contributing to the provision of recreational opportunities in the Sacramento area.” The following goals are included in the plan.

- To provide, protect and enhance for public use a continuous open space greenbelt along the American River extending from the Sacramento River to Folsom Dam.

- To provide appropriate access and facilities so that present and future generations can enjoy the amenities and resources of the Parkway that enhance the enjoyment of leisure activities.

- To preserve, protect, interpret and improve the natural, archaeological, historical and recreational resources of the Parkway, including an adequate flow of high quality water, anadromous and resident fishes, migratory and resident wildlife, and diverse natural vegetation.

- To mitigate adverse effects of activities and facilities adjacent to the Parkway.

- To provide public safety and protection within and adjacent to the Parkway.

Policies in the plan touch on many topics, including permitted recreational activities and facilities; prohibited activities and facilities; allowable group activities; permitted commercial activities; and appropriate location, use, and design of public access and trails. The plan also includes guiding concepts for management. The following policies are relevant to recreation:

- **Policy 1.1 Balanced Management:** The American River Parkway is a unique regional asset that shall be managed to balance the goals of controlling flooding; preserving and enhancing native vegetation, native fish species, the naturalistic open space and environmental quality within the
urban environment; maintaining and improving water flow and quality; providing adequate
habitat connectivity and travel corridors to support migratory and resident wildlife; providing
recreational opportunities; and ensuring public safety.

- **Policy 1.2 Recreation**: The Parkway shall be oriented to passive, unstructured water-enhanced
recreation activities which are appropriate in a natural environment, and which are not
normally provided by other County recreational facilities. To this end, development in the
Parkway shall be minimal, and facilities which are primarily visitor attractions should be placed
in less sensitive areas within the County Park system. Insofar as possible, development shall not
occur in areas where natural ecosystems are still relatively undisturbed.

The following policies are specific to the Discovery Park area.

- **Policy 10.9**: Maintain the existing boat access points in their current locations and in a manner
that protects and improves water quality and bank stability.

- **Policy 10.10**: Create short-term equestrian trailer parking and an equestrian staging area that
includes appropriate facilities such as water, hitching posts, and a manure bunker.

**San Joaquin County**

**San Joaquin County General Plan**

The *San Joaquin County General Plan 2010* (San Joaquin County 1992) notes that the Delta provides
for considerable recreation and enjoyment of the county's water resources. It identifies substantial
resource areas for recreation, including the waterways of the Delta and the Mokelumne River. The
plan objectives seek to “protect the diverse resources upon which recreation is based, such as
waterways [and] marsh lands” and “ensure the preservation of the Delta as a recreational resource”
(San Joaquin County 1992). Policies specific to the Delta identify it as an area of international
importance and a major recreational resource of the county and limit development on the islands to
water-dependent uses, recreation, and agriculture. The general plan includes the following
objectives and policies that address recreation:

**Open Space**

- **Policy 6**: The County shall consider waterways, levees, and utility corridors as major elements
of the open space network and shall encourage their use for recreation and trails in appropriate
areas.

**Public Facilities**

- **Objective 2**: To protect the diverse resources upon which recreation is based, such as
waterways, marsh lands, wildlife habitats, unique land and scenic features, and historical and
cultural sites.

- **Objective 3**: To ensure the preservation of the Delta and the opportunity for the public to learn
about and enjoy this unique recreation resource.
  - **Policy 7**: Natural features shall be preserved in recreation areas, and opportunities to
    experience natural settings shall be provided.
  - **Policy 13**: Recreational use of the County’s waterways will be supported, and the County
    shall ensure adequate public access to waterways at selected locations.
Policy 14: Water-related resources shall be protected for their importance to recreational uses.

Policy 15: The recreational values of the Delta, the Mokelumne River, and the Stanislaus River shall be protected.

Policy 16: The recreational potential, particularly for trails, of the Calaveras River, the San Joaquin River, the Stockton Diverting Canal, and water conveyor projects shall be recognized and studied. The potential for land use conflicts associated with public use of waterways (e.g., trespassing, littering, vandalism) should be assessed for selected recreation sites.

Policy 17: The Delta shall be recognized as an area of international importance and as a major recreational, wildlife, agricultural, and economic resource of San Joaquin County.

Policy 18: Waterway development and development on Delta islands shall protect the natural beauty, the fisheries, wildlife, riparian vegetation, and the navigability of the waterway.

Policy 19: Development in the Delta islands shall generally be limited to water-dependent uses, recreation, and agricultural uses.

Solano County

Solano County General Plan

The Solano County General Plan (Solano County 2008a) identifies policies to maintain and expand public access and recreational activities in Suisun Marsh, such as duck hunting, boating, fishing, and nature study. The Suisun Marsh Addendum notes the opportunities for increasing the recreation diversity and public access in the marsh, particularly given the increase in demand expected to accompany population growth, and identifies related policies. The Park and Recreation Element (Solano County 2003), adopted before the most recent general plan, identifies general policies for managing and improving the county’s park and recreational facilities. Solano County land located in the statutory Delta is designated as agricultural. The general plan includes the following policies specific to recreation in the Suisun Marsh and the Delta:

Policy RS.P-18: The County shall ensure that public access at appropriate locations is provided and protected along the County’s significant waterways within the Suisun Marsh.

Policy RS.P-26: Promote continued recreational use of the land and waters of the Delta, including fishing and boating; ensure needed recreational facilities are constructed, maintained, and supervised; protect landowners from unauthorized recreational uses on private lands; and maximize dwindling public funds for recreation by promoting public/private partnerships and multiple uses of Delta lands consistent with the Land Use and Resource Management Plan for the Primary Zone of the Delta.

Additional objectives and associated policies in the Park and Recreation Element include the following.

Objective 3: Identify, preserve and manage significant regional recreation and natural areas.

Policy C: The County shall work to protect identified recreational sites and natural resource areas.

Objective 5: Encourage appropriate multiple uses of public land for recreation and other uses.
Policy A: The County shall make the optimum use of public lands by developing or promoting development of facilities that are compatible with the primary resources of the site.

The Suisun Marsh Policy Addendum (Solano County 2008b) states that recreation use in the marsh should be guided through the following policies:

- **Policy 1**: Within the Suisun Marsh, provision should be made for public and private recreational development to allow for public recreation and access to the Marsh for such uses as fishing, hunting, boating, picnicking, hiking and nature study.

- **Policy 2**: Recreational uses in the Marsh should be located on the outer portions near population centers and easily accessible from existing roads.

- **Policy 3**: Recreational activities that could result in adverse impacts on the environment of the Suisun Marsh should not be permitted.

- **Policy 4**: Additional land should be acquired within the Suisun Marsh to provide for increased public duck hunting recreational use and additional refuge areas for waterfowl during the hunting season. Acquisition priority should be given to those lands not now operated as managed wetlands.

- **Policy 5**: Land should also be purchased for public recreation and access to the Marsh for such uses as fishing, boat launching, nature study, and for scientific and educational uses. These areas should be located on the outer portions of the Marsh near the population centers and easily accessible from existing roads. Improvements for public use should be consistent with protection of wildlife resources.

- **Policy 6**: Public agencies acquiring land in the Marsh for public access and recreational use should provide for a balance of recreational needs by expanding and diversifying opportunities for activities such as bird watching, picnicking, hiking, and nature study.

- **Policy 7**: Agencies administering land acquired for public access and recreational use should be responsible for maintaining the areas and controlling their use. Signing on roads leading into the Marsh and maintained litter receptacles at major public use areas should be provided by the appropriate local or State agency to prevent littering and vandalism to public and private property.

- **Policy 8**: Recreational activities that could result in adverse impacts on the environmental or aesthetic qualities of the Suisun Marsh should not be permitted. Levels of use should also be monitored to insure that their intensity is compatible with other recreation activities and with protection of the Marsh environment. For example, boat speeds and excessive noise should be controlled and activities such as water skiing and naval training exercises should be kept at an acceptable level.

**City of Rio Vista General Plan**

The Open Space and Recreation Element of the Rio Vista General Plan (City of Rio Vista 2002) identifies goals, policies, and actions regarding the long-term future of parks and open space in the city. The city has five neighborhood parks, two community parks, a fishing access and pier, a public dock and launch, and a marina. The city also operates paths, a golf course, a museum, a youth center, and a senior center. It will have conveyed to it the former U.S. Army Reserve Base, southwest of downtown Rio Vista on the Sacramento River. A condition of the conveyance is that the city must
use the property for recreational purposes. Goals and policies in the Recreation Element relate to providing public access and viewing opportunities on the Sacramento River, creating an open space system, developing a comprehensive trails system, and supporting preservation and enhancement of natural resources. Parks and recreation goals include providing a variety of opportunities for city residents, well-designed parks and recreational facilities, city parks consistent with the rate of residential development, and well-designed parks that enhance neighborhood identity and character. The general plan includes the following goals and policies that address recreation:

- **Goal 5.4:** To protect and develop native habitat and create a variety of recreational experiences.
- **Goal 9.1:** To provide public access and view opportunities on the Sacramento River to the maximum extent feasible.
  - **Policy 9.1.C:** The City shall enhance the Sacramento River and its waterfront as a scenic resource consistent with water-oriented recreation.
  - **Policy 10.1.C:** The City shall require that new development be designed and constructed to preserve the following types of areas and features as open space to the maximum extent feasible.
    - High erosion hazard areas
    - Scenic and trail corridors
    - Streams and riparian vegetation
    - Wetlands
    - Drainage corridors
    - Other significant stands of vegetation
    - Wildlife corridors
    - Key hilltops
    - Views of the Sacramento River
    - Any areas of federal, state, or local significance
    - Sensitive Local Resource Areas

### Sutter County

#### Sutter County General Plan

Sutter County adopted an updated general plan in April 2011. A public review draft identifies goals and policies related to environmental resources and parks and recreation (Sutter County 2010).

The previous general plan (Sutter County 1996) identified a policy to maintain and improve the distribution of parks in the county. The implementation program for recreation directed the county to prepare a county park and recreation master plan.

The 2010 draft plan’s Public Services chapter includes a goal and policy related to ensuring adequate park, recreation and opens space lands and programs for the county's residents and addresses recreational trails.
Yolo County

Yolo County General Plan

The Yolo County 2030 Countywide General Plan (County of Yolo 2009) notes the existing “resource” parks in the county, several of which are along the Sacramento River (Knights Landing River Access, Elkhorn Regional Park, Helvetia Oak Grove, and Clarksburg River Access Park), and provides a map of future parks and trails, including expanded Sacramento River access and trail linkages, a gateway park to the Yolo Bypass, trail linkages along the Sacramento River between Knights Landing and Clarksburg, a gateway park in the Delta region, and a new California Indian Heritage Center. The Conservation and Open Space Element of the plan identifies policies to increase public access, trail linkages, and recreational use along waterways, particularly the Yolo Bypass and the Sacramento River.

The plan’s Conservation and Open Space Element includes the following policy specifically related to recreation in the Delta region.

- **Policy CO-9.14**: Establish Clarksburg as a gateway entry for visitors to the Delta region seeking agricultural tourism, ecotourism, and recreational opportunities.

The following additional policies and associated implementation actions also address recreation.

- **Policy CO-1.1**: Expand and enhance an integrated network of open space to support agriculture, recreation, natural resources, historic and tribal resources, habitat, water management, aesthetics, and other beneficial uses.

- **Policy CO-1.2**: Develop a connected system of recreational trails to link communities and parks throughout the county.

- **Policy CO-1.3**: Create a network of regional parks and open space corridors that highlight unique resources and recreational opportunities for a variety of users.

- **Policy CO-1.6**: Develop “gateways” or trailheads that provide access for the public to County, State, and Federal lands. Where located on private land, gateways shall be developed working with willing landowners.

- **Policy CO-1.8**: Encourage responsible stewardship of private lands. Promote increased opportunities for public access to waterways and other natural areas.

- **Policy CO-1.12**: Create opportunities for ecotourism.

- **Policy CO-1.24**: Increase public access and recreational uses along waterways wherever feasible, particularly Cache Creek, Lower Putah Creek, the Yolo Bypass, and the Sacramento River.

- **Policy CO-1.25**: Allow for specified areas of resource parks to be preserved, enhanced and/or restored as mitigation sites for public agencies only, consistent with the requirements of appropriate regulatory and funding agencies, provided that adequate compensation, including funding for operations and maintenance of the mitigation, is provided.

- **Policy CO-1.27**: Support improved access for bank fishing.

- **Policy CO-1.29**: Balance the needs of agriculture with recreation, flood management, and habitat, within the Yolo Bypass.
- **Action CO-A6**: Connect the future Bay Delta Trail system, the future trail system in the lower Yolo Bypass, and the future Cache Creek Parkway system, and link those trails to the American River Bikeway system in Sacramento County.

- **Action CO-A11**: Provide recreational uses that are river or creek dependent in locations directly on Cache Creek, Putah Creek, and the Sacramento River. Examples include fishing, canoeing, boating, and nature observation. With the exception of boat launches and docks, more active uses, such as parking, restrooms, and picnic areas, shall be located in areas away from the river and sensitive riparian habitat.

An updated parks master plan is referred to as the document to implement Conservation and Open Space Element goals and policies.

**City of West Sacramento General Plan**

The *City of West Sacramento General Plan* identifies the goal of enhancing the relationship between the city and the Sacramento River (City of West Sacramento 2004). Related policies protect and enhance public access to the Sacramento River along the entire riverfront, promote the development of marinas, scenic areas, and open space and pedestrian links to other parks and open space areas. The plan also identifies policies to increase access to the Sacramento River Deep Water Ship Channel, including the development of water-oriented park and recreational facilities.

Goals and associated policies in the Recreation and Cultural Resources Element include the following.

- **Goal A**: To establish and maintain a public park system and recreation facilities suited to the needs of West Sacramento residents and visitors.
  - **Policy 12**: The City shall identify appropriate open spaces, including areas within the Central Business District and along the Sacramento River, for development of safe community activity areas.

- **Goal B**: To promote the provision of private recreational facilities and opportunities.
  - **Policy 4**: The City shall encourage development of new marinas in appropriate locations on the Sacramento River and along the Barge Canal.
  - **Policy 6**: The City supports the use of the barge canal for aquatic recreational activities, such as sailing, rowing, kayaking, and canoeing, and supports the establishment of a multi-use aquatic facility along the barge canal. Aquatic parks, boat houses, docks, and other support facilities for boating shall be deemed compatible uses along the Deep Water Ship Channel and the barge canal within all land use designations.

- **Goal D**: To provide and encourage, to the fullest extent possible, public access to the Sacramento River and Deep Water Ship Channel for recreation purposes.
  - **Policy 1**: The City shall ensure continuous public access to the Sacramento River for its full length within West Sacramento.
  - **Policy 2**: The City shall seek to ensure continuous public access to the Deep Water Ship Channel, within the limits imposed by safety considerations.
  - **Policy 3**: Linear access to the Sacramento River and Deep Water Ship Channel shall be linked to the City’s overall system of parks, recreational pathways, and open space. To this
end, the City shall require the dedication of public access easements through new
developments along the Sacramento River and Deep Water Ship Channel.

- **Policy 4:** The City shall encourage the development of public and private marinas in
  appropriate locations on the Sacramento River and along the Deep Water Ship Channel.
  Siting and development of marinas shall avoid, as much as possible, areas of significant
  existing riparian vegetation.

- **Policy 5:** The City shall support and encourage the development of public and private
  water-oriented park and recreational facilities along the Sacramento River and the Deep
  Water Ship Channel.

- **Goal E:** To provide a network of pedestrian and bicycle pathways connecting parks and open
  space areas with other destination points within and beyond the City of West Sacramento.

- **Policy 2:** The City shall implement a Riverfront Park Master Plan that provides for a system
  of continuous pedestrian and bicycle pathways along the Sacramento River.

- **Policy 4:** The City shall coordinate the development of the riverfront as envisioned in the
  1997 Sacramento Greenway Plan.

The City of West Sacramento is in the process of updating its General Plan. A 2010 revised draft
vision statement includes the category “Healthy Communities,” which identifies an issue area of
“creating convenient and safe opportunities for physical activity for residents of all ages and income
levels” (City of West Sacramento 2010).

### Other Local Policies and Regulations

#### Cosumnes River Preserve Management Plan

The Cosumnes River Preserve is a conglomeration of lands owned in fee title by multiple agencies
and lands held under conservation easement. The *Cosumnes River Preserve Management Plan*
(Cosumnes River Preserve 2008) directs how the preserve will be managed over the next 10 years.
Goals, objectives, and actions are related to improving stewardship of the preserve through
compatible uses. Goals include ensuring that recreational use, the volunteer program, the education
program, and scientific research are compatible with natural resource stewardship goals, and that
they promote teaching of environmental stewardship, and have adequate, stable funding. Objectives
of the recreational use goal include tracking use more accurately, continuing existing opportunities,
exploring opportunities for additional recreation amenities and providing new recreation
experiences, continuing the trail system, maintaining a safe environment, reducing inappropriate
uses, and securing funding.

The plan includes the following recreation objectives and associated actions for implementation.

#### Recreation Objectives

- **Objective 1.2:** Promote and enhance existing recreational opportunities.

- **Objective 1.3:** Explore opportunities for additional recreational amenities that are consistent
  with the five key factors and three feasibility factors.

- **Objective 1.4:** Explore the feasibility of providing a wider range of recreational experiences not
  currently allowed on the Preserve (e.g., horseback riding, camping, OHV use, and mountain
  biking) that are consistent with the five key factors and three feasibility factors.
**Actions**

- **Action 1.2.5**: Maintain existing paddling routes.
- **Action 1.2.6**: Maintain the existing boat dock.
- **Action 1.2.11**: Continue to provide existing hunting opportunities at the current level, unless that level is determined to be incompatible with the mission and goals of the Preserve.
- **Action 1.3.5**: Participate in discussions with Sacramento County and other Preserve Partners regarding the potential for future regional trails, including one to connect Stone Lakes Refuge to the Preserve.

**East Bay Regional Park District Master Plan**

The EBRPD provides and manages 65 regional parks in Alameda and Contra Costa counties, including Browns Island Regional Preserve, Antioch Regional Shoreline, Big Break Regional Shoreline, and the San Francisco Bay Water Trail. Partially completed regional trails in the Delta include segments of the Mokelumne Coast to Crest Trail and Delta/De Anza Trail. EBRPD’s Master Plan 1997 (East Bay Regional Park District 1996) sets priorities for the next 10 years and provides policies and guidelines for resource conservation, management, interpretation, public access, and recreation. Policies specifically strive to increase public access to the Delta shoreline for boating and fishing. The EBRPD is updating its Master Plan to guide “stewardship and development of current and future parks in such a way [as] to maintain a careful balance between the need to protect and conserve natural resources while offering recreational use of parklands for all to enjoy now and in the future.” It expects the planning and public participation process to continue through 2012 (East Bay Regional Park District 2012b).

The 2007 master plan map (East Bay Regional Park District 2007) amended the 1997 master plan and identified areas for potential EBRPD parklands, including Delta access (on Orwood Tract), Delta recreation (on Jersey Island), and Pittsburg/Antioch regional shorelines. Potential regional trails include the Great California Delta Trail, Delta Island Shoreline Trail, the Delta Trail Extension and segments along Big Break Shoreline, the Southern Pacific Railroad, Marsh Creek Trail to Discovery Bay, and Mokelumne to Discovery Bay.

The master plan includes the following policies regarding recreation on EBRPD lands.

- The District will manage riparian and other wetland environments and their buffer zones to preserve and enhance the natural and beneficial values of these resources and to prevent the destruction, loss, or degradation of habitat. The District will participate in the preservation, restoration, and management of riparian and wetland areas of regional significance, and will not initiate any action that could result in a net decrease in park wetlands. The District will encourage public access to the Bay/Delta shoreline, but will control access to riparian and wetland areas, when necessary, to protect natural resources.

- The District will continue to plan, develop and provide a regional system of aquatic facilities at parks that can support these activities. The District will strive to improve public access to lakes and to the San Francisco Bay and Delta shorelines for boating and fishing, and will increase access to swimming beaches.

- The District will acquire property in accordance with the Master Plan 1997, giving careful consideration to operating and program needs, the District’s financial position, timing factors...
that affect the sale of the property, and opportunities provided under Measure AA and any
subsequent funding measures.

- Regional Trails will connect regional parks or trails to each other; to parks and trails of other
  agencies; or to areas of unusual scenic beauty, vista points, San Francisco Bay, Delta or lake
  shoreline, natural or historic resources, or similar areas of regional significance. Regional Trails
  may also connect regional parks and trails to destinations such as transit centers, schools,
  colleges, civic centers, other major institutions, employment centers, large commercial
  complexes, or residential areas. A regional water trail may provide a water connection with
  launching and landing sites for small watercraft to points along the San Francisco Bay shoreline
  and/or the Sacramento/San Joaquin River and Delta.

- To protect park resources while providing for regional recreational use and access, the District
  will prepare plans (Land Use Plans or System-wide Plans) that describe the various levels of
  resource protection and recreational intensity in the parks, development projects, and land
  management strategies for trails and parks. Planning efforts will include consideration of
  proposals from the public. The District will strive to create and maintain up-to-date information
  about each of its parks. Significant changes or amendments to adopted plans will require further
  public comment and Board action.

- Complete key park and trail projects in the eastern part of the District to serve newly annexed
  areas and anticipate urban growth. Where possible, enhance facilities, services, and programs
  provided by other agencies.

- Complete the missing sections of the Bay Area Ridge Trail and the San Francisco Bay Trail.

**Suisun Marsh Protection Plan**

The Nejedly-Bagley-Z’berg Suisun Marsh Preservation Act of 1974 called for the San Francisco Bay
Conservation and Development Commission and CDFW to prepare the *Suisun Marsh Protection Plan*
(San Francisco Bay Conservation and Development Commission 1976). Adopted in 1976, the plan
includes findings and policies for a number of resources, as well as a plan implementation program.
The following policies (as amended in November 2007) address recreation and public access.

- **Policy 1**: Continued recreational use of privately-owned managed wetlands should be
  encouraged. Additional land should be acquired within the Suisun Marsh to provide for
  increased public recreational use and additional refuge areas for waterfowl during the hunting
  season. Acquisition priority should be given to those lands not now operated as managed
  wetlands.

- **Policy 2**: Land should also be purchased for public recreation and access to the Marsh for such
  uses as fishing boat launching and nature study. These areas should be located on the outer
  portions of the Marsh near the population centers and easily accessible from existing roads.
  Improvements for public use should be consistent with protection of wildlife resources.

- **Policy 3**: Public agencies acquiring land in the marsh for public access and recreational use
  should provide for a balance of recreational needs by expanding and diversifying opportunities
  for activities such as bird watching, picnicking, hiking, and nature study.

- **Policy 4**: Agencies administering land acquired for public access and recreational use should be
  responsible for maintaining the areas and controlling their use. Signing on roads leading into the
  Marsh and maintained litter receptacles at major public use areas should be provided by the
appropriate local or State agency to prevent littering and vandalism to public and private
property.

- **Policy 5**: Recreational activities that could result in adverse impacts to the environment or
aesthetic qualities of the Suisun Marsh should not be permitted. Levels of use should also be
monitored to insure that their intensity is compatible with other recreation activities and with
protection of the Marsh environment. For example, boat speeds and excessive noise should be
controlled and activities such as water skiing and naval training exercises should be kept at an
acceptable level.

### The Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties

*The Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties* (Blueprint
Report) stemmed from Senate Bill 1556, which requires DPC to facilitate the planning and feasibility
process for establishment of the Great California Delta Trail System. The Great California Delta Trail
System is described in Section 15.2.2.2, *Delta Protection Commission, Great California Delta Trail
System*.

The Blueprint Report, adopted on September 23, 2010, reflects a specific vision, goals, outreach,
feasibility, the planning process, action plan, and policies for a recreational corridor through the two
counties. The Blueprint Report reflects a process developed through work with a broad cross
section of local agencies and stakeholder groups. The Blueprint Report is intended to lay the
groundwork for more detailed planning and implementation in Contra Costa and Solano Counties,
and for the extension of the trail system in other counties. The Blueprint Report does not provide
specific trail alignments (although it has identified 1,545 miles of existing trails); its focus is on
developing the planning and feasibility process. The Blueprint Report’s vision, developed with input
by the Solano and Contra Costa County Technical Advisory and Stakeholder Advisory Committees in
January 2010, was created to support recreation and tourism; safer access to community centers,
parks, schools, neighborhoods, businesses and tourism facilities for bicyclists, pedestrians, and
people with disabilities; healthier lifestyles; appreciation of the Delta heritage, and appreciation of
the natural and agriculture resources of the Delta. In support of the vision, the Blueprint Report
established 11 goals and 68 policies. Following are the Blueprint Report’s goals and abbreviated
policies for each.

- **Goal 1**: Community Benefits—Supporting policies include creating a sense of pride; supporting
  recreation and tourism; providing safe routes of travel; developing awareness and appreciation
  of the Delta; and supporting economic opportunities.

- **Goal 2**: Outreach and Engagement—Supporting policies include informing the public about the
  value and benefit of the Delta Trail system; facilitating the exchange of information; and
  enabling a better understanding of the opportunities and issues.

- **Goal 3**: Connections to Regional and Local Destinations—Supporting policies include
  establishing and enhancing region trail connections; developing a hierarchy of trails and
  linkages; seamlessly connecting regional trails; and providing safe crossings.

- **Goal 4**: Compatibility with Existing Land Uses—Supporting policies include the use of existing
  public lands, easements, and public rights-of-way whenever possible; protecting agricultural
  viability; and avoiding trespassing on private property and environmentally sensitive areas.
• **Goal 5:** Provide Equitable Access—Supporting policies include developing trails that accommodate people of all abilities and providing access to a wide variety of recreational facilities, corridors, resources, and points of interest.

• **Goal 6:** Education and Encouragement—Supporting policies include providing educational opportunities along the trail; promoting the use of the trail for health and transportation benefits; promoting clear orientation, signage, and wayfinding along the trail system; and the integration of state and local recreational opportunities.

• **Goal 7:** Partnership and Momentum—Supporting policies include maintaining project momentum; coordinating trail planning and development; integrating the Delta Trail within the California Recreational Trails Plan; encouraging cities and counties to add policies and alignments into general plans, etc.; integration with other Delta projects; coordination with other organizations; and encouraging private landowners to dedicate public trail easements.

• **Goal 8:** Environmental Sustainability and Stewardship—Supporting policies include planning and designing trails to avoid or minimize environmental impacts; using “green” design practices; and supporting walking and biking to reduce automobile congestion and improve air and water quality.

• **Goal 9:** Quality Design and Implementation—Supporting policies include complying with guidelines and best practices for crossings; encouraging and accommodating different trail users; providing a consistent design or identity theme; providing convenient and safe access points; inclusion of barriers to minimize impacts on adjacent lands; providing regulatory quality signage; and planning and designing trails with consideration of rising sea levels.

• **Goal 10:** Adequate Funding—Supporting policies include providing adequate funding; prioritizing funding to allow for early adoption of key segments; actively monitoring and responding to grant opportunities; establishing endowments for maintenance and operations; coordinating and partnering with other entities such as schools, etc.; and actively involve volunteer groups.

• **Goal 11:** Quality Operations and Maintenance—Supporting policies include the preparation of a management plan; designating allowable uses based upon demand; actively involving volunteer groups; ensuring adequate emergency access; increasing awareness of tidal changes; and developing educational programs and volunteer trail patrols.

The Blueprint Report also identifies issues affecting implementation of a trail system of this scale, such as public safety and liability, private property impacts and liability, property access and land use conflicts, agricultural resources, levee integrity and maintenance, water quality, environmental resources, funding, and trail design.

### 15.3 Environmental Consequences

This section describes the potential effects on recreation that would result from project construction, operation, and maintenance, and describes on a programmatic level the effects that would result from proposed restoration activities.
15.3.1 Methods for Analysis

15.3.1.1 Assessment Methods

Conservation Measure 1

The assessment methods for Conservation Measure 1 (CM1) evaluate effects on recreation resources resulting from the construction, operation, and maintenance of facilities as they affect the following.

- Recreational activities (water-dependent, water-enhanced, and land-based) and opportunities in the study area that are near action alternative facilities.
- Water-dependent (e.g., boating and swimming) and water-enhanced recreation opportunities at major north-of-Delta reservoirs and major SWP/CVP south-of-Delta reservoirs that may be affected by changed operations under the action alternatives.

Effects on recreation were assessed by identifying recreation areas that fall within the construction footprint to evaluate whether recreation sites or facilities would be permanently displaced by the proposed water conveyance facilities. In addition, the effects on recreation sites or uses within certain distances of construction activity were evaluated to assess the potential for construction-related disturbances to recreation opportunities because of changes to the visual setting and elevated noise levels that could occur during construction of the proposed facilities. These impact areas were primarily based on the analysis described in Chapter 23, Noise, Section 23.4.3 (see Table 23-15. Predicted Noise Levels from Construction Activities and Table 23-16. Predicted Noise Levels from Construction—Pile Driving and Construction Equipment for Intake Structures). These impact areas were determined using GIS sources to evaluate the potential for degradation of the recreation setting due to construction or operations and maintenance of the action alternatives.

Effects on recreation that could occur during construction of action alternative facilities were evaluated qualitatively. Construction activities could result in a short-term loss of recreation opportunities (2 years or less) by disrupting use of recreation areas or facilities. A long-term effect (more than 2 years) could occur if a recreation opportunity is substantially changed or eliminated due to the presence of construction-related activities and noise or the opportunity is fully eliminated as a result of placement of water conveyance structure(s) on or adjacent to a recreation area or facility. Effects on recreation that could occur as a result of maintenance and operation of the water conveyance facilities were also evaluated qualitatively. Maintenance activities could result in short-term loss of recreation opportunities by disrupting use of recreation areas or facilities and operation of the pump stations could result in noise levels that affect recreation areas.

In addition, operating the action alternatives could result in changes in reservoir storage and river flows in the study area. The resulting change in reservoir storage could change the frequency and duration that reservoir levels are within acceptable ranges or above the minimum level necessary to conduct recreational activities (Table 15-9).
Table 15-9. Recreation Opportunity Thresholds for North-of-Delta and South-of-Delta Recreation Resources

<table>
<thead>
<tr>
<th>Water Resource</th>
<th>Elevation (feet) when Full</th>
<th>Recreation Water Surface Elevation Thresholds&lt;sup&gt;a,b&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>Folsom Lake</td>
<td>466 ft msl</td>
<td>405 ft msl—marina closes</td>
</tr>
<tr>
<td>Shasta Lake</td>
<td>1,067 ft msl</td>
<td>&lt;967 ft msl—limited surface area (boating constrained)</td>
</tr>
<tr>
<td>Trinity Lake</td>
<td>2,370 ft msl</td>
<td>2,270 ft msl—recreation opportunities limited</td>
</tr>
<tr>
<td>Lake Oroville</td>
<td>900 ft msl</td>
<td>700 ft msl—boating opportunities limited</td>
</tr>
<tr>
<td>San Luis Reservoir</td>
<td>543 ft msl</td>
<td>360 ft msl—boating impaired</td>
</tr>
<tr>
<td>New Melones Reservoir</td>
<td>1,090 ft msl</td>
<td>900 ft msl—boating impaired</td>
</tr>
</tbody>
</table>

<sup>a</sup> Thresholds are measured in feet above mean sea level (msl) for reservoirs.

<sup>b</sup> Hereafter, this threshold is referred to as “Recreation Threshold”

The analysis focuses on a level at which the recreation experience would be degraded at those reservoirs that would experience operational changes as a result of the operation of the action alternatives: Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir. These reservoirs could experience slight variations in the storage and elevation patterns due to the operation of the action alternatives. North-of-Delta reservoirs that are below these reservoirs including Lewiston, Whiskeytown, Keswick, Thermalito Forebay and Afterbay, and Natoma are operated with a seasonal storage pattern (elevations) with very small variation from year to year.

The evaluation of effects on water-dependent recreation was conducted by comparing the CALSIM II hydrological modeling results for each alternative with the reservoir storage recreation thresholds. A brief overview of the modeling tools and outputs is provided in Chapter 4, *Approach to the Environmental Analysis*, Section 4.3, and a full description of these tools is provided in Appendix 5A, *Modeling Methodology*. Also see Chapter 5, *Water Supply*, Section 5.1.1, for additional discussion related to operation of the SWP and CVP reservoirs for water supply purposes and for explanation of conditions related to sea level rise and climate change. The results of the simulations are compared and discussed in the following manner:

- **Existing Conditions** (without sea level rise or climate change) and action alternatives (with sea level rise and climate change that would occur at around Year 2060).
- **No Action Alternative** (with sea level rise and climate change) and action alternatives (with sea level rise and climate change that would occur at around Year 2060).

The results of the comparison of Existing Conditions and No Action Alternative to the action alternatives reflect differences in exceeding recreation reservoir thresholds due to the difference in SWP/CVP reservoir elevations because of the following two changes.

- Changes in SWP/CVP operations because of the action alternative.
- Changes in SWP/CVP operations because of sea level rise and climate change.

As discussed in Chapter 5, *Water Supply*, in evaluating effects under different SWP/CVP operational scenarios around Year 2060 conditions, readers should be aware that some of the differences between those anticipated future conditions and Existing Conditions for CEQA are solely
attributable to sea level rise and climate change, and not to the action alternative operational scenarios. The results depicting differences between action alternatives scenarios under year 2060 conditions and the CEQA baseline may therefore seem to exaggerate the effects of proposed operational changes. In these results, some portion of the environmental changes depicted are solely attributable to sea level rise and climate change (i.e., anticipated reductions in snowfall and effects on precipitation generally). Please refer to Chapter 5, Water Supply, for additional discussion of changes due to sea level rise and effects due to climate change.

For each action alternative, the following comparisons are presented for a quantitative discussion of changes in reservoir elevations relative to recreation reservoir elevation thresholds. The significance of impacts on recreation activities occurring at reservoirs is based on the change in end-of-September surface elevations attributable to operation of each alternative. Changes in reservoir storage as a result of sea level rise and climate change were not attributable to the operation of each alternative.

Comparison of each action alternative (2060) to Existing Conditions (CEQA baseline), shows changes in SWP/CVP reservoir elevations that are caused by three factors: sea level rise, climate change, and implementation of the action alternative. Comparison of each action alternative (2060) to No Action Alternative (2060) will indicate the general extent of changes in SWP/CVP reservoir levels and related recreation conditions due to implementation of the action alternatives. Because sea level rise and climate change are reflected in each action alternative and in the No Action Alternative (2060), this comparison allows isolation of the extent of changes in SWP/CVP reservoir elevations attributable to the differences in operational scenarios amongst the different action alternatives.

**Conservation Measures 2 through 22**

The assessment methods for CM2–CM21 programmatically evaluate effects of conservation measures on recreation. Generally, near-term (2020) effects would result from construction activities to create habitat or other facilities associated with the conservation measures. Early long-term and late long-term effects would result from the continual growth and establishment of habitats or long term operation of facilities. Effects were considered by Conservation Zone (CZ) and Restoration Opportunity Areas (ROAs) for the following.

- Recreational activities (water-dependent, water-enhanced, and land-based) and opportunities in the study area near habitat restoration sites or other conservation measure facilities.
- Fishing activities and opportunities in the study area.

Under CM22, the BDCP Implementation Office would implement measures to avoid and minimize effects on covered species and natural communities that could result from BDCP covered activities. The avoidance and minimization measures (AMMs) that would be implemented through this framework are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. These measures would be implemented for covered activities throughout the BDCP permit term. CM22 BDCP AMMs would be implemented under all action alternatives but would not be expected to result in any meaningful effects on recreation sites, opportunities, or experiences in the study area because they either involve planning, surveying, or other non-land-based activities; or involve implementation of short-term and localized best management practices to protect covered species.

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1 As described in Chapter 1, Introduction, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.
but would not disrupt recreation activities in the study area. Therefore, CM22 is not discussed further in this analysis.

### 15.3.2 Determination of Effects

The criteria used for determining the significance of an effect on recreational resources are based on Appendix G of the State of California Environmental Quality Act (CEQA) Guidelines (Environmental Checklist) and professional standards and practices. Effects on both water-dependent and water-enhanced recreation opportunities may be considered adverse for purposes of NEPA and significant for purposes of CEQA if an alternative would result in any one of the following conditions.

- Locate alternative facilities that would result in the permanent displacement of well-established recreational facilities. For purposes of this analysis, the permanent displacement of a well-established recreation facility is defined as circumstances in which construction or operational activities would result in the permanent loss or closure of such facility or activity.

- Result in substantial long-term reduction of recreation opportunities and experiences, such as reduce the amount of area available for a particular type of recreation. Recreation experiences in the study area include consideration of visual effects attributable to construction and operation activities associated with water conveyance facilities. For purposes of this analysis, the long-term loss of recreation opportunities and experiences is defined as circumstances in which construction or operations and maintenance activities would result in loss of public access to or public use of well-established recreation facilities or activities lasting for more than 2 years.

- Cause a change in river flows or reservoir elevations that would result in substantial reductions in water-based recreation opportunities. For the purposes of this analysis, effects on water-dependent and water-enhanced recreation activities at reservoirs are considered substantial or adverse if there would be a 10% or greater (more than 8 years) reduction in the frequency of recreation facility availability, using the reservoir recreation thresholds (Table 15-9), attributable to action alternative operations (U.S. Fish and Wildlife Service et al. 1999:3-281–3-282). An increase or decrease in the frequency at which reservoir levels exceed the recreation reservoir elevation threshold of less than 10% (8 years or fewer), attributable to action alternative, operations would not be adverse. An increase in the frequency at which reservoir levels exceed the recreation reservoir elevation threshold attributable to action alternative operations, is considered a beneficial effect on the recreation activities and experience.

- Cause an increase in the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated. For purposes of this analysis, substantial physical deterioration is defined as circumstances in which construction or operational activities would increase study area population levels such that well established recreation facilities would deteriorate at an accelerated rate resulting in loss of use of neighborhood or regional park facilities.

In addition, constructing the proposed water conveyance facilities (CM1) and implementing the other conservation measures (CM2–CM21) could result in potential inconsistencies with plans and policies related to the protection of recreation resources in the Delta region. A number of plans and policies that coincide with the study area boundaries provide guidance for recreation issues as overviewed in Section 15.2, Regulatory Setting. The analysis of the alternatives provides an assessment of whether the BDCP alternatives are consistent or inconsistent with these plans and
policies, rather than determining whether impacts would be adverse or not adverse or significant or
less than significant. If an inconsistency relates to an applicable plan, policy, or regulation adopted to
avoid or mitigate effects on recreation, then an inconsistency might be indicative of a related
significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of the
alternatives on resources are addressed in the impact discussions under each alternative and in
other chapters, such as Chapter 23 Noise, Sections 23.4.3.2 through 23.4.3.16, and Chapter 17,
Aesthetics and Visual Resources, Sections 17.3.3.2 through 17.3.3.16.

15.3.3 Effects and Mitigation Approaches

Overall construction of CM1 is expected to last up to 9 years. Implementation of the other
conservation measures would be ongoing for the term of the BDCP (50 years). Construction
activities adjacent to or within certain recreation areas or sites could last from 1 to 7.5 years;
activities that do not require removal of a recreation facility or permanent use of a site would be
considered temporary effects. Temporary effects (loss of recreation opportunity) are considered
short-term if the duration is 2 years or less, or long-term, if the duration is more than 2 years.

Chapter 16, Socioeconomics, Sections 16.3.3.2 through 16.3.3.16, discuss tourism and recreation as
economic drivers in the Delta region and how the potential effects of the alternatives on recreation
opportunities discussed in this chapter could affect regional economics, community character, local
government fiscal conditions, and recreation economics as a result of constructing, operating and
maintaining the proposed water conveyance facilities and conservation measures. The reader is
referred to Chapter 16, Socioeconomics, Sections 16.3.3 through 16.3.3.16, for further discussion of
this topic.

Chapter 17, Aesthetics and Visual Resources, Sections 17.3.3.2 through 17.3.3.16, discuss the long-
term changes in the local visual setting on sensitive receptors from introduction of the alternative
water conveyance facilities to the project area. The reader is referred to Chapter 17, Aesthetics and
Visual Resources, Sections 17.3.3.2 through 17.3.3.16, for further discussion of this topic.

Chapter 20, Public Services and Utilities, Sections 20.3.3.2 through 20.3.3.16, describe the estimated
increase in study area population associated with construction of the action alternatives. It is
anticipated that many of the construction jobs would be filled from the existing labor force in the
five-county study area region although construction of the conveyance tunnels may require
specialized skills resulting in recruitment of specially trained workers coming from outside this
region. As described in Chapter 16, Socioeconomics, Section 16.3.3.2, Impact ECON-2, this additional
population would constitute a minor increase in the total 2020 projected regional population of 4.6
million. Because the construction population would primarily come from the five-county labor force
and because the minor increase in demand from the worker population that would move into the
area for specialized jobs (e.g., tunnel construction) would be spread across the large multi-county
study area, construction of the alternative is not anticipated to result in an increased demand or
adverse effects on existing neighborhood and regional parks or other recreational facilities such that
substantial physical deterioration of the facility would occur or be accelerated. This effect is not
discussed further in this chapter.

Noise traffic modeling indicates that increased noise levels from construction truck hauling and
worker commutes would not result in substantial increases in local noise levels. In addition, Chapter
23, Noise, Section 23.4.3.2, describes mitigation measures that would reduce the potential effects of
pump operations on local sensitive receptors to less-than-significant levels. The reader is referred to
Chapter 23, *Noise*, for further discussion of these topics. CALSIM modeling results indicate that effects, if any, to river flows are so minor as to have no effect and are not discussed further. North-of-Delta reservoirs (Lewiston, Whiskeytown, Keswick, Thermalito, and Natoma) and south-of-Delta reservoirs (Castaic Lake, Lake Perris, Pyramid Lake, Silverwood Lake, Castaic Lagoon) are currently operated with a seasonal storage pattern (elevations) with very small variation from year to year. Major San Joaquin Valley eastside reservoirs (i.e. Millerton lake, New Melones Reservoir, etc.) were not evaluated because BDCP operations would not be anticipated to result in a change in annual storage patterns. These operations would remain the same under all the action alternatives and no effects would occur as a result of implementing the BDCP. These reservoirs are not discussed further.

**15.3.3.1 No Action Alternative**

The No Action Alternative considers changes in recreation that would occur due to the continuation of existing plans, policies, and operations by federal, state, and local agencies as of the year 2060. The No Action Alternative includes projects and programs with defined management and/or operational plans, including facilities under construction as of February 13, 2009, because those actions would be consistent with the continuation of existing management direction or level of management for plans, policies, and operations by the National Environmental Policy Act (NEPA) lead agencies and other agencies. The No Action Alternative assumptions also include projects and programs that received approvals and permits in 2009 to remain consistent with existing management direction. A more comprehensive list of projects and programs are listed in Appendix 3D, *Defining Existing Conditions, the No Action/No Project Alternative, and Cumulative Impact Conditions*. The No Action Alternative would result in the following effects on recreation.

**Delta Water-Dependent Recreation**

Temporary effects on water-dependent recreation include restrictions on boat passage and navigation during construction and operation of in-water projects. Future projects include the North Bay Aqueduct Alternative Intake Project and Sacramento Deep Water Ship Channel Dredging Program. These projects could adversely affect water-dependent recreation by restricting boating access and passage during the construction phases by placing structures and construction equipment within Delta waterways. Projects such as the Clifton Court Forebay Fishing Facility, when in place, would increase recreational opportunities in the Delta, as listed in Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions*. Ongoing projects and programs include the operation of the Delta Cross Channel, the South Delta Temporary Barriers Program, the Georgiana Slough Non-Physical Fish Screen, and construction of wildlife habitat in Suisun Marsh or elsewhere as a result of implementation of the USFWS and NMFS Biological Opinions. These projects and programs, when in place or during construction, would also adversely affect water-dependent recreation by hindering boat passage and access to portions of the Delta’s waterways.

Localized effects on water-dependent recreation, such as a decrease in recreational fishing, may occur during construction or installation phases of these projects as a result of loss of access to the water resources. Other effects on fishing may occur as a result of changes in sport fish abundance not directly attributable to the construction or operation of in-Delta facilities. Environmental conditions occurring within upstream rivers and reservoirs, the Delta, and ocean may adversely affect the abundance of sport-fish harvested within the Delta.
Other ongoing resources management plans may benefit water-dependent recreation by controlling nonnative aquatic vegetation such as *Egeria densa* and water hyacinth. These programs help maintain access to some Delta waterways that could otherwise be inaccessible because of the presence of dense aquatic vegetation.

DPR has prepared the *Recreational Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh* that includes recommendations for improvements and expansion of four Delta state recreation areas and six other state parks on the edge of the Delta and Suisun Marsh. While funding is not yet identified for implementation, any future implementation would include improvements to existing land- and water-based recreational activities in the Delta (California Department of Parks and Recreation 2011d).

**Delta Land-Based Recreation**

Ongoing restoration and environmental enhancement projects may benefit non-consumptive recreation within the Delta. These projects include recently completed, ongoing, or planned restoration and enhancement projects within the North Delta, Lower Yolo Bypass, and Suisun Marsh and implementation of land management plans for Stone Lakes NWR, Yolo Bypass, and Lower Sherman Island. These restoration projects may enhance wildlife viewing, non-motorized boating, and other passive recreation opportunities within the Delta by increasing wildlife habitat and public access. The implementation of land management plans for public lands provide direction for recreation and may also lead to the installation of additional recreation facilities that provide either new or enhanced opportunities for recreation and an enhanced recreation setting. Long-term adverse effects on recreation opportunities and experiences also include those related to sea level rise and the resulting inundation of many water-based facilities in the Delta.

Other land-based recreation activities are expected to increase in response to changes in local and regional demand. These activities include agritourism, wine tasting, historic and cultural tourism, bicycling, and driving for pleasure (Delta Stewardship Council 2013).

**Recreation Upstream of the Delta**

Beneficial effects include those on recreation opportunities and experiences from probable future projects and programs such as the hatchery and stocking programs; the Red Bluff Diversion Dam Fish Passage Project; the Battle Creek Salmon and Steelhead Restoration Project; the American Basin Fish Screen and Habitat Improvement Project; stormwater management programs; and implementation of the San Joaquin River Restoration Program. These programs could enhance recreation by increasing the abundance of sport fish. Conditions occurring within upstream rivers and reservoirs (e.g., river flows, reservoir storage, river and reservoir water temperature, water quality) can also affect the abundance of sport fish and conditions suitable for river and reservoir boating or other water-dependent recreation activities. Lower reservoir storage and river flows and reduced water quality conditions could result in adverse effects on recreation opportunities.

CALSIM II output was used to help evaluate the potential changes in north-of-Delta and south-of-Delta reservoirs where recreation opportunities could be affected by the alternatives, including the No Action Alternative. The results are shown in Table 15-10a and Table 15-10b. Also see Chapter 3, *Description of Alternatives*, Section 3.5.1, for detailed information on the No Action Alternative, and Appendix 5A, *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.
Existing Conditions (CEQA Baseline) Compared to No Action Alternative

As shown in Table 15-10a and Table 15-10b, No Action Alternative conditions would have more years in which reservoir levels fall below the recreation threshold relative to the existing condition (CEQA baseline). Under the No Action conditions, the reservoirs would fall below the thresholds from 4 to 28 additional years than under Existing Conditions. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and future no action conditions. It is not possible to specifically define the exact extent of the changes due to future no action operations using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and No Action Alternative cannot be isolated in this comparison.

Summary

The CALSIM II modeling results show that, overall, future opportunities for boating-related recreation under the No Action Alternative conditions at these reservoirs would be less than under the Existing Conditions. However, as noted above and discussed in Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and future no action conditions. It is not possible to specifically define the exact extent of the changes due to future no action operations using these model simulation results.

Table 15-10a. Summary of SWP and CVP Reservoir Recreation Opportunities (years below end-of-September recreation threshold) for BDCP Alternatives

<table>
<thead>
<tr>
<th>BDCP Alternative</th>
<th>Recreation Threshold&lt;sup&gt;a&lt;/sup&gt;</th>
<th>Trinity Lake</th>
<th>Shasta Lake</th>
<th>Lake Oroville</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Recreation threshold&lt;sup&gt;a&lt;/sup&gt;</td>
<td>&lt;2,270 ft elevation</td>
<td>&lt;967 ft elevation</td>
<td>&lt;700 ft elevation</td>
</tr>
<tr>
<td></td>
<td>Change relative to Existing Condition (CEQA)&lt;sup&gt;c&lt;/sup&gt;</td>
<td>Years&lt;sup&gt;b&lt;/sup&gt;</td>
<td>Years&lt;sup&gt;b&lt;/sup&gt;</td>
<td>Years&lt;sup&gt;b&lt;/sup&gt;</td>
</tr>
<tr>
<td>Existing Condition (CEQA)</td>
<td>21</td>
<td>17</td>
<td>17</td>
<td></td>
</tr>
<tr>
<td>No Action (2060)</td>
<td>43</td>
<td>22</td>
<td>29</td>
<td>12</td>
</tr>
</tbody>
</table>

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates years during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action Alternative). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.
Table 15-10b. Summary of SWP and CVP Reservoir Recreation Opportunities (years below end-of-September recreation threshold) for Existing Conditions and the No Action Alternative

<table>
<thead>
<tr>
<th></th>
<th>Recreation Threshold&lt;405 ft elevation</th>
<th>Recreation Threshold&lt;900 ft elevation</th>
<th>Recreation Threshold&lt;360 ft elevation</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Folsom Lake</td>
<td>New Melones Lake</td>
<td>San Luis Reservoir</td>
</tr>
<tr>
<td>Existing Condition (CEQA)&lt;sup&gt;a&lt;/sup&gt;</td>
<td>22</td>
<td>9</td>
<td>3</td>
</tr>
<tr>
<td>No Action (2060)</td>
<td>50</td>
<td>28</td>
<td>13</td>
</tr>
</tbody>
</table>

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates years during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action Alternative). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.

As described in Chapter 3, Description of Alternatives, many of the ongoing programs include development of future projects that would require additional project-level environmental review. Future federal actions would be required to comply with NEPA, the federal Endangered Species Act (ESA), and other federal laws and regulations. Future state and local actions would be required to comply with CEQA, the California Endangered Species Act (CESA), and other state and local laws and regulations. Compliance and permit requirements would be implemented on a case-by-case basis.

Catastrophic Seismic Risks

The Delta and vicinity are within a highly active seismic area, with a generally high potential for future earthquake events along nearby and/or regional faults, and with the probability for such events increasing over time. Based on the location, extent and non-engineered nature of many existing levee structures in the Delta area, the potential for significant damage to, or failure of, these structures during a local seismic event is generally moderate to high. Levees constructed on liquefiable foundations are expected to experience large deformations (in excess of 10 feet) under a moderate to large earthquake in the region. Earthquake damage could result in breaching/failure of existing levees within the Delta area, with a substantial number of these structures exhibiting moderate to high failure probabilities. The most immediate and significant effect to water quality under such a scenario would be the influx of large volumes of seawater and/or brackish water into the Delta, which would alter the “normal” balance of freshwater/seawater flows and result in flooding of the associated islands. The corresponding shift in Delta water quality conditions would be characterized by an increase in salinity levels, including specific associated constituents such as bromide (which affects total dissolved solids concentrations and can contribute to the formation of undesirable chemical byproducts in treated drinking water). (See Appendix 3E, Potential Seismic and Climate Change Risks to SWP/CVP Water Supplies for more detailed discussion). This could result in permanent displacement of existing, well-established public use or private commercial recreation facilities as well as result in long-term reduction of recreation opportunities, recreational navigation opportunities and recreational fishing opportunities. To reclaim land or rebuild levees after a
catastrophic event due to climate change or a seismic event would potentially also result in adverse impacts to recreational resources.

**CEQA Conclusion:** Overall, the ongoing projects, programs, and plans under the No Action Alternative would result in the potential for temporary and permanent effects on the study area recreation activities that are not expected to substantially change recreation opportunities or experiences in the Delta region. Effects on recreation would either be only short-term disruptions that would be considered less-than-significant impacts or the programs would result in net beneficial effects on recreation opportunities. There would be no BDCP-related disruption to existing recreation activities because there would be no construction of the action alternatives. This impact would be less than significant.

Additionally, as shown in Table 15-10a and Table 15-10b, No Action Alternative conditions would have more years in which reservoir levels fall below the recreation threshold relative to the existing condition (CEQA baseline). Under the No Action conditions, the reservoirs would fall below the thresholds from 4 to 28 additional years than under Existing Conditions. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake. However, as discussed under Section 15.3.1, *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and future no action conditions. It is not possible to specifically define the exact extent of the changes due to future no action operations using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and No Action Alternative cannot be isolated in this comparison.

### 15.3.3.2 Alternative 1A—Dual Conveyance with Pipeline/Tunnel and Intakes 1–5 (15,000 cfs; Operational Scenario A)

Alternative 1A includes the construction of the five north Delta intake facilities (Intakes 1–5) between River Mile (RM) 44 (south of Freeport) and RM 37 (north of the town of Courtland). Table 15-11 lists the recreation sites and areas that may be affected by Alternative 1A. No recreation sites fall within the construction footprint (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed below.
## Table 15-11. Recreation Sites Potentially Affected by Construction of Alternative 1A

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Primary Alternative Feature</th>
<th>Potential Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clarksburg Boat Launch (fishing access)</td>
<td>Intake 3 and transmission lines</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Stone Lakes NWR</td>
<td>Potential borrow area between Intakes 1 and 2; Intakes 2, 3 and 4 and associated work areas; intermediate forebay and related work areas</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Georgiana Slough Fishing Access</td>
<td>Tunnel easement, safe haven work area, temporary transmission line, and temporary access road</td>
<td>Noise</td>
<td>Intermittent; up to 2 years (short term)</td>
</tr>
<tr>
<td>Cosumnes River Preserve (Private Lands)</td>
<td>Temporary transmission lines; safe haven work area; permanent and temporary access roads (on Tyler Island along tunnel alignment) Reusable tunnel material area; barge unloading facility; concrete batch plant (on Tyler Island) Temporary access road, safe haven work area, temporary transmission line (within the preserve)</td>
<td>Noise</td>
<td>N/A—no recreation use in area affected</td>
</tr>
<tr>
<td>Bullfrog Landing (Marina)</td>
<td>Transmission line, permanent access road</td>
<td>Noise, access</td>
<td>Less than 2 years (short term)</td>
</tr>
<tr>
<td>Whiskey Slough Harbor Marina</td>
<td>Permanent access road</td>
<td>Noise, access</td>
<td>Less than 2 years (short term)</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Byron Tract Forebay, control structures and associated work areas</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years (short term)</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Byron Tract Forebay pumping plant canal approach structures</td>
<td>Noise</td>
<td>Up to 1 year (short term)</td>
</tr>
</tbody>
</table>


Note: Construction duration information is approximate and subject to further revision.

## Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

**NEPA Effects:** The proposed location of the Alternative 1A five intake facilities, tunnels, and associated water conveyance facilities would not lie within the designated boundaries of an existing public use recreation site. The post-construction location of the water conveyance facilities would not result in long-term disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, and Chapter 23, Noise, Section 23.4.3.2, for additional discussion of these topics.
CEQA Conclusion: The alternative would not locate alternative facilities that would result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: No recreation sites are within the construction footprint. A total of seven recreation sites are within the 1,200 to 1,400-foot indirect impact area associated with aboveground construction of the proposed water conveyance facilities (CM1) (see Chapter 23, Noise, Section 23.4.3.2, Impact NOI-1). The Cosumnes River Preserve does not have public use facilities that fall within the impact area although wildlife viewing opportunities could be affected. The effects that could occur at each potentially affected recreation site are discussed below. Potential indirect effects on recreation include reduced access, construction noise, and changes in the visual character of the area surrounding the recreation sites. Also see Chapters 12, Terrestrial and Biological Resources, 17, Socioeconomics, 19, Transportation, and 23, Noise, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively.

Clarksburg Boat Launch (Fishing Access)

The Clarksburg Boat Launch is on the west bank of the Sacramento River across the river from the proposed Intake 3 site. Access to the Clarksburg Boat Launch would be maintained using County Road E9 (also referred to as County Highway); access would not be expected to be a concern because most of the construction activity would take place on the east side of the Sacramento River. On-water access to the fishing site, as well as use of the boat ramp, would not be affected by construction. Indirect construction noise effects on recreation in the vicinity of the Clarksburg Boat Launch would last about 4 years with construction of the intake and related facilities primarily ongoing Monday through Friday for up to 24 hours each day. In addition, because of the relatively high groundwater level at all intake locations and pumping plant sites, dewatering would be necessary to provide a dry workspace. Dewatering would also be needed where intake pipelines cross waterways and irrigation canals east of the Sacramento River. The conveyance pipeline between Intake 1 and tunnel 1 crosses three canals or ditches. Two of these would be a half mile south of the facility grounds for Intake 1 (or nearer) and the other would be about 0.4 miles northwest of Scribner Road. As discussed in Chapter 3, Description of Alternatives, Section 3.6.1, dewatering would take place 7 days per week and 24 hours per day and would be initiated 1–4 weeks prior to excavation. Dewatering would continue until excavation is completed and the construction site is protected from areas with high groundwater levels. Construction of the intake in this area would be long term and would also substantially alter the recreation experience due to changes in views from the boat launch/fishing access site.

Stone Lakes National Wildlife Refuge

There will be indirect impacts to private and public use areas within the Stone Lakes NWR. No public recreation facilities are located on the privately held lands of the NWR (U.S. Fish and Wildlife Service 2007a). The public use areas of Stone Lakes NWR include the Beach Lake and North Stone Lake Units of the NWR.

Because of the proximity of the alignment and associated construction work areas and borrow/spoil areas, there could be effects on wildlife viewing and environmental education opportunities within
the Stone Lakes NWR. Because construction would primarily occur Monday through Friday, yearround, there could be temporary effects on wildlife viewing and some environmental education opportunities that depend on the presence of wildlife. Hiking, interpretation, and some environmental education opportunities would still be feasible within the NWR; however, the recreation experience of refuge visitors may be affected by construction noise, potentially resulting in reduced opportunities for wildlife viewing and visual disruptions.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Georgiana Slough Fishing Access

The Georgiana Slough Fishing Access is directly east of the Alternative 1A tunnel alignment but would not be affected by underground tunnel construction. A tunnel easement work area, temporary access road and transmission line are north (upstream) of and on the opposite bank of the slough. Access to the fishing site would be maintained using Andrus Island Road or a detour. On-water access to the site, as well as use of the boat ramp, would not be affected by activities downstream, upstream, or across the river. The northern area of the fishing access is just at the boundary of the anticipated noise impact area and it would be expected there would be minimal if any noise disruption at the fishing access site. The tunnel work area across the slough would not be visible from the fishing access; therefore, it would have no visual effect on the recreation setting or experience. Boaters upstream of the fishing access would temporarily experience intermittent and short-term effects from the construction at the tunnel access area. Overall, this is generally not expected to be an adverse effect in this location because of the intermittent nature of work in this area and the shorter duration of construction (up to 2 years).

Cosumnes River Preserve (Private Lands)

While the Cosumnes River Preserve provides opportunities for limited fishing and hunting, hiking, paddling, wildlife viewing, and environmental education, public access is concentrated around the visitor center which is located approximately 5 miles east of the alternative alignment. Nearly all public recreation activities would be outside of the construction impact areas. Construction

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2 As described in Chapter 1, Introduction, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.
primarily would take place Monday through Friday, for up to 24 hours per day with dewatering 7 
days per week and 24 hours per day. Construction noise could affect wildlife viewing and 
environmental education opportunities for docent guided tours. The recreation experience of 
visitors may also be adversely affected by construction activities from noise disturbances. As 
discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be 
available to address effects on nesting birds and waterfowl populations and greater sandhill crane 
near construction areas. In addition, over the longer term of the action alternatives, implementation 
of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed 
wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective 
MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, 
including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also 
benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife 
section, implementation of CM11 would provide beneficial effects on recreation opportunities by 
allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. 
Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 
bicycling, equestrian use, hunting, fishing, and boating.

**Bullfrog Landing Marina**

Containing 43 berths, the Bullfrog Landing marina is on Middle River within the construction impact 
area surrounding the tunnel/pipeline alignment across Bacon Island. The marina is southeast of the 
terminus of a permanent access road to a ventilation/access shaft for the tunnel/pipeline and 
immediately west of a proposed 69 kV transmission line corridor. Vehicular access to the marina 
would be maintained using Bacon Island Road or a detour, although there may be additional truck 
traffic on Bacon Island Road. On-water access to the marina and use of the marina’s boating facilities 
would not be affected by tunnel/pipeline construction activities. Boating opportunities would still 
be feasible at the marina during construction of the tunnel/pipeline and permanent access road. 
Construction of the access roads and installation of the transmission lines would both take up to 2 
years, which would be considered a short-term effect (2 years or less). During construction it is 
possible that marina users would be disturbed by noise and visual disruptions related to the 
construction activities. Marina visitors arriving from upstream, who would pass by construction of 
the new access road, may encounter construction noise, as would any anglers on the river between 
the marina and the construction area.

**Whiskey Slough Harbor Marina**

Whiskey Slough Harbor Marina on Whiskey Slough provides 80 berths, a launch ramp, pump-out 
facilities and camping at the terminus of Whiskey Slough. The marina is immediately north of a 
portion of permanent access road. Vehicular access to the marina would be maintained using West 
Whiskey Slough Road or a detour. On-water access to the marina would also be maintained, and use 
of the marina’s boating facilities would not be affected by construction of the access road. Boating 
and camping opportunities would still be available at the marina during construction. Construction 
of the roadway would take less than 2 years (short term). Visual, access, and noise disturbances for 
boaters and others using the marina facilities, including campers, would not be considered adverse, 
because of the temporary and short-term duration.
**Clifton Court Forebay**

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the west side of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west and south areas of the forebay, although some visitors walk or ride a bike around the forebay to reach other fishing and hunting locations.

Access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the Byron Tract forebay, control structures, and use of related spoils/borrow area and installation of transmission lines would take up to 2 years. Construction would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife during and after construction periods, affecting fishing and other recreational opportunities. The opportunities for visitors who use the southern part of the forebay would be affected the most because of its proximity to the proposed construction areas. Construction of the pumping plant approach canal segments would occur at a later time than the forebay and control structures—up to 3 years later—and would last for up to 1 year. The effects of this construction would be less than the initial forebay construction but could have similar short-term effects on recreation at the southern extent of the Clifton Court Forebay. Construction during waterfowl hunting season would affect recreational hunting in the area to the degree that use is temporarily degraded. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be available to address the effect on nesting birds and waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

The construction areas for the new facilities would likely not be visible from the main public forebay access point; however, visitors at the southern part of the forebay would be able to see the construction areas, which could affect the recreation setting and detract from their recreation experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could also affect the ambient recreation setting in the vicinity of construction activities and degrade the recreation experience.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intakes 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Storage sites are not within the construction noise impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished
recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of construction. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction could reduce the abundance of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a change recreation in recreation opportunities.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.2, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

**Summary**

Construction of Alternative 1A intakes and water conveyance facilities would result in disruption of recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Although construction may occur year-round and last up to 9 years, construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river construction would be primarily limited to June 1 through October 31 each year.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes
such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and reusable tunnel material (RTM) area management plan (AES-1c), restoring barge unloading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction
impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments, although this mitigation measure (TRANS-1c) would require cooperation from the affected jurisdictions, and therefore there is no way to guarantee its effectiveness.

Chapter 23, Noise, Section 23.4.3.2, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure access to nearby fishing by enhancing formal fishing sites near the proposed water conveyance facilities, and providing adequate signage directing anglers to the formal sites. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of Alternative 1A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round and would occur over the long-term. Mitigation measures, environmental commitments, and BDCP AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.
Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Construction-related impacts on informal fishing access sites near the proposed water conveyance facilities, such as along the east bank of the Sacramento River, in the vicinity of the proposed intakes, in the vicinity of the expanded Clifton Court Forebay, and would be considered significant because construction would alter the river bank and/or restrict access, making these sites unusable. To compensate for the loss of these informal sites during construction, the BDCP proponents will enhance nearby formal fishing access sites, including partnering with Yolo County to enhance the Clarksburg Fishing Access site on the west bank of the Sacramento River, with the Sacramento County Department of Regional Parks to enhance the Cliffhouse Fishing Access site on the east bank of the Sacramento River and the Georgiana Slough Fishing Access site east of the Sacramento River, and with Contra Costa County to enhance fishing sites near Clifton Court Forebay, as well as other nearby sites. Prior to construction of the proposed water conveyance facilities, the BDCP proponents will ensure adequate signage will be placed at the informal sites that would be directly affected by construction of the intakes, directing anglers to the formal sites. Upgrading the existing fishing access sites will be completed prior to beginning construction of the intakes.

As part of design of the intakes, the BDCP proponents will ensure that public access to the Sacramento River, including fishing access, will be incorporated into the design of the intakes. The access sites will be placed a reasonable distance from the intake to ensure the safety of recreationists and to compensate for the loss that would occur as a result of constructing the intakes.

Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would occur during construction of Alternative 1A. Construction of the five intakes would involve installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Temporary barge unloading facilities would also affect navigation for recreationists.

**Intakes**

To allow for construction of intakes, cofferdams would be constructed within the river channel. The cofferdams would vary in size according to intake location, but would range from 740 to 2,440 feet in length and would extend into the river channel up to 120 feet, depending on location. This would include a 25-foot buffer zone around each cofferdam. Although boats would be unable to use the portion of the waterway where construction was occurring, the river in the vicinity of the intake construction sites would remain open to boat passage at all times. The river is approximately 500–700 feet wide near the proposed intakes, which would leave most of the channel width (approximately 380–580 feet) open to boat passage, providing ample room for the boat traffic observed to occur in the area to pass without difficulty and minimizing possible traffic congestion.

Temporary in-water construction zone restrictions would be in place. These measures would include a speed-restricted zone extending upstream and downstream of river construction areas to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific safety features, including determination of the speed-restriction zone, would be developed under the Mitigation Measure TRANS-1a, which involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps.
Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary reduced-speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or fishing are also low, but effectively would be eliminated in the vicinity of the intakes for the duration of construction (up to 4 years at each intake location). However, implementation of separate, non-environmental commitments as set forth in Appendix 3B, Environmental Commitments, relating to the enhancement of recreational access and control of aquatic weeds in the Delta would reduce these effects. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. Implementation of mitigation measure TRANS-1a to prepare a transportation management plan, including elements to address waterway navigation and to provide notification of construction activities in waterways would reduce these effects. However, this potential to result in a reduction of recreational navigation opportunities would be considered adverse because, although temporary, the effects would be long term, lasting more than 2 years.

**Temporary Barge Unloading Facilities**

Alternative 1A includes six barge unloading facilities to be built on or near the tunnel alignment at riverbank locations about 5–6 miles apart (except on Woodward Canal) (Mapbook Figure 15-1). The facilities would be built on the following waterways: Sacramento River, North Fork Mokelumne River, San Joaquin River, Middle River, and Woodward Canal (which would have two facilities). The facilities would be used to transfer pipeline construction equipment and materials to and from construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. All barge facilities would have temporary in-water construction zone restrictions including a speed-restricted zone extending upstream and downstream of construction within the waterway to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific safety features, including determination of the speed-restriction zone, and notification procedures would be developed under Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific transportation management plans, including waterway navigation elements. Within the speed-restricted zones high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Specific effects that could occur at each barge unloading facility site are discussed below. Effects on recreation in the vicinity of these sites would last approximately 5 years and would be considered a long-term effect. Construction would primarily occur Monday through Friday and last for up to 24 hours per day. In-river construction primarily would be limited to June 1 through October 31 each year. However, the barges would remain in place for the duration of the construction period and still present a temporary barrier to boats and related recreation. Post-construction, temporary barges would be removed and the ability to navigate rivers and channels would return to previous conditions.

**Sacramento River**

The Sacramento River barge unloading facility would be about 1 mile downstream from Georgiana Slough and Walnut Grove and would occupy about 800 feet of the east riverbank. The river channel is relatively narrow at this location (about 300 feet wide, as compared to 500–700 feet wide at the intake locations). Therefore, the barge facility and barge operations at this location could occupy a substantial portion of the river, constricting boat passage. Peak boat traffic volume may be high at
this location. Because boat traffic would be confined to a limited portion of the channel, increased 
boat traffic congestion is likely to occur during peak use (primarily summer weekends).

**North Fork Mokelumne River**

The North Fork Mokelumne River barge unloading facility would be about 3 miles upstream
(northeast) of the junction with the South Fork Mokelumne River and would occupy about 2,000 
feet of the west riverbank. The river channel is about 300 feet wide at this location. Therefore, the 
barge facility and barge operations at this location could occupy a substantial portion of the river, 
constricting boat passage. Although this waterway connects the Walnut Grove area with the lower 
Mokelumne River and San Joaquin River, there are no boating facilities or recreation sites on the 
river itself, and the nearest marinas are about 3 miles away. Therefore, although boat traffic would 
be confined to a limited portion of the channel, increases in boat traffic congestion would likely be 
minor. The North Fork Mokelumne River in the vicinity of the barge unloading facility is a known 
location for waterskiing and wakeboarding.

**San Joaquin River**

The San Joaquin River barge unloading facility would be on the south side of Venice Island, on a wide 
bend in the river east of the Deep Water Ship Channel, and would occupy about 2,000 feet of the 
north riverbank. The river channel is more than 1,100 feet wide at this location. Therefore, even if 
the barge facility and barge operations at this location occupied a substantial portion of the river, 
several hundred feet of unimpeded channel width would remain, and there would be little effect on 
boat passage. Boats using the ship channel could avoid the barge unloading facility entirely.

**Middle River**

The Middle River barge unloading facility would be on the east side of Bacon Island and would 
occupy about 1,000 feet of the west riverbank, about 2 miles south of Connection Slough. The river 
channel is about 400 feet wide at this location. Therefore, the barge facility and barge operations at 
this location could occupy a substantial portion of the river, constricting boat passage. Peak boat 
traffic volume may be high at this location. Because boat traffic would be confined to a limited 
portion of the channel, increased boat traffic congestion could occur during peak use times 
(primarily summer weekends). However, boaters would also have the option of bypassing the barge 
facility by making a slight detour to the east, around the opposite (east) side of Mildred Island, using 
Empire Cut and Lotham Slough to travel north or south through this area of the Delta. This available 
detour, coupled with signage and information outreach to be implemented as part of mitigation 
measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific 
transportation management plans, including waterway navigation elements and providing 
notification of construction in waterways would likely minimize congestion and delay at this barge 
facility site.

**Woodward Canal**

The two Woodward Canal barge unloading facilities would be on the north and south sides of the 
canal, on Woodward Island and Victoria Island, respectively, and would occupy about 1,000 feet of 
the canal banks, about 0.5–0.75 mile east of Old River. The canal is about 350 feet wide at this 
location. Accounting for the potential for both barge facilities to be built and in operation at the 
same time, the barge facilities and barge operations at this location would occupy the entire or 
early the entire canal, constricting or preventing boat passage. Peak boat traffic volume is likely
high at this location; therefore, if boat passage continued, increased boat traffic congestion could
occur during peak use (primarily summer weekends) because boat traffic would be confined to a
limited portion of the channel. The Woodward Canal in the vicinity of the barge unloading facilities
is a known location for waterskiing and wakeboarding.

Construction of temporary barge unloading facilities would result in adverse effects to boat passage
and navigation including the creation of obstructions to boat passage and associated boat traffic
delays and temporary partial channel closures that could impede boat movement and eliminate
recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur,
recreational opportunities in the vicinity of the barge unloading facilities would be eliminated during
construction. These effects would be reduced with the implementation of Mitigation Measure
TRANS-1a that involves the BDCP proponents developing and implementing site-specific
transportation management plans, including waterway navigation elements and providing
notification of construction activities in waterways. Additionally, BDCP proponents would
contribute funds for the construction of new recreation opportunities as well as for the protection of
existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP
proponents would also assist in funding the expansion of state recreation areas in the Delta as
described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for
the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke
Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the
Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with,
commencement of construction of the BDCP. This commitment serves to compensate for the loss of
recreational opportunities within the project area by providing recreation opportunities within the
same general area within the Delta as where the loss has occurred. These commitments are further
described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive
Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV
throughout the Plan Area. However, the BDCP proponents would also commit to partner with
existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-
Agriculture Research Service, University of California Cooperative Extension Weed Research and
Information Center, California Department of Food and Agriculture, local Weed Management Areas,
Resource Conservation Districts, and the California Invasive Plant Council) to perform risk
assessment and subsequent prioritization of treatment areas to strategically and effectively reduce
expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where
initial control efforts would occur to maximize the effectiveness of the conservation measure. The
funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and
rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
proponents would also ensure through various outreach methods that recreationists were aware of
nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be
considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations and in-water construction activities in the waterways. Construction of the operable barrier would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. This would be a less-than-significant impact on recreational navigation on Old River.

While the environmental commitments would reduce impacts on water-based recreation (waterskiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation, Alternative 1A, Impact TRANS-1.*

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Sport fishing in the study area is a year-round activity, and includes bank fishing and boat fishing for a number of fish including striped bass, largemouth bass; green and white sturgeon; Chinook salmon, and American shad. Striped bass, American shad, and largemouth bass are all sport fish species that were introduced into rivers for that purpose. Striped bass and largemouth bass are regulated by CDFW for recreational fishing. Fishing likely occurs in all of the waterways where water intake and barge unloading facilities would be located.

Under Alternative 1A, construction of the water intakes and placement and use of barge facilities during tunnel/pipeline construction would result in temporary water quality effects (e.g., turbidity, accidental spills, disturbance of contaminated sediments); elevated underwater noise conditions (associated with pile driving and other construction activities); fish exposure to stranding and direct physical injury; and temporary exclusion or degradation of spawning and rearing habitats. These temporary construction-related effects would last for up to 5 years in the vicinity of intake and barge unloading facilities and could alter fish populations such that recreational fishing opportunities in the study area would be affected. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.
Construction of the approach canal and Byron Tract Forebay would not affect fish-accessible waterways and therefore would not affect sport fish. As a result, these construction activities would not result in adverse effects on sport fishing opportunities at Clifton Court Forebay.

Overall, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Additionally, the environmental commitments to implement a fish rescue plan and the barge operations plan (Appendix 3B, Environmental Commitments) would substantially minimize adverse effects from cofferdam and other in-water construction-related disturbances. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects, including environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments).
plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments); and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 1A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.2, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from operation of Alternative 1A would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

**NEPA Effects:** Generally, the peak recreation season at the reservoirs falls between May to September. Reservoirs are usually at maximum storage volume and surface water elevation in May and decline over the course of the summer through September. This analysis compares the results of the CALSIM II end-of-September reservoir water surface elevations because typically there are more instances in which reservoir elevations fall below key surface water elevation thresholds (hereafter referred to as "recreation thresholds") (i.e., number of years out of the 82 simulated when the September end-of-month storage is less than the recreation elevation threshold). Under these
conditions, the overall usable reservoir area is reduced and previously submerged islands or shoals may become exposed and affect boating safety. In addition, shoreline recreation becomes degraded.

For each reservoir, a specific water surface level elevation was selected as the "recreation threshold," an initial indicator to represent constrained boating conditions for the comparison of the BDCP action alternative conditions to Existing Conditions (CEQA baseline), ELT, and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and Table 15-12b). Additional consideration of other factors is discussed, for instance where the modeling results show substantial changes to reservoir levels that may affect recreation at a particular location (generally, this occurs for San Luis Reservoir). Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 1A (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 1A there would be from 1 to 20 additional years when end-of-September elevations result in the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 1A cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 1A (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 1A.
Table 15-12a. Summary of Years with Reduced SWP and CVP Reservoir Recreation Opportunities (End-of-September Elevations below Recreation Thresholds) for BDCP Alternatives

<table>
<thead>
<tr>
<th>BDCP Alternative</th>
<th>Recreation Threshold&lt;sup&gt;a&lt;/sup&gt;</th>
<th>Trinity Lake</th>
<th>Shasta Lake</th>
<th>Lake Oroville</th>
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<td>Change relative to No Action 2060 (CEQA/NEPA)</td>
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<td>33</td>
<td>12</td>
<td>24</td>
<td>7</td>
</tr>
<tr>
<td>Alternative 7 (2060)</td>
<td>39</td>
<td>18</td>
<td>27</td>
<td>10</td>
</tr>
<tr>
<td>Alternative 8 (2060)</td>
<td>34</td>
<td>13</td>
<td>25</td>
<td>8</td>
</tr>
<tr>
<td>Alternative 9 (2060)</td>
<td>39</td>
<td>18</td>
<td>28</td>
<td>11</td>
</tr>
</tbody>
</table>

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates occurrences during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action 2060). A positive change would indicate more years with reduced recreation opportunities.
## Table 15-12b. Summary of Years with Reduced SWP and CVP Reservoir Recreation Opportunities (End-of-September Elevations below Recreation Thresholds) for BDCP Alternatives

<table>
<thead>
<tr>
<th>BDCP Alternative</th>
<th>Recreation Threshold(^a)</th>
<th>Folsom Lake</th>
<th>New Melones Lake</th>
<th>San Luis Reservoir</th>
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<tbody>
<tr>
<td></td>
<td></td>
<td>(&lt;405) ft elevation</td>
<td>(&lt;900) ft elevation</td>
<td>(&lt;360) ft elevation</td>
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<tr>
<td>Existing Condition (CEQA)</td>
<td></td>
<td>22</td>
<td>9</td>
<td>3</td>
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<tr>
<td>No Action (2060)</td>
<td></td>
<td>50</td>
<td>28</td>
<td>13</td>
</tr>
<tr>
<td>Alternative 1A–C (2060)</td>
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<td>16</td>
<td>-12</td>
</tr>
<tr>
<td>Alternative 2 A–C (2060)</td>
<td></td>
<td>44</td>
<td>22</td>
<td>-6</td>
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<td>-9</td>
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<tr>
<td>Alternative 4 (2060)</td>
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<tr>
<td>Scenario H1</td>
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<tr>
<td>Scenario H2</td>
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<tr>
<td>Scenario H4</td>
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<td>Alternative 9 (2060)</td>
<td></td>
<td>45</td>
<td>23</td>
<td>-5</td>
</tr>
</tbody>
</table>

\(^a\) Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

\(^b\) The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates occurrences during which recreation opportunities may be diminished (see note a, above).

\(^c\) The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action 2060). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.
No Action Alternative (2060) Compared to Alternative 1A (2060)

The comparison of Alternative 1A (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Methodology). As shown in Table 15-12a and Table 15-12b, operation of Alternative 1A would result in changes in the frequency with which the end-of-September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified as water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), the CALSIM II modeling results indicate that reservoir levels under Alternative 1A operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be considered beneficial effects of Alternative 1A operations. Operation of Alternative 1A would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 1A because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is accessible to elevation 340 feet, operations under Alternative 1A would result in only one additional year for which reservoir elevations would fall below the recreation threshold relative to the No Action Alternative (2060) condition. This is also a less than 10% change and would not be considered a substantial reduction in recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at north- and south-of-Delta reservoirs would be less than significant because, with the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 1A (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. Operation of Alternative 1A would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional years under Alternative 1A operations relative to the No Action Alternative (2060) condition. This is a less than 10% change and is not considered a substantial reduction in recreation opportunities or experiences at this reservoir. Overall, these conditions represent improved recreation conditions under operation of Alternative 1A because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating.
opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Intake maintenance, such as painting, cleaning, making repairs, conducting biofouling prevention, conducting corrosion prevention, and maintaining equipment could have a minor effect on boat passage and navigation in the Sacramento River. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat movement and result in slowing of Sacramento River boat traffic in the immediate vicinity of the affected intake structure and reduce opportunities for waterskiing, wakeboarding, or tubing in the immediate vicinity of the intake structures. However, boat passage and navigation on the river would still be possible around any barges or other maintenance equipment and these effects would be expected to be short-term (2 years or less). In addition, the areas around the proposed intake locations are not usually used for waterskiing, wakeboarding, or tubing, and many miles of the Sacramento River would still be usable for these activities during periodic maintenance events.

Maintenance of intake facilities would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

Conveyance facility maintenance may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and would not affect recreation opportunities. Maintenance activities for these facilities would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance would not result in any significant noise that would affect nearby recreational opportunities. Therefore, there would be no effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.
Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2-21

NEPA Effects: Construction, and operation and maintenance of the proposed conservation measures as part of Alternative 1A could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation measures would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM 1. Potential effects from implementation of the conservation measures would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement conservation measures would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. CM2 would reduce migratory delays and loss of adult salmon, steelhead, and sturgeon at Fremont Weir and other structures; enhance rearing habitat for Sacramento River Basin salmonids; enhance spawning and rearing habitat for Sacramento splittail; and improve food sources for delta smelt downstream of the bypass. To achieve this, CM2 includes modifications to the Yolo Bypass that, in balance with existing uses, would benefit covered fish by increasing the frequency, duration, and magnitude of floodplain inundation and improving fish passage.

Yolo Bypass fishery enhancement would be achieved with site-specific projects to construct fish passage improvements and facilities to introduce and manage additional flows for seasonal floodplain habitat. Prior to construction for each project, the preparatory actions would include interagency coordination, feasibility evaluations, site or easement acquisition, modifications to agricultural practices, development of site-specific plans, and environmental compliance.

The YBFEP would propose a balance between uses of the Yolo Bypass such as flood protection, agriculture, endangered terrestrial species habitat, fisheries habitat, the Yolo Natural Heritage Program, and managed wetlands habitat as described in existing state and federal land management plans associated with the Yolo Bypass Wildlife Area and existing conservation easements on private land.

Noise and the physical footprint associated with CM2 physical modifications would temporarily affect the quality and access of fishing opportunities in the affected areas. The maximum extent of inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. This modification in operations would have an adverse affect on onshore fishing opportunities resulting from reduced access to the popular deeper channels due to an increased floodplain footprint in the Yolo Bypass Wildlife Area. Two inundation targets have been proposed, which would attempt to inundate 7,000-10,000 acres from November to May, or 17,000 acres from December through February, every year for 50 years. This conservation measure was designed, in part, to improve habitat for covered fish species, including
Chinook salmon, green and white sturgeon, and steelhead. These habitat improvement elements would lead to increased populations of targeted fish species, which over time, could have a beneficial effect on recreational fishing opportunities. Non-native fish populations may be reduced. Thus, to the extent that access is available to anglers, the fishing experience for native sport species benefiting from this measure would improve based on hypothetical higher catch rates. Environmental commitments would be available to reduce the effects of inundation on fishing opportunities.

CM4 would provide for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. The extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. Tidal habitat restoration activities would lead to temporary decreases in boat and onshore fishing opportunities and quality due to the physical footprint, noise, odors, and other conditions created by site preparation and earthwork activities, including channel and bank modification in restoration areas. Tidal habitat restoration could permanently disrupt existing points of fishing access, eliminating recreational opportunities. Depending on the extent of recreational access granted to the public in new tidal habitat areas, however, this measure could also support expanded opportunity for shore-based and boat fishing. This conservation measure was designed, in part, to improve habitat for covered fish species, including Chinook salmon, green and white sturgeon, river and Pacific lamprey, and steelhead. CM4 would improve fish habitat which would be expected to lead to increased populations of targeted fish species, which over time, would benefit fishing experience associated with these and other target species that benefit from restored tidal habitat.

Another guiding principle in the design of CM4 is the limitation of environmental conditions that favor nonnative predator fish species, including striped bass. Predator removal measures would be highly localized and would not appreciably decrease Delta-wide abundance of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2). The recreational experience associated with fishing for these species would not be expected to be substantially reduced. On balance, it is anticipated that CM4 would have a minor positive effect on the fishing experience in the Delta region.

CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle Rivers channels. While temporary earthwork and site preparation measures could temporarily limit recreational access and interfere with the quality of fishing in restoration areas, this measure would result in an increase in boat fishing opportunities as a result of improvements in riparian habitat for a number of fish species and increased areas for boat navigation. Similar improvements may also exist for onshore fishing, though current points of access may be eliminated following implementation of restoration activities.
Within the first 40 years of Plan implementation, a total of 10,000 acres of seasonally inundated floodplain would be restored under Alternative 1A. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. These restoration measures would result in a further increase in onshore and boat fishing opportunities due to improvements in riparian habitat for fish; however, existing points of access may be modified or disrupted.

CM6 would create benches on the outboard side of levees or create setback levees. Site preparation and earthwork associated with the construction of these areas and potential access restrictions would lead to temporary or permanent decreases in boat and onshore fishing quality and opportunities. However, CM6 was designed, in part, to improve habitat for covered fish species, including Chinook salmon, sturgeon, and steelhead. CM6 would improve the fishing experience associated with these and other target species that benefit from enhanced channel margin habitat. Another guiding principle in the design of this measure is the limitation of environmental conditions that favor nonnative predator fish species, including striped bass. The recreational experience associated with fishing for these species would be reduced by this measure. After 20 years of implementation, the BDCP would cumulatively enhance 10 miles of channel margin habitat. After 30 years, this measure would cumulatively enhance 20 miles of channel margin. This measure would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. On balance, it is anticipated that because of these habitat improvements and expected increase in targeted fish populations, this measure would make a minor improvement to the fishing experience in the Delta region.

CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the late long-term. Areas chosen for implementation of this measure would be associated with restoration and enhancement activities associated with CM4, CM5, and CM6. Restoration of riparian habitat would support fish habitat by increasing the input of organic material and by increasing the extent of shaded riverine aquatic (SRA) cover. By year 40 of implementation, the BDCP would cumulatively restore 5,000 acres of riparian habitat. While construction activities associated with this component may temporarily or permanently restrict some access for anglers and create temporary conditions less favorable for fishing activities, this measure would improve fish habitat, which would be expected to result in higher populations of targeted species and lead to an enhanced fishing experience.

CM11 would provide beneficial effects on fishing opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would update one boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities.

CM12 would minimize adverse effects of methylmercury on covered fish species, including white sturgeon and North American green sturgeon, and Sacramento splittail. This measure, if successful in reducing predation caused as a byproduct of methylmercury and improving fish health, would support an enhanced fishing experience for onshore and boat-based anglers.

CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration areas. Site-specific conditions and the intended goal would dictate the specific method of removal. This measure is hypothesized to reduce predation mortality on covered species (juvenile salmon,
steelhead, and splittail) by reducing habitat for nonnative predatory fish and by increasing turbidity levels. Increased turbidity could also support delta and longfin smelt foraging. Control of nonnative aquatic vegetation could also support access to additional rearing habitat for covered species, as well as increased food availability stemming from greater light levels for phytoplankton growth. Operations associated with vegetation control, particularly mechanical removal, would intermittently and temporarily affect the quality of fishing. However, this measure would increase opportunities for onshore and boat fishing for species that are hampered by the presence of excessive nonnative vegetation. While these activities would reduce the fishing experience related to nonnative predatory fish, overall these efforts would not appreciably reduce Delta-wide abundances of predatory game fish (i.e., largemouth bass, striped bass) and populations would not be diminished to the extent that fishing opportunities would be adversely affected (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.2).

CM14 would maintain dissolved oxygen (DO) levels above levels that impair covered fish species in the Stockton Deep Water Ship Channel when covered species are present. The BDCP would operate and maintain an oxygen aeration facility in the Stockton Deep Water Ship Channel to increase DO concentrations. By improving conditions for covered and game fish species, this measure would increase opportunities for onshore and boat fishing activities.

CM15 would reduce local effects of predators on covered fished species by conducting predator control in areas with high predator density. Predator hot spots would be identified and control methods would be adopted including the removal of predator hiding spots, modification of channel geometry, targeted removal of predators, and other focused methods as dictated by site-specific conditions and the intended outcome or goal. Preference for which hot spots to address would be given to areas of high overlap with covered fish species, such as migratory routes or spawning and rearing habitats. Predator control would decrease opportunities for onshore and boat fishing for species targeted for removal but would improve fishing opportunities for game species benefiting from reduced predation. If implementation includes a relaxation of regulations relating to bag limits or size restrictions associated with predatory species, this measure would carry a beneficial effect for anglers targeting these species as well. Overall, as for other CMs targeting predator species, these efforts would not appreciably reduce Delta-wide abundances of predatory game fish such that recreational fishing would be adversely affected (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.2).

CM16 involves nonphysical fish barriers at the junction of channels with low survival of outmigrating juvenile salmonids to deter fish from entering these channels. Nonphysical fish barrier placement locations would include the Head of Old River, the Delta Cross Channel, and Georgiana Slough, and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and Clifton Court Forebay. Installation of these barriers could temporarily limit fishing activities by creating noise and necessitating a physical footprint in existing fishing areas. This measure would decrease opportunities for onshore and boat fishing in some channels but would support overall native fish populations, resulting in a mixed, but minimal, effect on fishing opportunities across the Delta region.

To address the illegal harvest of covered species across the study area, under CM17, the BDCP Implementation Office would contribute funds directly to the CDFW Delta-Bay Enhanced Enforcement Program to hire and equip additional staff to improve enforcement against poaching of covered species. The program currently has a 10-warden squad; the BDCP would provide funds to hire and equip 23 additional staff, including 17 game wardens and 6 supervisory and administrative
staff, to increase enforcement of fishing regulations. While this measure would curb illegal fishing activities and could result in greater regulatory burdens for law-abiding anglers as a result of increased inspection frequency, it would increase opportunities for a wider number of individuals through the enforcement of bag limits.

CM18 would establish new conservation propagation programs and expand the existing program for delta and longfin smelt. This measure would include development of a delta and longfin smelt conservation hatchery by USFWS. The specifications and operations of this facility have not been developed. The final selection of a location for the facility will involve additional environmental review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). One site is northwest of the city limits and could be used for a supplementation production facility. This site is not near any existing well-established recreation sites or opportunities and is approximately 1 mile from the Sacramento River such that future construction and operation activities would not be expected to affect water-based recreation opportunities and experiences. The other site is a former Army Reserve on the west river bank, south of the city limits, that would be developed as a genetic refuge and research facility. Construction at this site could affect recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the site, and boating (including boat fishing) on the Sacramento River, depending on noise levels and the degree of visual disturbances. Additional permitting and environmental documentation would be needed to implement this conservation measure once facility designs and funding are available. Overall, implementation of CM18 would not be expected to have an adverse effect on fishing opportunities because construction of the facility would be anticipated to last 2 years or less (short term) and operation of the facility would not be expected to affect recreational fishing.

Under CM19, the BDCP Implementation Office would provide a mechanism for implementing stormwater treatment measures that would result in decreased discharge of contaminants to the Delta. These measures would be focused on urban areas and would fund local government projects to reduce pollutant discharges in stormwater. This conservation measure is intended to reduce the amount of pollution in stormwater runoff entering Delta waterways. These efforts would benefit aquatic species, including sport fish populations, in the study area. There would be no adverse effect on recreational fishing.

Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive Species Program designed to implement actions to prevent the introduction of new aquatic invasive species and reduce the spread of existing aquatic invasive species via recreational watercraft, trailers, and other mobile recreational equipment used in aquatic environments in the study area. The program would consist of two primary elements targeting recreational boaters: education and outreach, and watercraft inspection. Education and outreach printed materials and interpretive displays would provide information regarding the presence and range of existing aquatic invasive species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive species spreading within the study area, and the risk of new aquatic invasive species introductions. The watercraft inspection would involve development and implementation of a comprehensive inspection program. This type of program involves screening interviews at the point of entry; a comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk during the screening interview; decontamination and/or quarantine or exclusion of watercraft, trailers, and equipment that are not clean, drained, and dry; and optional vessel certification. These efforts would benefit aquatic species, including sport fish populations, in the study area. Although
there could be a marginal effect on the recreation experience if boaters are delayed at the boat launch, it is expected that there would be no adverse effect on recreational fishing.

Under CM21, the BDCP proponents would provide funding for actions that would minimize the potential for entrainment of covered fish associated with operation of nonproject diversions and also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be highly localized and of short duration and would not be expected to result in adverse effects on recreational fishing in the study area. Mitigation measures and environmental commitments would be available to reduce the effects of construction on recreation opportunities an experiences in the study area.

During the implementation stage, construction activity associated with conservation measures could result in adverse effects on recreation by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. However, the conservation measures are expected to result in a long-term beneficial effect on recreation by enhancing aquatic habitat and fish abundance in the study area.

**CEQA Conclusion**: CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species, and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.2). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans,
hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation measures. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.2). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.2). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: This assessment evaluates BDCP conservation measures related to habitat restoration and enhancement efforts and those designed to reduce other stressors, describing their potential effects on boating recreation in the study area. Because the details surrounding the location and implementation of many of these measures are under development, these topics are addressed at a programmatic level. CM17, Illegal Harvest Reduction, is an enforcement funding measure; CM19, Urban Stormwater Treatment, would reduce pollutant discharges in stormwater—these measures would not affect recreational boating opportunities and are not discussed in this analysis.

Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. Boats are not allowed in the Yolo Bypass Wildlife Area, so construction activities associated with the physical modifications for this measure would not affect boating opportunities. The maximum extent of inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. This measure would not affect opportunities for boating-related activities as a result of longer inundation periods.
CM4 provides for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the early long-term, BDCP implementation would provide for the cumulative restoration of 25,975 acres of freshwater and brackish tidal habitat in the BDCP ROAs under all the action alternatives. In the late long-term, a cumulative 65,000 acres of freshwater and brackish tidal habitat throughout the ROAs would be restored. The extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. CM4 would lead to temporary decreases in boat-related recreation opportunities as a result of noise and other conditions associated with channel and bank modification activities in restoration areas. Following completion of restoration, CM4 would support expanded opportunities for boating in reconnected and dredged sloughs.

CM5 provides for restoration of 1,000 acres of seasonally inundated floodplain habitat within the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle Rivers channels. These locations offer benefits to covered fish species, practicability considerations, and compatibility with potential flood management projects. While site preparation and earthwork activities associated with restoration may temporarily limit some boating access and lead to degraded conditions resulting from noise, odors, or visual effects, CM5 would result in an increase in boat-related recreation opportunities as a result of the seasonal expansion of navigable areas.

Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. At least 5 miles of habitat would be enhanced within the first 10 years and up to 20 miles after 30 years. CM6 would create benches on the outboard side of levees or create setback levees. Construction effects including noise, odors, and deteriorated visual conditions would temporarily alter the quality of the boating experience in enhancement areas. Where construction and completion of new benches would extend into existing waterways, navigable areas would be slightly reduced, which would permanently affect boating-related recreation. However, in cases where setback levees are constructed and channels are expanded, there would be a slight increase in boating opportunities.

CM11 would provide beneficial effects on boating opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would update one boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities, which would increase opportunities for boating within the study area.

CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration areas. While aquatic vegetation removal operations could temporarily restrict or obstruct...
navigation and reduce the quality of boating, overall the measure would increase boat passage and
navigation and would improve the boating experience.

Under CM16, nonphysical fish barriers, such as sound, air or light barriers, would be placed at the
head of Old River, the Delta Cross Channel, and Georgiana Slough and could possibly include Turner
Cut, Columbia Cut, the Delta-Mendota Canal intake, and Clifton Court Forebay. Depending on their
design, the construction and operation of these barriers could constrict boat passage or necessitate
lower speed limits, diminishing the boating experience around the barriers.

Implementing the conservation measures could result in an adverse effect on recreation by limiting
boating by reducing the extent of navigable waterways available to boaters. Once implemented, the
conservation measures could provide beneficial effects to recreation by expanding the extent of
navigable waterways available to boaters, improving and expanding boat launch facilities, and
removing nonnative vegetation that restricts or obstructs navigation.

CM18 would establish new conservation propagation programs and expand the existing program for
delta and longfin smelt. This measure would include development of a delta and longfin smelt
conservation hatchery by USFWS. The specifications and operations of this facility have not been
developed. The final selection of a location for the facility will involve additional environmental
review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP
identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20).
One site is northwest of the city limits and could be used for a supplementation production facility.
This site is not near any existing well-established recreation sites or opportunities and is
approximately 1 mile from the Sacramento River such that future construction and operation
activities would not be expected to affect water-based recreation opportunities and experiences.
The other site is a former Army Reserve on the west river bank, south of the city limits, that would
be developed as a genetic refuge and research facility. Construction at this site could affect
recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the
site, and boating on the Sacramento River, depending on noise levels and the degree of visual
disturbances. Overall, implementation of CM18 would not be expected to have an adverse effect on
recreational boating opportunities because construction of the facility would be anticipated to last 2
years or less (short term) and operation of the facility would not be expected to affect recreational
boating.

Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive
Species Program designed to implement actions to prevent the introduction of new aquatic invasive
species and reduce the spread of existing aquatic invasive species via recreational watercraft,
trailers, and other mobile recreational equipment used in aquatic environments in the study area.
The program would consist of two primary elements targeting recreational boaters: education and
outreach, and watercraft inspection. Education and outreach printed materials and interpretive
displays would provide information regarding the presence and range of existing aquatic invasive
species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive
species spreading within the study area, and the risk of new aquatic invasive species introductions.
The watercraft inspection would involve development and implementation of a comprehensive
inspection program. This type of program involves screening interviews at the point of entry; a
comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk
during the screening interview; decontamination and/or quarantine or exclusion of watercraft,
trailers, and equipment that are not clean, drained, and dry; and optional vessel certification.
Although there could be a marginal effect on the recreation experience if boaters are delayed at the boat launch, it is expected that there would be no adverse effect on recreational boating.

Under CM21, the BDCP proponents would provide funding for actions that would minimize the potential for entrainment of covered fish associated with operation of nonproject diversions and also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be highly localized and of short duration and would not result in adverse effects on recreational boating in the study area.

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less-than-significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.2). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.2). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less-than-significant. No additional mitigation would be required.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**


**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**


**Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities**


**Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan**

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction**

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: This section considers upland recreational activities and potential effects from BDCP conservation measures geared toward the restoration and enhancement of habitat and the reduction of stressors on covered species. The activities under consideration include hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing. The specific location and implementation activities associated with these measures are pending; thus, these topics are addressed at a programmatic level. Future guidelines governing the level of recreational access allowed in restored habitat areas would influence the severity of the BDCP's effects on these activities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.
Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. The maximum extent of inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. The Yolo Bypass Wildlife Area provides opportunities for upland recreational activities, including waterfowl and upland game bird hunting, hiking and walking, wildlife viewing, botanical viewing, and nature photography. Changes to flood management in the Yolo Bypass have the potential to result in effects on waterfowl and other recreation uses, including recreational hunting, in this area (Ducks Unlimited 2012). Because the wildlife area closes during periods of inundation, this measure would decrease opportunities for these activities as a result of the longer inundation periods in the Yolo Bypass. Under Existing Conditions, flood-related conditions contribute to Yolo Bypass hunting area closures lasting for up to 2 weeks (14 days) out of the 100-day hunting season. Removal of berms and levees could also decrease recreational access in the Yolo Bypass. Construction activities would also temporarily affect the quality of activities by introducing noise, odors, and unattractive visual scenes into the recreational environment. Longer inundation events would reduce wetland-dependent wildlife species access to food and could result in impacts to upland game birds and failure of nesting birds during spring events. This may decrease hunting and wildlife viewing experiences. Winter flood water levels under CM2 could be deeper than Existing Conditions, waterfowl species (e.g., dabbling duck) that prefer a shallower flooded seasonal wetland area could experience reduced foraging habitat. Another factor that could affect waterfowl populations and related waterfowl hunting and bird watching would be spring seed production loss and related decrease of food resources for these populations (Ducks Unlimited 2012). Hunting in the Yolo Bypass is most common in the lower elevation portions of the property; thus, low levels of flooding would impact blind areas and free roam areas and reduce hunting opportunities. Two inundation targets have been proposed for CM2, which would attempt to inundate 7,000-10,000 acres from November to May, or 17,000 acres from December through February, every year for 50 years, which could have potential effects on waterfowl and associated recreational opportunities. The hunting season for waterfowl lasts from late October through January, so some months would not be affected by inundation. However, CM2 would still have an adverse effect on upland recreational opportunities. BDCP proponents and agencies will work with CDFW to provide alternate public hunting opportunities and access and address additional management costs resulting from increased inundation of the Yolo Wildlife Area resulting from CM2. Additionally, environmental commitments are available to reduce the effects of inundation on upland recreational opportunities.

CM3 provides the mechanism and guidance for land acquisition and establishment of a system of conservation lands in the study area necessary to meet BDCP natural community and species habitat protection objectives. This system of conservation lands would be built over the implementation term of the BDCP to protect and enhance areas of existing natural communities and covered species habitat, protect and maintain selected plant species with very limited distributions, provide sites suitable for restoration of natural communities and covered species habitat, and provide habitat connectivity among the various BDCP conservation land units in the system. This measure includes 8,000 acres of grassland habitat, 600 additional acres vernal pool complex, 150 acres of alkali seasonal wetland complex and 46,905 acres of agricultural habitats (cultivated lands) all protected under CM3; tidal habitat restored under CM4; valley/foothill riparian habitat restored under CM7; vernal pool complex restored to achieve no net loss under CM9; and nontidal freshwater perennial
emergent wetland and nontidal perennial aquatic habitat restored under CM10. Depending on the acquisition strategy implemented through this measure, recreational access for upland activities could be expanded or diminished. Mechanisms that permit public access would increase opportunities related to upland hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing. Alternatively, acquisition that would exclude public recreational use would decrease opportunities for these activities.

CM4 provides for restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the late long-term, BDCP implementation would provide for the cumulative restoration of 65,000 acres of freshwater and brackish tidal habitat in the BDCP ROAs under Alternative 1A. The extent of restored tidal habitat includes shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. Site preparation and earthwork associated with this restoration could result in temporary closure to recreational areas and excess noise, decreasing recreational quality. Additionally, some upland areas would be converted to tidal habitat as part of this measure, limiting access for upland recreation activities including upland hiking and walking, camping, picnicking, and nature viewing and photography. However, because transitional upland habitat adjoining tidal areas would also be restored, this could also create new opportunities. Furthermore, restoration actions adjacent to existing recreational areas could enhance the quality of the experience in these areas.

CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle River channels; these locations offer benefits to covered fish species, practicability considerations, and compatibility with potential flood management projects. Levee removal and construction would temporarily limit access, while increased inundation of formerly upland areas would temporarily and permanently limit access, diminishing opportunities for a range of upland recreational activities including upland hiking, walking, camping, picnicking, upland game hunting, sightseeing, wildlife and botanical viewing, and nature photography. Noise, odors, and visual degradation from construction would also temporarily affect upland recreational quality. However, restoration under this measure would provide additional on-water waterfowl hunting opportunities and improve the quality of recreational experiences in existing and adjacent recreation areas.

Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. Under CM6 at least 5 miles of habitat would be enhanced within the first 10 years and up to 20 miles after 30 years. At least 5 of the 20 miles of channel margin enhancement would take place along the Sacramento River and at least 5 miles would be along the San Joaquin River. The remaining 10 miles would be distributed among other fish migration channels. Earthwork and site preparation associated with habitat enhancement may limit access to existing upland recreational areas and degrade the recreational experience. This measure would create benches on the outboard side of levees or create setback levees. Where setback levees
and associated enhancement activities close access to existing upland areas, associated recreational opportunities such as wildlife viewing and hiking would be reduced. Where habitat enhancement creates new upland areas accessible to recreationists, the opportunities for upland activities would improve. In either case, habitat enhancements would improve the experience of wildlife-dependent upland recreational activities from existing, adjacent recreation areas.

CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the late long-term. Areas chosen for implementation of this measure would be associated with restoration and enhancement activities associated with CM4, CM5, and CM6. By year 40 of implementation, the BDCP would cumulatively restore 5,000 acres of riparian habitat. Restoration of riparian habitat would support fish habitat by increasing the input of organic material and by increasing the extent of shaded riverine aquatic cover. While construction activities and access restrictions associated with this component may temporarily or permanently reduce opportunities for or quality of upland recreational activities, this measure would restore riparian habitat, which would support increased opportunities and improved quality of upland game hunting, wildlife viewing, botanical viewing, nature photography, hiking, walking, picnicking, and sightseeing.

Under CM8, 2,000 acres of grassland within CZ 1, CZ 8, and CZ 11 would be restored. Restoration activities for this measure would be associated with tidal habitat restoration under CM4 and agricultural land protection under CM3. Anticipated actions to restore grassland habitat, as appropriate to site-specific conditions, would include, but not be limited to, acquiring lands, in fee title or through conservation easements, with site characteristics that support restoration of high-value grassland, restoring grassland by sowing native species using a variety of techniques, and potentially restoring grazing grassland habitat to modify its vegetation. While earthwork and site preparation of these areas could temporarily degrade recreational access and quality by introducing noise and odors into the setting, restoration of grassland communities would increase opportunities for upland hunting, wildlife viewing, botanical viewing, and nature photography due to improvements to wildlife and native plant habitats. Restoration of natural areas under this measure would also increase opportunities for upland hiking, walking, picnicking, and sightseeing.

Under CM9, vernal pool complex in CZ 1, CZ 8, and CZ 11 would be restored to achieve no net loss of this habitat type associated with BDCP covered activities. Anticipated actions to restore vernal pool complex habitat include acquiring lands, in fee-title or through conservation easement, suitable for restoration of vernal pool complex habitat; restoring remnant natural vernal pool and swale topography; restoring and maintaining natural hydrology; restoring and maintaining natural salt and suspended clay concentrations in vernal pool water; significantly reducing or preventing the deposition of substances that increase the fertility of the habitat; controlling the cover of invasive nonnative plant species; adjusting livestock grazing regimes in vernal pool complexes; preventing the introduction of invasive species; and hand collecting seed and vernal pool invertebrates from the vicinity of the vernal pools to be restored as a source for establishment of native species. Activities associated with the implementation of this measure could temporarily limit access to existing recreational opportunities and create noise, detracting from the experience; however, restoration of vernal pool complexes is anticipated to modestly increase opportunities for upland recreation including wildlife viewing, botanical viewing, and nature photography.

Under CM10, 1,200 acres of nontidal freshwater marsh within CZ 2 and CZ 4 and/or CZ 5 would be restored by year 40. CM10 actions would be phased with 400 acres restored by year 10, 600 by year 20 and the cumulative total of 1,200 acres restored by year 40. Restoration of nontidal freshwater emergent wetland and nontidal perennial aquatic natural communities would provide habitat for
giant garter snake, western pond turtle, and other native wildlife and plant species characteristic of this habitat. Restored nontidal wetlands would also be designed and managed to support other native wildlife functions including waterfowl foraging, resting, and brood habitat and shorebird foraging and roosting habitat. Restored habitat would include preserved transitional upland habitat to provide upland habitat for giant garter snakes and western pond turtles and nesting habitat for waterfowl. While construction activities and access restrictions associated with this measure may reduce some upland recreational opportunities and create temporary construction effects from activities producing noise or odors, improvements in wildlife and native plant habitats associated with the measure would increase the quality of upland hunting, wildlife viewing, botanical viewing, and nature photography in and adjacent to restored areas.

Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. This measure is expected to increase upland recreational opportunities by permitting hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, and equestrian use, as well as a potential for limited hunting opportunities.

Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities available to hiking, nature photography, or other similar activity. However, implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality of recreational opportunities.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, and hunting opportunities at the Yolo Wildlife Area and other locations, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

Addressing Recreation Resources

NEPA Effects: Constructing the proposed water conveyance facilities (CM1) and implementing CM2–CM21 could result in the potential for incompatibilities with plans and policies related to protecting
recreation resources of the Delta. A number of plans and policies that coincide with the study area provide guidance for recreation resource issues as overviewsed in Section 17.2, Regulatory Setting. This overview of plan and policy compatibility evaluates whether Alternative 1A is compatible or incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of Alternative 1A on recreation resources is addressed in Impacts REC-11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.2, and Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2. The following is a summary of compatibility evaluations related to recreation resources for plans and policies relevant to the BDCP.

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan and General Development Plan, and San Luis Reservoir State Recreation Area General Development Plan all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans.

- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are all focused on the protection of resources, including recreation resources, within the Delta. These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage development of new local and regional opportunities. Constructing the proposed conveyance facilities would result in long term disruption to existing established recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements could be considered incompatible with measures to protect existing recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission’s Great California Delta Trail System, and the Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.

- Regional plans and those geared toward the management of specific areas, including the Stone Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the natural resource and recreation qualities of these areas. Implementing the BDCP alternatives may create disruptions related to facility and restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be
compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current policy established for managing these areas.

- The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.

- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this alternative.

- Alternative 1A would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have policies related to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an area of international importance and as a major recreational resource of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, including those intended to protect open space and natural areas and those that discourage development of public facilities and infrastructure unless it is related to agriculture, natural resources and open space, and has recreational value.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### Alternative 1B—Dual Conveyance with East Alignment and Intakes 1–5 (15,000 cfs; Operational Scenario A)

Table 15-13 lists the recreation sites and areas that may be affected by Alternative 1B (Mapbook Figure 15-2). Specific effects on recreation areas or sites are discussed below.

#### Table 15-13. Recreation Sites Potentially Affected by Construction of Alternative 1B

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Potential Alternative Feature</th>
<th>Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clarksburg Marina</td>
<td>Potential borrow and/or spoils area between Intakes 1 and 2</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: up to 5–6 years (long term)</td>
</tr>
<tr>
<td>Clarksburg Boat Launch</td>
<td>Intake 3, access roads, and transmission lines</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Stone Lakes NWR (public use areas and private lands)</td>
<td>Potential borrow area east of Intake 1; canal, siphon and related work area; potential borrow and/or spoil area east of canal; Dierssen Road bridge, right-of-way, and work area; and Twin Cities Road bridge, right-of-way, and work area; tunnel work areas; and transmission lines</td>
<td>Permanent: canal and related structures; Temporary: noise and visual disturbances</td>
<td>Ongoing; up to 7 years (long term)</td>
</tr>
<tr>
<td>Recreation Site or Area</td>
<td>Primary Alternative Feature</td>
<td>Impact Source</td>
<td>Duration</td>
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<tr>
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<tr>
<td>Cosumnes River Preserve (private lands) (tunnel siphon under Lost Slough to Mokelumne River)</td>
<td>Canal, tunnel work areas; tunnel siphon (subsurface); transmission lines; tunnel work area; RTM area; concrete batch plant; and fuel station</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: up to 5 years (long term)</td>
</tr>
<tr>
<td>White Slough Wildlife Area—Pond 6</td>
<td>Canal, West Woodbridge Road bridge, bridge work area, and bridge right-of-way; temporary transmission line; and potential spoil area</td>
<td>Noise and visual disturbance</td>
<td>Ongoing: from about 1 year (short term) up to 6 years (long term)</td>
</tr>
<tr>
<td>Woodbridge Ecological Preserve, North Unit</td>
<td>Siphon work area (at Hog Slough), canal, West Woodbridge Road bridge, bridge work area; and temporary transmission line</td>
<td>Noise and visual disturbance</td>
<td>Ongoing: from about 1 year (short term) up to 6 years (long term)</td>
</tr>
<tr>
<td>Woodbridge Ecological Preserve, South Unit</td>
<td>West Woodbridge Road bridge, bridge work area, bridge right of way; canal; potential borrow and/or spoil area; siphon work area (at Sycamore Slough)</td>
<td>Temporary: noise and visual disturbance</td>
<td>Ongoing: from about 1 year (short term) up to 6 years (long term)</td>
</tr>
<tr>
<td>The Reserve at Spanos Park Golf Course</td>
<td>Potential borrow and/or spoil area</td>
<td>Noise</td>
<td>Ongoing: up to 4 years (long term)</td>
</tr>
<tr>
<td>Paradise Point Marina (Disappointment Slough)</td>
<td>Canal; siphon and siphon work areas</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: about 5 years (long term)</td>
</tr>
<tr>
<td>Weber Point Yacht Club (check position)</td>
<td>Potential borrow and/or spoil area</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: up to 3 years (long term)</td>
</tr>
<tr>
<td>Windmill Cove Resort &amp; Marina</td>
<td>Potential borrow and/or spoil area near San Joaquin tunnel siphon and work areas</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: up to 4 years (long term)</td>
</tr>
<tr>
<td>Buckley Cove: Marina West Yacht Club, Buckley Cove Boat Launch, River Point Landing, Ladd’s Marina, Stockton Sailing Club and Buckley Cove Park</td>
<td>Potential borrow and/or spoils area</td>
<td>Noise and visual disturbances</td>
<td>Ongoing: up to 4 years (long term)</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Byron Tract Forebay, control structures and associated work areas</td>
<td>Noise and visual disruptions</td>
<td>Forebay and control structures: Up to 4 years (long term)</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Byron Tract Forebay canal approach structures</td>
<td>Noise</td>
<td>Up to 1 year (short term)</td>
</tr>
</tbody>
</table>


Note: Construction duration information is approximate and subject to further revision.
Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Alternative 1B conveyance facilities include elements that would be permanently located in three existing recreation areas: Stone Lakes NWR, Cosumnes River Preserve, and White Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2).

In the Stone Lakes NWR, a portion of the canal, a siphon under Snodgrass Slough, two bridges and associated rights-of-way, potential borrow and/or spoil area, and related temporary work areas are proposed. The proposed facilities would be south of Lambert Road in a portion of the Stone Lakes NWR that consists primarily of private land within the approved refuge boundary that is part of the cooperative wildlife management area, but is considered nonrefuge land. Temporary work areas would be returned to preconstruction conditions. There are no public recreation facilities in this area of the Stone Lakes NWR (U.S. Fish and Wildlife Service 2007a).

In the Cosumnes River Preserve, a portion of the tunnel siphon would be located beneath an area within the preserve (Table 15-13 and Mapbook 15-2). All work would be underground and would not permanently displace any recreation facilities or lands within the preserve. No recreational opportunities would be permanently displaced, disrupted, or relocated by placement of the tunnel at this location.

In the Pond 6 portion of White Slough Wildlife Area, a portion of the W. Woodbridge Road bridge right-of-way area would be along the southwestern corner of the property. The bridge right-of-way would not permanently displace any existing recreational facilities.

Alternative 1B would not result in the permanent location of water conveyance facilities that would cause adverse effects due to permanent displacement of an existing well-established public use or private commercial recreation facility available for public access. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.3, and Chapter 23, Noise, Section 23.4.3.3, for additional discussion of these topics.

CEQA Conclusion: Alternative 1B conveyance facilities include elements that would be permanently located in three existing recreation areas: Stone Lakes NWR, Cosumnes River Preserve, and White Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2). However, placement of these structures would not result in permanent displacement of any well-established public use or private commercial facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: A total of 18 recreation sites are within the construction impact area under Alternative 1B (Table 15-13 and Mapbook Figure 15-2). Adverse effects on recreation may include restricted access to a recreation facility or use of an area; degraded recreation opportunities and experiences as a result of construction noise or changes to the visual setting; or other conflict with construction that could adversely affect the ability of visitors to participate in recreational activities at the site or area. If these effects were to occur, visitors may choose to visit different recreation areas or marinas during the construction period. Specific effects that could occur at each of the sites...
are discussed below. Also see Chapters 12, Terrestrial and Biological Resources, 17, Socioeconomics, 19, Transportation, and 23, Noise for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively.

**Clarksburg Marina**

Clarksburg Marina is a small marina on the Sacramento River with eight berths. It is on the west bank of the river across from a potential borrow and/or spoils area between Intakes 1 and 2. On-water and vehicular access to the marina and use of the marina’s boating facilities would not be affected by land-based construction on the other side of the river. Boating opportunities would still be feasible at the marina during construction across the river. Use of the spoils/borrow area could last for 5–6 years and take place primarily Monday through Friday for up to 24 hours per day. Although marina access and boating opportunities would be maintained, construction would likely generate noise and visual setting disruptions that could adversely affect recreation at and in the vicinity of the marina.

**Clarksburg Boat Launch (Fishing Access)**

Potential effects on recreation at the Clarksburg Boat Launch (fishing access) would be similar to those described under Alternative 1A, Impact REC-2. Recreation use at the boat launch/fishing access site and up or downstream of Intake 3 would be affected by noise and visual setting disruptions associated with construction of the intakes and related facilities. Construction would last about 4 years with construction of the intake and related facilities primarily ongoing Monday through Friday for up to 24 hours each day. Dewatering in the vicinity of Intake 3 also would be ongoing 7 days a week for 24 hours per day throughout excavation construction to provide a dry workspace.

**Stone Lakes National Wildlife Refuge**

As discussed under Impact REC-1, a portion of Stone Lakes NWR within the construction footprint consists primarily of private land within the approved refuge boundary that is part of the cooperative wildlife management area but is considered nonrefuge land. No public recreation facilities are located in or planned for this area of the NWR (U.S. Fish and Wildlife Service 2007a).

Public access lands within Stone Lakes NWR that would be affected by construction (primarily noise) are part of the core public use areas and include the Beach Lake and North Stone Lake Units of the NWR. These two units are open to the public two Saturdays a month for hiking, wildlife viewing, and interpretation activities, including docent-led seasonal wetland hikes. Environmental education also occurs in the Beach Lake Unit, as well as guided wildlife viewing and interpretation paddle trips on Lower Beach Lake and the Walk on the Wild Side Festival.

Because of the proximity of the alignment and associated construction work areas and borrow/spoil areas, there could be effects on wildlife viewing and environmental education opportunities. Construction would take place primarily Monday through Friday for up to 24 hours per day and last up to 7 years in this area. If construction activities were to make these two units of the NWR less hospitable for wildlife, then there would be temporary effects on wildlife viewing and some environmental education opportunities within the NWR (those that depend on the presence of wildlife). Hiking, interpretation, and some environmental education opportunities would still be feasible within the NWR; however, the recreation experience of refuge visitors may be affected by construction noise, resulting in reduced opportunities for wildlife viewing and visual disruptions. As
discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.3, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating, depending on the location.

**Cosumnes River Preserve**

The Cosumnes River Preserve provides opportunities for fishing, hiking, paddling, wildlife viewing, and environmental education. A few specially designated areas have also been set aside for limited hunting. Fishing is allowed only from a boat, in the river. Although the construction footprint traverses a portion of the Cosumnes River Preserve (McCormack-Williamson tract) west of Interstate 5, this portion of the alignment includes a tunnel component with no surface disturbance. A canal component of the alignment and associated construction would be immediately north of this portion of the Cosumnes River Preserve and Snodgrass Slough. Because of the proximity of the construction activities construction noise could have an effect on wildlife viewing and environmental education opportunities. The recreation experience of refuge visitors may also be adversely affected by construction activities because of noise disturbance. As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.3, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

**White Slough Wildlife Area—Pond 6**

Effects on White Slough Wildlife Area would be similar to the adverse effects previously described for the Alternative 1B, Impact REC-1, above. Only the Pond 6 portion of the White Slough Wildlife Area is included within the construction impact area. Access to Pond 6 would be maintained from Woodbridge Road or a detour. Fishing and hiking opportunities could be affected by canal, siphon, and bridge construction from noise and visual setting disturbances. Construction of the canal and...
siphon would last up to 5 years; use of the potential borrow and/or spoil area could last from 4 to 6 years; bridge construction and related road work would last up to 1 year. Construction would take place primarily Monday through Friday for up to 24 hours per day. During this time wildlife viewing and hunting opportunities at this pond could be adversely affected. Other ponds within the White Slough Wildlife Area would be outside of the noise and visual impact areas and would remain available for recreation. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species.

Woodbridge Ecological Reserve

Both the North and the South Units of the Woodbridge Ecological Reserve (also known as the Isenberg Sandhill Crane Reserve) are within the construction impact area. The North Unit, north of Woodbridge Road, is east of the canal alignment and could be affected primarily from construction noise associated with the siphon and siphon work area at Hog Slough, the canal, the West Woodbridge Road bridge and bridge work area, temporary transmission line, and potential borrow and/or spoil area south of the preserve on the east side of the canal. Visitors can access this unit only on a docent-led sandhill crane tour between October and February. Construction noise could affect wildlife viewing opportunities in this unit. Construction of the West Woodbridge Road bridge would be short-term, lasting up to 1 year. Other construction activities would last from 4 to 6 years. Construction would take place year-round, primarily Monday through Friday, for up to 24 hours per day. In areas where dewatering is needed to provide a dry workspace, it would be ongoing 7 days a week for 24 hours per day. Construction during sandhill crane viewing season (October through February) could adversely affect wildlife viewing opportunities at the site (to the point of prohibiting use) The area south of Woodbridge Road, called the South Unit, would be immediately west of a temporary potential borrow and/or spoil area. The South Unit is open to the public year-round and contains interpretive panels and a view platform for watching sandhill cranes. Similar to the White Slough Wildlife Area, opportunities for wildlife viewing would likely be unavailable in the South Unit because construction noise and activities close to the reserve would likely make the area temporarily less hospitable for wildlife, limiting wildlife viewing activities in areas near construction.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, implementation of AMMs would minimize the potential effects on greater sandhill crane. Mitigation measure BIO-75 would be available to address effects on sandhill crane habitat and the related effects on recreational wildlife viewing opportunities. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in...
the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led
wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Visitors to both units of the Woodbridge Ecological Reserve would likely be able to see and hear
nearby construction activities. Construction noise and the resulting reduced opportunities for
wildlife viewing could affect the recreation setting in the vicinity of construction activities and
degrade the recreation experience of visitors.

**The Reserve at Spanos Park Golf Course**

The Reserve at Spanos Park Golf Course is east of a temporary potential borrow area. Access to the golf course would be maintained using West Eight Mile Road or a detour. There may be additional truck traffic on Eight Mile Road during construction. Golfing opportunities would remain available although, golfers on the west side of the course may be able to both see and hear construction in the borrow area. Thus, construction could have a temporary negative effect on the recreation setting and golfers’ recreation experiences. Use of the potential borrow area would last for up to 4 years with construction primarily Monday through Friday for up to 24 hours each day.

**Paradise Point Marina**

The Paradise Point Marina is located along Bishop Cut and Disappointment Slough east of the canal alignment, siphon at Disappointment Slough, and siphon work areas. Vehicular access to the marina would be maintained using Rio Blanco Road or a detour. On-water access to the marina would also be maintained, and use of the marina's boating facilities would not be affected by canal and temporary siphon work area activities. Boating and picnicking opportunities would still be feasible at the marina during canal construction; however, the recreation experience of marina users may be adversely affected by construction activities. Construction of the canal, siphon, and use of the related work areas would last up to 5 years. Construction would take place primarily Monday through Friday for up to 24 hours each day. Recreation at the marina would be adversely affected by noise and visual setting disturbances.

**Weber Point Yacht Club**

The facilities for the Weber Point Yacht Club are on the northeast side of Hog Island along the San Joaquin River. The yacht club facilities are just outside of the impact area across the river from a potential borrow area. On-water access to the club's facilities would not be adversely affected by construction. There is no vehicular access to the club site. Use of the club's boating facilities would not be adversely affected by land-based construction of the borrow area on the other side of the San Joaquin River. Boating opportunities would still be feasible at the club site during construction of the borrow area across the river; however, the recreation experience of club members when on the water in the immediate vicinity north of Hog Island may be adversely affected by construction. Club members may be able to hear or see construction activities at the borrow area. Construction could temporarily negatively affect the recreation setting for club members and thus their recreation experiences.

**Windmill Cove Resort & Marina**

Windmill Cove Resort & Marina, located just off of the San Joaquin River south of Fourteenmile Slough, includes 25 berths and a launch ramp and provides camping and picnicking opportunities (Appendix 15A, Privately Owned Recreation Facilities, by County). The marina is east of a temporary
borrow/spoil area associated with the tunnel siphon that would be installed under the San Joaquin River and a related work area. Vehicular access to the marina would be maintained using Windmill Cove Road or a detour. There may be additional truck traffic on Windmill Cove Road during construction. On-water access to the marina would also be maintained, and use of the marina’s boating facilities would not be affected by land-based construction activities. Construction and use of the potential borrow and/or spoils area in the vicinity of the San Joaquin River tunnel construction would last up to 4 years with construction ongoing primarily Monday through Friday for up to 24 hours each day. Boating, picnicking, and camping opportunities would still be available at the marina during construction at the adjacent borrow/spoil area; however, the recreation experience of marina users may be adversely affected by construction activities.

Because of the height of the levee near the marina, it is unlikely that the borrow/spoil area would be visible to marina users. However, marina users may be able to hear construction activity noise, which could temporarily negatively affect the recreation setting and their recreation experiences at the marina.

**Buckley Cove: Marina West Yacht Club, Buckley Cove Boat Launch, River Point Landing Marina Resort, Ladd’s Marina, Stockton Sailing Club, and Buckley Cove Park**

A number of boating facilities are located at Buckley Cove: the Marina West Yacht Club, Buckley Cove Boat Launch, River Point Landing Marina Resort, Ladd’s Marina, the Stockton Sailing Club, and Buckley Cove Park are on or near the San Joaquin River (Deep Water Ship Channel) and fall within the construction impact area associated with a large borrow and/or spoils area east and across the channel from these sites. The River Point Landing Marina provides 160 berths, a ramp, and picnic facilities. Adjacent to the marina is the Stockton Sailing Club, which provides 288 berths (Appendix 15A, Privately Owned Recreation Facilities, by County). Ladd’s Marina provides 146 berths. Vehicular access to these sites would be maintained using Buckley Cove Way. On-water access to the sites would also be maintained, and use of the boating facilities at all sites would not be adversely affected by construction use of the borrow and/or spoil area. Boating and picnicking opportunities would still be feasible at the marina and park, and boating would still be feasible at the sailing club during construction at the temporary work area; however, the recreation experience of marina users may be adversely affected by construction activities. Construction use of the borrow and/or spoil area would be ongoing for up to 4 years and would take place primarily Monday through Friday for up to 24 hours per day.

**Clifton Court Forebay**

Clifton Court Forebay recreation is described under Alternative 1A, Impact REC-2. As described for Alternative 1A, under Alternative 1B, access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the Byron Tract forebay, control structures, and use of related potential borrow and/or spoils area would take up to 4 years (long term); installation of transmission lines would take up to 2 years (short term). Construction would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife during and after construction periods, affecting fishing and other recreational opportunities. The opportunities for visitors who use the southern part of the forebay would be affected the most because of its proximity to the proposed construction areas. Construction of the intermediate pumping plant canal approach segments would occur at a later time than the forebay and control structures—up to 3 years later—and would last for up to 1 year. The effects of this construction would be less than the initial forebay construction but could have similar short-term effects on
recreation at the southern extent of the Clifton Court Forebay. Construction during waterfowl hunting season would potentially adversely affect recreational hunting to the degree that use is temporarily degraded. As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.3, mitigation would be available to address the effect on nesting birds and waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl, and benefitting recreationists by increasing wildlife viewing opportunities. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

The construction areas for the new facilities would likely not be visible from the main public forebay access point; however, visitors at the southern part of the forebay would be able to see the construction areas, which could affect the recreation setting and detract from their recreation experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could also adversely affect the ambient recreation setting in the vicinity of construction activities and degrade the recreation experience.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.3,
another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Construction of Alternative 1B intakes and water conveyance facilities would result in disruption to recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Although construction may occur year-round and last up to 9 years, construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river construction would be primarily limited to June 1 through October 31 each year.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.
Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.3, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors such as recreation areas (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, *Transportation*, Section 19.3.3.3, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.3, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent...
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

CEQA Conclusion: Construction of Alternative 1B intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts include reduced wildlife viewing opportunities at the Woodbridge Ecological Reserve. These impacts would be temporary, but may occur year-round and would occur over the long-term. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience. Due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents


Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Changes to boat passage and navigation, including obstructions to boat passage and boat traffic delays, would occur during the construction of Alternative 1B. Temporary channel closures may also be required that could impede boat movement. Construction of intakes and siphons would include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Piers or temporary barge unloading facilities could also be located at the intake sites, spoil storage areas, or tunnel vent and shaft work areas. Construction equipment, such as barges and dredges, could obstruct boat passage or cause congestion in high traffic areas, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. Reduced boat speed limits could cause further boat traffic delays in the vicinity of the construction sites.

Intakes

The proposed locations of the intakes for Alternative 1B are the same as those described for Alternative 1A. Effects on boat passage and navigation would be the same as those described in Alternative 1A, Impact REC-3 above.

Direct adverse effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects would include obstruction and delays to boat passage and navigation as a result of channel obstructions to compliance with temporary speed zones. However,
boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as water skiing, wakeboarding, or tubing are also low. In addition, there would be sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. Site-specific safety features, including determination of the speed-restriction zone would be developed under the Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. However, this could still result in effects on boat navigation and related boating recreation (waterskiing, wakeboarding, tubing), which would be considered adverse because, although temporary, the effects would be long-term, lasting more than 2 years.

**Temporary Barge Unloading Facilities**

Alternative 1B includes a temporary barge unloading facility to be built on Fourteenmile Slough, at the junction of the slough and the San Joaquin River (Mapbook Figure 15-2). The facility would be used to transfer pipeline construction equipment and materials to and from construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. The facility would occupy about 1,000 feet of the west bank of the slough. The slough is about 150 feet wide at this location. Therefore, the barge facility and barge operations would occupy a substantial portion of the slough, constricting or preventing boat passage. However, the slough splits around an in-channel island at this location. The similarly sized channel on the east side of the in-channel island provides an alternate route for boaters to use in moving between the San Joaquin River and Fourteenmile Slough. The alternate route around the in-channel island would add less than 2,000 feet to the travel distance. Therefore, boaters would have the ability to avoid the barge facility, and effects on boat passage would be minor and temporary, lasting approximately 5 years. Construction of temporary barge unloading facilities would result in adverse effects to boat passage and navigation including the creation of obstructions to boat passage and associated boat traffic delays, temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where water skiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. These effects would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps.

**Siphons**

Construction of the seven siphons associated with Alternative 1B would result in temporary obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters. The siphons would cross seven navigable waterways.
Culvert siphons would be constructed using cofferdams and open cut-and-cover construction methods with conventional cast-in-place concrete structures. For most siphons, a bypass channel would be constructed to redirect the water away from the work area. For wider sloughs or where other restrictions exist, culvert siphons could be constructed in two or three phases, each phase lasting up to 1 year, depending on construction permit conditions. In each phase, a temporary cofferdam surrounding the work area would be installed that would occupy as much as one-half the width of the waterway.

Four of the seven navigable waterways to be crossed by a siphon (Stone Lakes Drain, Beaver Slough, Hog Slough, and Sycamore Slough) are on narrow, dead-end sloughs and within approximately 1 mile of the easternmost limit to navigation. The siphon under White Slough would be about 3 miles from the nearest marina facility, and the location does not appear to be a boat traffic thoroughfare given its relatively remote location in relation to waterways.

Boat traffic volume in the vicinity of these five siphons is expected to be low, and most waterway use is limited to anglers. The construction of siphons would temporarily impede boat movement on these waterways; however, because the waterways provide access to dead-end sloughs or do not support large boat traffic volumes, the temporary impediment on these waterways would not substantially alter boat movement in the Delta.

Boat traffic volume on Middle River in the vicinity of the siphon crossing has been observed to be low because of the narrow and shallow character of the waterway channel (California Department of Water Resources and Bureau of Reclamation 2005). Boat traffic volume in the vicinity of the Disappointment Slough siphon may be high at times because of the slough’s proximity to Paradise Point Marina, which provides more than 200 boat berths and a boat ramp. However, boaters may also choose to bypass the siphon construction site by using other waterways in the vicinity, such as Bishop Cut and Fourteenmile Slough. The construction of siphons would temporarily obstruct boat movement on these waterways; however, because the waterways do not support large boat traffic volumes and alternative navigational routes are available, the temporary impediment on these waterways would not substantially alter boat movement in the Delta.

Although boats would not be able to use the portion of the waterway where construction of the siphons was occurring, the use of each of these waterways for recreational navigation would be allowed to continue during construction.

Changes to boat passage and navigation on the Sacramento River in the vicinity of the intakes, barge unloading facilities and the siphons would result in adverse direct and indirect effects on recreational navigation in the affected waterways. Direct effects would result from the creation of obstructions to boat passage and associated boat traffic delays and temporary channel closures that
could impede boat movement. Changes to boat passage would also result in effects on recreational navigation and water-based recreation activities such as wakeboarding, waterskiing, and tubing. Although there may be short delays in boat passage, access to the affected waterways would be maintained. The sloughs where siphons would cross do not support large boat traffic volumes and construction activities would not result in substantial adverse effects. However, because boat passage and navigation would be disrupted, effects are considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating community of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last approximately 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion**: Alternative 1B would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where intakes, temporary barge
unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in
boat traffic delays and impediments to boat movement. Changes to boat passage and navigation
would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of
reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on
marine navigation by development and implementation of site-specific construction traffic
management plans, including specific measures related to management of barges and stipulations to
notify the commercial and leisure boating communities of proposed barge operations in the
waterways. While the environmental commitments would reduce impacts on water-based
recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation
opportunities for those eliminated during construction, these impacts would be long-term and
therefore considered significant and unavoidable.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A,
Impact TRANS-1.

Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a
Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Overall, the effect on recreational fishing in the study area would be as described
under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section
11.3.4.3, Sacramento River and Delta region fish populations would not be affected by changes to
localized water quality conditions, underwater noise, fish stranding or other physical disturbances,
or reduced habitat areas such that recreational fishing opportunities would be substantially reduced
during construction. BDCP environmental commitments to prevent water quality effects include
environmental training; implementation of stormwater pollution prevention plans, erosion and
sediment control plans, hazardous materials management plans, and spill prevention, containment,
and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations
plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas
(which represent a substantial portion of the permanent impact areas) and reused, as appropriate,
as bulking material for levee maintenance, as fill material for habitat restoration projects, or other
beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b
would be available to avoid and minimize adverse effects on sport fish populations from impact pile
driving. Although fish populations likely would not be affected to the degree that fishing
opportunities would be substantially reduced, construction conditions would introduce noise and
visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it
would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual
setting disruptions could distract from the recreation experience including on weekends. Siphons
are proposed across Beaver, Sycamore, and Hog Sloughs, which are heavily used fishing areas. Fish
and anglers may avoid this area because of construction activities. This may cause greater use of
alternate fishing areas and result in a degraded fishing experience for anglers. However, Mitigation
Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-
generating activities near recreation areas would be scheduled to the extent possible so as to avoid
effects on passive recreation activities on-shore fishing. Mitigation measures would also be available
to address construction-related visual effects on sensitive receptors from vegetation removal for
transmission lines and access routes (AES-1a), provision of visual barriers between construction
work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations
away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures
to address longer term visual effects associated with changes to the landscape/visual setting from
construction and the presence of new water conveyance features. These include developing and
implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading
facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all
structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon
removal of facilities (AES-1f), and implementing best management practices to implement a project
landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would
not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers
could move to other locations along the Sacramento River and throughout the Delta region and REC-2
would provide anglers with alternative bank fishing access sites further removed from areas
affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from
construction activities would be considered less than significant because the BDCP would include
environmental commitments to prevent water quality effects include environmental training;
implementation of stormwater pollution prevention plans, erosion and sediment control plans,
hazardous materials management plans, and spill prevention, containment, and countermeasure
plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B,
*Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and
minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure
REC-2 would ensure continued access for bank fishing at established sport fishing locations such
that there would be no long-term reduction of local fishing opportunities and experiences. This
impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects
of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving
and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
Construction**

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 1B may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for
recreational fishing as a result of these changes are not of a nature/level that will adversely affect
recreational fishing. While there are some significant impacts to specific non-covered species, as
discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.3, they are typically limited to
specific rivers and not the population of that species as a whole. The effect is not adverse because it
would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from
operation of Alternative 1B would be considered less than significant because any impacts to fish
and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and
would not impact the species population of any popular sportfishing species overall.

**Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-
of-Delta Reservoirs**

**NEPA Effects:** Alternative 1B would have the same operational scenario as Alternative 1A, and as
shown in Table 15-12a and Table 15-12b, Alternative 1B would result in the same changes as
discussed under Alternative 1A. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for
detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an
explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 1B (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 1B there would be from 1 to 20
additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
Trinity Lake, Shasta Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under
Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by
sea level rise, climate change, and operation of the alternative. It is not possible to specifically define
the exact extent of the changes due to implementation of the action alternative using these model
simulation results. Thus, the precise contributions of sea level rise and climate change to the total
differences between Existing Conditions and Alternative 1B cannot be isolated in this comparison.
Please refer to the comparison of the No Action Alternative (2060) to Alternative 1B (2060) for a
discussion of the potential effects on end-of-September reservoir and lake elevations attributable to
operation of Alternative 1B.

**No Action Alternative (2060) Compared to Alternative 1B (LLT-2060)**

The comparison of Alternative 1B (2060) to the No Action Alternative (2060) condition most closely
represents changes in reservoir elevations that may occur as a result of operation of the alternative
because both conditions include sea level rise and climate change (see Appendix 5A, Modeling
Methodology). Operation of Alternative 1B would result in changes in the frequency with which the
end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New
Melones Lake, and San Luis Reservoir would fall below levels identified as important water-
dependent recreation thresholds (Table 15-12a and Table 15-12b). In all but one instance (San Luis
Reservoir), the CALSIM II modeling results indicate that reservoir levels under Alternative 1B
operations would fall below the individual reservoir thresholds less frequently than under No
Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at
Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be
considered beneficial effects of Alternative 1B operations. Operation of Alternative 1B would not
adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 1B because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is accessible to elevation 340 feet, operations under Alternative 1B would result in only one additional year for which reservoir elevations would fall below the recreation threshold relative to the No Action Alternative (2060) condition. This is also a less than 10% change and would not be considered a substantial reduction in recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at north- and south-of-Delta reservoirs would be less than significant because, with the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 1B (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. Operation of Alternative 1B would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional years under Alternative 1B operations relative to the No Action Alternative (2060) condition. This is a less than 10% change and is not considered a substantial reduction in recreation opportunities or experiences at this reservoir. Overall, these conditions represent improved recreation conditions under operation of Alternative 1B because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects of maintenance activities under Alternative 1B would be the same as described for Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term (2 years or less) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. Effects on boat passage and navigation resulting from the maintenance of intake facilities would be short-term and intermittent and would not be considered adverse.
**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less-than-significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Maintenance activities for the proposed water conveyance facilities would not affect recreation opportunities because maintenance would take place within the individual facility right-of-way. The right-of-way under Alternative 1B includes the Stone Lakes NWR, White Slough Wildlife Area, and Cosumnes River Preserve; however, the lands in the Stone Lakes NWR and Cosumnes River Preserve in the right-of-way are not used for recreation, so there would be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be a bridge right-of-way; facility maintenance activities would be restricted to roadway maintenance and would not affect recreation opportunities in the wildlife area. There would be no substantial long-term change to recreation opportunities as a result of maintenance of conveyance facilities; maintenance activities would be short-term and intermittent. There would be no adverse effects.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation measures as part of Alternative 1B could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation measures would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation measures would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement conservation measures would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation measures under Alternative 1B would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation measures would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.
**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.3). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation measures. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.3). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.3). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.3).
In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2-21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation measures under Alternative 1B would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting
boating by reducing the extent of navigable waterways available to boaters. Once implemented, the
conservation measures could provide beneficial effects to recreation by expanding the extent of
navigable waterways available to boaters, improving and expanding boat launch facilities, and
removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The
BCDP proponents would implement environmental commitments to include a noise abatement plan
(Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and
Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are
available to address construction-related effects on recreational boating by reducing the degree of
aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual
Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f,
AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3,
above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic
and transportation safety and access conditions of the marina (see additional discussion under
Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.3). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23,
Noise, Section 23.4.3.3).

**CEQA Conclusion:** Channel modification and other activities associated with implementation of
some habitat restoration and enhancement measures and other conservation measures would limit
some opportunities for boating and boating-related recreation by reducing the extent of navigable
water available to boaters. Temporary effects would also stem from construction, which may limit
boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
implementation. However, BCDP conservation measures would also lead to an enhanced boating
experience by expanding the extent of navigable waterways available to boaters, improving and
expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
navigation. CM11 would also provide beneficial effects on boating opportunities by improving and
expanding boating facilities within the study area. Because these measures would not be anticipated
to result in a substantial long-term disruption of boating activities, this impact is considered less
than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.
The BCDP proponents would implement environmental commitments to include a noise abatement
plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2
and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures
address construction-related impacts on recreational boating by reducing the degree of aesthetic
and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources,
Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-
4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation
safety and access conditions of the marina (see additional discussion under Impact REC-2 and
Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.3). Mitigation measures NOI-1a
and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.3). Implementation of
these measures, as determined applicable to construction of this facility under future site-specific
environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**


**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**


**Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities**


**Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan**

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction**

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation measures under Alternative 1B would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11.

Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would restore or enhance new potential sites for upland recreation thereby improving the quality of recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.
**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to work with DFW to provide alternate public hunting opportunities and access and address additional management costs resulting from increased inundation of the Yolo Wildlife Area resulting from CM2, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

**Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations**

**NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2-CM21 could result in the potential for incompatibilities with plans and policies related to protecting recreation resources of the Delta. A number of plans and policies that coincide with the study area provide guidance for recreation resource issues as overviewed in *Section 17.2, Regulatory Setting.* This overview of plan and policy compatibility evaluates whether Alternative 1B is compatible or incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of Alternative 1B on recreation resources is addressed in Impacts REC-1 through REC-11, and in other chapters such as Chapter 23, *Noise,* Section 23.4.3.3, and Chapter 17, *Aesthetics and Visual Resources,* Section 17.3.3.3. The following is a summary of compatibility evaluations related to recreation resources for plans and policies relevant to the BDCP.

- The New Melones Lake Area Final Resource Management Plan, *Management Guide for the Shasta and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan and General Development Plan,* and *San Luis Reservoir State Recreation Area General Development Plan* all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans.

- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), *Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta,* and *Brannan Island and Franks Tract State Recreation Areas General Plan* are all focused on the protection of resources, including recreation resources, within the Delta.
These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage development of new local and regional opportunities. Constructing the proposed conveyance facilities would result in long term disruption to existing established recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements could be considered incompatible with measures to protect existing recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission’s *Great California Delta Trail System*, and the *Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.

- Regional plans and those geared toward the management of specific areas, including the *Stone Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum* are primarily designed to preserve and enhance the natural resource and recreation qualities of these areas. Implementing the BDCP alternatives may create disruptions related to facility and restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current policy established for managing these areas.

- The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.

- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this alternative.

- Alternative 1B would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have policies related to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an area of international importance and as a major recreational resource of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, including those intended to protect open space and natural areas and those that discourage development of public facilities and infrastructure unless it is related to agriculture, natural resources and open space, and has recreational value.
CEQA Conclusion: The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

15.3.3.4 Alternative 1C—Dual Conveyance with West Alignment and Intakes W1–W5 (15,000 cfs; Operational Scenario A)

Table 15-14 lists the recreation sites and areas that may be affected by Alternative 1C (Mapbook Figure 15-3). Specific effects on recreation areas or sites are discussed below.

**Table 15-14. Recreation Sites Potentially Affected during Construction of Alternative 1C**

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Primary Alternative Feature</th>
<th>Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clarksburg Boat Launch</td>
<td>Intake 3; borrow and/or spoil site; temporary transmission lines</td>
<td>Noise and visual disturbances</td>
<td>Up to 6 years</td>
</tr>
<tr>
<td>Arrowhead Harbor Marina</td>
<td>Siphon at Miner Slough; siphon work area; canal; temporary transmission line</td>
<td>Noise and visual disturbances</td>
<td>Up to 4 years</td>
</tr>
<tr>
<td>Miner Slough Wildlife Area</td>
<td>Reusable tunnel material area</td>
<td>Noise and visual disturbances</td>
<td>Up to 6 years</td>
</tr>
<tr>
<td>Hidden Harbor Marina</td>
<td>Tunnel; tunnel ventilation / access shaft; temporary transmission line</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Delta Protection Lands,</td>
<td>Tunnel; safe haven work area; barge unloading facility</td>
<td>Noise and visual disturbances</td>
<td>Up to 6 years</td>
</tr>
<tr>
<td>Grand Island</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Twitchell Island</td>
<td>Tunnel; tunnel ventilation / access shaft; safe haven work area; temporary transmission line</td>
<td>Noise and visual disturbances</td>
<td>Up to 3 years</td>
</tr>
<tr>
<td>Franks Tract State Recreation Area</td>
<td>Tunnel; safe haven work area; temporary access road; temporary transmission line; temporary concrete batch plant</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Summer Lake Community Park</td>
<td>Tunnel work area; canal; temporary transmission line</td>
<td>Noise disturbance</td>
<td>Up to 6 years</td>
</tr>
<tr>
<td>Sycamore Drive Park</td>
<td>Tunnel work area; canal; siphon work area</td>
<td>Noise and visual disturbances</td>
<td>Up to 6 years</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Canal; Byron Tract Forebay; railroad work area; siphon; siphon work area; bridge; spoil area.</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Control structures work area</td>
<td>Noise and visual disturbances</td>
<td>Up to 1 year</td>
</tr>
<tr>
<td>Lazy M Marina</td>
<td>Spoil site; siphon; siphon work area; railroad work area; Byron Tract Forebay</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 3 years</td>
</tr>
</tbody>
</table>


Note: Construction duration information is approximate and subject to further revision.
Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Alternative 1C includes locating a tunnel segment of the west alignment, ventilation/access shaft, permanent access road to the tunnel shaft on Twitchell Island. The tunnel would run north to south, essentially through the middle of the island. A temporary work area would be located in the southernmost portion of the island adjacent to the proposed tunnel alignment. A temporary access road and temporary transmission line would also be installed for use during construction (up to 2 years). This temporary work area (safe haven area) and areas associated with the temporary access road and power-related features would be returned to pre-construction conditions. Twitchell Island is included in CDFW’s Delta Island Hunting Program, a late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and Sherman Islands (California Department of Fish and Game 2009a). Both the canal alignment (tunnel portion) and a vent shaft would run underground through the hunting area (Table 15-14 and Mapbook Figure 15-3).

Permanently locating the tunnel, ventilation/access shaft, and permanent access road on Twitchell Island would not result in adverse effects on hunting or recreational opportunities on Twitchell Island postconstruction. Temporary effects that may occur as a result of construction are discussed under Impact REC-2, below.

CEQA Conclusion: Alternative 1C conveyance facilities involve the tunnel, ventilation/access shaft, and permanent access road on Twitchell Island and would not result in adverse effects on hunting or recreational opportunities (Table 15-14 and Mapbook Figure 15-3). The alternative would not result in the permanent displacement of any public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: A total of 11 recreation sites are within the potential impact area under Alternative 1C (Table 15-14 and Mapbook Figure 15-3). Adverse effects on recreation may include restricted access to a recreation facility or use of an area; degraded recreation opportunities and experiences as a result of construction noise or changes to the visual setting; or other conflict with construction that could adversely affect the ability of visitors to participate in recreational activities at the site or area. If these effects were to occur, visitors may choose to visit different recreation areas or marinas during the construction period. Effects specific to each area are described below. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.4, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.4, Chapter 19, Transportation, Section 19.3.3.4, and Chapter 23, Noise, Section 23.4.3.4, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively.

Clarksburg Boat Launch (Fishing Access)

The Clarksburg Boat Launch is north of Intake W3 site and within the impact area for the intake and related facilities, including a large potential borrow and/or spoils area that would be just west of County Road E9. In addition, a permanent access road would extend from County Road E9, southeast of the boat launch area, and a temporary transmission line would be installed along the county road, also west of the boat launch area. Construction would last up to 6 years and would primarily occur
Monday through Friday for up to 24 hours per day. Dewatering in the vicinity of Intake 3 also would be ongoing 7 days a week for 24 hours per day throughout excavation construction to provide a dry workspace. Construction of the intake would occur in the Sacramento River and on the west side of the river. Access to the Clarksburg Boat Launch site would be maintained using County Road E9 or a detour; access is not expected to be a concern because there is sufficient distance upstream to allow for continued use of the boating access facilities. However, construction noise could adversely affect fishing opportunities by making the site less desirable for fishing. On-water access to the site, as well as use of the boat ramp, would not be affected by activities downstream, upstream, or across the river.

Construction activities (transmission line, access road, and borrow/spoils area) would be visible from the site, although most of the Intake W3 site lies south of a bend in the river and may be out of view from onshore. In addition, construction noise from the intake, access road, temporary transmission lines, and borrow/spoils area could negatively affect the recreation setting and thus could affect the recreation experience of visitors participating in picnicking, boat launching, or fishing at the site.

**Arrowhead Harbor Marina**

Arrowhead Harbor Marina is located at the junction of Miner and Duck Sloughs. Construction north and east of the marina would include the canal, a siphon under Miner Slough, temporary transmission lines, and a permanent access road. Construction would last up to 4 years and would primarily occur Monday through Friday for up to 24 hours per day. Dewatering would likely be needed along the canal alignment possibly in the vicinity of the marina, and would be ongoing 7 days a week for 24 hours per day throughout excavation construction to provide a dry workspace. Arrowhead Harbor has 76 berths, a ramp, and picnic facilities. Vehicular access to the marina would be maintained using Holland Road or a detour. Traffic levels on Holland Road may increase because of construction. On-water access to the marina would also be maintained, and use of the marina’s boating facilities would not be affected by construction. Boating and picnicking opportunities would still be available at the marina during construction. Construction in Miner Slough may not be fully visible from the marina, although the boating experience for visitors to the marina would be affected by construction that would occur immediately east of the marina and along the slough. Construction near this marina would be temporary, but would result in long-term adverse effects on the recreation setting and recreation experiences at the marina and areas up and downstream Miner and Duck Sloughs.

**Miner Slough Wildlife Area**

The Miner Slough Wildlife Area provides bird watching, wildlife viewing, fishing and waterfowl hunting opportunities. Construction activities at a RTM area across the slough and east of the site would generate elevated noise and visual setting disruptions for visitors to this area (which is only accessible by boat). Construction would last up to 6 years and would primarily occur Monday through Friday for up to 24 hours per day. Construction noise and activities could adversely affect hunting and wildlife viewing opportunities. The construction noise could result in reduced opportunities for wildlife viewing and visual disruptions, degrading the recreation experience of visitors’ at the wildlife area and on the water in the immediate vicinity of construction. As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.4, mitigation would be available to address effects on nesting birds and waterfowl populations. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of
at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating, depending on the location.

**Hidden Harbor Marina**

Hidden Harbor Marina is an all-sailboat facility located at the junction of Cache and Steamboat Sloughs, just west of the canal alignment. Related construction activities which would occur north and east of the marina include a tunnel ventilation and access shaft, a permanent access road, and a temporary transmission line. Construction would last up to 2 years and would primarily occur Monday through Friday for up to 24 hours per day. Vehicular access to the marina would be maintained using SR 84 or a detour. Traffic levels on SR 84 may increase because of construction. On-water access to the marina would also be maintained, and use of the marina’s boating facilities would not be affected by construction. Boating opportunities would still be available at the marina during canal tunnel construction; however, the recreation experiences of marina users may be affected by construction and noise. Construction activities in Steamboat Slough would not be visible to marina users. Marina users may be able to hear construction noise, however, which could temporarily affect the recreation setting and their recreation experiences at the marina. Because construction of these facilities would last 2 years or less, this is considered a short-term effect.

**Delta Protection Lands**

These lands on the southern tip of Grand Island between Steamboat Slough and the Sacramento River are designated Natural Reserve open space in the Sacramento County General Plan (Sacramento County 2011). The area is considered an important natural area supporting marsh and riparian habitat. Although there are no formal or designated recreation facilities, recreationists visiting the area, especially on the southeastern side near the Sacramento River temporary barge unloading facility, could be exposed to elevated noise for the duration of construction use of the barge which is anticipated to last up to 6 years. Construction would primarily occur Monday through Friday, for up to 24 hours per day.

**Twitchell Island**

Alternative 1C conveyance facilities, including the canal alignment (tunnel portion would run from north to south through Twitchell Island. Related construction would include a tunnel ventilation/access shaft, a permanent road to the access shaft, a temporary work area (safe haven area), a permanent access road to the tunnel shaft, and temporary transmission line. Construction would last up to 3 years and would primarily occur Monday through Friday for up to 24 hours per day. Twitchell Island is part of CDFW’s Delta Island Hunting Program, a late-season hunt for pheasants and waterfowl (California Department of Fish and Game 2009a). These lands are
available through the cooperation of DWR and CDFW does not have any management authority over these lands. As a result, hunting opportunities may vary from year to year depending on DWR projects and the management and cropping patterns of tenant farmers (California Department of Fish and Game 2009a).

Access to the area would be maintained using existing roads or detours. Construction noise and activities could adversely affect hunting opportunities, depending on the timing of construction although only a small portion of the island would be affected. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.4, mitigation would be available to address effects on nesting birds and waterfowl populations. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefitting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Miner Slough Wildlife Area section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

**Franks Tract State Recreation Area**

Alternative 1C tunnel conveyance facility would run from north to south through the western portion of the Franks Tract State Recreation Area. Related construction activities north of Franks Tract State Recreation Area include tunnel access shaft construction, a temporary concrete batch plant, and temporary transmission line. South of Franks Tract State Recreation Area construction activities include a temporary safe haven work area, temporary access road, and a temporary transmission line. Construction would last up to 2 years and would primarily occur Monday through Friday for up to 24 hours per day. Franks Tract State Recreation Area, with most of its acreage underwater, is only accessible by water. Because of its limited access and fluctuating water levels, recreational use is by anglers and waterfowl hunters. Recreation activities such as boating and waterskiing also occur within the Franks Tract State Recreation Area. Boat access to the area would be maintained. Construction noise and activities could adversely affect hunting opportunities and the recreation experiences of hunters and anglers. Generally, the nature of construction in this area is less than in other parts of the alignment and anglers could relocate a short distance even to other areas within the recreation area. There would be little effect on boaters and waterskiing.

**Sycamore Drive Park and Lakewood Drive Community Parks**

Sycamore Drive (0.26 acre) and Lakewood Drive (0.58 acre) parks in the Summer Lake community in Oakley, provide localized recreation amenities including lawn areas, picnic tables, playground, and barbeque areas. Construction of the canal and use of a tunnel work area and a siphon work area in the immediate vicinity of these parks would adversely affect neighborhood recreation opportunities. Construction would last up to 6 years and primarily would occur Monday through Friday for up to 24 hours per day. Vehicular access to the parks within the neighborhood would not be affected. Recreation experiences of park users would be adversely affected primarily by construction noise. Construction areas would likely not be highly visible from either park area because of earthen berms that separate the community from adjacent land uses on the southwest.
**Clifton Court Forebay**

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the west side of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west and south areas of the forebay, although some visitors walk or ride a bike around the forebay to reach other fishing and hunting locations.

Access to the forebay would be maintained using Clifton Court Road or a detour. Construction would take up to 5 years and would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife during and after construction periods, affecting fishing and other recreational opportunities. The opportunities for visitors who use the southern part of the forebay would be affected the most because of its proximity to the proposed construction areas. Construction during waterfowl hunting season would adversely affect recreational hunting (i.e., when hunting is permitted on Wednesdays) to the degree that use is temporarily degraded. Effects on weekend hunting (permitted on Saturdays and Sundays) could be less because construction equipment would not be operating. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.4, mitigation would be available to address the effect on nesting birds and waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Miner Slough Wildlife Area section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

The construction areas for the new facilities would likely not be visible from the main public forebay access point; however, visitors at the southern part of the forebay would be able to see the construction areas, which could affect the recreation setting and detract from their recreation experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could also adversely affect the ambient recreation setting in the vicinity of construction activities and degrade the recreation experience.

The overall recreation experience for boaters or bank fishermen in the vicinity of construction areas would be diminished because of elevated noise levels and visual setting disruptions.

**Lazy M Marina**

Lazy M Marina is a private marina on Italian Slough west of Clifton Court Forebay. The marina is located southwest of the proposed Byron Tract Forebay, west and northwest of a spoil site, siphon, siphon work area, and east of a work area. Construction would last up to 3 years and would primarily occur Monday through Friday for up to 24 hours per day. Vehicular access to the site would be maintained by using Clifton Court Road or a detour. Water access to the marina may be affected during siphon and transmission line construction activities which would occur east of the marina. Siphon and transmission line construction activities require crossing Italian Slough. Marina users coming to and leaving the marina may experience delays as a result of in-slough construction.
activities. The recreation experience of marina users would be adversely affected by construction activities and noise.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake W1 construction area and Clarksburg Marina falls between the construction impact area for Intakes W1 and W2. Similarly, Rivers End Marina & Boat Storage is not within the immediate construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these and other marinas or fishing sites fall outside of the impact area for noise and visual disruption, the overall recreation experience for boaters or fishermen in the vicinity of construction areas would be diminished because of the elevated noise levels as well as visual setting disruptions. In addition, recreation activities, fishing or boating, within the Fisherman’s Cut between Bradford Island and Webb Tract would be disrupted by activities associated with tunnel placement including a concrete batch plant. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.4, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

**Summary**

Construction of Alternative 1C intakes and water conveyance facilities would result in disruption to recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Although construction may occur year-round and last up to 9 years, construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river construction would be primarily limited to June 1 through October 31 each year.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could
indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation
measures, environmental commitments, and conservation measures would provide several benefits
to waterfowl habitat, which would result in increased recreational opportunities. Mitigation
Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds,
would be available to address these effects. In addition, in areas near greater sandhill crane habitat,
construction-related disturbances (noise and visual), installation of transmission lines, or habitat
degradation associated with accidental spills, runoff and sedimentation, and dust could have
adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on
sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31
(Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill
crane, would be implemented by the BDCP proponents where determined necessary for all covered
activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix
3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental
Commitments, DWR would implement an environmental commitment that would dispose of and
reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes
such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term
of the action alternatives, implementation of CM3 and CM11 will result in protection and
enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation
Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for
covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also
protect cultivated lands, which will benefit sandhill crane and other species. Implementation of
CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on
approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal
pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter
4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25
of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility,
as well as a new boat launch facility within the footprint of the North Delta diversion facilities.
Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours,
bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.4, identifies a number of mitigation
measures that would be available to address construction-related visual effects on sensitive
receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of
visual barriers between construction work areas and sensitive receptors (AES-1b), and locating
concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In
addition, the chapter identifies measures to address longer term visual effects associated with
changes to the landscape/visual setting from construction and the presence of new water
conveyance features. These include developing and implementing a spoil/borrow and RTM area
management plan (AES-1c), restoring barge loading facility sites once they are decommissioned
(AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e),
restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
implementing best management practices to implement a project landscaping plan (AES-1g). DWR
would also make a commitment to enhance the visual character of the area by creating new wildlife
viewing sites and enhancing interest in the construction site by constructing viewing areas and
displaying information about the project, which may attract people who may use the recreation
facilities to the construction site as part of the visit.
To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.4, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of Alternative 1C intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be temporary, but may occur year-round and would occur over the long-term. Mitigation measures, environmental commitments, and AMMs would reduce these construction-
related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including obstructions to boat passage and boat traffic delays, would occur during the construction of Alternative 1C. Construction of intakes and siphons would include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Piers or temporary barge unloading facilities could also be located at the intake sites. Construction equipment, such as barges and dredges, could obstruct boat passage or cause congestion, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. Reduced boat speed limits could delay boat traffic in the vicinity of the construction sites.

Intakes

Construction of the five Sacramento River intakes associated with Alternative 1C would result in temporary obstructions to boat passage and navigation and boat traffic delays in this reach of the Sacramento River. The planned locations of the intakes are generally the same as those proposed for Alternative 1A, as described previously, with the exception that intake facilities would be constructed on the west side of the river rather than the east side. As described in the discussion of Alternative 1A, Impact REC-3, the Sacramento River would remain navigable during construction; most of the river channel would remain open to passage. Site-specific safety features, including determination of the temporary speed-restriction zones would be developed under the Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. However, this could still result in effects on boat navigation and related boating recreation (waterskiing, wakeboarding, tubing), which would be considered adverse because, although temporary, the effects would be long-term, lasting more than 2 years.
**Siphons**

Construction of the four siphons associated with Alternative 1C would result in temporary obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters. The siphons would cross four navigable waterways.

- Elk Slough
- Miner Slough
- Rock Slough
- Italian Slough

Culvert siphons would be constructed as culvert structures using cofferdams and open cut-and-cover construction methods with conventional cast-in-place concrete structures. For most siphons, a bypass channel would be constructed to redirect water away from the work area. For larger sloughs or where other restrictions exist, culvert siphons could be constructed in two or three phases, each phase lasting up to 1 year, depending on construction permit conditions. In each phase, a temporary cofferdam would be installed that would occupy as much as one-half of the width of the waterway.

The siphon across Elk Slough is located about 2.6 miles upstream from where Elk Slough joins Sutter Slough. Elk Slough is a narrow, winding waterway with no recreation facilities. Upstream, passage to Elk Slough is blocked by the Sacramento River levee road; therefore, boats can enter the slough only from the downstream end.

The siphon location on Rock Slough is near the west end of the slough, where the slough meets the Contra Costa Canal and boat navigation ends.

Boat traffic volume in the vicinity of these two siphons is expected to be low, and most waterway use is likely by anglers. Effects on boat passage and navigation at the siphon locations on Elk Slough and Rock Slough would be minor.

The siphon location on Miner Slough is 2 miles west of where the waterway meets Sutter Slough and 5.3 miles upstream from where the waterway meets Cache Slough. Arrowhead Harbor Marina, with 76 boat berths, is a quarter-mile west of the siphon site. The siphon location on Italian Slough is located about one-third of a mile east of the west end of the slough, where navigation ends and where the Lazy M Marina is located, and about 2.5 miles west of the slough’s junction with Old River. The marina provides about 35 berths, substantial dry storage, and a boat ramp and is likely the source of most boat traffic on Italian Slough.

Boat traffic volume in the vicinity of the siphons on Miner and Italian Sloughs may be high at times because of the proximity of these marinas. Because boat traffic would be confined to a limited portion of the channel by the cofferdams, increased boat traffic congestion is likely to occur during peak use times (primarily summer weekends). However, boaters may choose to bypass the siphon construction site on Miner Slough by using the reach between the marina and Cache Slough. Although boats would not be able to use the portion of the waterway where construction was occurring, the use of each of these waterways for recreational navigation would be allowed to continue during construction.
**Temporary Barge Unloading Facilities**

Alternative 1C includes two barge unloading facilities to be built on Cache Slough and the Sacramento River (Mapbook Figure 15-3). Construction and use of these facilities could also result in temporary effects on boat passage and navigation. The facilities would be used to transfer pipeline construction equipment and materials to and from construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. The adverse effects from the construction of the barge unloading facilities would be temporary, lasting approximately 5 years.

The Cache Slough barge facility would occupy about 1,200 feet of the east bank of the slough, just south of the junction with Miner Slough and the Sacramento River Deep Water Ship Channel. The slough is about 650 feet wide at this location. Therefore, even if the barge facility and barge operations at this location occupied a substantial portion of the river, several hundred feet of unimpeded channel width would remain, and there would be little effect on boat passage. Also, boat traffic volume is likely low at this location, although some traffic moving between Miner Slough and Arrowhead Marina (located about 5 miles north on Miner Slough) and Cache Slough or the Sacramento River (3 miles to the south) would be expected.

The Sacramento River barge facility would be about 0.5 mile east of (upstream from) the river’s junction with Cache Slough and would occupy about 500 feet of the south riverbank. The river channel is about 700 feet wide at this location. Therefore, even if the barge facility and barge operations at this location occupied a substantial portion of the river, several hundred feet of unimpeded channel width would remain. However, peak boat traffic volume is likely to be high at this location. Viera’s Resort, with 160 boat berths and a boat launch, and Long Island, with about 50 private homes with docks, are within 1 mile upstream. The City of Rio Vista, with two boat launches and a marina, is 2 miles downstream. Because boat traffic would be confined to a limited portion of the channel by the barge facility and barge unloading operations, increased boat traffic congestion may occur during peak use times (primarily summer weekends).

Alternative 1C would result in the creation of obstructions to boat passage causing boat traffic delays and impediments to boat movement. Overall, effects on temporary alteration of recreational navigation would be considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, *Environmental Commitments.*
Invasive aquatic vegetation can limit access to boats and reduce swimming areas. BDCP would contribute funds to further the DBW’s aquatic weed control programs in the Delta. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last approximately 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

CEQA Conclusion: Alternative 1C would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in boat traffic delays and impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore, considered significant and unavoidable.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Overall, the effect on recreational fishing in the study area would be as described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.4, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B,
Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Impact REC-5 Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 1C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.4, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from operation of Alternative 1C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs

Alternative 1C would have the same operational scenario as Alternative 1A, and as shown in Table 15-12a and Table 15-12b, operation of Alternative 1C would result in the same changes as discussed under Alternative 1A. Also see Chapter 3, *Description of Alternatives*, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.
Existing Conditions (CEQA Baseline) Compared to Alternative 1C (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 1C there would be from 1 to 20 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 1C cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 1C (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 1C.

No Action Alternative (2060) Compared to Alternative 1C (2060)

The comparison of Alternative 1C (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology). Operation of Alternative 1C would result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified as important water-dependent recreation thresholds (Table 15-12a and Table 15-12b). In all but one instance (San Luis Reservoir), the CALSIM II modeling results indicate that reservoir levels under Alternative 1C operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be considered beneficial effects of Alternative 1C operations. Operation of Alternative 1C would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 1C because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is accessible to elevation 340 feet, operations under Alternative 1C would result in only one additional year for which reservoir elevations would fall below the recreation threshold relative to the No Action Alternative (2060) condition. This is also a less than 10% change and would not be considered a substantial reduction in recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at north- and south-of-Delta reservoirs would be less than significant because, with the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to
Alternative 1C (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. Operation of Alternative 1C would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional years under Alternative 1C operations relative to the No Action Alternative (2060) condition. This is a less than 10% change and is not considered a substantial reduction in recreation opportunities or experiences at this reservoir. Overall, these conditions represent improved recreation conditions under operation of Alternative 1C because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Intake maintenance activities, such as painting, cleaning, making repairs, conducting biofouling prevention, conducting corrosion prevention, and maintaining equipment, could have a minor effect on boat passage and navigation in the Sacramento River. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat movement and result in slowing of Sacramento River boat traffic in the immediate vicinity of the affected intake structure and reduce opportunities for waterskiing, wakeboarding and tubing in the immediate vicinity of the intake structures. However, boat passage and navigation on the river would still be possible around any barges or other maintenance equipment and these effects would be expected to be short-term (2 years or less). In addition, the areas around the proposed intakes are not usually used for waterskiing, wakeboarding and tubing, and many miles of the Sacramento River would still be usable for these activities during periodic maintenance events.

Maintenance of intake facilities would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. Effects on boat passage and navigation resulting from the maintenance of intake facilities would be short-term and intermittent and would not be considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because
impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Maintenance activities for the proposed water conveyance facilities may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and would not affect recreation opportunities because maintenance would occur within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance activities would not result in any significant noise that would affect nearby recreational opportunities. Therefore, there would be no effect on recreation opportunities as a result of maintenance of the proposed water conveyance facilities. There would be no adverse effects.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 1C could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 1C would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the Study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased
onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.4). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.4). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.4).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 1C would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by
limiting boating by reducing the extent of navigable waterways available to boaters. Once
implemented, the conservation measures could provide beneficial effects to recreation by expanding
the extent of navigable waterways available to boaters, improving and expanding boat launch
facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The
BDCP proponents would implement environmental commitments to include a noise abatement plan
(Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and
Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are
available to address construction-related effects on recreational boating by reducing the degree of
aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual
Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f,
AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3,
above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic
and transportation safety and access conditions of the marina (see additional discussion under
Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4).
Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23,
Noise, Section 23.4.3.4).

CEQA Conclusion: Channel modification and other activities associated with implementation of
some habitat restoration and enhancement measures and other conservation measures would limit
some opportunities for boating and boating-related recreation by reducing the extent of navigable
water available to boaters. Temporary effects would also stem from construction, which may limit
boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
implementation. However, BDCP conservation measures would also lead to an enhanced boating
experience by expanding the extent of navigable waterways available to boaters, improving and
expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
navigation. Because these measures would not be anticipated to result in a substantial long-term
disruption of boating activities, this impact is considered less than significant for the conservation
measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.
The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.4). Implementation of these measures, as determined applicable to construction of this facility under future site-specific
environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 1C would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.
**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

**Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations**

**Addressing Recreation Resources**

**NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2–CM21 could result in the potential for incompatibilities with plans and policies related to protecting recreation resources of the Delta. A number of plans and policies that coincide with the study area provide guidance for recreation resource issues as overviews in *Section 17.2, Regulatory Setting*. This overview of plan and policy compatibility evaluates whether Alternative 1C is compatible or incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of Alternative 1C on recreation resources is addressed in Impacts REC-11, and in other chapters such as Chapter 23, *Noise*, Section 23.4.3.4, and Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.4. The following is a summary of compatibility evaluations related to recreation resources for plans and policies relevant to the BDCP.

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan and General Development Plan, and San Luis Reservoir State Recreation Area General Development Plan all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans.

- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), *Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan*, and *Brannan Island and Franks Tract State Recreation Areas General Plan* are all focused on the protection of resources, including recreation resources, within the Delta. These plans have policies, objectives, or goals intended to protect and enhance existing
recreation and encourage development of new local and regional opportunities. Constructing
the proposed conveyance facilities would result in long-term disruption to existing established
recreation areas in the study area and change the nature of the recreation setting. The proposed
water conveyance elements could be considered incompatible with measures to protect existing
recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission’s Great California Delta Trail System,
and the Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties all
promote development of a regional trail system providing a continuous regional recreational
corridor to provide bikeways and hiking trails. The BDCP proponents would work with these
regional and local efforts to design proposed restoration areas to be compatible with and
complement the goals of creating a regional trail network and where feasible to adapt
restoration proposals to incorporate recreational amenities and opportunities in these areas.

- Regional plans and those geared toward the management of specific areas, including the Stone
Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island
and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land
Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land
Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County
General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the
natural resource and recreation qualities of these areas. Implementing the BDCP alternatives
may create disruptions related to facility and restoration improvements. Proposed restoration
areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be
compatible with and complement the current management direction for these areas and would
be required to adapt restoration proposals to meet current policy established for managing
these areas.

- The BDCP would be constructed and operate in compliance with regulations related to boat
navigation jurisdiction, rules, and regulations enforced by local, state (including the California
Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating
law enforcement. The alternative would be compatible with California State Land Commission
regulations related to recreational piers or marinas.

- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
(East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
alternative.

- Alternative 1C would result in the construction of permanent and temporary features associated
with the proposed water conveyance facility across land governed by the general plans of
Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have
policies related to the protection of recreation resources and encourage the development of new
water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties
recognize the Delta as an area of international importance and as a major recreational resource
of these counties. Construction activities that disrupt and degrade recreation opportunities in
the study area would be incompatible with policies designed to protect recreation resources,
including those intended to protect open space and natural areas and those that discourage
development of public facilities and infrastructure unless it is related to agriculture, natural
resources and open space, and has recreational value.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a
physical consequence to the environment. The physical effects are discussed in impacts REC-1
through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
the alternative with relevant plans and polices.

15.3.3.5 Alternative 2A—Dual Conveyance with Pipeline/Tunnel and Five
Intakes (15,000 cfs; Operational Scenario B)

For the purposes of assessment of effects on recreation, Alternative 2A is the same as Alternative 1A,
with the following exceptions.

- Under Alternative 2A, a total of five intake facilities would be constructed and operated. Intake
  locations are 1 through 3 in addition to either 4 and 5, or 6 and 7.
- The operations scenario for Alternative 2A differs from Alternative 1A (scenario B).
- An operable barrier would be placed at the head of Old River at the confluence with the San
  Joaquin River.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
Alternative 2A (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed
below.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private
Commercial Recreation Facility Available for Public Access as a Result of the Location of
Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreation as a result of the post-construction location of water conveyance
facilities associated with Alternative 2A would be similar to those described under Alternative 1A,
Impact REC-1. Proposed placement of the Alternative 2A water conveyance facilities would not fall
within the designated boundaries or conflict with any existing public use recreation site and would
not result in the permanent disruption or reduction of any well-established recreation activity or
site, including parks, marinas, or other designated areas. Construction of Intakes 6 and 7 instead of
Intakes 4 and 5 would not result in any additional permanent effects on recreation sites or areas.
Therefore, there would be no adverse effects. Effects on recreation related to construction of the
water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and
Visual Resources, Section 17.3.3.5, and Chapter 23, Noise, Section 23.4.3.5, for additional discussion
of these topics.

CEQA Conclusion: The alternative would not result in the permanent displacement of any well-
established public use or private commercial recreation facility available for public access.
Therefore, impacts are considered less than significant. No mitigation is required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences
as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreation as a result of temporarily disrupting the recreation
opportunities and uses would be similar to those described under Alternative 1A, Impact REC-2. No
additional recreation sites or areas would be affected if Intakes 6 and 7 were constructed instead of
Intakes 4 and 5. Construction of Alternative 2A intakes and water conveyance facilities would result
in temporary effects related to disruption of recreational opportunities and experiences at seven
recreation sites in the study area during construction. Indirect effects on recreation experiences may
occur as a result of impaired access, construction noise, or negative visual effects associated with
construction.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake 1 construction impact area and Clarksburg Marina falls between
the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina &
Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and
related facilities near Clifton Court Forebay, and there are no recreation sites within the impact area
for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and
other marinas or fishing sites fall outside of the impact area for noise, the overall recreation
experience upstream or downstream of these sites may fall within the noise impact area and could
experience diminished recreation opportunities because of the elevated noise levels as well as visual
setting disruptions over the course of intake installation. Overall, construction activities associated
with the proposed water conveyance facilities would range from 1 year to up to 5 years depending
on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river
construction would be further limited primarily to June 1 through October 31 each year. Although
dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse
noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation
areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife
and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect
nighttime views of and from the work area. This would affect any overnight camping at the
recreation sites and areas discussed above, although day use areas that close at sunset would not be
adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.5,
another nighttime effect on recreation would be construction noise levels that could adversely affect
camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
construction could be infrequent and intermittent, but would adversely affect camping sites.
Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
NOI-1b would be available to address these effects.

**Summary**

Overall, construction may occur year-round and last from 1 to 5 years at individual construction
sites near recreation sites or areas and in-river construction would be primarily limited to June 1
through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.5,
Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.5, Chapter 19, *Transportation*, Section
19.3.3.5, and Chapter 23, *Noise*, Section 23.4.3.5, for additional detail related to waterfowl/wildlife,
aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A,
Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas
within the construction impact area.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could
have an adverse effect on waterfowl if they were present in or adjacent to work areas and could
result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.5, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.
To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.5, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of the Alternative 2A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects.
on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents


Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Recreation

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreation as a result of temporarily altering recreation navigation during construction of intakes and barge unloading facilities would be similar to those described under Alternative 1A, Impact REC-3. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not result in substantially different effects on recreational navigation. Alternative 2A also would involve construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-1).

Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, or tubing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. These effects on boat passage and navigation would be reduced with the implementation of mitigation measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps. Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

Construction of the six temporary barge unloading facilities would result in adverse effects on boat passage and navigation on waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Construction of the operable barrier at the head of Old River would have only short-term effects on recreational boating access on Old River. The barrier would have a boat lock that would restore boating access once construction is complete.

Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the
loss of recreational opportunities within the project area by providing a recreational opportunity
downstream/upstream in the same area for the same regional recreational users. These
commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive
Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV
throughout the Plan Area. However, the BDCP proponents would also commit to partner with
existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-
Agriculture Research Service, University of California Cooperative Extension Weed Research and
Information Center, California Department of Food and Agriculture, local Weed Management Areas,
Resource Conservation Districts, and the California Invasive Plant Council) to perform risk
assessment and subsequent prioritization of treatment areas to strategically and effectively reduce
expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where
initial control efforts would occur to maximize the effectiveness of the conservation measure. The
funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP.
Enhanced ability to control these invasive vegetation would lead to increased recreation
opportunities which would compensate for the loss of recreational opportunities within the project
area by providing a recreational opportunity downstream/upstream in the same area for the same
regional recreational users. This commitment is described in Appendix 3B, Environmental
Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and
rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
proponents would also ensure through various outreach methods that recreationists were aware of
nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
Cut). The barge unloading facilities would be removed after construction is complete and the
operable barrier will include a boat lock to permit boat passage once construction is complete.
Construction of the operable barrier would last for 2 years (short-term) and would not result in
long-term reduction of recreation opportunities. This component would not result in adverse effects
on recreational navigation. Construction-related effects on recreational navigation in the vicinity of
the barge unloading facilities would last up to 5 years (long-term) and would be considered adverse
because of the reduced recreation opportunity and experiences expected to exist near construction
activity.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the
construction of the intakes, temporary barge unloading facilities, and the operable barrier at the
head of Old River. Impacts from intake and barge unloading facilities would last approximately 5
years and include obstruction and delays to boat passage and navigation as a result of channel
obstructions in addition to compliance with temporary speed zones. Temporary channel closures
could impede boat movement and eliminate recreational opportunities. In waterways where
waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during
construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by
development and implementation of site-specific construction traffic management plans, including
specific measures related to management of barges and stipulations to notify the commercial and
leisure boating communities of proposed construction and barge operations in the waterways.
While the environmental commitments would reduce impacts on water-based recreation (waterskiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for
those eliminated during construction, these impacts would be long-term and considered significant
and unavoidable. Construction of the operable barrier would last for 2 years (short-term) and would
not result in long-term reduction of recreation opportunities. This would be a less-than-significant impact on recreational navigation on Old River.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**


**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

Effects on recreational fishing under Alternative 2A would be similar to those described under Alternative 1A, Impact REC-4. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not be expected to result in substantially different effects on recreational fishing, although immediate local effects on any informal bank fishing that occurs near the intake sites could be shifted.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.5, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants
and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

**Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program**

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 2A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5, they are typically limited to

specific rivers and not the population of that species as a whole. The effect is not adverse because it
would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from
operation of Alternative 2A would be considered less than significant because any impacts to fish
and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and
would not impact the species population of any popular sportfishing species overall.

**Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-
of-Delta Reservoirs**

**NEPA Effects:** Operation of Alternative 2A would result in changes in the frequency with which the
end-of-September reservoir levels at study area reservoirs fall below levels identified as water-
dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action
Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and
Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of Alternatives,*
Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, *Modeling
Methodology,* for an explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 2A (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 2A there would be from 4 to 31
additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed
under Section 15.3.1, *Methods for Analysis,* these changes in SWP/CVP reservoir elevations are
caused by sea level rise, climate change, and operation of the alternative. It is not possible to
specifically define the exact extent of the changes due to implementation of the action alternative
using these model simulation results. Thus, the precise contributions of sea level rise and climate
to the total differences between Existing Conditions and Alternative 2A cannot be isolated in
this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative
2A (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
attributable to operation of Alternative 2A.

**No Action Alternative (2060) Compared to Alternative 2A (2060)**

The comparison of Alternative 2A (2060) to the No Action Alternative (2060) condition most closely
represents changes in reservoir elevations that may occur as a result of operation of the alternative
because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling
Methodology*).

As shown in Table 15-12a and Table 15-12b, operation of Alternative 2A would primarily result in
changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta
Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as
important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater
difference when compared to the No Action Alternative (2060) than projected for the other
reservoirs.
Recration

In comparisons of Alternative 2A (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 2A operations would vary from one reservoir to another and that most, with the exception of San Luis Reservoir, would experience little to no change or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. Operation of Alternative 2A would not adversely affect water-dependent or water-enhanced recreation at these reservoirs.

At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 2A (2060) conditions (25 years) relative to the No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be three additional years below the threshold). Therefore, because the Basalt boat launch would still be available for access to the reservoir, and the change in frequency with which the recreation threshold would be exceeded at Basalt is less than 10% (8 years or less), these changes in elevation at San Luis Reservoir under operation of Alternative 2A would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 2A (2060) operations would fall below the individual reservoir thresholds either with the same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Lake Oroville and Folsom Lake, because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 2A (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). Operation of Alternative 2A would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-significant impact. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to boat passage, navigation, and water-based recreation activities as a result of maintenance of intake facilities and other structures under Alternative 2A would be similar to those described for Alternative 1A, Impact REC-7 and would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on
land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, *Environmental Commitments*) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to land-based recreation opportunities as a result of maintenance of conveyance facilities under Alternative 2A would be similar to those described for Alternative 1A, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 2A could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 2A would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.
**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.5). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5).
In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**


**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**


**Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities**


**Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan**

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction**

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2-21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2A would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by
limiting boating by reducing the extent of navigable waterways available to boaters. Once
implemented, the conservation measures could provide beneficial effects to recreation by expanding
the extent of navigable waterways available to boaters, improving and expanding boat launch
facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The
BDCP proponents would implement environmental commitments to include a noise abatement plan
(Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and
Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are
available to address construction-related effects on recreational boating by reducing the degree of
aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual
Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f,
AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3,
above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic
and transportation safety and access conditions of the marina (see additional discussion under
Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5).
Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23,
Noise, Section 23.4.3.5).

CEQA Conclusion: Channel modification and other activities associated with implementation of
some habitat restoration and enhancement measures and other conservation measures would limit
some opportunities for boating and boating-related recreation by reducing the extent of navigable
water available to boaters. Temporary effects would also stem from construction, which may limit
boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
implementation. However, BDCP conservation measures would also lead to an enhanced boating
experience by expanding the extent of navigable waterways available to boaters, improving and
expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
navigation. Because these measures would not be anticipated to result in a substantial long-term
disruption of boating activities, this impact is considered less than significant for the conservation
measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.
The BDCP proponents would implement environmental commitments to include a noise abatement
plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2
and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures
address construction-related impacts on recreational boating by reducing the degree of aesthetic
and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources,
Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-
4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above).
Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation
safety and access conditions of the marina (see additional discussion under Impact REC-2 and
Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5). Mitigation measures NOI-1a
and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.5). Implementation of
these measures, as determined applicable to construction of this facility under future site-specific
environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 2A would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.
**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

**Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources**

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 2A would generally have the same potential for incompatibilities with one or more plans and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 1A, Impact AES-12. Variation would result from two potentially different intake locations and inclusion of an operable barrier at the head of Old River. However, Intakes 6 and 7 and the operable barrier would fall under the same jurisdictions as discussed under Alternative 1A, and so, overall the potential for incompatibility is the same. As described under Alternative 1A, there would be potential for the alternative to be incompatible with plans and policies related to recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

**15.3.3.6 Alternative 2B—Dual Conveyance with East Alignment and Five Intakes (15,000 cfs; Operational Scenario B)**

For the purposes of assessment of effects on recreation, Alternative 2B is the same as Alternative 1B, with the following exceptions.

- Under Alternative 2B, a total of 5 intake facilities would be constructed and operated. Intake locations are 1 through 3 in addition to either 4 and 5, or 6 and 7.
- Alternative 2B has a different operations scenario (scenario B).
An operable barrier would be placed at the head of Old River at the confluence with the San Joaquin River.

Table 15-13 under Alternative 1B lists the recreation sites and areas may be affected by Alternative 2B (Mapbook Figure 15-2). Specific effects on recreation areas or sites are discussed below.

**Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreation as a result of the post-construction location of water conveyance facilities associated with Alternative 2B would be similar to those described under Alternative 1B, Impact REC-1. Proposed placement of the Alternative 2B water conveyance facilities may fall within the boundaries of Stone Lakes NWR, Cosumnes River Preserve, and White Slough Wildlife Area Pond 6; however, permanent placement of these facilities (see discussion under Alternative 1B, Impact REC-1) would not result in long-term disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.6, and Chapter 23, *Noise*, Section 23.4.3.6, for additional discussion of these topics.

**CEQA Conclusion:** Alternative 2B would not result in the location of water conveyance facilities that would permanently displace any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Construction-related temporary disruption of existing recreational facilities under Alternative 2B would be similar to that described under Alternative 1B, Impact REC-2. No additional recreation sites or areas would be affected if Intakes 6 and 7 were constructed instead of Intakes 4 and 5. Construction of Alternative 2B intakes and water conveyance facilities would result in temporary short-term and long-term effects related to disruption of recreational opportunities and experiences at 18 recreation sites or areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay, and there are no recreation sites within the impact area for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated
with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, 23.4.3.6, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

**Summary**

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.6, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.6, Chapter 19, Transportation, Section 19.3.3.6, and Chapter 23, Noise, Section 23.4.3.6, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1B, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence...
reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and
CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP
Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide
suitable habitat conditions for covered species and native biodiversity, including benefiting
migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and
other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by
allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system,
consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural
community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would
comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead
facilities and one updated boating facility, as well as a new boat launch facility within the footprint of
the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.6, identifies a number of mitigation
measures that would be available to address construction-related visual effects on sensitive
receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of
visual barriers between construction work areas and sensitive receptors (AES-1b), and locating
cement batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In
addition, the chapter identifies measures to address longer term visual effects associated with
changes to the landscape/visual setting from construction and the presence of new water
conveyance features. These include developing and implementing a spoil/borrow and RTM area
management plan (AES-1c), restoring barge loading facility sites once they are decommissioned
(AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e),
restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
implementing best management practices to implement a project landscaping plan (AES-1g). DWR
would also make a commitment to enhance the visual character of the area by creating new wildlife
viewing sites and enhancing interest in the construction site by constructing viewing areas and
displaying information about the project, which may attract people who may use the recreation
facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP
proponents will work with the California Department of Parks and Recreation to help insure the
elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for
the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and
Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the
helping to fund or construct elements of the American Discovery Trail and the potential conversion
of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut
Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not
result in physical barriers to implementing the Delta recreation access elements outlined in the DPR
proposal. The BDCP project proponents will also work with DPR to determine if some of the
constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would
involve preparation of site-specific construction traffic management plans that would address
potential public access routes and provide construction information notification to local residents
and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes
of access to affected recreation areas as an environmental commitment. Where construction
impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project
proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.6, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.
Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments.

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreation as a result of temporarily altering recreation navigation during construction of intakes and barge unloading facilities would be similar to those described under Alternative 1B, Impact REC-3. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not
result in substantially different effects on recreational navigation. Alternative 2B also would involve construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-2).

Changes to boat passage and navigation on the Sacramento River in the vicinity of the intakes, barge unloading facilities and siphons would result in adverse direct and indirect effects on recreational navigation in the affected waterways. Direct effects would result from the creation of obstructions to boat passage and associated boat traffic delays and temporary channel closures that could impede boat movement. Changes to boat passage would also result in effects on recreational navigation and water-based recreation activities such as wakeboarding, waterskiing, and tubing. Although there may be short delays in boat passage, access to the affected waterways would be maintained. The sloughs where siphons would cross do not support large boat traffic volumes and construction activities would not result in substantial adverse effects. However, because boat passage and navigation would be disrupted, effects are considered adverse. Construction of the operable barrier at the head of Old River would have only short-term effects on recreational boating access on Old River. The barrier would have a boat lock that would restore boating access once construction is complete.

Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating community of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.
CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut).

The barge unloading facilities would be removed after construction is complete and the operable barrier will include a boat lock to permit boat passage once construction is complete. Construction of the operable barrier would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. This component would not result in adverse effects on recreational navigation. Nonetheless, construction-related effects on recreation navigation in the vicinity of intakes and barge unloading facilities on waterskiing, wakeboarding or tubing opportunities would last approximately 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Construction of Alternative 2B would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in boat traffic delays and impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed construction and barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered significant and unavoidable. Construction of the operable barrier would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. This would be a less-than-significant impact on recreational navigation on Old River.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**


**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 2B would be similar to those described under Alternative 1B, Impact REC-4. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not be expected to result in substantially different effects on recreational fishing, although immediate local effects on any informal bank fishing that occurs near the intake sites could be shifted.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section, 11.3.4.6, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions,

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underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g).

Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such...
that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 2B may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.6, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from operation of Alternative 2B would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

NEPA Effects: Alternative 2B would have the same operational scenario as Alternative 2A, and as shown in Table 15-12a and Table 15-12b, Alternative 2B would result in the same changes in the frequency with which the end-of-September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) as discussed under Alternative 2A. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.
Existing Conditions (CEQA Baseline) Compared to Alternative 2B (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 2B there would be from 4 to 31 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 2B cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 2B (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 2B.

No Action Alternative (2060) Compared to Alternative 2B (2060)

The comparison of Alternative 2B (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology). As shown in Table 15-12a and Table 15-12b, operation of Alternative 2B would primarily result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the No Action Alternative (2060) than projected for the other reservoirs.

In comparisons of Alternative 2B (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 2B operations would vary from one reservoir to another and that most, with the exception of San Luis Reservoir, would experience little to no change or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. Operation of Alternative 2B would not adversely affect water-dependent or water-enhanced recreation at these reservoirs.

At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 2B (2060) (25 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be three additional years below the threshold). Therefore, because the Basalt boat launch would still be available for access to the reservoir, and the change in frequency with which the recreation threshold would be exceeded at Basalt is less than 10% (8 years or less), these changes in elevation at San Luis Reservoir under operation of Alternative 2B would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.
CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 2B (2060) operations would fall below the individual reservoir thresholds either with the same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Lake Oroville and Folsom Lake these changes would be considered beneficial effects on recreation opportunities and experiences under Alternative 2B operations because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 2B (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). Operation of Alternative 2B would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-significant impact. No mitigation is required.

Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: The effects of maintenance activities on water-based recreation under Alternative 2B would be similar to those described under Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

CEQA Conclusion: Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: The effects of maintenance activities on land-based recreation under Alternative 2B would be similar to those described under Alternative 1B, Impact REC-8 and would not affect recreation opportunities. The right-of-way under Alternative 2B includes the Stone Lakes NWR, White Slough Wildlife Area, and Cosumnes River Preserve; however, the lands in the Stone Lakes NWR and Cosumnes River Preserve in the right-of-way are not used for recreation, so there would be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be a bridge right-of-way; facility maintenance activities would be restricted to roadway maintenance.
and would not affect recreation opportunities in the wildlife area. Maintenance would be short-term and intermittent and there would be no long-term change to recreation opportunities as a result of maintenance of conveyance facilities. There would be no adverse effects.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 2B could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 2B would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.6). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training;
Implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.6). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.6). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.6).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b:** Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2B would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.6).
Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.6).

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.6). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.6). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b:** Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 2B would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM 19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.
Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

Addressing Recreation Resources

**NEPA Effects**: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 2B would generally have the same potential for incompatibilities with one or more plans and policies related to preserving the visual quality and character of the Delta as described for Alternative 1B, Impact AES-12. Intakes 6 and 7 would be located farther south than Intakes 4 and 5, between Grand Island Road and the town of Vorden, and the operable barrier would be at the head of Old River. These features would fall under the same jurisdictions as discussed under Alternative 1B, and so, overall the potential for incompatibility is the same. As described under Alternative 1B, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Bowright Delta Protection Act of 1992, *Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta*, *Delta Plan*, *Brannan Island and Franks Tract State Recreation Areas General Plan*). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect recreation opportunities in the study area.

**CEQA Conclusion**: The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.7 Alternative 2C—Dual Conveyance with West Alignment and Intakes W1–W5 (15,000 cfs; Operational Scenario B)

For the purposes of assessment of effects on recreation, Alternative 2C is the same as Alternative 1C, with the following exception.

- The operations scenario for Alternative 2C differs from Alternative 1C (scenario B).
- An operable barrier would be placed at the head of Old River at the confluence with the San Joaquin River.

Table 15-14 under Alternative 1C lists the recreation sites that may be affected by Alternative 2C.

### Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

**NEPA Effects**: Alternative 2C includes locating a tunnel, ventilation/access shaft and permanent access road to the tunnel shaft on Twitchell Island, and would have the same effects as discussed under Alternative 1C, Impact REC-1. Twitchell Island is included in CDFW’s Delta Island Hunting Program, a late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and Sherman Islands (California Department of Fish and Game 2009c). Both the canal alignment (tunnel portion) and a vent shaft would run underground through the hunting area (Mapbook Figure 15-3).

Permanently locating the tunnel, ventilation/access shaft, and permanent access road on Twitchell Island would not result in adverse effects on hunting or recreational opportunities on Twitchell Island post-construction. Temporary effects that may occur as a result of construction are noted
under Impact REC-2, below. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.7, and Chapter 23, *Noise*, Section 23.4.3.7, for additional discussion of these topics.

**CEQA Conclusion:** Alternative 2C would not result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Direct effects on recreation opportunities associated with construction of proposed water conveyance facilities under Alternative 2C would be the same as those described under Alternative 1C, Impact REC-2. Construction of Alternative 2C facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences at recreation sites or areas in the Study area Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of the Intake W1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Rivers End Marina & Boat Storage is not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay, and there are no recreation sites within the impact area for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.7, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites.
Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.7, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.7, Chapter 19, Transportation, Section 19.3.3.7, and Chapter 23, Noise, Section 23A.3.7 for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1C, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.7, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive...
receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of
visual barriers between construction work areas and sensitive receptors (AES-1b), and locating
cement batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In
addition, the chapter identifies measures to address longer term visual effects associated with
changes to the landscape/visual setting from construction and the presence of new water
conveyance features. These include developing and implementing a spoil/borrow and RTM area
management plan (AES-1c), restoring barge loading facility sites once they are decommissioned
(AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e),
restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
implementing best management practices to implement a project landscaping plan (AES-1g). DWR
would also make a commitment to enhance the visual character of the area by creating new wildlife
viewing sites and enhancing interest in the construction site by constructing viewing areas and
displaying information about the project, which may attract people who may use the recreation
facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP
proponents will work with the California Department of Parks and Recreation to help insure the
elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for
the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and
Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the
helping to fund or construct elements of the American Discovery Trail and the potential conversion
of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut
Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not
result in physical barriers to implementing the Delta recreation access elements outlined in the DPR
proposal. The BDCP project proponents will also work with DPR to determine if some of the
constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would
involve preparation of site-specific construction traffic management plans that would address
potential public access routes and provide construction information notification to local residents
and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes
of access to affected recreation areas as an environmental commitment. Where construction
impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project
proponents would provide clear pedestrian, bicycle, and vehicular routes around or across
construction sites. These would be designed to be safe, pleasant and would integrate with
opportunities to view the construction site as an additional area of interest. These physical facilities
would be combined with public information, including sidewalk wayfinding information that would
clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would
limit construction hours or activities and prohibit construction vehicle trips on congested roadway
segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of
congested roadway segments.

Chapter 23, Noise, Section 23.4.3.7, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.
In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of the Alternative 2C intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents


Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Changes to boat passage and navigation on the Sacramento River and other waterways in the study area under Alternative 2C would be the same as those described for Alternative 1C. Alternative 2C would also involve construction of an operable barrier at the head of Old River. Construction of Alternative 2C would result in the creation of obstructions to boat passage causing boat traffic delays, and impediments to boat movement. Overall, effects on temporary alteration of recreational navigation would be considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with
existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-
Agriculture Research Service, University of California Cooperative Extension Weed Research and
Information Center, California Department of Food and Agriculture, local Weed Management Areas,
Resource Conservation Districts, and the California Invasive Plant Council) to perform risk
assessment and subsequent prioritization of treatment areas to strategically and effectively reduce
expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where
initial control efforts would occur to maximize the effectiveness of the conservation measure. The
funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP.
Enhanced ability to control these invasive vegetation would lead to increased recreation
opportunities which would compensate for the loss of recreational opportunities within the project
area by providing a recreational opportunity downstream/upstream in the same area for the same
regional recreational users. This commitment is described in Appendix 3B, Environmental
Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and
rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
proponents would also ensure through various outreach methods that recreationists were aware of
nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
Cut).

The barge unloading facilities would be removed after construction is complete and the operable
barrier will include a boat lock to permit boat passage once construction is complete. Construction
of the operable barrier would last for 2 years (short-term) and would not result in long-term
reduction of recreation opportunities. This component would not result in adverse effects on
recreational navigation.

Construction-related effects on recreational navigation in the vicinity of the intakes and barge
unloading facilities would last approximately 5 years (long-term) and would be considered adverse
because of the reduced recreation opportunity and experiences expected to exist near construction
activity.

CEQA Conclusion: Alternative 2C would result in significant impacts on boat passage and navigation
in the Sacramento River and other waterways within the Delta where intakes, temporary barge
unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in
boat traffic delays, impediments to boat movement. Changes to boat passage and navigation would
also result in temporary impacts on wakeboarding, waterskiing, and tubing because of reduced
speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine
navigation by development and implementation of site-specific construction traffic management
plans, including specific measures related to construction and management of barges and
stipulations to notify the commercial and leisure boating communities of proposed construction and
barge operations in the waterways. While the environmental commitments would reduce impacts
on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating
alternative recreation opportunities for those eliminated during construction, these impacts would
be long-term and considered significant and unavoidable.

Construction of the operable barrier would last for 2 years (short-term) and would not result in
long-term reduction of recreation opportunities. This would be a less-than-significant impact on
recreational navigation on Old River.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreational fishing under Alternative 2C would be similar to those described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.7, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g).

Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.
CEQA Conclusion: The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 2C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.7, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from operation of Alternative 2C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

**NEPA Effects:** Alternative 2C would have the same operational scenario as Alternative 2A, and as shown in Table 15-12a and Table 15-12b, Alternative 2C would result in the same changes in the
frequency with which the end-of-September reservoir levels at study area reservoirs fall below
levels identified as important water-dependent recreation thresholds relative to Existing Conditions
(CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact]
comparison) as discussed under Alternative 2A. Also see Chapter 3, Description of Alternatives,
Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling
Methodology, for an explanation of the CALSIM II model and assumptions.

Existing Conditions (CEQA Baseline) Compared to Alternative 2C (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 2C there would be from 4 to 31
additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed
under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are
caused by sea level rise, climate change, and operation of the alternative. It is not possible to
specifically define the exact extent of the changes due to implementation of the action alternative
using these model simulation results. Thus, the precise contributions of sea level rise and climate
change to the total differences between Existing Conditions and Alternative 2C cannot be isolated in
this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative
2C (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
attributable to operation of Alternative 2C.

No Action Alternative (2060) Compared to Alternative 2C (2060)

The comparison of Alternative 2C (2060) to the No Action Alternative (2060) condition most closely
represents changes in reservoir elevations that may occur as a result of operation of the alternative
because both conditions include sea level rise and climate change (see Appendix 5A, Modeling
Methodology). As shown in Table 15-12a and Table 15-12b, operation of Alternative 2C would
primarily result in changes in the frequency with which the end of September reservoir levels at
Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below
levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir
show greater difference when compared to the No Action Alternative (2060) than projected for the
other reservoirs.

In comparisons of Alternative 2C (2060) operations to No Action Alternative (2060), the CALSIM II
modeling results indicate that reservoir levels under Alternative 2C operations would vary from one
reservoir to another and that most, with the exception of San Luis Reservoir, would experience little
to no change or would fall below the individual reservoir thresholds less frequently than under No
Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely
affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and
Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall
below the recreation thresholds thus indicating better boating opportunities, when compared to No
Action Alternative (2060) conditions. Operation of Alternative 2C would not adversely affect water-
dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, recreation
boating opportunity in September would be reduced more frequently under Alternative 2C (2060)
(25 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However,
access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not
substantially change relative to the No Action Alternative (2060) (there would be three additional
years below the threshold in 2060). Therefore, because the Basalt boat launch would still be
available for access to the reservoir, and the change in frequency with which the recreation
threshold would be exceeded is less than 10% (8 years or less), these changes in elevation at San
Luis Reservoir under operation of Alternative 2C would not be adverse. Shoreline fishing would still
be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—
would be available. These changes would not be adverse.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at
Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less
than significant because the CALSIM II modeling results indicate that reservoir levels attributable to
Alternative 2C (2060) operations would fall below the individual reservoir thresholds either with
the same or reduced frequency than under the No Action Alternative (2060). These changes in
reservoir elevations would result in a less-than-significant impact on recreation opportunities and
experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At
Lake Oroville and Folsom Lake, because there would be fewer years in which the lake levels fall
below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts
would be considered beneficial impacts on recreation opportunities and experiences. At San Luis
Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point
boat launch, access to the Basalt boat launch would not substantially change. The modeled
additional three years of exceeding the recreation threshold attributable to operation of Alternative
2C (2060) relative to the No Action Alternative (2060) would be less than significant because it is a
less than 10% change (8 years or less). Operation of Alternative 2C would not substantially affect
water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-
significant impact. No mitigation is required.

Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a
Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to changes to boat passage and navigation as a result of maintenance of
structural facilities under Alternative 2C would be the same as described for Alternative 1A, Impact
REC-7, and would result in periodic temporary but not substantial effects on boat passage and
water-based recreational activities. Any effects would be short-term (less than 2 years) and
intermittent. Other facility maintenance activities would occur on land and would not affect boat
passage and navigation. Implementation of the environmental commitment to provide notification
of construction and maintenance activities in waterways (Appendix 3B, Environmental
Commitments) would reduce these effects. These effects are not considered adverse.

CEQA Conclusion: Effects on recreation resulting from the maintenance of intake facilities would be
short-term and intermittent and would not result in significant impacts on boat passage, navigation,
or water-based recreation within the vicinity of the intakes. In addition, implementation of the
environmental commitment to provide notification of construction and maintenance activities in
waterways (Appendix 3B, Environmental Commitments) would further minimize these effects.
Intake maintenance impacts on recreation would be considered less than significant because
impacts, if any, on public access or public use of established recreation facilities would last for 2
years or less. Mitigation is not required.
Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects related to changes in opportunities for land-based recreation as a result of maintenance of conveyance facilities under Alternative 2C would be the same as described for Alternative 1C, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 2C could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 2C would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory
game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.7). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.7). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.7). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.7).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2C would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of
aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.7).

Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.7).

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2 Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.7). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.7). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 2C would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM 19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental

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Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 2C would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM 19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental
Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 2C would generally have the same potential for incompatibilities with one or more plans and policies related to protecting recreation resources in the study area as described for Alternative 1C, Impact AES-12. Variation would result from construction of an operable barrier at the head of Old River. However, the operable barrier would fall under the same jurisdictions as discussed under Alternative 1C, and so, overall the potential for incompatibility is the same. As described under Alternative 1C, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of San Joaquin County, the alternative may be incompatible with county general plan policies that protect recreation resources in the study area.

CEQA Conclusion: The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

15.3.3.8 Alternative 3—Dual Conveyance with Pipeline/Tunnel and Intakes 1 and 2 (6,000 cfs; Operational Scenario A)

For the purposes of assessment of effects on recreation, Alternative 3 is the same as Alternative 1A, with the following exceptions.

- Alternative 3 includes Intakes 1 and 2 only.
- Alternative 3 has a different operations scenario (6,000 cfs).

Table 15-11 lists the recreation sites and areas that may be affected by Alternative 3, except that sites or areas affected by Intakes 3, 4, or 5, would not be affected under this alternative (Clarksburg Fishing Access) (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under Alternative 1A.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreation as a result of the post-construction location of water conveyance facilities associated with Alternative 3 would be the same as those described under Alternative 1A, Impact REC-1, although, there would be only two intake locations under Alternative 3. The proposed
location of the intake facilities, tunnels, and associated water conveyance facilities would not lie
within the designated boundaries of an existing public use recreation site, including parks, marinas,
or other designated areas. Therefore, there would be no adverse effects. Effects on recreation
related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also
see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.8, and Chapter 23, Noise, Section
23.4.3.8, for additional discussion of these topics.

CEQA Conclusion: The alternative would not locate alternative facilities that would result in the
permanent displacement of any well-established public use or private commercial recreation facility
available for public access. Therefore, impacts are considered less than significant. No mitigation is
required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences
as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to temporary disruption of recreation opportunities or experiences
under Alternative 3 would be similar to those described for Alternative 1A; however, only two
intake locations would be constructed under Alternative 3 (Intakes 1 and 2). Effects associated with
Alternative 3 construction of physical components would be anticipated to be less severe relative to
Alternative 1A for the Clarksburg Fishing Access and Stone Lakes NWR because Intakes 3, 4, and 5
would not be constructed. Construction of Alternative 3 intakes and water conveyance facilities
would result in temporary effects related to disruption of recreational opportunities and
experiences at five recreation sites in the study area during construction. Indirect effects on
recreation experiences may occur as a result of impaired access, construction noise, or negative
visual effects associated with construction.

Other Recreation Opportunities

On-Water Recreation

Cliff’s Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the
construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat
Storage sites are not within the construction impact area for the Byron Tract Forebay and related
facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall
outside of the impact area for noise, the overall recreation experience upstream or downstream of
these sites may fall within the noise impact area and could experience diminished recreation
opportunities because of the elevated noise levels as well as visual setting disruptions over the
course of intake installation. Overall, construction activities associated with the proposed water
conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would
occur Monday through Friday for up to 24 hours per day. In-river construction would be further
limited primarily to June 1 through October 31 each year. Although dewatering would take place 7
days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction
would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes,
resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to
experience a changed recreation setting.

Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect
nighttime views of and from the work area. This would affect any overnight camping at the
recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.8, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or area, and in-river construction activities primarily would be limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.8, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.8, Chapter 19, Transportation, Section 19.3.3.8, and Chapter 23, Noise, Section 23.4.3.8, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility,
as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.8, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.
Chapter 23, *Noise*, Section 23.4.3.8, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of Alternative 3 intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would be similar to those described for Alternative 1A; however, only two intake locations would be constructed under Alternative 3 (Intakes 1 and 2). While effects associated with this alternative would therefore be anticipated to be less severe than those from Alternative 1A, substantial conflicts with navigation would remain from the temporary barge facilities.
Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, or tubing are also low. In addition, there would be sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. These effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed construction and barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.
CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 3 would be similar to those described under Alternative 1A, Impact REC-4. However, only two intake locations (Intakes 1 and 2) would be constructed under Alternative 3, so effects associated with construction of physical components would be anticipated to be less severe.

As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). Under this commitment, RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-
1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g).

Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 3 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from operation of Alternative 3 would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

NEPA Effects: Operation of Alternative 3 would result in changes in the frequency with which the end of September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

Existing Conditions (CEQA Baseline) Compared to Alternative 3 (LLT-2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 3 there would be from 1 to 20 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total...
differences between Existing Conditions and Alternative 3 cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 3 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 3.

**No Action Alternative (2060) Compared to Alternative 3 (2060)**

The comparison of Alternative 3 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

In comparisons of Alternative 3 (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 3 operations, with the exception of San Luis Reservoir, would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Oroville Reservoir, Folsom Lake, and New Melones Lake and would be considered beneficial effects of Alternative 3 operations. Operation of Alternative 3 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 3 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 8 additional years relative to the No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir boating threshold for the Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is accessible to elevation 340 feet, operations under Alternative 3 (2060) would result in one less year for which reservoir elevations would fall below the recreation threshold relative to the No Action Alternative (2060) condition. This is considered a beneficial effect on recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at north- and south-of-Delta reservoirs would be less than significant because, with the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 3 (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. Operation of Alternative 3 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that under Alternative 3 (2060) operations relative to the No Action Alternative (2060), reservoir levels could exceed the recreation threshold up to 8 additional years at the Dinosaur Point boat launch, while access to the Basalt boat launch would not substantially change (one less year).
These are less than 10% changes and would not result in a substantial reduction in recreation opportunities or experiences at this reservoir. Overall, these conditions represent improved recreation conditions under operation of Alternative 3 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is required.

Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities under Alternative 3 would be similar to those described for Alternative 1A; however, maintenance activities would only be necessary for two intake facilities under this alternative. Maintenance would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to land-based recreation opportunities as a result of maintenance of conveyance facilities under Alternative 3 would be similar to those described for Alternative 1A, Impact REC-8; however, under Alternative 3, only two intake facilities would be constructed. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 3 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed
water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 3 would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.
Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.8). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.8). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Effects on boating-related recreation activities stemming from implementation of the conservation measures under Alternative 3 would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.8). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.8).

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.
Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.8). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.8). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 3 would have similar impacts on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 3 would generally have the same potential for incompatibilities with one or more plans and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 1A, Impact AES-12. The primary difference under Alternative 3 is that only Intakes 1 and 2 would be constructed. As described under Alternative 1A, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area.
CEQA Conclusion: The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

15.3.3.9 Alternative 4—Dual Conveyance with Modified Pipeline/Tunnel and Intakes 2, 3, and 5 (9,000 cfs; Operational Scenario H)

Alternative 4 includes the construction of three north Delta intake facilities (Intakes 2, 3, and 5) between Clarksburg and Walnut Grove. An operable barrier would be placed at the head of Old River at the confluence with the San Joaquin River. Table 15-15 lists the recreation sites and areas that may be affected by Alternative 4. Clifton Court Forebay and Cosumnes River Preserve are the only recreation facilities that fall within the construction footprint (Mapbook Figure 15-4). Specific effects on recreation areas or sites are discussed below.

Table 15-15. Recreation Sites Potentially Affected by Construction of Alternative 4

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Primary Alternative Feature</th>
<th>Potential Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stone Lakes National Wildlife Refuge</td>
<td>Intake; Potential Borrow Area; Shaft Location; Reusable Tunnel Material Area; Transmission Lines</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Clarksburg Boat Launch (Fishing Access)</td>
<td>Intake; Intake Work Area</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Cosumnes River Preserve</td>
<td>Shaft Location; Reusable Tunnel Material Area; Barge Unloading Facility; Safe Haven Work Area; Reusable Tunnel Material Conveyor Facility; Tunnel Work Area; Transmission Lines</td>
<td>Surface impact; Noise and visual disturbances</td>
<td>Ongoing; up to 8 years (long term)</td>
</tr>
<tr>
<td>Wimpy’s Marina</td>
<td>Tunnel Work Area; Transmission line</td>
<td>Noise and visual disturbances</td>
<td>Up to 8 years (long term)</td>
</tr>
<tr>
<td>Westgate Landing Park</td>
<td>Tunnel Muck Area</td>
<td>Noise and visual disturbances</td>
<td>Up to 8 years (long term)</td>
</tr>
<tr>
<td>Delta Meadows</td>
<td>Forebay and Spillway; Transmission Line</td>
<td>Noise and visual disturbances</td>
<td>Ongoing; up to 5 years (long term)</td>
</tr>
<tr>
<td>Bullfrog Landing Marina</td>
<td>Safe Haven Work Area</td>
<td>Noise and visual disturbances</td>
<td>Up to 8 years (long term)</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Canal; Control Structure; Forebay; Forebay Overflow Structure; Shaft Location; Reusable Tunnel Material Area; Canal Work Area; Control Structure Work Area; Forebay Dredging Area; Barge Unloading Facility; Siphon Work Area; Transmission Lines</td>
<td>Surface impact; Noise and visual disturbances</td>
<td>Ongoing; up to 7 years (long term)</td>
</tr>
</tbody>
</table>


Note: Construction duration information is approximate and subject to further revision.
Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Alternative 4 conveyance facilities include elements that would be permanently located in two existing recreation areas: Cosumnes River Preserve (tunnel, RTM area east of Eagle Tree on the northern end of Staten Island, and a RTM area on the southern end of Staten Island) and Clifton Court Forebay (Table 15-15 and Mapbook Figure 15-4). Additionally, proposed RTM areas near Twin Cities Road could interfere with recreational-related activities on DWR-owned parcels that currently host a water ski school and a venue for hound races.

In the Cosumnes River Preserve, an east-west permanent transmission line would be constructed adjacent to the northern boundary of the preserve along Lambert Road, where CDFW manages the lands as an ecological reserve. There is no public access permitted within this part of the preserve; therefore, the placement of the transmission line would not displace any recreational facilities. A tunnel running north to south would be located northeast of Walnut Grove from the intermediate forebay south through Staten Island in land managed by The Nature Conservancy. Tunnel construction would be underground and would not permanently displace any recreation facilities or lands within the preserve. No recreational opportunities would be permanently displaced, disrupted, or relocated by placement of the tunnel at this location. A temporary work area would also be built north east of Walnut Grove. A tunnel shaft, a launch shaft, a vent shaft, two reusable tunnel material areas and a conveyor facility, two temporary access roads, a permanent access road, temporary work areas, and a temporary barge unloading facility would be built on Staten Island (Table 15-15 and Mapbook Figure 15-4). Most recreation takes place near the visitor's center near Middle Slough, approximately 1.5 miles east of the construction footprint. Recreationists use North Staten Island Road for wildlife viewing, but there are no formal recreation facilities in the western areas of the preserve. Temporary features would be returned to preconstruction conditions. The placement of RTM areas, shaft locations, and a permanent access road would cause permanent surface impacts and would permanently displace portions of the preserve that may be used by recreationists. However, they would not result in the permanent loss or closure of a facility or activity because visitors would still be able to access North Staten Island Road for wildlife viewing. While recreational activities could be disrupted at ponds used for water ski instruction and hound racing, access to these parcels is subject to lease agreements with DWR. Due to the nature of these lease agreements, these activities could not reasonably be expected to continue for the long-term with any definitiveness, therefore, these facilities would not be considered long-term and/or well-established recreational facilities. Additionally, regardless of any disruption in these activities, there would continue to be extensive opportunities for waterskiing throughout the Delta. BDCP proponents would also contribute funds for the construction of new recreation opportunities, including hunting opportunities, as described in Appendix 3B, Environmental Commitments, Section 3B.2.3. Therefore, the location of the proposed water conveyance facilities would not result in the permanent displacement of existing well-established public use or private commercial recreation facilities, and would not cause adverse effects. While RTM areas are considered permanent surface impacts for the purposes of impact analysis, it is anticipated that the RTM would be removed from these areas and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material, as described in Appendix 3B, Environmental Commitments.

In the Clifton Court Forebay, permanent siphons, canals, forebay embankment areas, a control structure, and a forebay overflow structure would be built. A permanent reusable tunnel material
area northwest of Italian Slough is within the Clifton Court Forebay recreation area but is not anticipated to hinder recreation opportunities. Temporary transmission lines, work areas, and a dredging area would also be built. There are no formal recreation facilities at Clifton Court Forebay, although well-established recreation, mostly fishing and hunting, takes place at the southern end of the forebay along the embankment. This access would be lost during construction, but once new embankments are built, recreation could again occur. The post-construction location of the water conveyance facilities would not result in permanent displacement of well-established recreation facilities available for public access. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.9, and Chapter 23, Noise, Section 23.4.3.9, for additional discussion of these topics.

**CEQA Conclusion:** The alternative would include the placement of permanent RTM areas, shaft locations, and an access road that would cause permanent surface impacts to Cosumnes River Preserve and would displace portions of the preserve that may be used by recreationists. However, they would not result in the permanent loss or closure of a facility or activity because visitors would still be able to access North Staten Island Road for wildlife viewing. While recreational activities could be disrupted at ponds used for water ski instruction and hound racing, access to these parcels is subject to lease agreements with DWR. Due to the nature of these lease agreements, these activities could not reasonably be expected to continue for the long-term with any definitiveness, therefore, these facilities would not be considered long-term and/or well-established recreational facilities. Additionally, regardless of any disruption in these activities, there would continue to be extensive opportunities for waterskiing throughout the Delta. BDCP proponents would also contribute funds for the construction of new recreation opportunities, including hunting opportunities, as described in Appendix 3B, Environmental Commitments, Section 3B.2.3. Therefore, this alternative would not result in the permanent displacement of well-established public use or private commercial recreation facilities available for public access. Impacts are considered less than significant. No mitigation is required.

**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Two recreation sites, Clifton Court Forebay and Cosumnes River Preserve, are within the construction footprint. A total of six recreation sites or areas are within the 1,200 to 1,400-foot indirect impact area associated with aboveground construction of the proposed water conveyance facilities (CM1) (see Chapter 23, Noise, Section 23.4.3.9). The effects that could occur at each potentially affected recreation site are discussed below. Potential indirect effects on recreation include access, construction noise, and changes in the visual character of the area surrounding the recreation sites, as well as reduced wildlife-related recreational opportunities due to nearby noise effects. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.9, Chapter 19, Transportation, Section 19.3.3.9, and Chapter 23, Noise, Section 23.4.3.9, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively.

**Stone Lakes National Wildlife Refuge**

Private and public use areas within the Stone Lakes NWR fall within the indirect impact area. No public recreation facilities are located on the privately held lands within the NWR boundary (U.S.
The public use areas of Stone Lakes NWR include the Beach Lake and North Stone Lake Units of the NWR.

The northern section of Stone Lakes NWR is adjacent to Intakes 2 and 3, and the southern portion is approximately 1 mile from Intake 5. Recreation does occur in the northernmost section of Stone Lakes NWR, which would be east of a potential borrow/spoil area associated with Intake 2 and could cause noise and visual disturbances to recreationists. Construction of the proposed 230 kV and 69 kV permanent transmission lines would be constructed to the west and south of the North Stone Lake Unit, and could cause noise and visual disturbances to visitors in the refuge for up to 3.5 years. Access to the refuge would be preserved, but because of the proximity of the alignment and associated construction work areas and borrow/spoil areas, there could be effects on wildlife viewing and environmental education opportunities within the Stone Lakes NWR. Because construction would primarily occur Monday through Friday, year-round, there could be temporary effects on wildlife viewing and some environmental education opportunities that depend on the presence of wildlife. Construction related to intakes could take up to five years. Hiking, interpretation, and some environmental education opportunities would still be feasible within the NWR; however, refuge visitors would experience a long-term reduction of recreation opportunities and experiences due to construction noise and visual disruptions, resulting in reduced opportunities for wildlife viewing. However, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat and recreational opportunities. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, mitigation would be available to address effects on nesting birds, waterfowl populations, and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP3 Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating, depending on the location. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, and subsidence reversal.

**Clarksburg Boat Launch (Fishing Access)**

The Clarksburg Boat Launch is on the west bank of the Sacramento River across the river from the proposed Intake 3 site. Access to the Clarksburg Boat Launch would be maintained using County Road E9 (also referred to as County Highway [CH] or Old River Road); access would not be expected to be a concern because most of the construction activity would take place on the east side of the

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3 As described in Chapter 1, Introduction, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.
Sacramento River. On-water access to the fishing site, as well as use of the boat ramp, would not be affected by construction. Indirect construction noise effects on recreation in the vicinity of the Clarksburg Boat Launch would last about 5 years with construction of the intake and related facilities primarily ongoing Monday through Friday for up to 24 hours each day. This would be considered a long-term adverse effect. In addition, because of the relatively high groundwater level at all intake locations and pumping plant sites, dewatering would be necessary to provide a dry workspace. As discussed in Chapter 3, Description of Alternatives, Section 3.6.1, dewatering would take place 7 days per week and 24 hours per day and would be initiated 1–4 weeks prior to excavation. Dewatering would continue until excavation is completed and the construction site is protected from areas with high groundwater levels. Construction of the intake in this area would be long term and would also substantially alter the recreation setting for views from the boat launch/fishing access site. Therefore, constructing the proposed water conveyance facilities would result in long-term reduction of recreational opportunities or experiences.

**Cosumnes River Preserve (Private Lands and CDFW Ecological Reserve)**

Cosumnes River Preserve provides opportunities for limited fishing and hunting, hiking, paddling, wildlife viewing, and environmental education. Because public access is concentrated around the visitor center which is located approximately 1.5 miles east of the alternative alignment, a majority of public recreation activities would likely take place outside of the construction impact areas. However, Staten Island, where a portion of Cosumnes River Preserve is located and managed by The Nature Conservancy, is a popular birdwatching location. Table 15-15 and Mapbook Figure 15-4 identify the project features that would be constructed near or through preserve lands. As discussed in Impact Rec-1, a proposed permanent 230 kV transmission line would be constructed to run east-west, adjacent to the northern boundary of the preserve along Lambert Road, where CDFW manages the lands as an ecological reserve. There is no public access permitted within this part of the preserve. Proposed temporary 230 kV and 34.5 kV transmission lines would run through the preserve northeast of Walnut Grove to Eagle Tree, and through the southern end of Staten Island. These portions of the preserve are managed by The Nature Conservancy and do not provide formal recreation facilities; however, visitors do access these areas along North Staten Island Road for wildlife viewing. Construction of the proposed transmission lines would cause temporary noise and visual disturbances to visitors for up to 3.5 years. A tunnel running north to south would be located northeast of Walnut Grove from the intermediate forebay south through Staten Island in land managed by The Nature Conservancy. Tunnel construction would be underground and would not permanently displace any recreation facilities or lands within the preserve. No recreational opportunities would be permanently displaced, disrupted, or relocated by placement of the tunnel at this location. A temporary work area would also be built north east of Walnut Grove. A tunnel shaft, a launch shaft, a vent shaft, two reusable tunnel material areas and a conveyor facility, two temporary access roads, a permanent access road, temporary work areas, and a temporary barge unloading facility would be built on Staten Island (Table 15-15 and Mapbook Figure 15-4). While RTM areas are considered permanent surface impacts for the purposes of impact analysis, it is anticipated that the RTM would be removed from these areas and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material, as described above and in Appendix 3B, Environmental Commitments. During construction, access to the preserve along North Staten Island Road could be affected. Construction primarily would take place Monday through Friday, for up to 24 hours per day with dewatering 7 days per week and 24 hours per day. Construction noise and views could affect wildlife viewing and environmental education opportunities for docent-guided tours.
Construction of the proposed water conveyance facilities would reduce the amount of area available for wildlife viewing in Cosumnes River Preserve, resulting in a substantial long-term reduction of recreation opportunities and experiences. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP\textsuperscript{4} Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Implementation of these conservation measures would increase wildlife viewing opportunities.

Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

**Wimpy’s Marina**

Wimpy’s Marina is a private boating facility located on the south fork of the Mokelumne River southeast of Walnut Grove. It contains 22 berths and a ramp, along with RV sites, a bait shop, and public fishing access. The marina is within the noise and visual disturbance impact area, and is across the river from a tunnel corridor, a vent shaft, a temporary tunnel work area, a temporary access road, and a temporary transmission line. Access to the marina from West Walnut Grove Road will be maintained during construction. On-water access to the marina and use of the marina’s boating facilities would not be affected by tunnel/pipeline construction activities. Boating opportunities would still be feasible at the marina during construction of the tunnel/pipeline and temporary work area. Construction of the tunnel and use of the temporary work area would take up to 8 years and would be considered a long-term adverse effect. Construction of the access roads would both take up to 2 years, which would be considered a short-term effect (2 years or less).

Construction of the temporary 230 kV transmission line could take up to 3.5 years. During construction it is possible that marina users would be disturbed by noise and visual disruptions related to the construction activities. Anglers on the river near the marina and across from the construction area would also experience noise and visual disturbances from construction.

**Westgate Landing Park**

San Joaquin County manages the 15-acre Westgate Landing Regional Park on the Mokelumne River. The park provides camping, fishing, picnicking, and boating opportunities. It has 14 campsites (RV and tent, but no hookups), 1 fishing pier, 9 picnic sites, and 24 boat slips available for overnight docking (San Joaquin County 2008c). Reusable tunnel material areas would be used during tunnel construction, for up to 8 years, and would adversely affect the recreation experience of visitors across the river due to noise and visual disturbances. Construction primarily would take place Monday through Friday, for up to 24 hours per day. Construction noise could cause adverse effects on wildlife viewing and environmental education opportunities for docent-guided tours.

\textsuperscript{4} As described in Chapter 1, Introduction, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.
**Delta Meadows**

According to the California Department of Parks and Recreation website at the time of this draft EIR/S, the Delta Meadows River Park is closed to the public and has no visitor services. It still serves as a preserve, and is a popular mooring site among boaters. This analysis describes the park as if it is accessible to recreationists. On-water access to the mooring site would not be affected. Permanent and temporary features of the proposed water conveyance facilities would cause ongoing noise and visual disturbances to visitors. Construction of a proposed temporary 230 kV transmission line that would run east of Delta Meadows could cause noise and visual disturbances for up to 3.5 years. The intermediate forebay and spillway are adjacent to the northern corner of Delta Meadows River Park, across Twin Cities Road. Construction primarily would take place Monday through Friday, for up to 24 hours per day. Construction noise, as well as operation and maintenance of the intermediate forebay and spillway, could adversely affect wildlife viewing and environmental education opportunities for potential visitors.

**Bullfrog Landing Marina**

Containing 43 berths, Bullfrog Landing Marina is on Middle River within the noise and visual disturbance impact area surrounding the tunnel/pipeline alignment across Bacon Island. The marina is immediately west of a safe haven work area used for tunnel construction. On-water access to the marina and use of the marina’s boating facilities would not be affected by tunnel construction activities. Boating opportunities would still be feasible at the marina during construction of the tunnel and use of the safe haven work area. During construction it is possible that marina users would be disturbed by noise and visual disruptions related to the construction activities, which could last up to 8 years, resulting in a long-term adverse effect. Anglers on the river between the marina and the construction area would also experience noise and visual disturbances from construction.

**Clifton Court Forebay**

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the south side of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west and south shores of the forebay, although some visitors walk or ride a bike around the forebay to reach other fishing and hunting locations. Visitors to these areas will experience a long-term reduction of recreational opportunities and experiences as a result of the proposed water conveyance facilities. Access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the Clifton Court Forebay expansion, control structures, shafts, work areas, barge unloading facility, reusable tunnel material areas, forebay dredging area, and installation of transmission lines would take up to 7 years. Construction would primarily occur Monday through Friday for up to 24 hours per day. The opportunities for visitors who use the southern part of the forebay would be affected the most because of its proximity to the proposed construction areas. While the forebay is expanded and the new embankment is built, recreational visitors would lose access to the existing bank recreational activities. Construction would also cause noise and visual disturbances which would could deter fish and wildlife and result in reduced opportunities for fishing or hunting, as well as adversely affect the ambient recreation setting and recreation experience. Construction during waterfowl hunting season would affect recreational hunting in the area to the degree that use is temporarily degraded. As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.9,
mitigation would be available to address the effect on nesting birds and waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP\(^5\) Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWN1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Other Recreation Opportunities

On-Water Recreation

There are no recreation sites within the impact area for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the construction impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of construction. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 8 years depending on the site. Work would occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.9, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Construction of Alternative 4 intakes and water conveyance facilities would result in disruption to recreational opportunities. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Overall,

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\(^5\) As described in Chapter 1, Introduction, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.
construction may occur year-round and last from 1 to 8 years at individual construction sites near
recreation sites or areas and in-river construction would be primarily limited to June 1 through
October 31 each year, which would result in a long-term reduction of recreational opportunities or
experiences.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could
have an adverse effect on waterfowl if they were present in or adjacent to work areas and could
result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could
indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation
measures, environmental commitments, and conservation measures would provide several benefits
to waterfowl habitat, which would result in increased recreational opportunities. Mitigation
Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds,
would be available to address these effects. In addition, in areas near greater sandhill crane habitat,
construction-related disturbances (noise and visual), installation of transmission lines, or habitat
degradation associated with accidental spills, runoff and sedimentation, and dust could have
adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on
sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31
(Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill
crane, would be implemented by the BDCP proponents where determined necessary for all covered
activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix
3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental
Commitments, DWR would implement an environmental commitment that would dispose of and
reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes
such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term
of the action alternatives, implementation of CM3 and CM11 will result in protection and
enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation
Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for
covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also
protect cultivated lands, which will benefit sandhill crane and other species. Implementation of
CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on
approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal
pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter
4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25
of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility,
as well as a new boat launch facility within the footprint of the North Delta diversion facilities.
Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours,
bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.9, identifies a number of mitigation
measures that would be available to address construction-related visual effects on sensitive
receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of
visual barriers between construction work areas and sensitive receptors (AES-1b), and locating
concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In
addition, the chapter identifies measures to address longer term visual effects associated with
changes to the landscape/visual setting from construction and the presence of new water
conveyance features. These include developing and implementing a spoil/borrow and RTM area
management plan (AES-1c), restoring barge loading facility sites once they are decommissioned
(AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e),
To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments, although this mitigation measure (TRANS-1c) would require cooperation from the affected jurisdictions, and therefore there is no way to guarantee its effectiveness.

Chapter 23, Noise, Section 23.4.3.9, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects

restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.
related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion**: Construction of the Alternative 4 intakes and related water conveyance facilities would result in permanent and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would occur year-round. Mitigation measures, environmental commitments, and BDCP AMMs would reduce some construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Construction-related impacts on informal fishing access sites near the proposed water conveyance facilities, such as along the east bank of the Sacramento River, in the vicinity of the proposed intakes, and in the vicinity of the expanded Clifton Court Forebay, would be considered significant because construction would alter the river bank and/or restrict access, making these sites unusable. To compensate for the loss of these informal sites during construction, the BDCP proponents will enhance nearby formal fishing access sites, including partnering with Yolo County to enhance the Clarksburg Fishing Access site on the west bank of the Sacramento River, and with the Sacramento County Department of Regional Parks to enhance the Cliffhouse Fishing Access site on the east bank of the Sacramento River and the Georgiana Slough Fishing Access site east of the Sacramento River, and with Contra Costa County to enhance fishing sites near Clifton Court Forebay, as well as other nearby sites. Prior to construction of the proposed intakes, the BDCP proponents will ensure adequate signage will be placed at the informal sites that would be directly affected by construction of the intakes, directing anglers to the formal sites. Upgrading the existing fishing access sites will be completed prior to beginning construction of the intakes.

As part of design of the intakes, the BDCP proponents will ensure that public access to the Sacramento River, including fishing access, will be incorporated into the design of the intakes. The access sites will be placed a reasonable distance from the intake to ensure the safety of recreationists and to compensate for the loss that would occur as a result of constructing the intakes.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would occur during construction of Alternative 4. Construction of the three intakes would involve installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the temporary barge unloading facilities and siphons would also affect navigation for recreationists. Alternative 4 also would involve construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-4).
**Intakes**

To allow for construction of intakes, cofferdams would be constructed within the river channel. The cofferdams would vary in size according to intake location, but would range from 740 to 2,440 feet in length and would extend into the river channel up to 120 feet, depending on location. This would include a 25-foot buffer zone around each cofferdam. Although boats would be unable to use the portion of the waterway where construction was occurring, the river in the vicinity of the intake construction sites would remain open to boat passage at all times. The river is approximately 500–700 feet wide near the proposed intakes, which would leave most of the channel width (approximately 380–580 feet) open to boat passage, providing ample room for the boat traffic observed to occur in the area to pass without difficulty and minimizing possible traffic congestion.

Temporary in-water construction zone restrictions would be in place. These measures would include a speed-restricted zone extending upstream and downstream of river construction areas to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific safety features, including determination of the speed-restriction zone would be developed under the Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps.

Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary reduced-speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or fishing are also low, but effectively would be eliminated in the vicinity of the intakes for the duration of construction (up to 4 years at each intake location). However, implementation of separate, non-environmental commitments as set forth in Appendix 3B, Environmental Commitments, relating to the enhancement of recreational access and control of aquatic weeds in the Delta would reduce these effects. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. However, this could still result in a reduction of recreational navigation opportunities would be considered adverse because, although temporary, the effects would be long-term, lasting more than 2 years.

**Siphons**

Construction of two of the three siphons associated with Alternative 4 would result in temporary obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters. The siphons would cross one watercourse, one existing water facility, and one highway and rail line:

- Italian Slough
- South Clifton Court Forebay Outlet
- Byron Highway/Southern Pacific Railroad (SPRR)
Culvert siphons would be constructed using cofferdams and open cut-and-cover construction methods with conventional cast-in-place concrete structures. In each phase, a temporary cofferdam surrounding the work area would be installed that would occupy as much as one-half the width of the waterway.

The Byron Highway/SPRR siphon would not be built in an area where recreation occurs, so it would not cause a long-term reduction in recreational navigation opportunities.

Culvert siphons at Italian Slough and the South Clifton Court Forebay Outlet would be constructed in two phases, each phase lasting approximately one year. The first phase would entail the installation of a temporary cofferdam for half of the total length of the culvert siphon to be constructed inside the cofferdam. During the second phase, the cofferdam would be reinstalled across the other half of the siphon, and the remainder of the structure would be constructed and backfilled. Construction of the cofferdams would occur from August to November.

The South Clifton Court Forebay Outlet siphon would lie underneath the existing Clifton Court Forebay outlet. This crossing is a constructed waterway that connects the existing Clifton Court Forebay to the Approach Canal to Banks Pumping Plant. It would not cause a long-term reduction in recreational navigation opportunities.

Use of the waterway at Italian Slough would be allowed to continue during construction, albeit with appropriate temporary construction zone restrictions in place for marine safety. The proposed Italian Slough siphon would lie within the Byron Tract approximately 3 miles east of Byron and less than 2.5 miles south of Discovery Bay. Lazy M Marina is approximately 1.75 miles from the siphon site. The marina provides about 35 berths, substantial dry storage, and a boat ramp and is likely the source of most boat traffic on Italian Slough.

Boat traffic volume in the vicinity of the siphon on Italian Slough may be high at times because of the proximity of this marina. Because boat traffic would be confined to a limited portion of the channel by the cofferdams, increased boat traffic congestion is likely to occur during peak use times (primarily summer weekends). Although boats would not be able to use the portion of the waterway where construction was occurring, the use of each of these waterways for recreational navigation would be allowed to continue during construction. This would not result in a long-term reduction in recreational navigation opportunities.

**Temporary Barge Unloading Facilities**

Alternative 4 includes five barge unloading facilities to be built on or near the tunnel alignment at riverbank locations about 4-9 miles apart (Mapbook Figure 15-4). The facilities would be built on the following waterways: South Mokelumne River, San Joaquin River, Middle River, Old River, and Italian Slough. The facilities would be used to transfer pipeline construction equipment and materials to and from construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. All barge facilities would have temporary in-water construction zone restrictions including a speed-restricted zone extending upstream and downstream of construction within the waterway to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific safety features, including determination of the speed-restriction zone, and notification procedures would be developed under the Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Within the speed-restricted zones high-speed recreation
(e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Specific effects that could occur at each barge unloading facility site are discussed below. Effects on recreation in the vicinity of these sites would last approximately 5 years and would be considered a long-term effect. Construction would primarily occur Monday through Friday and last for up to 24 hours per day. In-river construction primarily would be limited to June 1 through October 31 each year. However, the barges would remain in place for the duration of the construction period and still present a temporary barrier to boats and related recreation. Post-construction, temporary barges would be removed and the ability to navigate rivers and channels would return to previous conditions.

**South Mokelumne River**

The South Mokelumne River barge unloading facility would be on the southern end of Staten Island and would occupy about 1,000 feet of the east riverbank. The river channel is relatively narrow at this location (about 400 feet wide, as compared to 500–700 feet wide at the intake locations). Therefore, the barge facility and barge operations at this location could occupy a substantial portion of the river, constricting boat passage. The nearest boating facilities are approximately 1 mile away. Because boat traffic would be confined to a limited portion of the channel, increased boat traffic congestion is likely to occur during peak use (primarily summer weekends).

**San Joaquin River**

The San Joaquin River barge unloading facility would be on the west side of Bouldin Island, on a wide bend in the river, and would occupy about 1,000 feet of the riverbank. The river channel is more than 2,000 feet wide at this location. Therefore, even if the barge facility and barge operations at this location occupied a substantial portion of the river, several hundred feet of unimpeded channel width would remain, and there would be little effect on boat passage.

**Middle River**

The Middle River barge unloading facility would be on the north side of Bacon Island and would occupy more than 1,000 feet of the riverbank, about 500 feet west of Connection Slough. The river channel is about 400 feet to an island in the middle of the river. Therefore, boats could bypass the barge facility and barge operations at this location by navigating around the other side of the island. This could constrict boat passage on the northern side of the river. Peak boat traffic volume may be high at this location. Because boat traffic would be confined to a limited portion of the channel, increased boat traffic congestion could occur during peak use times (primarily summer weekends). Bypassing the barge unloading facility, coupled with signage and information outreach to be implemented as part of the Mitigation Measure TRANS-1a traffic management plans would be available to minimize congestion and delay at this barge facility site.

**Old River**

One barge unloading facility would be on the northwest side of Victoria Island along the Old River, less than two miles from Discovery Bay. It would occupy more than 1,000 feet of the river banks near the junction of Woodward Canal. The river is about 400 feet wide at this location. The barge facility and barge operations at this location would leave more than 200 feet of passageway around the unloading facility. Peak boat traffic volume is likely high at this location; therefore, if boat passage continued, increased boat traffic congestion could occur during peak use (primarily summer weekends) because boat traffic would be confined to a limited portion of the channel. The
Woodward Canal in the vicinity of the barge unloading facilities is a known location for waterskiing and wakeboarding.

**Italian Slough**

The Italian Slough barge unloading facility would be on the west side of Byron Island to the northwest of Clifton Court Forebay, and would occupy more than 400 feet of the riverbank. The river channel is less than 300 feet at this location. Therefore, the barge facility and barge operations at this location could constrict boat passage. Peak boat traffic volume may be high at this location. Because boat traffic would be confined to a limited portion of the channel, increased boat traffic congestion could occur during peak use times (primarily summer weekends). Signage and information outreach would be implemented as part of the Mitigation Measure TRANS-1a traffic management plans that would be available to minimize congestion and delay at this barge facility site.

Construction of the temporary barge unloading facilities would result in adverse effects to boat passage and navigation on waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Construction of the operable barrier at the head of Old River would have only short-term effects on recreational opportunities on Old River. The barrier would have a boat lock that would restore boating access once construction is complete.

Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including waterway navigation elements. The following environmental commitments would also reduce effects on water-based recreation (water-skiing, wakeboarding, tubing).

Currently, invasive aquatic vegetation can limit access to boats and reduce swimming areas. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. CM13 (*Invasive Aquatic Vegetation Control*) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. BDCP would contribute funds to further the DBW’s aquatic weed control programs in the Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP, as described in Appendix 3B, *Environmental Commitments*.

Implementation of CM13 (*Invasive Aquatic Vegetation Control*) and the BDCP proponents’ environmental commitment to fund programs for aquatic week control would create and rehabilitate alternative recreation opportunities for those eliminated during construction.
BDCP proponents would ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Additionally, BDCP proponents would commit to contributing funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Delta Plan R11. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Delta Plan R13. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. Potential areas for use of funds include, but are not limited to: the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta.

Nonetheless, since these effects would be long-term, lasting approximately 5 years, they would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the construction of the intakes, temporary barge unloading facilities, siphons, and the operable barrier at the head of Old River. Impacts from intake and barge unloading facilities would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed construction and barge operations in the waterways.

While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, impacts from the intakes and barge unloading facilities would be long-term, and therefore considered significant and unavoidable. Construction of the operable barrier and the siphons would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. These components would cause less-than-significant impacts on recreational navigation on Old River and Italian Slough.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Sport fishing in the study area is a year-round activity, and includes bank fishing and boat fishing for a number of fish including striped bass, largemouth bass; green and white sturgeon; Chinook salmon, and American shad. Striped bass, American shad, and largemouth bass are all sport
fish species that were introduced into rivers for that purpose. Striped bass and largemouth bass are
regulated by CDFW for recreational fishing. Fishing likely occurs in all of the waterways where
water intake and barge unloading facilities would be located.

Under Alternative 4, construction of the water intakes, siphons, and operable barrier and placement
and use of barge unloading facilities during tunnel/pipeline construction would result in temporary
water quality effects (e.g., turbidity, accidental spills, disturbance of contaminated sediments);
elevated underwater noise conditions (associated with pile driving and other construction
activities); fish exposure to stranding and direct physical injury; and temporary exclusion or
degradation of spawning and rearing habitats. These temporary construction-related effects would
last for up to 5 years in the vicinity of intake and barge unloading facilities and could alter fish
populations such that recreational fishing opportunities in the study area would be affected.
Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the
vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish,
caus[ing recreationists to experience a changed recreation setting.

Construction of the expanded Clifton Court Forebay would not affect fish-accessible waterways and
therefore would not affect sport fish. Construction would cause a long-term reduction of up to 7
years for bank fishing that occurs on the embankment on the southern end of Clifton Court Forebay
while the forebay is expanded and a new embankment is constructed. Fishing would be permitted
again once construction is completed. However, this would result in a long-term reduction of fishing
opportunities. Mitigation Measure REC-2 would address these effects by ensuring access to nearby
fishing by enhancing formal fishing sites near the proposed water conveyance facilities, including
near Clifton Court Forebay, and providing adequate signage directing anglers to the formal sites.

Although fish populations likely would not be affected to the degree that fishing opportunities would
be substantially reduced, construction conditions would introduce noise and visual disturbances
that would affect the recreation experience for anglers. Although construction noise would be
temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24
hours per day and for up to 5 years near individual work sites. Visual setting disruptions could
distract from the recreation experience including on weekends. However, Mitigation Measures
AQUA-1a and AQUA-1b would avoid and minimize adverse effects on sport fish populations from
impact pile driving. Mitigation Measures NOI-1a and NOI-1b would address construction noise
effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to
the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation
measures would also be available to address construction-related visual effects on sensitive
receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of
visual barriers between construction work areas and sensitive receptors (AES-1b), and locating
cement batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In
addition, the chapter identifies measures to address longer term visual effects associated with
changes to the landscape/visual setting from construction and the presence of new water
conveyance features. These include developing and implementing a spoil/borrow and RTM area
management plan (AES-1c) (as discussed in Appendix 3C Construction Assumptions), restoring barge
loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments
to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations
upon removal of facilities (AES-1f), and implementing best management practices to implement a
project landscaping plan (AES-1g). As described in Appendix 3B, Environmental Commitments, RTM
would be removed from RTM storage areas (which represent a substantial portion of the permanent
impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material
for habitat restoration projects, or other beneficial means of reuse identified for the material. Anglers could move to other locations along the Sacramento River and throughout the Delta region. Although construction would occur for more than 2 years and cause a long-term reduction in fishing opportunities at one recreational site, construction of the proposed water conveyance facilities would not disperse fishing opportunities throughout the Delta. Additionally, mitigation measures are available to ensure access to and enhance nearby fishing sites, and to address noise and visual disturbances. The effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). Mitigation Measures AQUA-1a and AQUA-1b would avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established locations; enhance fishing sites near the proposed water conveyance facilities, including near Clifton Court Forebay; and provide adequate signage directing anglers to the formal sites. As described in Appendix 3B, Environmental Commitments, RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 4.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

**Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program**

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 4 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.9, they are typically limited to
specific rivers and not the population of that species as a whole. The effect is not adverse because it
would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from
operation of Alternative 4 would be considered less than significant because any impacts to fish and,
as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would
not impact the species population of any popular sportfishing species overall.

**Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-
of-Delta Reservoirs**

**NEPA Effects:** Generally, the peak recreation season at the reservoirs falls between May to
September. Reservoirs are usually at maximum storage volume and surface water elevation in May
and decline over the course of the summer through September. This analysis compares the results of
the CALSIM II end-of-September reservoir water surface elevations because typically this month has
the most instances when reservoir elevations fall below key recreation thresholds (i.e., number of
years out of the 82 simulated when the September end-of-month storage is less than the recreation
elevation threshold). Under these low surface water elevations, the overall usable reservoir area is
reduced and previously submerged islands or shoals may become exposed and affect boating safety.
In addition, shoreline recreation becomes degraded.

For each reservoir, a specific water surface level elevation was selected as the "recreation
threshold," an initial indicator to represent constrained boating conditions for the comparison of the
BDCP action alternative conditions to Existing Conditions (CEQA baseline) and the No Action
Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and
Table 15-12b). Additional consideration of other factors is discussed, for instance where the
modeling results show substantial changes to reservoir levels that may affect recreation at a
particular location (generally, this occurs for San Luis Reservoir). Also see Chapter 3, Description of
Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 4 (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 4 Operational Scenarios H1, H2, H3,
and H4 recreation thresholds would be exceeded more frequently at Trinity, Shasta, Oroville,
Folsom, and San Luis Reservoirs relative to Existing Conditions. These changes represent a greater
than 10% increase in the frequency the recreation thresholds are exceeded. However, as discussed
under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are
primarily attributable to sea level rise and climate change. It is not possible to specifically define the
exact extent of the changes due to implementation of the action alternative using these model
simulation results. Thus, the precise contributions of sea level rise and climate change to the total
differences between Existing Conditions and Alternative 4 cannot be isolated in this comparison.
Please refer to the comparison of the No Action Alternative (2060) to Alternative 4 (2060) for a
discussion of the potential effects on end-of-September reservoir and lake elevations attributable to
operation of Alternative 4.
**No Action Alternative (2060) Compared to Alternative 4 (2060)**

The comparison of Alternative 4 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*). As shown in Table 15-12a and Table 15-12b, Alternative 4 Operational Scenarios H1, H2, H3, and H4 would result in changes in the frequency with which the end-of-September reservoir levels at Trinity Shasta, Oroville, Folsom New Melones and San Luis Reservoirs would fall below levels identified as important water-dependent recreation thresholds. With the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels under Alternative 4 operations would either not change or would fall below the individual reservoir recreation thresholds less frequently than under No Action Alternative (2060) conditions. Operation of Alternative 4 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 4 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling results for San Luis Reservoir indicates there could be up to 11, 38, 28, and 46 additional years under Alternative 4 Scenario H1, H2, H3, and H4, respectively during which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. In addition, at the Basalt boat launch, which is accessible to elevation 340 feet, operations under Alternative 4 Scenarios H2 and H4 would result in 15 and 29 additional years during which reservoir elevations would fall below the recreation threshold relative to the No Action Alternative (2060) condition. This is a greater than 10% change and would be considered a substantial reduction in recreational boating opportunities at San Luis Reservoir. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. The reduction in surface elevations at San Luis Reservoir under Scenarios H1 and H2 and H4 would result in an adverse impact on recreation occurring at the reservoir by restricting access by boaters. Mitigation Measure REC-6 would be available to address this effect.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at north- and south-of-Delta reservoirs would be less than significant because, with the exception of San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 1A (2060) operations would either not change (New Melones Reservoir) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake, because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these effects would be considered beneficial effects on recreation opportunities and experiences. Operation of Alternative 4 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, although boating opportunities would be reduced more frequently for the Dinosaur Point boat launch and the Basalt boat launch would not substantially change. The reduction in reservoir access by boaters under Scenarios H2 and H4 would be significant because it is a greater than 10% change (8 additional years or more). Operations as modeled under Alternative 4 Scenarios H2 and
H4 could substantially affect recreational boating at San Luis Reservoir and could result in a significant impact. Mitigation Measure REC-6 would reduce this impact to less than significant.

**Mitigation Measure REC-6: Provide a Temporary Alternative Boat Launch to Ensure Access to San Luis Reservoir**

Consistent with applicable recreation management plans, DWR and Reclamation will work with DPR to establish a boat ramp extension at or near the Basalt boat launch or other alternative boat ramp site at San Luis Reservoir to maintain reservoir access in years when access becomes unavailable.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Intake maintenance, such as painting, cleaning, making repairs, conducting biofouling prevention, conducting corrosion prevention, and maintaining equipment could have a minor effect on boat passage and navigation in the Sacramento River. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat movement and result in slowing of Sacramento River boat traffic in the immediate vicinity of the affected intake structure and reduce opportunities for waterskiing, wakeboarding, or tubing in the immediate vicinity of the intake structures. However, boat passage and navigation on the river would still be possible around any barges or other maintenance equipment and these effects would be expected to be short-term (2 years or less). In addition, the areas around the proposed intake locations are not usually used for waterskiing, wakeboarding, or tubing, and many miles of the Sacramento River would still be usable for these activities during periodic maintenance events.

Maintenance of intake facilities would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Conveyance facility maintenance may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and would not affect recreation opportunities. Maintenance activities for these facilities would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance would
not result in any significant noise that would affect nearby recreational opportunities. Therefore, there would be no effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 4 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. CM2 would reduce migratory delays and loss of adult salmon, steelhead, and sturgeon at Fremont Weir and other structures; enhance rearing habitat for Sacramento River Basin salmonids; enhance spawning and rearing habitat for Sacramento splittail; and improve food sources for delta smelt downstream of the bypass. To achieve this, CM2 includes modifications to the Yolo Bypass that, in balance with existing uses, would benefit covered fish by increasing the frequency, duration, and magnitude of floodplain inundation and improving fish passage.

Yolo Bypass fishery enhancement would be achieved with site-specific projects to construct fish passage improvements and facilities to introduce and manage additional flows for seasonal floodplain habitat. Prior to construction for each project, the preparatory actions would include interagency coordination, feasibility evaluations, site or easement acquisition, modifications to agricultural practices, development of site-specific plans, and environmental compliance.

The YBFEP would propose a balance between important uses of the Yolo Bypass such as flood protection, agriculture, endangered terrestrial species habitat, fisheries habitat, the Yolo Natural Heritage Program, and managed wetlands habitat as described in existing state and federal land management plans associated with the Yolo Bypass Wildlife Area and existing conservation easements on private land.

Noise and the physical footprint associated with these physical modifications would temporarily affect the quality and access of fishing opportunities in the affected areas. The maximum extent of
inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. This modification in operations would affect onshore fishing opportunities. Shore fishing would be temporarily affected by reduced access to the popular deeper channels due to an increased floodplain footprint in the Yolo Bypass Wildlife Area. This conservation measure was designed, in part, to improve habitat for covered fish species, including Chinook salmon, green and white sturgeon, and steelhead. These habitat improvement elements would lead to increased populations of targeted fish species, which over time, could benefit recreational fishing opportunities. Thus, to the extent that access is available to anglers, the fishing experience for native sport species benefiting from this measure would improve based on hypothetical higher catch rates. Environmental commitments would be available to reduce the effects of inundation on fishing opportunities.

CM4 would provide for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. The extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. Tidal habitat restoration activities would lead to temporary decreases in boat and onshore fishing opportunities and quality due to the physical footprint, noise, odors, and other conditions created by site preparation and earthwork activities, including channel and bank modification in restoration areas. Tidal habitat restoration could permanently disrupt existing points of fishing access, eliminating recreational opportunities. Depending on the extent of recreational access granted to the public in new tidal habitat areas, however, this measure could also support expanded opportunity for shore-based and boat fishing. This conservation measure was designed, in part, to improve habitat for covered fish species, including Chinook salmon, green and white sturgeon, river and Pacific lamprey, and steelhead. CM4 would improve fish habitat which would be expected to lead to increased populations of targeted fish species, which over time, would benefit fishing experience associated with these and other target species that benefit from restored tidal habitat.

Another guiding principle in the design of CM4 is the limitation of environmental conditions that favor nonnative predator fish species, including striped bass. Predator removal measures would be highly localized and would not appreciably decrease Delta-wide abundance of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.9). The recreational experience associated with fishing for these species would not be expected to be substantially reduced. On balance, it is anticipated that CM4 would have a minor positive effect on the fishing experience in the Delta region.

CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle Rivers channels. While temporary earthwork and site preparation measures could temporarily limit recreational access and interfere with the quality of fishing in restoration areas, this measure would result in an increase in boat fishing opportunities as a result
of improvements in riparian habitat for a number of fish species and increased areas for boat
navigation. Similar improvements may also exist for onshore fishing, though current points of access
may be eliminated following implementation of restoration activities.

Within the first 40 years of Plan implementation, a total of 10,000 acres of seasonally inundated
floodplain would be restored under Alternative 4. Seasonally inundated floodplain restoration could
occur along channels in many locations in the north, east, and/or south Delta. These restoration
measures would result in a further increase in onshore and boat fishing opportunities due to
improvements in riparian habitat for fish; however, existing points of access may be modified or
disrupted.

CM6 would create benches on the outboard side of levees or create setback levees. Site preparation
and earthwork associated with the construction of these areas and potential access restrictions
would lead to temporary or permanent decreases in boat and onshore fishing quality and
opportunities. However, CM6 was designed, in part, to improve habitat for covered fish species,
including Chinook salmon, sturgeon, and steelhead. CM6 would improve the fishing experience
associated with these and other target species that benefit from enhanced channel margin habitat.
Another guiding principle in the design of this measure is the limitation of environmental conditions
that favor nonnative predator fish species, including striped bass. The recreational experience
associated with fishing for these species would be reduced by this measure. After 20 years of
implementation, the BDCP would cumulatively enhance 10 miles of channel margin habitat. After 30
years, this measure would cumulatively enhance 20 miles of channel margin. This measure would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. On
balance, it is anticipated that because of these habitat improvements and expected increase in
targeted fish populations, this measure would make a minor improvement to the fishing experience
in the Delta region.

CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the
late long-term. Areas chosen for implementation of this measure would be associated with
restoration and enhancement activities associated with CM4, CM5, and CM6. Restoration of riparian
habitat would support fish habitat by increasing the input of organic material and by increasing the
extent of shaded riverine aquatic (SRA) cover. By year 40 of implementation, the BDCP would
cumulatively restore 5,000 acres of riparian habitat. While construction activities associated with
this component may temporarily or permanently restrict some access for anglers and create
temporary conditions less favorable for fishing activities, this measure would improve fish habitat,
which would be expected to result in higher populations of targeted species and lead to an enhanced
fishing experience.

Under CM11 management plans for natural communities may be prepared for specific reserves or
for multiple reserves within a specified geographic area. Management and enhancement actions
would be implemented for the following natural communities: tidal aquatic and wetland, nontidal
aquatic and wetland, riparian, grasslands and associated seasonal wetland, inland dune scrub, and
agricultural lands and managed wetlands. Depending on the level of recreational access granted by
management plans, this measure could increase or decrease opportunities for anglers within the
Delta region.

CM12 would minimize adverse effects of methylmercury on covered fish species, including white
sturgeon and North American green sturgeon, and Sacramento splittail. This measure, if successful
in reducing predation caused as a byproduct of methylmercury and improving fish health, would
support an enhanced fishing experience for onshore and boat-based anglers.

CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth,
and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration
areas. Site-specific conditions and the intended goal would dictate the specific method of removal.
This measure is hypothesized to reduce predation mortality on covered species (juvenile salmon,
steelhead, and splittail) by reducing habitat for nonnative predatory fish and by increasing turbidity
levels. Increased turbidity could also support delta and longfin smelt foraging. Control of nonnative
aquatic vegetation could also support access to additional rearing habitat for covered species, as
well as increased food availability stemming from greater light levels for phytoplankton growth.
Operations associated with vegetation control, particularly mechanical removal, would
intermittently and temporarily affect the quality of fishing. However, this measure would increase
opportunities for onshore and boat fishing for species that are hampered by the presence of
excessive nonnative vegetation. While these activities would reduce the fishing experience related to
nonnative predatory fish, overall these efforts would not appreciably reduce Delta-wide abundances
of predatory game fish (i.e., largemouth bass, striped bass) and populations would not be
diminished to the extent that fishing opportunities would be adversely affected (refer to Chapter 11,
Fish and Aquatic Resources, Section 11.3.4.9).

CM14 would maintain dissolved oxygen (DO) levels above levels that impair covered fish species in
the Stockton Deep Water Ship Channel when covered species are present. The BDCP would operate
and maintain an oxygen aeration facility in the Stockton Deep Water Ship Channel to increase DO
concentrations. By improving conditions for covered and game fish species, this measure would
increase opportunities for onshore and boat fishing activities.

CM15 would reduce local effects of predators on covered fished species by conducting predator
control in areas with high predator density. Predator hot spots would be identified and control
methods would be adopted including the removal of predator hiding spots, modification of channel
geometry, targeted removal of predators, and other focused methods as dictated by site-specific
conditions and the intended outcome or goal. Preference for which hot spots to address would be
given to areas of high overlap with covered fish species, such as migratory routes or spawning and
rearing habitats. Predator control would decrease opportunities for onshore and boat fishing for
species targeted for removal but would improve fishing opportunities for game species benefiting
from reduced predation. If implementation includes a relaxation of regulations relating to bag limits
or size restrictions associated with predatory species, this measure would carry a beneficial effect
for anglers targeting these species as well. Overall, as for other CMs targeting predator species, these
efforts would not appreciably reduce Delta-wide abundances of predatory game fish such that
recreational fishing would be adversely affected (refer to Chapter 11, Fish and Aquatic Resources,
Section 11.3.4.9).

CM16 involves nonphysical fish barriers at the junction of channels with low survival of
outmigrating juvenile salmonids to deter fish from entering these channels. Nonphysical fish barrier
placement locations would include the Head of Old River, the Delta Cross Channel, and Georgiana
Slough, and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and
Clifton Court Forebay. Installation of these barriers could temporarily limit fishing activities by
creating noise and necessitating a physical footprint in existing fishing areas. This measure would
decrease opportunities for onshore and boat fishing in some channels but would support overall
native fish populations, resulting in a mixed, but minimal, effect on fishing opportunities across the Delta region.

To address the illegal harvest of covered species across the study area, under CM17, the BDCP Implementation Office would contribute funds directly to the CDFW Delta-Bay Enhanced Enforcement Program to hire and equip additional staff to improve enforcement against poaching of covered species. The program currently has a 10-warden squad; the BDCP would provide funds to hire and equip 23 additional staff, including 17 game wardens and 6 supervisory and administrative staff, to increase enforcement of fishing regulations. While this measure would curb illegal fishing activities and could result in greater regulatory burdens for law-abiding anglers as a result of increased inspection frequency, it would increase opportunities for a wider number of individuals through the enforcement of bag limits.

CM18 would establish new conservation propagation programs and expand the existing program for delta and longfin smelt. This measure would include development of a delta and longfin smelt conservation hatchery by USFWS. The specifications and operations of this facility have not been developed. The final selection of a location for the facility will involve additional environmental review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). One site is northwest of the city limits and could be used for a supplementation production facility. This site is not near any existing well-established recreation sites or opportunities and is approximately 1 mile from the Sacramento River such that future construction and operation activities would not be expected to affect water-based recreation opportunities and experiences. The other site is a former Army Reserve on the west river bank, south of the city limits, that would be developed as a genetic refuge and research facility. Construction at this site could affect recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the site, and boating (including boat fishing) on the Sacramento River, depending on noise levels and the degree of visual disturbances. Additional permitting and environmental documentation would be needed to implement this conservation measure once facility designs and funding are available. Overall, implementation of CM18 would not be expected to have an adverse effect on fishing opportunities because construction of the facility would be anticipated to last 2 years or less (short term) and operation of the facility would not be expected to affect recreational fishing.

Under CM19, the BDCP Implementation Office would provide a mechanism for implementing stormwater treatment measures that would result in decreased discharge of contaminants to the Delta. These measures would be focused on urban areas and would fund local government projects to reduce pollutant discharges in stormwater. This conservation measure is intended to reduce the amount of pollution in stormwater runoff entering Delta waterways. These efforts would benefit aquatic species, including sport fish populations, in the study area. There would be no adverse effect on recreational fishing.

Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive Species Program designed to implement actions to prevent the introduction of new aquatic invasive species and reduce the spread of existing aquatic invasive species via recreational watercraft, trailers, and other mobile recreational equipment used in aquatic environments in the study area. The program would consist of two primary elements targeting recreational boaters: education and outreach, and watercraft inspection. Education and outreach printed materials and interpretive displays would provide information regarding the presence and range of existing aquatic invasive species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive
species spreading within the study area, and the risk of new aquatic invasive species introductions. The watercraft inspection would involve development and implementation of a comprehensive inspection program. This type of program involves screening interviews at the point of entry; a comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk during the screening interview; decontamination and/or quarantine or exclusion of watercraft, trailers, and equipment that are not clean, drained, and dry; and optional vessel certification. These efforts would benefit aquatic species, including sport fish populations, in the study area. Although there could be a marginal effect on the recreation experience if boaters are delayed at the boat launch, it is expected that there would be no adverse effect on recreational fishing.

Under CM21, the BDCP proponents would provide funding for actions that would minimize the potential for entrainment of covered fish associated with operation of nonproject diversions and also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be highly localized and of short duration and would not be expected to result in adverse effects on recreational fishing in the study area. Mitigation measures and environmental commitments would be available to reduce the effects of construction on recreation opportunities and experiences in the study area.

During the implementation stage, construction activity associated with conservation measures could result in adverse effects on recreation by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. The conservation measures are expected to result in a long-term beneficial effect on recreation by enhancing aquatic habitat and fish abundance in the study area.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory...
game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.9). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.9). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.9). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.9).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: This assessment evaluates BDCP conservation measures related to habitat restoration and enhancement efforts and those designed to reduce other stressors, describing their potential effects on boating recreation in the study area. Because the details surrounding the location and implementation of many of these measures are under development, these topics are addressed at a programmatic level. CM17, Illegal Harvest Reduction, is an enforcement funding measure; CM19, Urban Stormwater Treatment, would reduce pollutant discharges in stormwater—these measures would not affect recreational boating opportunities and are not discussed in this analysis.

Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. Boats are not allowed in the Yolo Bypass Wildlife Area, so there would be no effect on boating opportunities due to construction
activities associated with the physical modifications for this measure. The maximum extent of
inundation in the Yolo Bypass would not increase from current conditions, but the frequency and
duration of inundation events would increase. This measure would not affect opportunities for
boating-related activities as a result of longer inundation periods.

CM4 provides for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland,
freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to
accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the
eyear long-term, BDCP implementation would provide for the cumulative restoration of 25,975 acres
of freshwater and brackish tidal habitat in the BDCP ROAs under all the action alternatives. In the
late long-term, a cumulative 65,000 acres of freshwater and brackish tidal habitat throughout the
ROAs would be restored. The extent of restored tidal habitat includes a contiguous habitat gradient
encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh
plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by
breaching and lowering levees, constructing new or modified levees to protect adjacent areas from
flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground
elevations to reduce effects of subsidence. CM4 would lead to temporary decreases in boat-related
recreation opportunities as a result of noise and other conditions associated with channel and bank
modification activities in restoration areas. Following completion of restoration, CM4 would support
expanded opportunities for boating in reconnected and dredged sloughs.

CM5 provides for restoration of 1,000 acres of seasonally inundated floodplain habitat within the
Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated
floodplain restoration could occur along channels in many locations in the north, east, and/or south
Delta. In most areas, setback levees would be constructed to modify the channel configuration. The
most promising opportunities for large-scale restoration are in the south Delta along the San
Joaquin, Old, and Middle Rivers channels. These locations offer benefits to covered fish species,
practicability considerations, and compatibility with potential flood management projects. While
site preparation and earthwork activities associated with restoration may temporarily limit some
boating access and lead to degraded conditions resulting from noise, odors, or visual effects, CM5
would result in an increase in boat-related recreation opportunities as a result of the seasonal
expansion of navigable areas.

Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh,
and mudflat habitats along existing levees. At least 5 miles of habitat would be enhanced within the
first 10 years and up to 20 miles after 30 years. CM6 would create benches on the outboard side of
levees or create setback levees. Construction effects including noise, odors, and deteriorated visual
conditions would temporarily alter the quality of the boating experience in enhancement areas.
Where construction and completion of new benches would extend into existing waterways,
navigable areas would be slightly reduced, which would permanently affect boating-related
recreation. However, in cases where setback levees are constructed and channels are expanded,
there would be a slight increase in boating opportunities.

CM11 would provide beneficial effects on boating opportunities by allowing recreation to occur on
approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal
pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter
4, Section 4.2.3.9.2 Recreation). The reserve system would update one boating facility, as well as a
new boat launch facility within the footprint of the North Delta diversion facilities, which would
increase opportunities for boating within the study area.
CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration areas. While aquatic vegetation removal operations could temporarily restrict or obstruct navigation and reduce the quality of boating, overall the measure would increase boat passage and navigation and would improve the boating experience.

Under CM16, nonphysical fish barriers would be placed at the head of Old River, the Delta Cross Channel, and Georgiana Slough and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and Clifton Court Forebay. Depending on their design, the construction and operation of these barriers could constrict boat passage or necessitate lower speed limits, diminishing the boating experience around the barriers.

Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

CM18 would establish new conservation propagation programs and expand the existing program for delta and longfin smelt. This measure would include development of a delta and longfin smelt conservation hatchery by USFWS. The specifications and operations of this facility have not been developed. The final selection of a location for the facility will involve additional environmental review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). One site is northwest of the city limits and could be used for a supplementation production facility. This site is not near any existing well-established recreation sites or opportunities and is approximately 1 mile from the Sacramento River such that future construction and operation activities would not be expected to affect water-based recreation opportunities and experiences. The other site is a former Army Reserve on the west river bank, south of the city limits, that would be developed as a genetic refuge and research facility. Construction at this site could affect recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the site, and boating on the Sacramento River, depending on noise levels and the degree of visual disturbances. Overall, implementation of CM18 would not be expected to have an adverse effect on recreational boating opportunities because construction of the facility would be anticipated to last 2 years or less (short term) and operation of the facility would not be expected to affect recreational boating.

Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive Species Program designed to implement actions to prevent the introduction of new aquatic invasive species and reduce the spread of existing aquatic invasive species via recreational watercraft, trailers, and other mobile recreational equipment used in aquatic environments in the study area. The program would consist of two primary elements targeting recreational boaters: education and outreach, and watercraft inspection. Education and outreach printed materials and interpretive displays would provide information regarding the presence and range of existing aquatic invasive species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive species spreading within the study area, and the risk of new aquatic invasive species introductions. The watercraft inspection would involve development and implementation of a comprehensive inspection program. This type of program involves screening interviews at the point of entry; a comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk
during the screening interview; decontamination and/or quarantine or exclusion of watercraft, trailers, and equipment that are not clean, drained, and dry; and optional vessel certification. Although there could be a marginal effect on the recreation experience if boaters are delayed at the boat launch, it is expected that there would be no adverse effect on recreational boating.

Under CM21, the BDCP proponents would provide funding for actions that would minimize the potential for entrainment of covered fish associated with operation of nonproject diversions and also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be highly localized and of short duration and would not result in adverse effects on recreational boating in the study area.

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.9). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.9). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**


**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**


**Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities**


**Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan**

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction**

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: This section considers upland recreational activities and potential effects from BDCP conservation measures geared toward the restoration and enhancement of habitat and the reduction of stressors on covered species. The activities under consideration include hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing.

The specific location and implementation activities associated with these measures are pending; thus, these topics are addressed at a programmatic level. Future guidelines governing the level of recreational access allowed in restored habitat areas would influence the severity of the BDCP's effects on these activities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.
Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. The maximum extent of inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. The Yolo Bypass Wildlife Area provides opportunities for upland recreational activities, including waterfowl and upland game bird hunting, hiking and walking, wildlife viewing, botanical viewing, and nature photography. Changes to flood management in the Yolo Bypass have the potential to result in effects on waterfowl and other recreation uses, including recreational hunting, in this area (Ducks Unlimited 2012). Because the wildlife area closes during the 100-day hunting season. Removal of berms and levees could also decrease recreational access in the Yolo Bypass. Construction activities would also temporarily affect the quality of activities by introducing noise, odors, and unattractive visual scenes into the recreational environment. Longer inundation events would reduce wetland-dependent wildlife species access to food and could result in impacts to upland game birds and failure of nesting birds during spring events. This may decrease hunting and wildlife viewing experiences during non-flooding periods. Winter flood water levels under CM2 could be deeper than Existing Conditions waterfowl species (e.g., dabbling duck) that prefer a shallower flooded seasonal wetland area could experience reduced foraging habitat.

Another factor that could affect waterfowl populations and related waterfowl hunting and bird watching would be spring seed production loss and related decrease of food resources for these populations (Ducks Unlimited 2012). Hunting in the Yolo Bypass is most common in the lower elevation portions of the property; thus, low levels of flooding would impact blind areas and free roam areas and reduce hunting opportunities. Two inundation targets have been proposed for CM2, which would attempt to inundate 7,000-10,000 acres from November to May, or 17,000 acres from December through February, every year for 50 years, which could have potential effects on waterfowl and associated recreational opportunities. The hunting season for waterfowl lasts from late October through January, so some months would not be affected by inundation. However, CM2 would still have an adverse effect on upland recreational opportunities. The BDCP proponents and agencies are considering alternative methods for managing closures at the wildlife area, such as partial rather than full closures following flood events, and so it could be that future operations would not adversely affect the overall hunting season. Additionally, environmental commitments are available to reduce the effects of inundation on upland recreational opportunities.

CM3 provides the mechanism and guidance for land acquisition and establishment of a system of conservation lands in the study area necessary to meet BDCP natural community and species habitat protection objectives. This system of conservation lands would be built over the implementation term of the BDCP to protect and enhance areas of existing natural communities and covered species habitat, protect and maintain years of selected plant species with very limited distributions, provide sites suitable for restoration of natural communities and covered species habitat, and provide habitat connectivity among the various BDCP conservation land units in the system. This measure includes tidal habitat restored under CM4; valley/foothill riparian habitat restored under CM7; grassland habitat restored under CM8; 8,000 acres of grassland habitat protected, vernal pool complex restored to achieve no net loss under CM9; 600 additional acres vernal pool complex protected, nontidal freshwater perennial emergent wetland and nontidal perennial aquatic habitat
restored under CM10; 400 acres of alkali seasonal wetland complex protected and 16,620–32,640 acres of agricultural habitats protected. Depending on the acquisition strategy implemented through this measure, recreational access for upland activities could be expanded or diminished. Mechanisms that permit public access would increase opportunities related to upland hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing. Alternatively, acquisition that would exclude public recreational use would decrease opportunities for these activities.

CM4 provides for restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland to accommodate sea level rise) in the near-term and up to 65,000 acres in the late long-term. In the late long-term, BDCP implementation would provide for the cumulative restoration of 65,000 acres of freshwater and brackish tidal habitat in the BDCP ROAs under Alternative 1A. The extent of restored tidal habitat includes shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. Site preparation and earthwork associated with this restoration could result in temporary closure to recreational areas and excess noise, decreasing recreational quality. Additionally, some upland areas would be converted to tidal habitat as part of this measure, limiting access for upland recreation activities including upland hiking and walking, camping, picnicking, and nature viewing and photography. However, because transitional upland habitat adjoining tidal areas would also be restored, this could also create new opportunities. Furthermore, restoration actions adjacent to existing recreational areas could enhance the quality of the experience in these areas.

CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle River channels; these locations offer benefits to covered fish species, practicability considerations, and compatibility with potential flood management projects. Levee removal and construction would temporarily limit access, while increased inundation of formerly upland areas would temporarily and permanently limit access, diminishing opportunities for a range of upland recreational activities including upland hiking, walking, camping, picnicking, upland game hunting, sightseeing, wildlife and botanical viewing, and nature photography. Noise, odors, and visual degradation from construction would also temporarily affect upland recreational quality. However, restoration under this measure would provide additional on-water waterfowl hunting opportunities and improve the quality of recreational experiences in existing and adjacent recreation areas.

Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. Under CM6 at least 5 miles of habitat would be enhanced within the first 10 years and up to 20 miles after 30 years. At least 5 of the 20 miles of channel margin enhancement would take place along the Sacramento River and at least 5 miles would be along the San Joaquin River. The remaining 10 miles would be distributed among other fish migration channels. Earthwork and site preparation associated with habitat enhancement may limit access to existing upland recreational areas and degrade the recreational experience. This measure
would create benches on the outboard side of levees or create setback levees. Where setback levees
and associated enhancement activities close access to existing upland areas, associated recreational
opportunities such as wildlife viewing and hiking would be reduced. Where habitat enhancement
creates new upland areas accessible to recreationists, the opportunities for upland activities would
improve. In either case, habitat enhancements would improve the experience of wildlife-dependent
upland recreational activities from existing, adjacent recreation areas.

CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the
late long-term. Areas chosen for implementation of this measure would be associated with
restoration and enhancement activities associated with CM4, CM5, and CM6. By year 40 of
implementation, the BDCP would cumulatively restore 5,000 acres of riparian habitat. Restoration of
riparian habitat would support fish habitat by increasing the input of organic material and by
increasing the extent of shaded riverine aquatic cover. While construction activities and access
restrictions associated with this component may temporarily or permanently reduce opportunities
for or quality of upland recreational activities, this measure would restore riparian habitat, which
would support increased opportunities and improved quality of upland game hunting, wildlife
viewing, botanical viewing, nature photography, hiking, walking, picnicking, and sightseeing.

Under CM8, 2,000 acres of grassland within CZ 1, CZ 8, and CZ 11 would be restored. Restoration
activities for this measure would be associated with tidal habitat restoration under CM4 and
agricultural land protection under CM3. Anticipated actions to restore grassland habitat, as
appropriate to site-specific conditions, would include, but not be limited to, acquiring lands, in fee
title or through conservation easements, with site characteristics that support restoration of high-
value grassland, restoring grassland by sowing native species using a variety of techniques, and
potentially restoring grazing grassland habitat to modify its vegetation. While earthwork and site
preparation of these areas could temporarily degrade recreational access and quality by introducing
noise and odors into the setting, restoration of grassland communities would increase opportunities
for upland hunting, wildlife viewing, botanical viewing, and nature photography due to
improvements to wildlife and native plant habitats. Restoration of natural areas under this measure
would also increase opportunities for upland hiking, walking, picnicking, and sightseeing.

Under CM9, vernal pool complex in CZ 1, CZ 8, and CZ 11 would be restored to achieve no net loss of
this habitat type associated with BDCP covered activities. Anticipated actions to restore vernal pool
complex habitat include acquiring lands, in fee-title or through conservation easement, suitable for
restoration of vernal pool complex habitat; restoring remnant natural vernal pool and swale
topography; restoring and maintaining natural hydrology; restoring and maintaining natural salt
and suspended clay concentrations in vernal pool water; significantly reducing or preventing the
deposition of substances that increase the fertility of the habitat; controlling the cover of invasive
nonnative plant species; adjusting livestock grazing regimes in vernal pool complexes; preventing
the introduction of invasive species; and hand collecting seed and vernal pool invertebrates from the
vicinity of the vernal pools to be restored as a source for establishment of native species. Activities
associated with the implementation of this measure could temporarily limit access to existing
recreational opportunities and create noise, detracting from the experience; however, restoration of
vernal pool complexes is anticipated to modestly increase opportunities for upland recreation
including wildlife viewing, botanical viewing, and nature photography.

Under CM10, 1,200 acres of nontidal freshwater marsh within CZ 2 and CZ 4 and/or CZ 5 would be
restored by year 40. CM10 actions would be phased with 400 acres restored by year 10, 600 by year
20 and the cumulative total of 1,200 acres restored by year 40. Restoration of nontidal freshwater
Emergent wetland and nontidal perennial aquatic natural communities would provide habitat for giant garter snake, western pond turtle, and other native wildlife and plant species characteristic of this habitat. Restored nontidal wetlands would also be designed and managed to support other native wildlife functions including waterfowl foraging, resting, and brood habitat and shorebird foraging and roosting habitat. Restored habitat would include preserved transitional upland habitat to provide upland habitat for giant garter snakes and western pond turtles and nesting habitat for waterfowl. While construction activities and access restrictions associated with this measure may reduce some upland recreational opportunities and create temporary construction effects from activities producing noise or odors, improvements in wildlife and native plant habitats associated with the measure would increase the quality of upland hunting, wildlife viewing, botanical viewing, and nature photography in and adjacent to restored areas.

Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. This measure is expected to increase upland recreational opportunities by permitting hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, and equestrian use, as well as a potential for limited hunting opportunities.

Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities available to hiking, nature photography, or other similar activity. However, implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality of recreational opportunities.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.
Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

Addressing Recreation Resources

**NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2–CM21 could result in the potential for incompatibilities with plans and policies related to protecting recreation resources of the Delta. A number of plans and policies that coincide with the study area provide guidance for recreation resource issues as overviewed in *Section 17.2, Regulatory Setting.* This overview of plan and policy compatibility evaluates whether Alternative 4 is compatible or incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of Alternative 4 on recreation resources is addressed in Impacts REC-1 through REC-11, and in other chapters such as Chapter 23, *Noise,* Section 23.4.3.9, and Chapter 17, *Aesthetics and Visual Resources,* Section 17.3.3.9. The following is a summary of compatibility evaluations related to recreation resources for plans and policies relevant to the BDCP.

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan and General Development Plan, and San Luis Reservoir State Recreation Area General Development Plan all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans.

- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are all focused on the protection of resources, including recreation resources, within the Delta. These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage development of new local and regional opportunities. Constructing the proposed conveyance facilities would result in long term disruption to existing established recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements could be considered incompatible with measures to protect existing recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission’s Great California Delta Trail System, and the Great California Delta Trail *Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.

- Regional plans and those geared toward the management of specific areas, including the Stone Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land...
Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the natural resource and recreation qualities of these areas. Implementing the BDCP alternatives may create disruptions related to facility and restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current policy established for managing these areas.

- The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.

- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this alternative.

- Alternative 4 would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have policies related to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an area of international importance and as a major recreational resource of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, including those intended to protect open space and natural areas and those that discourage development of public facilities and infrastructure unless it is related to agriculture, natural resources and open space, and has recreational value.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.10 Alternative 5—Dual Conveyance with Pipeline/Tunnel and Intake 1 (3,000 cfs; Operational Scenario C)

For the purposes of assessment of effects on recreation, Alternative 5 is the same as Alternative 1A, with the following exceptions.

- Only one intake facility would be constructed under Alternative 5 (Intake 1).
- Alternative 5 has a different operations scenario.
- Under Alternative 5, tidal habitat restoration would be limited to 25,000 acres.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by Alternative 5 (Mapbook Figure 15-1), except that recreation sites or areas affected by construction...
of Intakes 2, 3, 4, or 5 would not be affected under Alternative 5. Specific effects on recreation areas or sites are discussed under Alternative 1A.

**Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities**

**NEPA Effects:** Alternative 5 effects would be the same as those discussed under Alternative 1A, with the exception that Alternative 5 proposes one intake site rather than 5 (Intake 1). The proposed location of the Alternative 5 intake facility, tunnels, and associated water conveyance facilities would not lie within the designated boundaries of any existing public use recreation site. The post-construction location of the water conveyance facilities would not result in long-term disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.10, and Chapter 23, *Noise*, Section 23.4.3.10, for additional discussion of these topics.

**CEQA Conclusion:** The alternative would not result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects related to temporary conflicts with recreational opportunities or experiences under Alternative 5 would be similar to those described for Alternative 1A; however, only one intake location (Intake 1) would be constructed under Alternative 5. Effects associated with Alternative 5 construction of physical components would be anticipated to be less severe relative to Alternative 1A for the Clarksburg Fishing Access and Stone Lakes NWR because Intakes 2, 3, 4, and 5 would not be constructed. However, overall, substantial disruption of recreation opportunities at the sites within the alternative impact area would still occur. Construction may occur year-round and last from 1 to 5 years and in-river construction activities primarily would be limited to June 1 through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.10, Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.10, Chapter 19, *Transportation*, Section 19.3.3.10, and Chapter 23, *Noise*, Section 23.4.3.10, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation...
opportunities because of the elevated noise levels as well as visual setting disruptions over the
course of intake installation. Overall, construction activities associated with the proposed water
conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would
primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be
further limited primarily to June 1 through October 31 each year. Although dewatering would take
place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday
construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of
the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing
recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect
nighttime views of and from the work area. This would affect any overnight camping at the
recreation sites and areas discussed above, although day use areas that close at sunset would not be
adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.10,
another nighttime effect on recreation would be construction noise levels that could adversely affect
camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
construction could be infrequent and intermittent, but would adversely affect camping sites.
Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
NOI-1b would be available to address these effects.

**Summary**

Overall, construction may occur year-round and last from 1 to 5 years at individual construction
sites near recreation sites or areas and in-river construction would be primarily limited to June 1
through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.10, Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.10, Chapter 19, *Transportation*, Section 19.3.3.10, and Chapter 23, *Noise*, Section 23.4.3.10, for additional detail related to
waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer
to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation
sites or areas within the construction impact area.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could
have an adverse effect on waterfowl if they were present in or adjacent to work areas and could
result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could
indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation
measures, environmental commitments, and conservation measures would provide several benefits
to waterfowl habitat, which would result in increased recreational opportunities. Mitigation
Measure BIO-75, *Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds*,
would be available to address these effects. In addition, in areas near greater sandhill crane habitat,
construction-related disturbances (noise and visual), installation of transmission lines, or habitat
degradation associated with accidental spills, runoff and sedimentation, and dust could have
adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on
sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31
(Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill
crane, would be implemented by the BDCP proponents where determined necessary for all covered
activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix
3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.10, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address
potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.10, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of the Alternative 5 intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.
Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents


Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects related to temporary conflicts with recreational opportunities or experiences under this alternative would be similar to those described for Alternative 1A; however, only one intake location would be constructed under Alternative 5. While effects associated with this
alternative would therefore be anticipated to be less severe than those from Alternative 1A, long-term conflicts with navigation would remain. Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intake. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where the intake is proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, or tubing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. Construction of only one intake rather than 5 would reduce the extent of this effect on Sacramento River navigation, although the effect would still be long-term because construction would last for more than 2 years. These effects would be addressed with the implementation of mitigation measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Nonetheless, these effects would be long-term would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The
funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM 13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the construction of the intake and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 5 would be similar to those described under Alternative 1A, Impact REC-4. However, only one intake location (Intake 1) would be constructed under Alternative 5, so effects associated with construction of physical components would be anticipated to be less severe.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.10, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training, implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure
plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 5 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.10, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from operation of Alternative 5 would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

**NEPA Effects:** Operation of Alternative 5 would result in changes in the frequency with which the end of September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (LLT-2060) (alternative operations contribution [impact] comparison) (Table 15-12a and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 5 (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 5 there would be from 3 to 28 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change...
change to the total differences between Existing Conditions and Alternative 5 cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 5 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 5.

No Action Alternative (2060) Compared to Alternative 5 (2060)

The comparison of Alternative 5 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology).

In comparisons of Alternative 5 (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 5 operations, with the exception of San Luis Reservoir, would either not change or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir elevations at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake would not be adverse. At Lake Oroville, Folsom Lake, and New Melones Lake, because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these effects would be considered beneficial effects on recreation opportunities and experiences. Operation of Alternative 5 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. At Lake Oroville, Folsom Lake, and New Melones Lake these conditions represent improved recreation conditions under operation of Alternative 5 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 5 (2060) conditions (22 years) relative to the No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be two fewer years below the threshold which would be considered a beneficial effect). Therefore, because the Basalt boat launch would still be available for access to the reservoir and there would be two fewer years in which the end-of-September reservoir elevation would fall below recreation threshold at Basalt, these changes would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 5 (2060) operations would fall below the individual reservoir thresholds either with the same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Lake Oroville, Folsom Lake, and New Melones Lake, because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently...
for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled two fewer years of exceeding the recreation threshold at the Basalt boat launch attributable to operation of Alternative 5 (2060) relative to the No Action Alternative (2060) would be less than significant and beneficial. Operation of Alternative 5 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-significant impact. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities under Alternative 5 would be similar to those described for Alternative 1A; however, maintenance activities would only be necessary for one intake facility under this alternative. Maintenance would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to land-based recreation opportunities as a result of maintenance of conveyance facilities under Alternative 5 would be similar to those described for Alternative 1A, Impact REC-8; however, under Alternative 5, only one intake facility would be constructed. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 5 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed
water conveyance facilities. Although similar in nature, the potential intensity of any effects would
likely be substantially lower because the nature of the activities associated with implementing the
conservation components would be different—less heavy construction equipment would be
required and the restoration actions would be implemented over a longer time frame than CM1.
Potential effects from implementation of the conservation components would be dispersed over a
larger area and would generally involve substantially fewer construction and operation effects
associated with built facilities. Additionally, overall, the habitat restoration and enhancement
components would be expected to result in long-term benefits to aquatic species. Additional
discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under
Alternative 5 would be similar to those described for Alternative 1A; however, under this
alternative, only 25,000 acres of tidal habitat would be restored (instead of 65,000 acres under
other action alternatives). CM2–CM21 would be expected to improve fishing opportunities in the
study area although some effect on fishing opportunities could take place during implementation of
the conservation measures. Overall, implementing the proposed conservation components would be
expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving
fishing opportunities

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities
by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated
floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators;
controlling illegal harvest of covered species; and expanding boat launch facilities. During the
implementation stage, these measures could result in impacts on fishing opportunities by
temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would
increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased
onshore fishing opportunities. These impacts would be considered less than significant because the
BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing,
angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta
Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species
and although these CMs would result in highly localized reductions of predatory species, overall,
these measures would not result in an appreciable decrease in Delta-wide abundances of predatory
game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.10). Construction of
facilities could have short-term impacts on the noise or visual setting and could indirectly affect
recreational fishing. The potential impact on covered and non-covered sport fish species from
construction activities would be considered less than significant because the BDCP would include
environmental commitments to prevent water quality effects include environmental training;
implementation of stormwater pollution prevention plans, erosion and sediment control plans,
hazardous materials management plans, and spill prevention, containment, and countermeasure
plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B,
*Environmental Commitments*). In addition, mitigation measures and environmental commitments
identified to reduce the effects of constructing CM1 would also be used to minimize effects of
construction on recreation (i.e., visual conditions, noise, transportation/access) associated with
implementation of the other conservation components. Because construction of the conservation
measure component facilities would be less intense and of shorter duration than construction of
CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce
the construction-related impacts on recreational fishing associated with the other conservation
measures to a less-than-significant level. Further, the individual facilities or conservation elements
will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.10). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.10).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 5 would be similar to those described for Alternative 1A; however, under this Alternative, only 25,000 acres of tidal habitat would be restored (instead of 65,000 acres under other action alternatives). Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.10).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit
boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.10). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 5 would have similar impacts on upland recreation activities as those described for Alternative 1A; however, under this Alternative, only 25,000 acres of tidal habitat would be restored (instead of 65,000 acres under other action alternatives). Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 5 would generally have the same potential for incompatibilities with one or more plans and policies related to protecting recreation opportunities in the study area as described for Alternative 1A, Impact AES-12. The primary differences under Alternative 5 are that only Intake 1
would be constructed and the Byron Tract Forebay would be 200 acres instead of 600 acres. As described under Alternative 1A, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect recreation resources in the study area.

CEQA Conclusion: The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and policies.

15.3.3.11 Alternative 6A—Isolated Conveyance with Pipeline/Tunnel and Intakes 1–5 (15,000 cfs; Operational Scenario D)

For the purposes of assessment of effects on recreation, Alternative 6A is the same as Alternative 1A, with the following exceptions.

- Alternative 6A utilizes isolated conveyance.
- Alternative 6A has a different operational scenario (scenario D).

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by Alternative 6A. No recreation sites fall within the construction footprint (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under Alternative 1A.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: The effects of permanent displacement of existing recreational facilities as a result of the location of the water conveyance facilities would be the same as those described under Alternative 1A, Impact REC-1. Proposed placement of the Alternative 6A water conveyance facilities would not fall within the designated boundaries or conflict with any existing public use recreation site and would not result in the permanent disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.11, and Chapter 23, Noise, Section 23.4.3.11, for additional discussion of these topics.

CEQA Conclusion: The alternative would not locate alternative facilities that would result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.
Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: The temporary conflicts between recreational opportunities and the construction of conveyance facilities under Alternative 6A would be the same as those described under Alternative 1A, Impact REC-2. Construction of Alternative 6A intakes and water conveyance facilities would result in temporary effects related to disruption of well-established recreational opportunities and experiences in the study area during construction. Indirect effects on recreation experience may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

Other Recreation Opportunities

On-Water Recreation

Cliff’s Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.11, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Overall, construction may occur year-round and last up from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction activities would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.11, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.11, Chapter 19, Transportation,
Section 19.3.3.11, and Chapter 23, Noise, Section 23.4.3.11, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.11, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e),
restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
implementing best management practices to implement a project landscaping plan (AES-1g). DWR
would also make a commitment to enhance the visual character of the area by creating new wildlife
viewing sites and enhancing interest in the construction site by constructing viewing areas and
displaying information about the project, which may attract people who may use the recreation
facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP
proponents will work with the California Department of Parks and Recreation to help insure the
elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for
the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and
Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the
helping to fund or construct elements of the American Discovery Trail and the potential conversion
of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut
Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not
result in physical barriers to implementing the Delta recreation access elements outlined in the DPR
proposal. The BDCP project proponents will also work with DPR to determine if some of the
constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would
involve preparation of site-specific construction traffic management plans that would address
potential public access routes and provide construction information notification to local residents
and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes
of access to affected recreation areas as an environmental commitment. Where construction
impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project
proponents would provide clear pedestrian, bicycle, and vehicular routes around or across
construction sites. These would be designed to be safe, pleasant and would integrate with
opportunities to view the construction site as an additional area of interest. These physical facilities
would be combined with public information, including sidewalk wayfinding information that would
clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would
limit construction hours or activities and prohibit construction vehicle trips on congested roadway
segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of
congested roadway segments.

Chapter 23, Noise, Section 23.4.3.11, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2
would ensure continued access to existing recreation experiences. The Delta offers many
alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
all of which would continue to be available for recreationists. However, due to the length of time that
construction would occur and the dispersed effects across the Delta, the direct and indirect effects
related to temporary disruption of existing recreational activities at facilities within the impact area
would be adverse.
CEQA Conclusion: Construction of Alternative 6A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

**Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Under this alternative, recreational boat navigation would be affected to the same extent as described under Alternative 1A, Impact REC-3.

Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, or tubing fishing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. These effects on boat passage and navigation would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with,
commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

CEQA Conclusion: Impacts on boat passage and navigation in the study area would result from the construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreational fishing under Alternative 6A would be the same as those described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.11, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.
**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**
Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**
Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise**
Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**

**Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program**


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**
Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

*NEPA Effects*: Operation of Alternative 6A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.11, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

*CEQA Conclusion*: The potential impact on covered and non-covered sport fish species from operation of Alternative 6A would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

*NEPA Effects*: Operation of Alternative 6A would result in changes in the frequency with which the end-of-September reservoir levels at study area reservoirs fall below levels identified as important.
water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of
Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

Existing Conditions (CEQA Baseline) Compared to Alternative 6A (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 6A there would be from 3 to 64
additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1,
Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise,
climate change, and operation of the alternative. It is not possible to specifically define the exact
extent of the changes due to implementation of the action alternative using these model simulation
results. Thus, the precise contributions of sea level rise and climate change to the total differences
between Existing Conditions and Alternative 6A cannot be isolated in this comparison. Please refer
to the comparison of the No Action Alternative (2060) to Alternative 6A (2060) for a discussion of
the potential effects on end-of-September reservoir and lake elevations attributable to operation of
Alternative 6A.

No Action Alternative (2060) Compared to Alternative 6A (2060)

The comparison of Alternative 6A (2060) to the No Action Alternative (2060) condition most closely
represents changes in reservoir elevations that may occur as a result of operation of the alternative
because both conditions include sea level rise and climate change (see Appendix 5A, Modeling
Methodology).

As shown in Table 15-12a and Table 15-12b, operation of Alternative 6A would result in changes in
the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake
Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified
as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir),
the CASIM II modeling results indicate that reservoir levels under Alternative 6A (2060) operations
would fall below the individual reservoir thresholds less frequently than under No Action
Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity
Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered
beneficial effects on recreation opportunities and experiences because there would be fewer years
in which the lake levels fall below the recreation threshold relative to the No Action Alternative
(2060). Operation of Alternative 6A would not adversely affect water-dependent or water-enhanced
recreation at these reservoirs. Overall, these conditions represent improved recreation conditions
under operation of Alternative 6A because there would be fewer years in which end-of-September
reservoir levels would fall below the recreation thresholds thus indicating better boating
opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to
the No Action Alternative (2060) condition for which the reservoir level would fall below the
reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However,
access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not
substantially change relative to the No Action Alternative (2060) conditions (there would be three
additional years). This is a less than 10% change (8 years or less) and would not be considered a
substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 6A (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 6A (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). This would be a less-than-significant impact. No mitigation is required. Operation of Alternative 6A would not substantially affect water-dependent or water-enhanced recreation at these reservoirs.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 6A would be similar to those described under Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to land-based recreation under Alternative 6A would be the same as those described for Alternative 1A, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.
**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 6A could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 6A would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.11). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments
identified to reduce the effects of constructing CM1 would also be used to minimize effects of
construction on recreation (i.e., visual conditions, noise, transportation/access) associated with
implementation of the other conservation components. Because construction of the conservation
measure component facilities would be less intense and of shorter duration than construction of
CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce
the construction-related impacts on recreational fishing associated with the other conservation
measures to a less-than-significant level. Further, the individual facilities or conservation elements
will undergo additional environmental review and permitting which will include identification of
site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a
noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix
3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact
REC-3, above). In addition, a number of mitigation measures will address construction-related
impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at
construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation
Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see
additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-
1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions
that could affect public use of recreation areas (see additional discussion under Impact REC-2 and
Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.11). Mitigation measures NOI-
1a and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.11). Finally, should
construction of conservation measure facilities require pile-driving, mitigation measures to protect
fish and aquatic species would be implemented to reduce these impacts (see additional discussion
under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.11).

In the long term, the impact on fishing opportunities would be considered beneficial because the
conservation measures are intended to enhance aquatic habitat and fish abundance.

**Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to**
**Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New**
**Transmission Lines and Underground Transmission Lines Where Feasible**

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and**
**Sensitive Receptors**

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel**
**Material Area Management Plan**

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 6A would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.11). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.11).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit
some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.11). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.11). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b:** Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c:** Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


**Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Implementing the conservation components under Alternative 6A would have similar impacts on upland recreation activities as those described for Alternative 1A, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 6A would generally have the same potential for incompatibilities with one or more plans
and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 1A, Impact AES-12. As described under Alternative 1A, there would be potential for the alternative to be incompatible with plans and policies related to recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.12 Alternative 6B—Isolated Conveyance with East Alignment and Intakes 1–5 (15,000 cfs; Operational Scenario D)

For the purposes of assessment of effects on recreation, Alternative 6B is the same as Alternative 1B, with the following exceptions.

- Alternative 6B utilizes isolated conveyance.
- Alternative 6B has a different operational scenario (scenario D).

Table 15-13 under Alternative 1B lists the recreation sites and areas that may be affected by Alternative 6B (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under Alternative 1B.

**Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities**

**NEPA Effects:** The effects of permanent displacement of existing recreational facilities as a result of the location of the water conveyance facilities under Alternative 6B would be the same as those described under Alternative 1B, Impact REC-1. Proposed placement of the Alternative 6B water conveyance facilities may fall within the boundaries of Stone Lakes NWR, Cosumnes River Preserve, and White Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2); however, permanent placement of these facilities would not result in long-term disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.12, and Chapter 23, *Noise*, Section 23.4.3.12, for additional discussion of these topics.

**CEQA Conclusion:** Alternative 6B would not locate alternative facilities that would result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.
**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** The temporary conflicts between recreational opportunities and the construction of conveyance facilities would be the same as those described under Alternative 1B, Impact REC-2. Construction of Alternative 6B intakes and proposed water conveyance facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences in the study area. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

**Other Recreation Opportunities**

**On-Water Recreation**

Cliff’s Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.12, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

**Summary**

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging.
Recreation

behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including beneficial migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.12, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.
To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR's proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.12, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of the Alternative 6B intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing...
measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Under this Alternative, recreational boat navigation would be affected to the same extent as under Alternative 1B, Impact REC-3. Changes to boat passage and navigation on the Sacramento River in the vicinity of the intakes, barge unloading facilities and the siphons would result in adverse direct and indirect effects on recreational navigation in the affected waterways. Direct effects would result from the creation of obstructions to boat passage and associated boat traffic delays and temporary channel closures that could impede boat movement. Changes to boat passage would also result in effects on recreational navigation and water-based recreation activities such as wakeboarding, waterskiing, and tubing. Although there may be short delays in boat passage, access to the affected waterways would be maintained. The sloughs where siphons would cross do not support large boat traffic volumes and construction activities would not result in substantial adverse effects. However, because boat passage and navigation would be disrupted, effects are considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with
existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Alternative 1B would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in boat traffic delays and impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 6B would be similar to those described under Alternative 1A, Impact REC-4.

As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions,
underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.
Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 6B may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from operation of Alternative 6B would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

**NEPA Effects:** Operation of Alternative 6B would be the same as Alternative 6A and would primarily result in small changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the no action conditions than projected for the other reservoirs. See Table 15-12a and Table 15-12b. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 6B (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 6B there would be from 3 to 64 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 6B cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 6B (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 6B.

**No Action Alternative (LLT-2060) Compared to Alternative 6B (2060)**

The comparison of Alternative 6B (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology).

As shown in Table 15-12a and Table 15-12b, operation of Alternative 6B would result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), the CASIM II modeling results indicate that reservoir levels under Alternative 6B (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered beneficial effects on recreation opportunities and experiences because there would be fewer years in which the lake levels fall below the recreation threshold relative to the No Action Alternative (2060). Operation of Alternative 6B would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 6B because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to the No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) conditions (there would be three additional years). This is a less than 10% change (8 years or less) and would not be considered a substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CASIM II modeling results indicate that reservoir levels attributable to Alternative 6B (2060) operations would fall below the individual reservoir thresholds less
frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 6B (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). This would be a less-than-significant impact. No mitigation is required. Operation of Alternative 6B would not substantially affect water-dependent or water-enhanced recreation at these reservoirs.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 6B would be similar to those described under Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to land-based recreation under Alternative 6B would be the same as those described for Alternative 1B, Impact REC-8 and would not affect recreation opportunities. The right-of-way under Alternative 6B includes the Stone Lakes NWR, White Slough Wildlife Area, and Cosumnes River Preserve; however, the lands in the Stone Lakes NWR and Cosumnes River Preserve in the right-of-way are not used for recreation, so there would be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be a bridge right-of-way; facility maintenance activities would be restricted to roadway maintenance and would not affect recreation opportunities in the wildlife area. Maintenance would be short-term and intermittent and there would be no long-term change to recreation opportunities as a result of maintenance of conveyance facilities. There would be no adverse effects.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.
Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Construction, and operation and maintenance of the proposed conservation components as part of Alternative 6B could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 6B would be similar to those described for Alternative 1B, Impact REC-9. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

CEQA Conclusion: CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of...
CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.12). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 6B would be similar to those described for Alternative 1B. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12).

Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.12).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating
experience by expanding the extent of navigable waterways available to boaters, improving and
expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
navigation. Because these measures would not be anticipated to result in a substantial long-term
disruption of boating activities, this impact is considered less than significant for the conservation
measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.
The BDCP proponents would implement environmental commitments to include a noise abatement
plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2
and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures
address construction-related impacts on recreational boating by reducing the degree of aesthetic
and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources,
Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-
4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above).
Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation
safety and access conditions of the marina (see additional discussion under Impact REC-2 and
Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12). Mitigation measures NOI-
1a and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.12). Implementation of
these measures, as determined applicable to construction of this facility under future site-specific
environmental review, would reduce impacts on recreational boating to less than significant. No
additional mitigation would be required.

Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 6B would have similar impacts on upland recreation activities as those described for Alternative 1B. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 6B would generally have the same potential for incompatibilities with one or more plans and policies related to preserving the visual quality and character of the Delta as described for Alternative 1B, Impact AES-12. As described under Alternative 1B, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta...
Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas (General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect recreation opportunities in the study area.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.13 Alternative 6C—Isolated Conveyance with West Alignment and Intakes W1–W5 (15,000 cfs; Operational Scenario D)

For the purposes of assessment of effects on recreation, Alternative 6C is the same as Alternative 1C, with the following exceptions.

- Alternative 6C utilizes isolated conveyance.
- Alternative 6C has a different operational scenario (scenario D).

Table 15-14 under Alternative 1C lists the recreation sites that may be affected by Alternative 2C.

**Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities**

**NEPA Effects:** Alternative 6C includes locating a tunnel, ventilation/access shaft and permanent access road to the tunnel shaft on Twitchell Island, and would have the same effects as discussed under Alternative 1C, Impact REC-1 Post-construction, no recreational facilities would be permanently displaced as a result of the location of Alternative 6C water conveyance facilities. Therefore, there would be no adverse effects. Temporary effects that may occur as a result of construction are noted under Impact REC-2, below. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.12, and Chapter 23, Noise, Section 23.4.3.13, for additional discussion of these topics.

**CEQA Conclusion:** Alternative 6C would not locate alternative facilities that would result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

**Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** The temporary disruption of recreational opportunities as a result of construction of conveyance facilities would be the same as those described under Alternative 1C, Impact REC-2. Construction of Alternative 6C facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences at recreation sites or areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.
Other Recreation Opportunities

On-Water Recreation

Cliff's Marina is upstream of Intake W1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Rivers End Marina & Boat Storage is not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.13, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.13, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.13, Chapter 19, Transportation, Section 19.3.3.13, and Chapter 23, Noise, Section 23.4.3.13 for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1C, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation
Measure BIO-75, *Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds*, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, *Avoidance and Minimization Measures*. Also, as discussed in Appendix 3B, *Environmental Commitments*, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.13, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and
Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM 1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM 1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.13, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of the Alternative 2C intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and commitments would reduce the impacts...
on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**


**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**


**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residents

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Under this Alternative, recreational boat navigation would be affected to the same extent as under Alternative 1C. Alternative 6C would result in the creation of obstructions to boat passage causing boat traffic delays, and impediments to boat movement. Overall, effects on temporary alteration of recreational navigation would be considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (*Invasive Aquatic Vegetation Control*) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop...
 Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last approximately 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Alternative 6C would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in boat traffic delays, impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**


**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 6C would be similar to those described under Alternative 1A, Impact REC-4.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.13, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving.

However, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible...
so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g).

Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures AQUA-1a and AQUA-1b would avoid and minimize adverse effects on sport fish populations from impact pile driving, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g).

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. However, the overall experience for anglers would be degraded because of elevated noise and degraded visual conditions. Construction would last up to 5 years; although this would be temporary, it would result in a long-term reduction of local fishing opportunities and experiences and would be a significant and
unavoidable impact because the public use of established recreation facilities in the study area would be affected for more than 2 years. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 6C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.13, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from operation of Alternative 6C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

NEPA Effects: Operation of Alternative 6C would be the same as Alternative 6A and would primarily result in small changes in the frequency with which the end-of-September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the no action conditions than projected for the other reservoirs. See Table 15-12a and Table 15-12b. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM model and assumptions.
**Existing Conditions (CEQA Baseline) Compared to Alternative 6C (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 6C there would be from 3 to 64 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 6C cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 6C (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 6C.

**No Action Alternative (2060) Compared to Alternative 6C (2060)**

The comparison of Alternative 6C (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

As shown in Table 15-12a and Table 15-12b, operation of Alternative 6C would result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), the CASIM II modeling results indicate that reservoir levels under Alternative 6C (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered beneficial effects on recreation opportunities and experiences because there would be fewer years in which the lake levels fall below the recreation threshold relative to the No Action Alternative (2060). Operation of Alternative 6C would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 6C because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to the No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) conditions (there would be three additional years). This is a less than 10% change (8 years or less) and would not be considered a substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.
**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 6C (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 6C (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). This would be a less-than-significant impact. No mitigation is required. Operation of Alternative 6C would not substantially affect water-dependent or water-enhanced recreation at these reservoirs.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 6C would be similar to those described under Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Changes to land-based recreation under Alternative 6C would be the same as those described for Alternative 1C, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.
Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 6C could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 6C would be similar to those described for Alternative 1C. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.13). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of...
CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.13). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.13).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
**Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible**


**Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities**


**Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan**

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction**


**Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences**


**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**


**Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments**

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

**Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments**

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 6C would be similar to those described for Alternative 1C. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.13).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating
experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above).

Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.13). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2-21

**NEPA Effects:** Implementing the conservation components under Alternative 6C would have similar impacts on upland recreation activities as those described for Alternative 1C, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 6C would generally have the same potential for incompatibilities with one or more plans and policies related to protecting recreation resources in the study area as described for Alternative 1C, Impact AES-12. As described under Alternative 1C, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of
1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of
the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In
addition, with the exception of San Joaquin County, the alternative may be incompatible with county
general plan policies that protect recreation resources in the study area.

CEQA Conclusion: The incompatibilities identified in the analysis indicate the potential for a
physical consequence to the environment. The physical effects are discussed in impacts REC-1
through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
the alternative with relevant plans and polices.

15.3.3.14 Alternative 7—Dual Conveyance with Pipeline/Tunnel, Intakes 2, 3, and 5, and Enhanced Aquatic Conservation (9,000 cfs; Operational Scenario E)

For the purposes of assessment of effects on recreation, Alternative 7 is the same as Alternative 1A,
with the following exceptions.
• Alternative 7 has three proposed intakes, rather than five—Intakes 2, 3, and 5.
• Alternative 7 has a different operational scenario (scenario E).
• The restoration measures for Alternative 7 include an additional 20 miles of channel margin
  restoration and an additional 10,000 acres of seasonally inundated floodplain.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
Alternative 7, except that sites or areas affected by Intakes 1 or 4 would not be affected under this
alternative (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under
Alternative 1A.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private
Commercial Recreation Facility Available for Public Access as a Result of the Location of
Proposed Water Conveyance Facilities

NEPA Effects: Alternative 7 would have similar effects on the displacement of existing recreational
facilities as those described under Alternative 1A; however, only three intake locations (Intakes 2, 3,
and 5) would be constructed under Alternative 7. The proposed location of the intake facilities,
tunnels, and associated water conveyance facilities would not lie within the designated boundaries
of an existing public use recreation site, including parks, marinas, or other designated areas.
Therefore, there would be no adverse effects. Effects on recreation related to construction of the
water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and
Visual Resources, Section 17.3.3.14, and Chapter 23, Noise, Section 23.4.3.14, for additional
discussion of these topics.

CEQA Conclusion: The alternative would not locate alternative facilities that would result in the
permanent displacement of any well-established public use or private commercial recreation facility
available for public access. Therefore, impacts are considered less than significant. No mitigation is
required.
Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to temporary disruption of well-established recreational opportunities or experiences under Alternative 7 would be the same as described for Alternative 4. Construction of Alternative 7 facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences at recreation sites or areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

Other Recreation Opportunities

On-Water Recreation

Cliff’s Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.

Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.14, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.14, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.14, Chapter 19, Transportation, Section 19.3.3.14, and Chapter 23, Noise, Section 23.4.3.14 for additional detail related to...
waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.14, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and

Recruitment
implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’S proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.14, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.
**CEQA Conclusion:** Construction of Alternative 7 intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**


**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction


Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program


Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects*: Effects related to temporary conflicts with recreational opportunities or experiences under this alternative would be the same as those described for Alternative 4. Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or fishing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. These effects on boat passage and navigation would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows- Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the
Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

CEQA Conclusion: Impacts on boat passage and navigation in the study area would result from the construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects on recreational fishing under Alternative 7 would be the same as those described under Alternative 4, Impact REC-4.

As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. However, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and
throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**


**Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program**


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 7 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from operation of Alternative 7 would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-
of-Delta Reservoirs

NEPA Effects: Operation of Alternative 7 would result in changes in the frequency with which the end of September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

Existing Conditions (CEQA Baseline) Compared to Alternative 7 (2060)
As shown in Table 15-12a and Table 15-12b, under Alternative 7 there would be from 1 to 45 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 7 cannot be isolated in this comparison.
Please refer to the comparison of the No Action Alternative (2060) to Alternative 7 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 7.

No Action Alternative (2060) Compared to Alternative 7 (2060)
The comparison of Alternative 7 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology).

In comparisons of Alternative 7 (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 7 operations, with the exception of Folsom Lake and San Luis Reservoir, would either not change (New Melones Lake) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Oroville Reservoir, Folsom Lake, and New Melones Lake. At Trinity Lake, Shasta Lake, and Lake Oroville these changes would be considered beneficial effects on recreation opportunities and experiences under Alternative 7 operations because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions. Operation of Alternative 7 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 7 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.
At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 7 (2060) (39 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be three less years below the threshold). This change would not result in a substantial reduction in recreation opportunities or experiences. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 7 (2060) operations would either not change (New Melones Lake) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeling indicates there would be three fewer years when reservoir elevations would exceed the recreation threshold under operation of Alternative 7 (2060) relative to the No Action Alternative (2060) which would be a beneficial impact. Operation of Alternative 7 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. Overall, Alternative 7 would result in a less-than-significant impact on recreation opportunities and experiences. No mitigation is required.

Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities under Alternative 7 would be similar to those described for Alternative 1A; however, maintenance activities would only be necessary for three intake facilities under this alternative. Maintenance would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

CEQA Conclusion: Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.
Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to land-based recreation as a result of maintenance of conveyance facilities under Alternative 7 would be the same as those described for Alternative 4, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 7 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 7 would be similar to those described for Alternative 1A; however, under this Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonally-inundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under other action alternatives. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta.
Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.14). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 7 would be similar to those described for Alternative 1A; however, under this Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonally-inundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under other action alternatives. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan.
(Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14).

Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.14).

**CEQA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.14). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
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Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 7 would have similar impacts on upland recreation activities as those described for Alternative 1A; however, under this Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonally-inundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under other action alternatives. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than
significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

**Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources**

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 7 would generally have the same potential for incompatibilities with one or more plans and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 4, Impact AES-12. As described under Alternative 4, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.15 Alternative 8—Dual Conveyance with Pipeline/Tunnel, Intakes 2, 3, and 5, and Increased Delta Outflow (9,000 cfs; Operational Scenario F)

For the purposes of assessment of effects on recreation, Alternative 8 is the same as Alternative 1A, with the following exceptions.

- Alternative 8 has three proposed intakes, rather than five—Intakes 2, 3, and 5.
- Alternative 8 has a water operations scenario achieving up to 1.5 million acre-feet (MAF) of increased Delta outflow.
- Alternative 8 restoration acreage targets may vary from other action alternatives.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by Alternative 8 (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed below.
Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Alternative 8 would have similar effects on the displacement of existing recreational facilities as those described under Alternative 1A, Impact REC-1; however, only three intake locations would be constructed under Alternative 8 (Intakes 2, 3, and 5). Proposed placement of the Alternative 8 intakes and water conveyance facilities would not fall within the designated boundaries or conflict with any existing public use recreation site that would permanently displace those facilities. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.15, and Chapter 23, Noise, Section 23.4.3.15, for additional discussion of these topics.

CEQA Conclusion: The alternative would not locate alternative facilities that would result in the permanent displacement of any well-established public use or private commercial recreation facility available for public access. Therefore, impacts are considered less than significant. No mitigation is required.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to temporary disruption of well-established recreational opportunities or experiences under Alternative 8 would be the same as described for Alternative 4. Construction of Alternative 8 facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences at recreation sites or areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction.

Other Recreation Opportunities

On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting.
**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.15, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

**Summary**

Overall, substantial disruption of recreation opportunities at the sites within the alternative impact area would still occur. Construction may occur year-round and last from 1 to 5 years and in-river construction activities primarily would be limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.15, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.15, Chapter 19, Transportation, Section 19.3.3.15, and Chapter 23, Noise, Section 23.4.3.15 for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of
CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.15, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR’s Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR’s proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would
limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, Noise, Section 23.4.3.15, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, Environmental Commitments). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of Alternative 8 intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, Alternative 1A, Impact BIO-75.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors


Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan


Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned


Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects related to temporary conflicts with recreational opportunities or experiences under this alternative would be to the same as those described for Alternative 4. Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects of cofferdam construction could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or fishing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays
related to construction speed zones. These effects on boat passage and navigation would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of
nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**


**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 8 would be the same as those described under Alternative 4, Impact REC-4.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.15, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. However, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.
While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.
Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

NEPA Effects: Operation of Alternative 8 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.15, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities.

CEQA Conclusion: The potential impact on covered and non-covered sport fish species from operation of Alternative 8 would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.

Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-of-Delta Reservoirs

NEPA Effects: Operation of Alternative 8 would result in changes in the frequency with which the end of September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

Existing Conditions (CEQA Baseline) Compared to Alternative 8 (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 8 there would be from 4 to 73 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Lake Oroville, Folsom Lake, and San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 8 cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 8 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 8.
No Action Alternative (2060) Compared to Alternative 8 (2060)

The comparison of Alternative 8 (LLT-2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling Methodology).

In comparisons of Alternative 8 (2060) operations to No Action Alternative (2060), the CALSIM II modeling results indicate that reservoir levels under Alternative 8 operations, with the exception of San Luis Reservoir, would either not change (Lake Oroville and New Melones Lake) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Trinity Lake, Shasta Lake, and Folsom Lake, these changes would be considered beneficial effects on recreation opportunities and experiences under Alternative 8 operations because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions. Operation of Alternative 8 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 8 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 8 (2060) (67 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. In addition, modeling indicates that reservoir levels would fall below the Basalt boat launch threshold levels more frequently under Alternative 8 (2060) conditions (there would be 59 additional years) relative to the No Action Alternative (2060) conditions. These increases in the loss of boating recreation opportunity at San Luis Reservoir would be considered substantial changes from the No Action Alternative (2060) conditions and would be adverse.

Mitigation Measure REC-6 would be available to address this effect.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 8 (2060) operations would either not change (Lake Oroville and New Melones Lake) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, boating opportunity would be reduced more frequently for the Dinosaur Point boat launch (67 additional years relative to the No Action Alternative [2060]) and the Basalt boat launch (59 additional years relative to the No Action Alternative [2060]). These changes in boat access to the reservoir would be a greater than 10% change (8 years) and could be a significant impact on opportunities at San Luis Reservoir. Mitigation Measure REC-6 would reduce this impact to less than significant.
Mitigation Measure REC-6: Provide a Temporary Alternative Boat Launch to Ensure Access to San Luis Reservoir

Consistent with applicable recreation management plans, DWR and Reclamation will work with DPR to establish a boat ramp extension at or near the Basalt boat launch or other alternative boat ramp site at San Luis Reservoir to maintain reservoir access in years when access becomes unavailable.

Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities would be similar to those described for Alternative 1A; however, maintenance activities would only be necessary for three intake facilities under this alternative. Maintenance would result in periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. Mitigation is not required.

Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to land-based recreation as a result of maintenance of conveyance facilities under Alternative 8 would be the same as those described for Alternative 4, Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. There would be no adverse effects on recreation opportunities as a result of maintenance of the proposed water conveyance facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to land-based recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 8 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed...
water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 8 would be similar to those described for Alternative 1A; however, under this Alternative, target acreages for enhancement or restoration may be altered. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental Commitments*). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.15). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements...
will undergo additional environmental review and permitting which will include identification of
site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a
noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix
3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact
REC-3, above). In addition, a number of mitigation measures will address construction-related
impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at
construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation
Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see
additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-
1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions
that could affect public use of recreation areas (see additional discussion under Impact REC-2 and
Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.15). Mitigation measures NOI-
1a and NOI-1b will address construction-related noise concerns (see additional discussion under
Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.15). Finally, should
construction of conservation measure facilities require pile-driving, mitigation measures to protect
fish and aquatic species would be implemented to reduce these impacts (see additional discussion
under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.15).

In the long term, the impact on fishing opportunities would be considered beneficial because the
conservation measures are intended to enhance aquatic habitat and fish abundance.

Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 8 would be similar to those described for Alternative 1A; however, under this Alternative, target acreages for enhancement or restoration may be altered. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.15). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.15).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of...
implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.15). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.15). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors**

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan**

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

**Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned**

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible


Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities


Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction


Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences


Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan


Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 8 would have similar impacts on upland recreation activities as those described for Alternative 1A; however, under this Alternative, target acreages for enhancement or restoration may be altered. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 8 would generally have the same potential for incompatibilities with one or more plans and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 4, Impact AES-12. As described under Alternative 4, there would be potential for the alternative to be incompatible with plans and policies related to protecting and
promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

### 15.3.3.16 Alternative 9—Through Delta/Separate Corridors (15,000 cfs; Operational Scenario G)

Table 15-16 lists the recreation sites that fall within the construction impact area. Specific effects are discussed below.

**Table 15-16. Recreation Sites Potentially Affected during Construction of Alternative 9**

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Primary Alternative Feature</th>
<th>Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stone Lake National Wildlife Refuge</td>
<td>Access road</td>
<td>Noise and visual disturbances</td>
<td>Up to 1 year</td>
</tr>
<tr>
<td>Delta Meadows River Park (note: this park remains closed until further notice)</td>
<td>Channel enlargement and work area; operable barrier and work area; bridge; transmission line; access road; borrow and / or spoil site; fuel station</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Cosumnes River Preserve</td>
<td>Channel enlargement and work area; operable barrier and work area; bridge; transmission line; access road; borrow and / or spoil site</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Boathouse Marina</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years; Permanent displacement of area by fish screen</td>
</tr>
<tr>
<td>Landing 63</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years</td>
</tr>
<tr>
<td>Deckhand’s Marine Supply</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years</td>
</tr>
<tr>
<td>Walnut Grove Dock</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbance; access</td>
<td>Up to 4 years; Permanent displacement of area by fish screen</td>
</tr>
<tr>
<td>Boon Dox Dock</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years; Permanent displacement of area by fish screen</td>
</tr>
<tr>
<td>Dagmars Landing</td>
<td>Intake and work area; operable barrier; fish screen area; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 4 years</td>
</tr>
</tbody>
</table>
# Recreation

<table>
<thead>
<tr>
<th>Recreation Site or Area</th>
<th>Primary Alternative Feature</th>
<th>Impact Source</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brannan Island State Recreation Area <em>(Note: this park is closed until further notice)</em></td>
<td>Operable barrier and work area; access road.</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Sherman Island</td>
<td>Operable barrier and work area; borrow and/or spoil site; access road; transmission line</td>
<td>Noise and visual disturbances</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Bullfrog Landing &amp; Marina</td>
<td>Dredging work area; spoil area; access road; operable barrier and associated work area.</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Union Point Marina Bar &amp; Grill</td>
<td>Dredging work area; access road; spoil site</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Clifton Court Forebay</td>
<td>Canal; siphon and associated work area; borrow and/or spoil site; access road; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 2 years</td>
</tr>
<tr>
<td>Rivers End Marina &amp; Storage</td>
<td>Canal; levee work area; new channel; transmission line</td>
<td>Noise and visual disturbances; access</td>
<td>Up to 2 years</td>
</tr>
</tbody>
</table>


Note: Construction duration information is approximate and subject to further revision.

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**Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities**

*NEPA Effects:* There are six recreation sites or areas within the Alternative 9 construction footprint (Mapbook Figure 15-5), three of which would be permanently displaced by placement of the fish screen and intakes at the Delta Cross Channel and Georgiana Slough. Construction of the fish screens and intakes would result in permanent direct effects on recreation opportunities available at the Boathouse Marina, Walnut Grove Public Guest Dock, and Boon Dox guest dock in Walnut Grove. In addition, although operable barriers are proposed within Delta Meadows River Park, Brannan Island State Recreation Area, and Sherman Island, placement of these features within these areas would not result in displacement of any existing facilities, but would result in temporary construction-related effects which are discussed under Impact REC-2, below. In addition, it is noted that the effect on recreation at Delta Meadows River Park and Brannan Island State Recreation Area would further depend on whether these parks are reopened and operational at the time of construction.

**Boathouse Marina**

Recreation opportunities at Boathouse Marina at Locke would be directly affected by the fish screen installed at the mouth of the Delta Cross Channel. The upstream most 650 feet of the 2,800-foot-long fish screen would occupy about 50% of the riverbank area now occupied by the marina. The marina provides 56 boat berths and indoor storage for 48 boats. In addition, modification of the river levee in conjunction with the fish screen would require removal of the main marina building, a former packing shed that provides indoor boat storage and houses the marina office, and other marina services. Because installing the fish screen would require a portion of the marina berths and the primary marina structure to be removed, the marina could no longer operate in this location, and these berthing opportunities would be lost.
Walnut Grove Public Guest Dock

The Walnut Grove public guest dock, just upstream of the Walnut Grove Bridge, could also be affected by the fish screen at the mouth of the Delta Cross Channel. The downstream end of the fish screen would be immediately upstream of the guest dock. Addition of the fish screen to the waterway could make it more challenging for boats to navigate safely to and from the guest dock, and changes in river currents related to the fish screen could also affect boaters’ use of the dock. Together, these factors could make continued operation of the dock infeasible. Therefore, this guest docking opportunity could be lost, reducing boater’s access to the goods and services provided in Walnut Grove.

Boon Dox Guest Dock

The Boon Dox guest dock, downstream from the Walnut Grove public dock, on the other side of the Walnut Grove Bridge, would be affected by the fish screen planned for the mouth of Georgiana Slough. The upstream end of the fish screen would occupy the riverbank area now occupied by the guest dock, which is used by boating patrons of the Boon Dox convenience store and possibly by other boaters visiting Walnut Grove. Therefore, this guest docking opportunity would be lost, also reducing boater’s access to the goods and services provided in Walnut Grove.

Construction of Alternative 9 fish screens and intakes would result in the direct permanent loss of well-established recreation facilities: Boathouse Marina, Walnut Grove public guest dock, and Boon Dox guest dock. As discussed under Impact REC-3 and in Appendix 3b, Environmental Commitments, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. However, these effects would still be adverse due to the permanent loss of these recreation facilities.

CEQA Conclusion: Construction of Alternative 9 fish screens and intakes would result in the direct permanent loss of well-established recreation facilities: Boathouse Marina, Walnut Grove public guest dock, and Boon Dox guest dock. BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. However, these impacts are considered significant and unavoidable.

Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Three recreation areas—Delta Meadows State Park, Brannan Island State Recreation Area, and Sherman Island—are within the construction footprint and would have temporary
construction-related activities occurring within or directly adjacent to their boundaries causing
temporary disruption to recreational opportunities and uses.

Adverse effects on recreational sites within the construction impact area may include restricted
access to a recreation facility or use; degraded recreation opportunities and experiences as a result
of construction noise or changes to the visual setting; or other conflict with construction activities
that adversely affects the ability of visitors to participate in recreational activities at the site. If these
effects were to occur, visitors may choose to visit different recreation areas or marinas during the
construction period.

The effects that have the potential to occur at each recreation facility site are discussed below.
Potential indirect effects include disrupted access, noise generated during construction, and changes
in the visual character of the area surrounding the recreation sites.

Delta Meadows River Park

Delta Meadows

According to the California Department of Parks and Recreation website at the time of this draft
EIR/S, the Delta Meadows River Park is closed to the public and has no visitor services. It still serves
as a preserve, and is a popular mooring site among boaters. This analysis describes the park as if it is
accessible to recreationists.

Components of Alternative 9 that are within or adjacent to Delta Meadows include the fish screen at
the Delta Cross Channel, operable barrier on Snodgrass slough, channel connections and
improvements to Meadow Slough, and the construction of permanent access roads along the border
of the park, and associated work areas and potential borrow and/or spoil areas. For construction of
the fish screen at the Delta Cross Channel, an approximate 18.5 acre temporary work areas would be
located at the southwest corner of the park property. This area of open fields appears to receive
little recreation use. Construction of the new channel connection would require the use of
construction equipment, such as barges and dredges, which could cause construction noise.
Construction would also degrade or reduce non-motorized boating, fishing, or wildlife viewing
opportunities if wildlife avoids the area because of construction noise. Construction activity at the
site of the new connection would also have adverse effects on boaters using the adjacent Meadow
Slough, a popular mooring area for houseboaters and other boaters characterized by a relatively
quiet, sheltered natural setting. Recreation opportunities at this site could also be affected by the use
of the railroad levee road for temporary construction access during creation of the connecting
channel between the navigable portion of Meadow Slough and an isolated portion of the slough to
the southwest. This levee road is the primary access road into the park property and leads to a
parking area and portable restroom (when the park is open). This road is a primary walkway for
visitors to the park property engaged in wildlife viewing and other activities. It also provides access
to Snodgrass Slough for bank anglers. These recreational activities, if ongoing at the time of
construction, would be adversely affected by construction traffic.

The levee road on the south edge of the park property would also be used for construction access.
This use could disrupt the use of the levee road by recreationists for shore fishing activity, bird
watching, wildlife viewing, and walking along the levee.
Construction of the operable gate on Threemile Slough would also result in direct effects on recreation opportunities and experiences available at Brannan Island State Recreation Area, if this area is open during project construction. A temporary construction access road is planned to be established at the south end of the State Recreation Area, generally following the route of an existing gas well access road. A temporary work area covering about 5.3 acres in the same area of the State Recreation Area would be needed. The main entrance road to the State Recreation Area would not be used for construction traffic; therefore, recreation access to the State Recreation Area would not be affected.

The southernmost portion of the State Recreation Area in the vicinity of these construction activities is primarily undeveloped grassland with informal (user-developed) trails. Fishing activity may take place along the adjacent reach of Threemile Slough. The presence of construction traffic on the gravel road and presence of construction activities in the southern portion of the State Recreation Area would effectively close these areas to this informal trail use and shoreline fishing; however, the recreation use associated with these recreation activities in the past occurred at low levels in this area, particularly on weekdays, when overall visitation to the State Recreation Area is low. Both activities would be available on the extensive areas of the State Recreation Area and its Threemile Slough shoreline that would be unaffected by construction activity.

Both land- and water-related construction activities would negatively affect the recreation setting for land-based activities because of noise and visual presence of the construction, which in turn may lead visitors to avoid the informal trails in the southern portion of the State Recreation Area and campers to select campsites away from the construction area. However, weekday camping use in the State Recreation Area (and presumably informal trail use associated with the campground at the south end of the State Recreation Area) is generally low (California Department of Parks and Recreation 2008c), and there are other informal and formal trails and more than 100 campsites available for use in other portions of the State Recreation Area. Because the nearest developed campsites are about 800 feet away from the construction site, and the undeveloped RV rally area is located about 500 feet away, both visual and noise effects on campers would be somewhat lessened.

Although the construction activities and equipment would be visible to State Recreation Area visitors using the primarily undeveloped south end of the park, the existing visual setting in the vicinity already includes electric transmission line towers (on both sides of Threemile Slough), and a communication tower with guy wires located close to the Threemile Slough Bridge.

Land-based construction activities would also occur on Sherman Island, and construction traffic would use East Sherman Island Levee Road. This traffic would be focused on the road entrance located just before Threemile Slough Bridge and on the first 500 feet of the road leading to the construction area. This road is also the main access to Outrigger Marina on Threemile Slough, about 1 mile beyond the construction site. Road access would be maintained throughout the construction period, allowing patrons of Outrigger Marina to reach the marina without delays from construction traffic or activities. In addition, adjacent landowners would still be able to access their private docks or the shoreline for recreation activities. Therefore, there would be no effect on recreation opportunities at Outrigger Marina or at private docks related to construction access to Sherman Island.
A temporary work area adjacent to the gate on Threemile Slough includes a portion of Sherman Island, which is included in CDFW's Delta Island Hunting Program, a late-season hunt for pheasants and waterfowl on State-owned lands on Twitchell and Sherman islands (California Department of Fish and Game 2009a). The 3.2-acre area on Sherman Island planned for construction is not used for recreation; therefore, temporary use of this land for construction of project facilities would not affect recreation. Construction noise and activities could affect hunting opportunities within the vicinity of the construction activities, depending on the timing of gate construction. If construction is occurring just before or during the hunt, recreation hunting near the gate construction could be degraded, depending on the volume of noise and its effect on waterfowl and pheasants. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.16, mitigation would be available to address effects on nesting birds and waterfowl populations. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. Additional habitat restoration projects would occur under an environmental commitment to remove RTM from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reuse it, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material, as described in Appendix 3B, Environmental Commitments.

**Stone Lakes National Wildlife Refuge**

The construction impact area associated with an access road to be built within the Cosumnes River Preserve at the southwestern corner of the Stone Lakes National Wildlife Refuge and near Delta Meadows River Park, would result in minor noise disturbance within the Stone Lakes National Wildlife Refuge. The access road lies within the Cosumnes River Preserve. The noise disturbance associated with constructing the access road would have no effect on limited public recreation amenities within the refuge.

**Cosumnes River Preserve**

The impact area encompasses a portion of the Cosumnes River Preserve in the vicinity of the Mokelumne River and east of the McCormack-Williamson Tract.

Within the Cosumnes River Preserve, the southernmost portion of the Cosumnes River Walk 3-mile nature trail passes within about one-third of a mile of the beginning of a construction access road planned for the south levee of the Mokelumne River. The construction access road extends west from that point on Franklin Boulevard to the operable gate site on the Mokelumne River at Lost Slough. Recreation use of the Cosumnes River Walk would not, therefore, be directly affected by the project; however, the recreation experience of trail users may be affected by construction traffic noise.
**Dagmar's Landing, Deckhands Marine Supply, and Landing 63**

The impact area for Alternative 9 also includes three private commercial marinas; Dagmar's Landing, Deckhands Marine Supply, and Landing 63 are small marinas on the Sacramento River near Walnut Grove with a total of 12–30 berths. These marinas are on the west bank of the Sacramento River, opposite the proposed fish screen and intakes at Meadow Slough and the Delta Cross Channel. In-water work in the Sacramento River may require speed zones and access detours; however, on-water access and use of these marinas would be maintained throughout construction.

Construction activities would degrade the recreation experience for boaters using these marinas. These facilities would be directly adjacent to construction activities. Users of these facilities would likely experience undesirable boat traffic delays, congestion, and construction noise effects that would contribute to their loss of enjoyment of boating in the affected area. Environmental commitments for a water navigation plan and noise abatement plan would lessen the adverse effects on recreation experience near construction areas. However, boaters may cease their recreation activities on affected waterways or pursue their recreation activities at a different time or location.

**Walnut Grove Marina**

The Walnut Grove Marina is a large facility on Snodgrass Slough near Walnut Grove with 180 berths that also offers RV campsites. On-water and vehicular access to the marina would be maintained, and use of the marina's boating facilities would not be affected by land-based construction activities. Boating, picnicking, and camping opportunities would still be available at the marina during construction; however, the recreation experience of marina users may be affected by construction activities.

**Bullfrog Landing & Marina, Union Point Marina Bar & Grill, Clifton Court Forebay**

The Middle River corridor encompasses Bullfrog Landing & Marina, which provides 43 berths and a small store near Railroad Cut, and Union Point Marina Bar & Grill, a restaurant and bar with a guest dock near Victoria Canal/North Canal. In the south Delta, the impact area encompasses a portion of Clifton Court Forebay and one private commercial marina, Rivers End Marina & Storage. The marina is situated on an inlet off Old River near the Tracy Fish Facility and provides a boat ramp, dry boat storage, and 13 RV campsites.

**Campgrounds**

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.16, another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects.

Temporary disruption of use of facilities in the impact area ranges from no effect on recreation amenities to effects relating to construction and noise, dust and degradation of the recreational setting. In the case of the sites discussed above, access to all facilities will be maintained.
Environmental commitments to prepare and implement a water navigation plan and noise abatement plan would be implemented to reduce these effects. Because these effects would not be substantial and construction activities would not directly occur within these facilities, effects are not considered adverse.

**Summary**

Construction of Alternative 9 water conveyance facilities would result in temporary effects related to disruption of recreational opportunities and experiences in the study area during construction. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Overall, construction may occur year-round and last up to 9 years; however, construction in the vicinity of identified recreation facilities would last from 1 to 6 years and in-river construction would be primarily limited to June 1 through October 31 each year.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent to work areas and could result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, *Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds*, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, *Avoidance and Minimization Measures*. Also, as discussed in Appendix 3B, *Environmental Commitments*, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.
Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.16, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR's proposal.

As described in Chapter 19, *Transportation*, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.16, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEQA Conclusion:** Construction of Alternative 1A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area, notably at Delta Meadows State Park, Brannan Island State Recreation Area, and Sherman Island, because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and BDCP AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds**

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*, Alternative 1A, Impact BIO-75.


Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents

Please refer to Mitigation Measure AES-4a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Adverse changes to boat passage and navigation, including obstructions to boat passage and boat traffic delays, would occur during the construction of Alternative 9. Temporary channel closures may also be required that could impede boat movement. Construction of fish screens, operable gates, and boat passage facilities would include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Piers or temporary barge unloading facilities could also be located at the fish screens, gate sites, or spoil/dredged material storage areas. Construction equipment, such as barges and dredges, could obstruct boat passage or cause congestion in high traffic areas, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. Reduced boat speed limits could cause further boat traffic delays in the vicinity of the construction sites.

**Conveyance Facilities—Operable Gates, Fish Screens, Dredging, and Channel Modifications**

Construction of Alternative 9 conveyance facilities would result in temporary obstruction of boat passage and may cause boat traffic delays or navigation hazards to boaters.

**Operable Gates and Fish Screens**

On the waterways where an operable gate is planned, boat passage and navigation would be adversely affected by restriction in the width of the channels open to boat passage and in-channel
obstructions during construction. Construction activities would typically include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment that would obstruct portions of the channel. For culvert siphons and operable gate sites, construction, including the installation of cofferdams, would be phased, allowing for at least half of the waterway to remain open at any one time. In this way, use of the waterway for recreational navigation would be allowed to continue during construction.

Boats would be unable to use the portion of the waterway where construction was occurring and would be required to navigate around obstructions within the channel. Effects to boat passage and navigation as a result of construction would be temporary and reduced with implementation of environmental commitments to prepare and implement a water navigation plan and provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments).

Reduced boat speed limits would be required and would be posted in the vicinity of the construction sites. Some of the gate sites are within existing speed restriction zones because of the presence of marinas and private docks. Reduced speeds in areas of moderately high- or high-volume boat traffic (primarily during summer weekends) could increase congestion on the water in those areas. However, the waterways in the vicinity of the gate construction sites would remain open to boat passage at most times, and any necessary channel closures would be short-term (typically less than 1–2 days) and avoid weekends.

Boaters may be able to use alternative routes to reach their desired destinations and avoid traffic delays while passing through the construction zones. However, most detours would require traveling a considerably greater distance and may not be practical or desirable for many boaters. Because gates could be constructed in multiple locations simultaneously, alternative routes without construction activity may not be available between some destinations (e.g., between the Sacramento and Mokelumne rivers near Walnut Grove or between Old and Middle Rivers in the south Delta).

Effects on boat passage and navigation on the Sacramento River, near Locke and Walnut Grove, would be associated with construction of fish screens and intakes would be similar to the effects of operable gate construction. The navigation channel would be narrowed and boat speeds could be reduced in the vicinity of the fish screen and channel construction sites, but boat passage would remain open and available at most times.

The operable gate at Georgiana Slough would be built in conjunction with a fish screen across the mouth of the slough, with a boat lock. The fish screen would occupy a portion of the Sacramento River channel along the east bank of the river, restricting the width of the channel available for boat passage and potentially increasing congestion in this busy area. This could also have an adverse effect on boating recreation on this portion of the Sacramento River.

Siphons

Effects on boat passage and navigation during the construction of siphons on Old River and West Canal, on the east and west sides of Coney Island, would also be similar to the effects of operable gate construction.

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6 State law restricts speed to 5 miles per hour when passing within 200 feet of any docks or boat mooring location.
Both Old River and West Canal are popular south Delta boating routes with probable high traffic volume at peak-use times. In particular, boaters use these waterways to move between access points, such as Rivers End Marina & Storage, a few miles to the south, and waterskiing and wakeboarding channels, such as Victoria Canal/North Canal and Woodward Canal, to the north. These waterways are also used by waterskiers, wakeboarders, other pleasure boaters, and anglers.

**Channel Modifications**

Channel connections would occur in two areas on Meadow Slough, one portion would connect a navigable portion of the slough to a non-navigable isolated portion of the slough. From the westernmost point of the slough a new channel connection would be made to the Sacramento River as part of the fish corridor. There is currently no boat passage at this point on Meadow Slough; therefore, there would be no effect on boat passage and navigation related to construction at that location.

Modification of the channel of Old River near the mouth of the Delta-Mendota Canal would involve filling in the existing channel between the Tracy Fish Facility and Fabian Tract, thereby eliminating access to and from the Rivers End Marina & Storage and connectivity between Old River and Delta-Mendota Canal. A new channel would be designed and constructed between Old River and Rivers End Marina & Storage. This channel would maintain a connection between Old River and Delta-Mendota Canal and would allow for continued access to Rivers End Marina & Storage from Old River. Although the new channel would preserve the continuity of the Old River channel north and south of the Delta-Mendota Canal, boat passage likely would be disrupted periodically during construction. Boat traffic in this area would be expected to be moderately high at peak-use times because the Rivers End Marina & Storage launch ramp and dozens of boat docks associated with private homes and cabins are in the vicinity.

Construction of the new channel would require the use of construction equipment, such as barges and dredges, which could cause construction noise. Construction activities would also degrade or reduce fishing or wildlife viewing opportunities if wildlife avoids the area because of construction noise. The effects on fishing, hunting, or wildlife viewing opportunities in the vicinity of the construction from noise would be temporary, but long-term, lasting up to 9 years.

**Dredging Activities**

Dredging activities are proposed on the Middle River between Empire Cut and Victoria Canal and in Victoria Canal/North Canal. Dredging in these waterways would require the establishment of safety zones around the dredge while it is in operation. The dredge and any associated barges or pipeline used for sediment disposal would be marked with signage and lights as required by U.S. Coast Guard regulations. Dredging on narrow reaches of the Middle River channel and on Victoria Canal/North Canal may require temporary closure of the channel in the vicinity of the dredge. A side channel that would not be dredged would be available alongside most portions of the reach of Middle River to be dredged, which would allow unimpeded boat passage. Similarly, the parallel channels of Victoria and North Canals, each about 200 feet wide, would allow continued boat passage at most times because the dredger would be used on only one side of the waterway at a time. However, closure or other limitation of one side of the waterway will interfere with the waterskiing activity here, where each channel is informally regarded as “one way.”

The dredging on Middle River and Victoria Canal/North Canal also would require the construction of barge unloading facilities at two locations on Middle River and one location on North Canal.
The facilities would be used to transfer dredged material to spoil sites and would be removed after construction was completed. On Middle River, the barge unloading facilities would occupy about 850 feet of the west bank of the river, at a site about 0.5 mile north of Railroad Cut and a similar portion of the east bank of the river at a site about 1 mile south of Woodward Cut. At the site north of Railroad Cut, the river splits into two channels around a large, vegetated island, and the west channel is about 400–500 feet wide. Although the barge facility and operations would occupy part of the channel and would restrict boat passage, boat traffic could continue to use the west channel and could also use the east channel, which would be unobstructed and which is not subject to dredging. At the site south of Woodward Cut, the river also splits into two channels around a large, vegetated island, but the east channel is only about 200 feet wide. Therefore, the barge unloading facility and barge operations at this location could occupy a substantial portion of the east channel of the river, constricting or preventing boat passage in that channel. The 200- to 250-foot-wide west channel would be unaffected and would continue to permit unobstructed boat passage. However, peak boat traffic volume is high at this location. Because all or most boat traffic would be confined to the west channel by the barge unloading facility and barge operations, increased boat traffic congestion is likely to occur during peak use (primarily summer weekends).

On North Canal, the barge unloading facility would occupy about 1,200 feet of the north bank of the canal, at a site about 1 mile west of Middle River. The canal is about 150–200 feet wide at this location. Therefore, the barge unloading facility and barge operations at this location could occupy a substantial portion of the canal, constricting or preventing boat passage. The parallel and similarly sized Victoria Canal would be unaffected by the barge unloading facility and would continue to permit unobstructed boat passage, although dredging activity would occur in both canals. Peak boat traffic volume is high at this location. Because all or most boat traffic would be confined to Victoria Canal by the barge unloading facility and barge operations, increased boat traffic congestion is likely to occur during peak use (primarily summer weekends).

Temporary Barge Unloading Facilities

Temporary barge unloading facilities may be located adjacent to four of the operable gate construction sites: Fishermen's Cut at San Joaquin River, Old River at San Joaquin River, Railroad Cut at Middle River, and Woodward Cut at Middle River. The facilities would be used to transfer operable gate construction equipment and materials to and from the gate sites and would be removed after construction is completed. At the Fishermen's Cut and Old River gate sites, the barge unloading facilities would be built on the San Joaquin River and would occupy about 800 feet of the riverbank. In both of these locations, the San Joaquin River is about 0.5-mile wide. Therefore, the barge unloading facilities and the barges using them would temporarily occupy a relatively small portion at one side of the channel.

Similar barge unloading facilities would be built on Middle River, immediately south of the Railroad Cut and Woodward Cut gate construction sites. The facilities would be used to transfer operable gate construction equipment and materials to and from the gate site and to transfer dredged material to spoil sites. The facilities would be removed after construction is completed. These facilities would occupy about 1,100 feet and 900 feet, respectively, of the riverbank in those areas. The Middle River in both locations is about 600–650 feet wide and is characterized by a split channel, with a vegetated island in the middle of the river. The barge unloading facilities and barge operations at these two locations could occupy a substantial portion of the west channel of the river, constricting or preventing boat passage in that channel. At both locations the 150- to 200-foot-wide east channel would be unaffected and would continue to permit unobstructed boat passage. However, peak boat
traffic volume is high at these locations. Because all or most boat traffic would be confined to the
east channel by the barge facility and barge unloading operations, increased boat traffic congestion
is likely to occur during peak use (primarily summer weekends) at these locations.

Adverse direct and indirect effects on boat passage and navigation and associated recreational
activities such as waterskiing and wakeboarding would occur as a result of construction of the
conveyance facility features. Boats would be unable to use the portion of the waterways where
construction was occurring and would be required to navigate around obstructions within the
channel and observe speed restrictions. Mitigation Measure TRANS-1a would be available to reduce
effects to marine navigation by development and implementation of site-specific construction traffic
management plans, including specific measures related to management of barges and stipulations to
notify the commercial and leisure boating communities of proposed barge operations in the
waterways. Additionally, BDCP proponents would contribute funds for the construction of new
recreation opportunities as well as for the protection of existing recreation opportunities as outlined
in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the
expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the
Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of Delta
Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough,
Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or
concurrent with, commencement of construction of the BDCP. This mitigation serves to compensate
for the loss of recreational opportunities within the project area by providing a recreational
opportunity downstream/upstream in the same area for the same regional recreational users. These
commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive
Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV
throughout the Plan Area. However, the BDCP proponents would also commit to partner with
existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-
Agriculture Research Service, University of California Cooperative Extension Weed Research and
Information Center, California Department of Food and Agriculture, local Weed Management Areas,
Resource Conservation Districts, and the California Invasive Plant Council) to perform risk
assessment and subsequent prioritization of treatment areas to strategically and effectively reduce
expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where
initial control efforts would occur to maximize the effectiveness of the conservation measure. The
funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP.
Enhanced ability to control these invasive vegetation would lead to increased recreation
opportunities which would compensate for the loss of recreational opportunities within the project
area by providing a recreational opportunity downstream/upstream in the same area for the same
regional recreational users. This commitment is described in Appendix 3B, Environmental
Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and
rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
proponents would also ensure through various outreach methods that recreationists were aware of
nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be
considered adverse because of the reduced recreation opportunity and experiences expected to
exist near construction activity.
Recreation

**CEQA Conclusion:** Significant impacts on boat passage and navigation and associated recreational activities such as waterskiing and wakeboarding would occur as a result of construction of the conveyance facility features of Alternative 9. In areas where construction is occurring, boats would be unable to use the portion of the waterways and be required to navigate around obstructions within the channel and observe speed restrictions. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered significant and unavoidable.

**Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan**

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation, Alternative 1A, Impact TRANS-1.*

**Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities**

**NEPA Effects:** Effects on recreational fishing under Alternative 9 would be similar to those described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.16, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. However, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from...
vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.

**Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites**

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.

**Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise**

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*, Alternative 1A, Impact AQUA-1.

**Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction**

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

**NEPA Effects:** Operation of Alternative 9 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for
recreational fishing as a result of these changes are not of a nature/level that will adversely affect
recreational fishing. While there are some significant impacts to specific non-covered species, as
discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.16, they are typically limited to
specific rivers and not the population of that species as a whole. The effect is not adverse because it
would not result in a substantial long-term reduction in recreational fishing opportunities.

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from
operation of Alternative 9 would be considered less than significant because any impacts to fish and,
as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would
not impact the species population of any popular sportfishing species overall.

**Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
Reductions in Water-Based Recreation Opportunities and Experiences at North- and South-
of-Delta Reservoirs**

**NEPA Effects:** Operation of Alternative 9 would result in changes in the frequency with which the
end of September reservoir levels at study area reservoirs fall below levels identified as important
water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
and Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of
Alternatives*, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
*Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

**Existing Conditions (CEQA Baseline) Compared to Alternative 9 (2060)**

As shown in Table 15-12a and Table 15-12b, under Alternative 9 there would be from 3 to 26
additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and San Luis Reservoir. However, as discussed
under Section 15.3.1, *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are
caused by sea level rise, climate change, and operation of the alternative. It is not possible to
specifically define the exact extent of the changes due to implementation of the action alternative
using these model simulation results. Thus, the precise contributions of sea level rise and climate
change to the total differences between Existing Conditions and Alternative 9 cannot be isolated in
this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 9
(2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
attributable to operation of Alternative 9.

**No Action Alternative (2060) Compared to Alternative 9 (2060)**

The comparison of Alternative 9 (2060) to the No Action Alternative (2060) condition most closely
represents changes in reservoir elevations that may occur as a result of operation of the alternative
because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling
Methodology*).

In comparisons of Alternative 9 (2060) operations to No Action Alternative (2060), the CALSIM II
modeling results indicate that reservoir levels under Alternative 9 operations, with the exception of
Lake Oroville and San Luis Reservoir, would fall below the individual reservoir thresholds less
frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). At Lake
Oroville, the modeling indicates there would be three additional years in which recreation
thresholds may be exceeded. This is a less than 10% change. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Trinity Lake, Shasta Lake, Folsom Lake, and New Melones Lake these changes would be considered beneficial effects on recreation opportunities and experiences under Alternative 9 operations because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions. Operation of Alternative 9 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 9 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions.

At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 9 (2060) (20 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be five additional years below the threshold). This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 9 (2060) operations would either result in a less than 10% change (Lake Oroville) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because overall there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeling indicates there would be five additional years when reservoir elevations would exceed the recreation threshold under operation of Alternative 9 (2060) relative to the No Action Alternative (2060). This would be a less than 10% change and would be less than significant. Operation of Alternative 9 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. Overall, Alternative 9 would result in a less-than-significant impact on recreation opportunities and experiences. No mitigation is required.

**Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Maintenance activities, such as painting, cleaning, making repairs, conducting biofouling prevention, conducting corrosion prevention, and maintaining equipment, could have a minor effect on boat passage and in the waterways where operable barriers, intakes and fish screens are installed. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat movement and result in slowing of boat traffic in the immediate vicinity of the affected structure and reduce opportunities for waterskiing, wakeboarding and tubing in the immediate vicinity of the structures. However, boat passage and
navigation would still be possible around any barges or other maintenance equipment and these effects would be expected to be short-term (2 years or less).

Maintenance of Alternative 9 facilities would result in temporary, but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse.

**CEQA Conclusion:** Effects resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in any significant effects on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 years or less. No mitigation is required.

**Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities**

**NEPA Effects:** Maintenance activities for the conveyance facilities may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and would not affect recreation opportunities. Maintenance activities for these facilities would occur within the individual facility right-of-way, which does not include any recreation facilities or recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance activities would not result in any significant noise that would affect nearby recreational opportunities. Therefore, there would be no effects on recreation opportunities as a result of maintenance of Alternative 9 facilities.

**CEQA Conclusion:** Maintenance of conveyance facilities would be short-term and intermittent and would not result in any changes to recreational opportunities. Therefore, there would be no impact. Mitigation is not required.

**Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21**

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 9 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional discussion related to the individual conservation measures is provided below.
With regards to fishing opportunities, effects of implementing the conservation components under Alternative 9 would be similar to those described for Alternative 1A; however, locations or target acreages may vary for proposed conservation activities. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.16). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-
1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.16). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.16). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.16).

In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.
Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, Alternative 1A, Impact AQUA-1.

Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 9 would be similar to those described for Alternative 1A; however, locations or target acreages may vary for proposed conservation activities. Implementing the conservation measures could result in an adverse effect on recreation by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this would not be an adverse effect.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.16). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.16).

CEQA Conclusion: Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.
The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.16). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.16). Implementation of these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.


Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.

Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction

Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences

Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.

Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

NEPA Effects: Implementing the conservation components under Alternative 9 would have similar effects on upland recreation activities as those described for Alternative 1A; however, locations or target acreages may vary for proposed conservation activities. Implementing the conservation
measures could result in an adverse effect on recreation opportunities by reducing the extent of
upland recreation sites suitable for hiking, nature photography, or other similar activities. However,
environmental commitments would reduce these effects, and implementation of the conservation
measures also could provide a benefit to recreation from improved quality of upland recreation
opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project
components that would not affect upland recreation opportunities. CM17 is an enforcement funding
mechanism and would not result in a physical change to upland areas; construction under CM18,
CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement
action primarily located at boat launches and would not affect upland recreation areas and related
opportunities. These measures are not discussed further in this analysis.

CEQA Conclusion: Site preparation and earthwork activities associated with a number of
conservation measures would temporarily limit opportunities for upland recreational activities
where they occur in or near existing recreational areas. Noise, odors, and visual effects of
construction activities would also temporarily compromise the quality of upland recreation in and
around these areas. Additionally, it is possible that current areas of upland recreation would be
converted to wetland or other landforms poorly suited to hiking, nature photography, or other
activities. These impacts on upland recreational opportunities would be considered less than
significant because the BDCP would include environmental commitments that would require BDCP
proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as
described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental
Commitments). Near-term implementation would also restore or enhance new potential sites for
upland recreation and the measure would improve the quality of existing recreational opportunities
adjacent to areas modified by the conservation measures. These measures would not be anticipated
to result in a substantial long-term disruption of upland recreational activities; thus, this impact is
considered less than significant.

Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other
Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations
Addressing Recreation Resources

NEPA Effects: Constructing the proposed water conveyance facilities (CM1) and implementing CM2–
CM21 under Alternative 9 could result in the potential for incompatibilities with plans and policies
related to protecting recreation resources of the Delta. A number of plans and policies that coincide
with the study area provide guidance for recreation resource issues as overviewed in Section 17.2,
Regulatory Setting. This overview of plan and policy compatibility evaluates whether Alternative 9 is
compatible or incompatible with such enactments, rather than whether impacts are adverse or not
adverse or significant or less than significant. If the incompatibility relates to an applicable plan,
policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might
be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such
physical effects of Alternative 9 on recreation resources is addressed in Impacts REC-1 through REC-
11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.16, and Chapter 17, Aesthetics and
Visual Resources, Section 17.3.3.16. The following is a summary of compatibility evaluations related
to recreation resources for plans and policies relevant to the BDCP.

The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta and
Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan
for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake
State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan
Recreation

and General Development Plan, and San Luis Reservoir State Recreation Area General Development Plan all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans.

The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are all focused on the protection of resources, including recreation resources, within the Delta. These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage development of new local and regional opportunities. Constructing the proposed conveyance facilities would result in long term disruption to existing established recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements could be considered incompatible with measures to protect existing recreation opportunities in the study area.

The Delta Protection Act, the Delta Protection Commission’s Great California Delta Trail System, and the Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.

Regional plans and those geared toward the management of specific areas, including the Stone Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the natural resource and recreation qualities of these areas. Implementing the BDCP alternatives may create disruptions related to facility and restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current policy established for managing these areas.

The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.

EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this alternative.

Alternative 9 would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have policies related
to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an area of international importance and as a major recreational resource of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, including those intended to protect open space and natural areas and those that discourage development of public facilities and infrastructure unless it is related to agriculture, natural resources and open space, and has recreational value. Alternative 9 would not be incompatible with Yolo County and Solano County policies because conveyance facilities would not be located in these areas.

**CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a physical consequence to the environment. The physical effects are discussed in impacts REC-1 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of the alternative with relevant plans and polices.

**Impact REC-13: Permanent Alteration of Recreational Boat Navigation as a Result of Operating the Water Conveyance Facilities**

**NEPA Effects:** With operation of Alternative 9, boat passage and navigation would be affected to varying degrees at each of the 14 waterway locations where an operable gate is planned. Table 15-17 lists the affected waterways associated with each type of conveyance facility. Boat passage would be unavailable at three waterway locations where a fish screen or an operable gate without a boat passage facility would be constructed and no boat passage would be provided. Boats would be able to pass the Threemile Slough operable gate when it is open; passage here would be restricted for several hours twice per day. Boat passage would be unimpeded at the two locations where siphons are planned to cross beneath the waterway.
Table 15-17. Waterways Affected by Construction and Maintenance of Alternative 9 Conveyance Facilities

<table>
<thead>
<tr>
<th>Type of Conveyance Facility and Waterway Location</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Operable Gate with Boat Passage Facility</strong></td>
</tr>
<tr>
<td>Mokelumne River downstream of Lost Slough</td>
</tr>
<tr>
<td>Snodgrass Slough upstream of Delta Cross Channel</td>
</tr>
<tr>
<td>Georgiana Slough at Sacramento River</td>
</tr>
<tr>
<td>Connection Slough at Middle River</td>
</tr>
<tr>
<td>Railroad Cut at Middle River</td>
</tr>
<tr>
<td>Woodward Canal at Middle River</td>
</tr>
<tr>
<td>Fishermen’s Cut at San Joaquin River</td>
</tr>
<tr>
<td>Old River at San Joaquin River</td>
</tr>
<tr>
<td>Meadow Slough</td>
</tr>
<tr>
<td>Victoria Canal at Old River</td>
</tr>
<tr>
<td><strong>Operable Gate without Boat Passage Facility—Boat Passage When Gate Open</strong></td>
</tr>
<tr>
<td>Threemile Slough near Sacramento River</td>
</tr>
<tr>
<td><strong>Fish Screen and Operable Gates without Boat Passage</strong></td>
</tr>
<tr>
<td>Delta Cross Channel at Sacramento River (Fish Screen)</td>
</tr>
<tr>
<td>San Joaquin River downstream of Old River</td>
</tr>
<tr>
<td>Middle River upstream of Victoria Canal</td>
</tr>
<tr>
<td><strong>Dredging/Channel Reconfiguration</strong></td>
</tr>
<tr>
<td>Middle River between Empire Cut and Victoria Canal (Dredging)</td>
</tr>
<tr>
<td>Victoria Canal / North Canal (Dredging)</td>
</tr>
<tr>
<td>Old River at Delta-Mendota Canal (Reconfigured Channel)</td>
</tr>
</tbody>
</table>

Boat navigation could be enhanced by dredging on the two waterways where dredging and realignment of Old River are planned.

**Operable Gates with Boat Passage Facilities**

At the 10 waterway locations where an operable gate with a boat passage facility is planned, boaters would no longer have unimpeded passage through the waterway but would instead be required to stop at the gate and wait to be directed through the boat passage facility. Wait times could be greater than 30 minutes at locations where boat traffic volume is high particularly during peak-use. For example, summer weekend and holiday boat traffic at the Old River gate site was in the range of 250–400 boats per day and at the Snodgrass Slough and Railroad Cut gate sites was in the range of 150–300 boats per day. Summer weekend afternoon boat traffic at these sites was as high as 50–80 boats per hour. If estimated increases in boat traffic between 2010 and 2020 occur and continue beyond 2020 into the early long-term period, wait times at planned boat passage facilities could be longer than 30 minutes. (Plater and Wade 2002)

The rate at which boats could be passed through the passage facility would depend in part on the capacity of the passage facility chamber and other design factors. The skill of boat drivers at negotiating the passage facilities and the diversity of boat types and sizes using the facilities would also be factors in determining traffic flow and thus length of delays. Some of the high-traffic sites
also host a wide variety of boat types, with numerous large boats. Wait times would be expected to be short at locations where boat traffic volume is low. At gate locations where boaters would be delayed longer than 30 minutes, there would be an adverse effect on boating recreation.

A new connection for boaters would be created with the construction of a channel and boat passage facility between the navigable portion of Meadow Slough and the Sacramento River. When the Delta Cross Channel gate is closed, the expectation would be that most of the traffic that now uses the Delta Cross Channel would be transferred to this location. This new connection may become the preferred route between the Sacramento River and Meadow Slough, Snodgrass Slough, and the Mokelumne River when the Delta Cross Channel is closed.

**Operable Gates without Boat Passage Facilities**

At Threemile Slough, an operable gate would be installed without a boat passage facility but where boats would be able to pass the gate when it was open. The gate would operate tidally which means that the gate would be closed on the incoming or outgoing tides, depending on the operational objective (fish migration control or salinity control) taking precedence at the time. In either mode of operation, the gate would be closed for several hours twice per day, prohibiting boat passage.

No other practical route exists between this reach of the Sacramento River and the San Joaquin River. If Threemile Slough were closed to boat passage, boaters wanting to travel between the Sacramento River and the San Joaquin River would be required to make a detour of 20 miles to the west around Sherman Island.

Many of the boats using Threemile Slough are launched from the Brannan Island State Recreation Area boat launch, 1 mile east of the planned gate site. In addition, Outrigger Marina, on the opposite bank of Threemile Slough from the State Recreation Area, draws a portion of its restaurant and fuel dock patrons from the Sacramento River, and the Sacramento River is a destination for many of the boats berthed at the marina. When the gate is closed, boaters would be unable to travel to or from these locations and the Sacramento River.

Threemile Slough on the Sacramento River side of the gate does not provide space sufficient for a large number of boats to wait for the gate to open, and the Sacramento River in this area has strong winds and currents, making it an unsuitable place for most boats to moor. For these reasons, this change in boat navigation would have an adverse effect on boating recreation.

**Operable Gates without Boat Passage Facility and No Boat Passage**

The fish screen and modified gate without boat passage at the Delta Cross Channel would eliminate boat access between the Delta Cross Channel and the Sacramento River because modifications would lack provisions for boat passage. In combination with the closure of the gate at the new connecting channel between the Sacramento River and Meadow Slough, 0.75 mile upstream, this gate would eliminate the ability for most boaters to travel between this reach of the Sacramento River and Snodgrass Slough, Meadow Slough, or the Mokelumne River.

The fish screen would occupy a portion of the Sacramento River channel along the east bank of the river, restricting the width of the channel available for boat passage and potentially increasing congestion in this area. For these reasons, this change in boat navigation would have an adverse effect on boating recreation.
Because the Delta Cross Channel would no longer provide boat passage with implementation of this alternative, the new Meadow Slough channel would become the preferred route between the Sacramento River and Meadow Slough, Snodgrass Slough, and the Mokelumne River. The expectation would be that most of the traffic that now uses the Delta Cross Channel would be transferred to the new Meadow Slough channel.

**San Joaquin River at Old River**

The operable gate planned for the San Joaquin River north of the head of Old River would prevent boaters who launch at downstream locations on the San Joaquin River from traveling on the San Joaquin River beyond Old River or into Old River because no boat passage would be provided. Dos Reis Park launch ramp is 2.5 miles downstream, and the Haven Acres Resort boat ramp and guest dock are 4 miles downstream. The nearest marinas and boat ramps in the Stockton area are more than 13 miles downstream.

The gate would prevent boaters navigating from upstream areas of the San Joaquin River or from Old River from moving downstream beyond the gate. The Mossdale Crossing Park boat ramp and the Mossdale Marina guest dock are located about 2.5 miles upstream on the San Joaquin River.

Boat traffic volume at this location appears to average about 100 boats per day during weekends and holidays based on surveys conducted by DWR in the 1990s (California Department of Water Resources and Bureau of Reclamation 2005). However, given the relatively few ramps, marinas, or other boating facilities in the vicinity and the availability of many unimpeded miles of the San Joaquin River and Old River available to boaters on either side of this gate, this change in boat navigation would not have an adverse effect on boating recreation.

**Middle River Upstream of Victoria Canal**

The operable gate planned for Middle River just upstream of Victoria Canal would primarily prevent boaters navigating from downstream on Middle River and waterways connecting Middle and Old Rivers from traveling farther upstream because no boat passage would be provided. The only boating facility in the vicinity is the Union Point Resort, about 0.5 mile downstream, which has a restaurant and bar with guest dock but no boat berthing. Boat traffic volume at this location is light, with fewer than 20 boats per day observed during surveys conducted by DWR in the 1990s (California Department of Water Resources and Bureau of Reclamation 2005).

A few miles upstream of the gate site, the waterway becomes increasingly narrow and shallow, which limits use to small fishing boats and nonmotorized boats (e.g., canoes and kayaks). Boaters may access this reach of Middle River from upstream by launching at a county park ramp on the San Joaquin River. In addition, since 1987, DWR has installed a temporary rock barrier at this location from May through September of each year. No boat passage is provided at the rock barrier. Therefore, boat passage is blocked each year throughout the primary summer boating season, as well as during part of the spring and fall seasons. Because of the low level of boating activity on this reach of Middle River, the availability of public launch sites upstream, and the seasonal nature of the effect, placement of the operable gate planned for Middle River just upstream of Victoria Canal effect on recreation would be minor.

**Dredging and Channel Reconfiguration**

Dredging is planned for Middle River between Empire Cut and Victoria Canal, a distance of about 7 miles. Studies to date of Railroad Cut at Middle River and on Victoria Canal / North Canal
(immediately south of the dredging area, and the probable source or destination for much of the
Middle River boat traffic in this area) indicate that weekend and holiday boat traffic volume on this
reach of Middle River is high. Although the dredging is not intended to widen the channel, the
deepening of the channel would eliminate shallow areas and reduce areas where aquatic vegetation
could become established. This would have a beneficial effect on boat navigation.

Dredging is also planned for the length of Victoria Canal / North Canal, terminating at the operable
gate at the west end of the canals. The dredging would eliminate the narrow, vegetated berm that
separates the two canals for much of their lengths. Boaters may consider the berm separating the
two canals to be desirable because it provides a separation for the boat traffic on the two canals and
facilitates the normal traffic pattern whereby eastbound traffic uses North Canal and westbound
traffic uses Victoria Canal. The berm also serves to reduce boat wakes from traffic on the adjacent
canal, which improves waterskiing conditions. However, the widening and deepening of the
waterway could have a beneficial effect on boat navigation by creating a less restrictive channel and
discouraging aquatic vegetation growth. Overall, loss of the central berm from the dredging would
have an adverse effect on boating recreation.

Reconfiguration of the Old River channel at the mouth of the Delta-Mendota Canal inlet is planned to
close off the inlet from Old River (the inlet would receive water from Clifton Court Forebay via a new
canal). The inlet would be blocked by fill between the Tracy Fish Facility and Fabian Tract and
between Fabian Tract and the tract south of Clifton Court Forebay. A new Old River channel would
be cut across the tip of Fabian Tract. This new channel would allow boaters to continue to pass
between the Rivers End Marina & Storage and numerous cabins and docks near the marina and Old
River to the north of Fabian Tract. Two small islands with cabins and boat docks located in the area
to be filled would be eliminated by the channel reconfiguration, and a wider channel between the
Rivers End Marina & Storage inlet and Old River would be created. The effect on boat recreation
would be beneficial.

Changes in Flow Velocity during Gate Operations

Effects from the operation of operable gates would result in a substantial change and reduction of
use of established recreational activities. At the 10 waterway locations where an operable gate with
a boat passage facility is planned, boaters would no longer have unimpeded passage through the
waterway. At locations where an operable barrier is proposed without boat passage, boaters would
lose access to waterways typically traveled. Mitigation Measures REC-14a and REC-14b would be
available to reduce these effects.

As discussed under Impact REC-3, BDCP proponents would contribute funds for the construction of
new recreation opportunities as well as for the protection of existing recreation opportunities as
outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in
funding the expansion of state recreation areas in the Delta as described in Recommendation DP
R13 of the Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of
Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough,
Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or
concurrent with, commencement of construction of the BDCP. This commitment serves to
compensate for the loss of recreational opportunities within the project area by providing a
recreational opportunity downstream/upstream in the same area for the same regional recreational
users.
Recreation

BDCP would also contribute funds to further the DBW’s aquatic weed control programs in the Delta. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment is described in Appendix 3B, Environmental Commitments.

Because of the permanent loss of boat passage and navigation and the delays associated with operable gates, these effects are considered adverse.

**CEQA Conclusion:** Impacts from the operation of operable gates would result in a substantial change and reduction of use of established recreational areas and activities. At the 10 waterway locations where an operable gate with a boat passage facility is planned, boaters would no longer have unimpeded passage through the waterway. At locations where an operable barrier is proposed without boat passage, boaters would lose access to waterways typically traveled. These effects would be reduced with the implementation of Mitigation Measure REC-14a and Mitigation Measure REC-14b as well as other commitments made by the BDCP proponents, but not to a less-than-significant level. Therefore, these effects would be considered significant and unavoidable.

**Mitigation Measure REC-13a: Minimize Congestion at Passage Facilities**

To reduce the impacts on boater’s recreation experiences and to facilitate boat passage at the gate locations, the following will be implemented at the time of gate construction.

- Boat passage facilities will be designed to accommodate the average peak number of boaters and the range of boat types that use the affected waterway and minimize wait times.

- To provide for a safe and convenient place to wait for the gate to open, floating docks, each 200 feet long and 12 feet wide, will be provided along the shoreline on each side of the boat passage facility to provide boaters a location to wait and use the facility. Mooring bits will be provided on the docks. Boaters may also choose to wait in the channel on either side of the gate.

**Mitigation Measure REC-13b: Implement Boater Information and Education Program on Operation of Barriers and Boat Passage Facilities**

Before and during project operation, a boater information program will be implemented to provide information and details on the locations and operation of barriers throughout the study area. The program will include education on the three types of barriers (with boat locks, without boat locks, and the Threemile Slough barrier which would be passable when it is not operating). Boaters will be informed of typical timing of gate operations (as in the case of Threemile Slough operable barrier), potential alternative navigation routes during closures, and on procedures for waiting and using the boat passage facilities. This program will use a variety of printed media (e.g., posters, brochures) to provide the necessary information, and the media will be displayed and distributed at publicly accessible boat access facilities, including public and commercial boat ramps and marinas in the study area. The information will also be provided for dissemination on the websites of public recreation and boater safety organizations and agencies (e.g., DPR, CDBW, CDFW, U.S. Coast Guard, marine patrol agencies). Additional means of dissemination, such as
distribution of materials or presentations at public meetings and events hosted or participated in by these organizations and agencies, will be used when the opportunity arises.

**Impact REC-14: Substantial Reduction in Other Recreation Opportunities as a Result of the Operation of the Water Conveyance Facilities**

**NEPA Effects:** Permanent speed zone restrictions in the vicinity of operable gate and boat passage facilities would include speed limits that could adversely affect high-speed recreation opportunities, such as waterskiing, wakeboarding, and tubing, to the point they would be effectively eliminated. Table 15-18 presents the waterways where recreation would be affected. Railroad Cut, Woodward Cut, and Victoria Canal are popular wakeboarding and waterskiing destinations.

| Table 15-18. Waterways where Recreation would be Affected by Operation and Maintenance of Alternative 9 Conveyance Facilities (Early Long-Term) |
| Type of Conveyance Facility and Waterway | Primary Boating Activity |
| Operable Gate with Boat Passage Facility |  |
| Railroad Cut at Middle River | Waterskiing and Wakeboarding |
| Woodward Canal at Middle River | Waterskiing and Wakeboarding |
| Operable Gate without Boat Passage Facility—Boat Passage when Gate is Open |  |
| Meadow Slough | Mooring |
| Threemile Slough near Sacramento River | Cruising (Pass-through Traffic) |
| Fish Screen and Operable Gates without Boat Passage |  |
| Victoria Canal at Old River | Waterskiing and Wakeboarding |

Sources: California Department of Boating and Waterways 2003.

At Brannan Island State Recreation Area, the gate on Threemile Slough and associated structures and access roadway would require construction on State Recreation Area lands located along the Threemile Slough waterway. The location of the operable gate at Threemile Slough is in a primarily undeveloped portion of the State Recreation Area where recreational use is low. In addition, only a small percentage of the approximately 1-mile-long State Recreation Area shoreline on Threemile Slough would be affected. The portion of shoreline affected is the most distant from developed campsites, where most informal use in the undeveloped area is likely to originate.

Other than levee improvements, there would be no permanent changes to the lands on the Sherman Island side of the planned gate structure. No recreational activity is known to occur in that area. Road access via East Sherman Island Levee Road to Outrigger Marina would be restored via the existing levee road following completion of levee work. For these reasons, the potential effect of Alternative 9 on recreation opportunities at Brannan Island State Recreation Area or the Sherman Island side of Threemile Slough would be minimal.

A new connection for boaters would be created with the construction of a channel and boat passage facility between the navigable portion of the Meadow Slough and the Sacramento River. This connection would provide for new boating opportunities within Delta Meadows; however, the introduction of a potential increase in motor boating activities within Delta Meadows may degrade the recreation opportunities and experience for mooring.
Operation of the operable gates would result in permanent changes to recreation opportunities including recreational boating activities such as waterskiing and wakeboarding. Mitigation Measures REC-13a and REC-13b would be available to reduce these effects.

As discussed under Impact REC-3, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments.

BDCP would also contribute funds to further the DBW's aquatic weed control programs in the Delta. Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment is described in Appendix 3B, Environmental Commitments.

Due to the permanent speed zone restrictions in the vicinity of operable gate, and speed limits at boat passage facilities that could adversely affect high-speed recreation opportunities, such as waterskiing, wakeboarding, and tubing, at a number of existing recreational areas, these would be considered adverse effects.

**CEQA Conclusion:** Operation of the operable gates would result in permanent changes to recreation opportunities including recreational boating activities such as waterskiing and wakeboarding. These effects are significant. Mitigation Measures REC-13a and REC-13b as well as other commitments made by the BDCP proponents would reduce these effects, but not to a less-than-significant level. Therefore, these effects are considered significant and unavoidable.

### 15.3.4 Cumulative Analysis

#### 15.3.4.1 Assessment Methodology

This section analyzes the potential for the BDCP to contribute to cumulative impacts on recreational facilities, opportunities, and resources in the Delta. This section first describes the cumulative setting for recreation in the Delta to identify the effects of other foreseeable projects and programs on recreational opportunities and resources. This section then describes the contribution of the impact mechanisms associated with the BDCP to determine if they would make a considerable contribution to the impacts on recreation in the Delta. Table 15-19 summarizes other foreseeable projects and programs that may affect recreation resources to provide a context for the evaluation of the cumulative effects on recreation opportunities. This list has been drawn from a more substantial compilation of past, present, and reasonably foreseeable programs and projects included...
in Appendix 3D, *Defining Existing Conditions, the No Action/No Project Alternative, and Cumulative Impact Conditions*.

### Table 15-19. Recreation Effects of Plans, Policies, and Programs Considered for Cumulative Analysis

<table>
<thead>
<tr>
<th>Agency</th>
<th>Program/Project</th>
<th>Status</th>
<th>Description of Program/Project</th>
<th>Recreation Effect</th>
</tr>
</thead>
<tbody>
<tr>
<td>California Department of Water Resources</td>
<td>Delta Levees Flood Protection Program</td>
<td>Ongoing</td>
<td>This is a grants program that works with more than 60 reclamation districts in the Delta and Suisun Marsh to maintain and improve the flood control system and provide protection to public and private investments in the Delta including water supply, habitat, and wildlife. The program, through its two main components (Delta Levees Maintenance Subventions Program and Delta Levees Special Flood Control Projects), works with the local agencies to maintain, plan, and complete levee rehabilitation projects.</td>
<td>Maintenance and rehabilitation of levees in the Delta will require construction that may temporarily disrupt recreational access to Delta waterways and fishing locations in the footprint of proposed repair and rehabilitation projects.</td>
</tr>
<tr>
<td>California Department of Water Resources</td>
<td>Dutch Slough Tidal Marsh Restoration Project</td>
<td>EIR certified in 2010, project is ongoing.</td>
<td>The Dutch Slough Tidal Marsh Restoration Project, located near Oakley in Eastern Contra Costa County, would restore wetland and uplands, and provide public access to the 1,166-acre Dutch Slough property owned by the Department of Water Resources (DWR). The property is composed of three parcels separated by narrow man-made sloughs.</td>
<td>The project would have a net benefit on recreational opportunities (DWR 2008: 3.11-12).</td>
</tr>
<tr>
<td>Department of Water Resources</td>
<td>Clifton Court Forebay Fishing Facility</td>
<td>Initial Study/Proposed Mitigated Negative Declaration Completed in 2013.</td>
<td>The proposed project consists of installing a fishing pier extending approximately 500 feet into Clifton Court Forebay that is compliant with the Americans with Disabilities Act (ADA). Other appurtenant features to be installed include a staging area; concrete pad and retaining wall; security fencing, and gates; ADA-compliant public restroom; bicycle rack; equipment shed; ADA-compliant boat dock and road section on West Canal; two ADA-compliant parking spaces next to the Clifton Court Forebay public entrance gate; and lighting and signage.</td>
<td>The project would expand recreational fishing opportunities (DWR 2013).</td>
</tr>
<tr>
<td>Agency</td>
<td>Program/Project</td>
<td>Status</td>
<td>Description of Program/Project</td>
<td>Recreation Effect</td>
</tr>
<tr>
<td>--------</td>
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<tr>
<td>Bureau of Reclamation California and California Department of Water Resources</td>
<td>South Delta Improvements Program</td>
<td>Ongoing program. Final EIR/EIS 2006</td>
<td>Project to increase water levels and improve circulation patterns and water quality while improving operational flexibility of the State Water Project</td>
<td>No adverse effects on recreation would result from the program (California Department of Water Resources and Bureau of Reclamation 2005:7.4-1).</td>
</tr>
<tr>
<td>California Department of Fish and Game (now CDFW), U.S. Fish and Wildlife Service, and Bureau of Reclamation</td>
<td>Suisan Marsh Habitat Management, Preservation, and Restoration Plan (SMP)</td>
<td>Final EIS/EIR 2011</td>
<td>The SMP is intended to balance the benefits of tidal wetland restoration with other habitat uses in the Marsh by evaluating alternatives that provide a politically acceptable change in Marsh-wide land uses, such as salt marsh harvest mouse habitat, managed wetlands, public use, and upland habitat.</td>
<td>Effects on recreational opportunities would be beneficial or less than significant (California Department of Fish and Game et al. 2011:ES-28).</td>
</tr>
<tr>
<td>Bureau of Reclamation</td>
<td>Delta-Mendota Canal/California Aqueduct Intertie</td>
<td>Program under development. Final EIS in 2009. Record of Decision (ROD) in 2009</td>
<td>The purpose of the intertie is to better coordinate water delivery operations between the California Aqueduct (state) and the Delta-Mendota Canal (federal) and to provide better pumping capacity for the Jones Pumping Plant. New project facilities include a pipeline and pumping plant</td>
<td>No effects on recreation would result from the project (Bureau of Reclamation 2009:1-13).</td>
</tr>
<tr>
<td>Sacramento County</td>
<td>Sacramento County 2030 General Plan</td>
<td>The general plan document provides a template for growth in Sacramento County to 2030, including the portion of the County in the Delta. The general plan was approved in 2011, buildout is ongoing.</td>
<td>The plan identifies a potentially significant effect on recreational resources that will be mitigated to less than significant through in-lieu fees required under buildout to mitigate for additional demand for recreational facilities.</td>
<td>Effects on recreational facilities would be less than significant after mitigation (Sacramento County 2011:1-11).</td>
</tr>
<tr>
<td>Agency</td>
<td>Program/Project</td>
<td>Status</td>
<td>Description of Program/Project</td>
<td>Recreation Effect</td>
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</tr>
<tr>
<td>California Department of Water Resources and Bureau of Reclamation</td>
<td>Franks Tract</td>
<td>Delayed (California Department of Water Resources 2012)</td>
<td>DWR and Reclamation propose to implement the Franks Tract Project to improve water quality and fisheries conditions in the Delta. DWR and Reclamation are evaluating installing operable gates to control the flow of water at key locations in the Delta. Boat passage facilities would be included to allow for passing of watercraft when the gates are in operation.</td>
<td>The scoping report identifies the potential for adverse effects on recreational boating (California Department of Water Resources 2009b:16)</td>
</tr>
<tr>
<td>NMFS/USFWS</td>
<td>2008 and 2009 Biological Opinions</td>
<td>Ongoing.</td>
<td>The Biological Opinions issued by NMFS and USFWS establish certain RPAs to be implemented requiring habitat restoration</td>
<td>Construction of habitat may temporarily disrupt recreational access to Delta waterways and fishing locations in the footprint of proposed habitat restoration areas.</td>
</tr>
</tbody>
</table>

The cumulative effect of ongoing projects, programs, and plans under the No Action Alternative is not anticipated to substantially change recreation opportunities or experiences in the Delta region. Effects on recreation would either be beneficial, or short-term disruptions that would be considered less than significant. Temporary adverse effects on water-dependent recreation include restrictions on boat passage and navigation and a decrease in recreational fishing as a result of loss of access to the water resources during construction and operation of in-water projects. Environmental conditions occurring within upstream rivers and reservoirs, the Delta, and ocean may adversely affect the abundance of sport-fish harvested within the Delta. Ongoing resources management plans may benefit water-dependent recreation by controlling nonnative aquatic vegetation, which would help maintain access to some Delta waterways that could otherwise be inaccessible because of the presence of dense aquatic vegetation. Ongoing restoration and environmental enhancement projects may benefit non-consumptive recreation within the Delta and enhance wildlife viewing, non-motorized boating, and other passive recreation opportunities by increasing wildlife habitat and public access. Land-based recreation activities are expected to increase in response to changes in local and regional demand and land management plans that may lead to the installation of additional recreational facilities. Projects and programs upstream of the Delta would have beneficial effects on recreation opportunities and experiences by increasing the abundance of sport fish. Conditions under the No Action Alternative would have more years in which reservoir levels fall below the recreation threshold relative to the existing condition due to sea level rise, climate change, and future no action conditions. The resulting inundation of many water-based facilities in the Delta would cause long-term adverse effects on recreation opportunities and experiences, but it is not possible to specifically define the exact extent of the changes due to future no action operations using model simulation results.
This survey of ongoing and foreseeable projects and programs in the Delta reveals that there is not an ongoing or cumulatively significant loss of recreational resources or opportunities in the Delta. While some projects such as levee repair projects or habitat restoration may temporarily impair or disrupt particular recreational facilities or locations, upon completion such projects do not result in a loss of recreational resources. Habitat restoration projects such as the creation of additional tidal marsh tend to have a net benefit on some recreational resources such as fishing opportunities because these projects increase the abundance of fish and areas that are useful for fishing. In addition, temporary effects simply displace recreational activities to alternative venues that are abundant in the Delta. The Delta Protection Commission performed an inventory of recreational facilities (1997), which describes 36 identified fishing access sites in the Delta and 106 marinas in the Delta.

Foreseeable land development in the region may result in some loss of recreational resources, however under typical general plan policies and state law, payment of in-lieu fees or dedication of land for parks and recreation is required for subdivisions for development (e.g., Cal. Government Code Section 66477).

The Delta and vicinity are within a highly active seismic area, with a generally high potential for future earthquake events along nearby and/or regional faults, and with the probability for such events increasing over time. Based on the location, extent and non-engineered nature of many existing levee structures in the Delta area, the potential for significant damage to, or failure of, these structures during a local seismic event is generally moderate to high. Levees constructed on liquefiable foundations are expected to experience large deformations (in excess of 10 feet) under a moderate to large earthquake in the region. Earthquake damage could result in breaching/failure of existing levees within the Delta area, with a substantial number of these structures exhibiting moderate to high failure probabilities. The most immediate and significant effect to water quality under such a scenario would be the influx of large volumes of seawater and/or brackish water into the Delta, which would alter the “normal” balance of freshwater/seawater flows and result in flooding of the associated islands. The corresponding shift in Delta water quality conditions would be characterized by an increase in salinity levels, including specific associated constituents such as bromide (which affects total dissolved solids concentrations and can contribute to the formation of undesirable chemical byproducts in treated drinking water). (See Appendix 3E, Potential Seismic and Climate Change Risks to SWP/CVP Water Supplies for more detailed discussion). This could result in permanent displacement of existing, well-established public use or private commercial recreation facilities as well as result in long-term reduction of recreation opportunities, recreational navigation opportunities and recreational fishing opportunities. To reclaim land or rebuild levees after a catastrophic event due to climate change or a seismic event would potentially also result in adverse impacts to recreational resources. While similar risks would occur under implementation of the action alternatives, these risks may be reduced by BDCP-related levee improvements along with those projects identified for the purposes of flood protection in Table 15-19.

### 15.3.4.2 Action Alternatives

The following analysis reviews the contribution of the alternatives to this cumulative setting. This analysis first briefly reviews the contribution of impacts that are not adverse. While, in some instances, individual effects that are less than significant may cumulatively result in significant effects that are “cumulatively considerable” (see CEQA Guidelines Section 15065[a][3]), here, because there is not a cumulatively significant loss of recreational resources or opportunities in the Delta, these effects do not have the potential to result in a cumulatively considerable impact.
Accordingly, the contribution of the following impacts are not carried forward for detailed analysis for their contribution to the cumulative setting:

- **Impact REC-5**: Result in long-term reduction of recreational fishing opportunities as a result of the operation of the proposed water conveyance facility
- **Impact REC-6**: Cause a change in reservoir or lake elevations resulting in substantial reductions in water-based recreation opportunities and experiences at north- and south-of-Delta reservoirs
- **Impact REC-7**: Result in long-term reduction in water-based recreation opportunities as a result of maintenance of the proposed water conveyance facilities
- **Impact REC-8**: Result in long-term reduction in land-based recreation opportunities as a result of maintenance of the proposed water conveyance facilities
- **Impact REC-9**: Result in long-term reduction in fishing opportunities as a result of implementing Conservation Measures 2-21
- **Impact REC-10**: Result in long-term reduction in boating-related recreation opportunities as a result of implementing Conservation Measures 2-21
- **Impact REC-11**: Result in long-term reduction in upland recreational opportunities as a result of implementing Conservation Measures 2-21

Impact REC-5 analyzes the potential for long-term reduction of recreational fishing opportunities as a result of operating the proposed water conveyance facility. Entrainment, spawning, rearing and migration may affect non-covered fish species that are popular for recreational fishing, but will typically be limited to specific rivers and not affect the population of a species as a whole, so it would not adversely affect recreational fishing.

Impact REC-6 analyzes the potential effects on water-based recreation at north and south-of-Delta reservoirs based on the predicted future operational conditions implemented under the BDCP modeled through CALSIM. Water-based recreation is primarily dependent on water levels in the relevant reservoirs and accordingly is not subject to cumulative effects in same manner as other resources. The impact analysis for REC-6 incorporates mitigation where necessary, and identifies no adverse effects after mitigation.

Impact REC-7 describes the potential for intermittent maintenance of conveyance facilities to disrupt water-based recreation. Because these activities are transitory in nature and would not substantially affect adjacent recreational opportunities, they would not combine with the effects of other projects to result in adverse cumulative effects on recreation.

Impact REC-8 analyzes the potential effect on land-based recreation associated with maintenance of proposed conveyance facilities. These activities would occur in the conveyance right-of-way and therefore would not disrupt adjacent or nearby recreational facilities. Because these effects would not occur in recreational opportunity areas they would not have the potential to combine with the effects of other projects to result in cumulative and adverse effects on recreation.

Impact REC-9 describes the potential changes to fishing opportunities that would result from the conservation components. Because implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance this impact would result...
in a beneficial effect and does not have the potential to contribute to cumulatively significant impacts on fishing.

Impact REC-10 describes the effect that implementation of conservation measures would have on recreational boating opportunities. During construction, implementation of conservation measures may have localized adverse effects on recreational boating, but this effect would be transitory and is not considered significant. During the long-term, conservation measures would lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because construction-related effects are temporary and because the overall effect is beneficial, this impact does not have the potential to contribute to a cumulative effect on recreational boating, given the diversity and abundance of alternative boating venues in the Delta.

Impact REC-11 describes the effect of conservation measures on upland recreation opportunities. While restoration activities may disrupt or displace some locations for upland recreation such as upland hiking, nature viewing, and photography, the conservation measures would also restore or enhance new potential sites for upland recreation and the measures would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. The combined effect on upland recreation is considered less than significant. Because the combined effect of the conservation measures would not diminish upland recreation opportunities, this impact would not contribute to cumulative effects on upland recreation.

**Impact REC-16: Cumulative Displacement of Recreational Facilities**

**Alternative 9**

**NEPA Effects:** Construction of Alternative 9 fish screens and intakes for CM1 would result in the direct permanent loss of well-established recreation facilities: Boathouse Marina, Walnut Grove public guest dock, and Boon Dox guest dock, as described in Impact REC-1. While this project-level effect is adverse, it would not contribute to a cumulatively considerable loss of recreational resources in the Delta. The 106 identified marinas in the Delta provide an abundance of alternative venues for boating and mooring (Delta Protection Commission 1997). Foreseeable projects and programs identified in Table 15-19 do not typically identify adverse effects on recreation that could combine with this impact to result in a cumulative and adverse effect. This impact would not contribute to a cumulative and adverse loss of recreational facilities.

**CEQA Conclusion:** Because the Delta has an abundance of alternative venues for boating and mooring, the loss of recreational facilities under Alternative 9 would not contribute to a cumulatively significant loss of recreational resources.

**Impact REC-17: Temporary Disruption of Recreation Opportunities and Experiences as a Result of Construction Projects in the Delta**

**All Alternatives**

**NEPA Effects:** Construction of conveyance facilities would result in temporary and adverse disruptions of recreational opportunities and experiences under all BDCP Alternatives, as described in Impact REC-2. Specific effects include construction noise that would diminish the quality of the recreational experience and long-term loss of access to some facilities. While some mitigation is available such as noise abatement, this mitigation would not avoid all effects in all instances.
Accordingly, Impact REC-2 is considered adverse for these alternatives. While the project-level impact would be adverse, the temporary loss of recreational facilities and quality would simply displace recreation to alternate venues that are accessible or higher in quality. While other ongoing projects and programs may also temporarily displace or diminish recreational opportunities and experiences, the size of the Delta and the diversity of recreational venues identified in the inventory of recreational facilities indicates the combined effect would not be cumulative and adverse (see Delta Protection Commission 1997).

**CEQA Conclusion:** Because the Delta has a diversity of fishing and boating venues, the temporary loss of recreation facilities and recreational quality associated with the BDCP would not contribute to a cumulatively considerable effect. Temporary loss of access and diminished recreational quality would be expected to displace recreation to abundant alternative venues in the region. The BDCP would not result in a cumulatively considerable contribution to a cumulatively significant impact on recreational opportunities and resources.

**Impact Rec-18: Temporary Alteration of Recreational Navigation**

**All Alternatives**

**NEPA Effects:** Impact REC-3 identifies adverse effects on recreational navigation under all BDCP Alternatives. Specific effects include navigational delays and disruption of some high-speed recreation such as waterskiing and wakeboarding. While this effect would be temporary, it is considered adverse because in the affected locations, the recreation activities would be entirely displaced. While it is possible that other foreseeable projects may result in localized disruption of recreational navigation, these effects would not combine to result in a cumulative and adverse loss of recreational navigation opportunities. Because motorized boaters are by nature mobile, and because the Delta offers alternative venues for high-speed boating, this recreational activity could be pursued at other locations, which are anticipated to be available and abundant. The California Delta Chambers and Visitors Bureau identifies numerous venues for waterskiing and wakeboarding (2010b).

**CEQA Conclusion:** The BDCP would result in significant and unavoidable temporary effects on recreational navigation under all alternatives. Because the Delta offers numerous alternate venues for wakeboarding and waterskiing, and because other foreseeable projects and programs do not identify significant effects on recreation, this impact would not contribute to a cumulatively considerable effect on recreational navigation.

**Impact REC-19: Temporary Effects on Recreational Fishing**

**All Alternatives**

**NEPA Effects:** Under all alternatives, effects on sport fish species would be less than significant, but construction would result in a temporary but long-term disruption of some recreational fishing locations, as described in Impact REC-4. The alternatives vary primarily according to the number of intakes, and thus the range of fishing locations that would be affected. Although the potential impact on covered and non-covered sport fish species from construction activities would not be adverse because the BDCP would include several environmental commitments to avoid and minimize possible water quality and other temporary construction-related disturbances, the overall experience for anglers would be degraded because of elevated noise and degraded visual conditions. In some instances, construction would last up to 5 years, resulting in a temporary but adverse
disruption of recreational fishing for anglers and other recreational fishermen. Other foreseeable projects and programs may result in some temporary effects on fishing quality at localized fishing opportunities resulting from construction noise or loss of access. However, the Delta contains a wide range of identified fishing venues. The Delta Protection Commission identified 36 fishing access points in the Delta (Delta Protection Commission 1997). Additionally, informal access points also likely occur throughout the Delta. Collectively, the diversity of fishing venues and temporary nature of these effects indicates that while the localized effect may be adverse, this effect would not result in a cumulative and adverse loss of recreational fishing opportunities in the Delta.

**CEQA Conclusion:** The BDCP would result in significant and unavoidable temporary effects on fishing by disrupting access or degrading fishing quality through construction-generated noise under all alternatives. Because the Delta offers numerous alternate venues for fishing, this temporary impact would not contribute to a cumulatively considerable loss of fishing quality or access.

**Impact REC-20: Permanent Alteration of Recreational Boat Navigation**

**Alternative 9**

**NEPA Effects:** Under Alternative 9 the construction of conveyance facilities would result in adverse effects on recreational boat navigation as a result of the construction of operable gates, as described in Impact REC-14. While construction of boat passage facilities and implementation of Mitigation Measures REC-14a and REC-14b would reduce this effect, the effect would remain adverse. While most foreseeable projects in the Delta would not result in permanent alteration or disruption of navigation, some planned projects such as Franks Tract, may result in adverse effects on recreational boating through construction of similar operable gates (California Department of Water Resources 2009a:16). Collectively these effects would result in a cumulative and adverse alteration of recreational boat navigation.

**CEQA Conclusion:** Alternative 9 would result in a significant and unavoidable impact associated with alteration of recreational navigation where operable gates would be constructed. While some boat passage facilities would be constructed, delays would nonetheless result. Because the construction of other operable gates at Franks Tract has the potential to disrupt recreational boat navigation a significant cumulative condition may result from the combined effects of these projects. While construction of boat passage facilities and implementation of Mitigation Measures REC-14a and REC-14b would reduce the contribution of the BDCP, Impact REC-14 would remain significant and unavoidable, thus contributing to a cumulatively significant impact.

**Impact REC-21: Changes to Other Recreation Opportunities**

**Alternative 9**

**NEPA Effects:** Under Alternative 9 permanent speed zone restrictions in the vicinity of operable gate and boat passage facilities would limit high-speed recreation opportunities, such as waterskiing, wakeboarding, and tubing at three locations, as described in Impact REC-13. Table 15-18 identifies specific facilities that would be affected. Additional effects include the potential loss of one mooring facility and one location supporting pass-through traffic. While project-level effects would be reduced with Mitigation Measures REC-14a and REC-14b, the effect would remain adverse despite mitigation. However, because there are numerous alternative venues that support recreational high-speed boating, this loss is not expected to contribute to a cumulatively significant effect. In addition,
most other foreseeable projects and programs identify impacts on recreation as less-than-significant. Because there are alternative venues for waterskiing and wakeboarding, and because other foreseeable projects would not result in a cumulative loss of these opportunities, this impact would not be adverse.

**CEQA Conclusion:** Alternative 9 would result in significant and unavoidable effects on high-speed recreational boating at three locations where speed-restrictions would be enforced, and would also result in the loss of one mooring facility and one portion of Threemile Slough to boat traffic. Because the number of facilities lost is small in relation to the number of recreational venues in the Delta, and because other foreseeable projects identified in Table 15-19 above do not typically identify significant effects on recreation, this contribution to the loss of venues for high-speed boating would not be a cumulatively considerable contribution to a cumulatively significant impact.

## 15.4 References

### 15.4.1 Printed Communications


———. 2009. ABCs of the California Boating Law. Sacramento, CA. Available:


———. 2008a. Hill Slough Wildlife Area—Solano County. Available:


———. 2009a. Delta Island Hunting Program. Available:

———. 2009b. Rhode Island Wildlife Area. Available:


———. 2009d. White Slough Wildlife Area. Available:


2013. *Initial Study/Proposed Mitigated Negative Declaration Clifton Court Forebay Fishing Facility*. Prepared by AECOM. Sacramento, CA.


15.4.2 Personal Communications


